

## AGENDA

### I-10 and I-15 Joint Sub-Committee

Thursday, September 9, 2021

9:45 AM

(Immediately Following Metro Valley Study Session)

MEETING ACCESSIBLE VIA ZOOM AT: <https://gosbcta.zoom.us/j/97638227765>

#### Teleconference

Dial: 1-669-900-6833

Meeting ID: 976 3822 7765

**This meeting is being conducted in accordance with Governor Newsom's  
Executive Order N-29-20**

### *I-10 and I-15 Joint Sub-Committee Membership*

#### Chair

Mayor Pro Tem Alan Wapner  
City of Ontario

#### Vice Chair

Council Member Art Bishop  
Town of Apple Valley

#### West Valley Representatives

Mayor Acquanetta Warren  
City of Fontana

Mayor L. Dennis Michael  
City of Rancho Cucamonga

#### East Valley Representatives

Mayor Frank Navarro  
City of Colton

Mayor Pro Tem Larry McCallon  
City of Highland

Mayor Deborah Robertson  
City of Rialto

Supervisor Joe Baca, Jr.  
County of San Bernardino

#### Mt./Desert Representatives

Supervisor Paul Cook  
County of San Bernardino

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Interested persons may submit Public Comment in writing to the Clerk of the Board at [clerkoftheboard@gosbcta.com](mailto:clerkoftheboard@gosbcta.com). Written comments must acknowledge the Agenda Item number, and specify whether the commenter wishes the comment be included with the minutes or read into the record. Comments read into the record will be read for three minutes; if three minutes pass and there is comment still unread, the time will not be extended and the remaining comment will not be read. Public Comment must be submitted no later than 5:00 pm on September 8, 2021.

To obtain additional information on any items, please contact the staff person listed under each item. You are encouraged to obtain any clarifying information prior to the meeting to allow the Board to move expeditiously in its deliberations. Additional “ <i>Meeting Procedures</i> ” and agenda explanations are attached to the end of this agenda.
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#### **CALL TO ORDER**

(Meeting Chaired by Alan Wapner)

- I. Attendance**
- II. Previous Meeting Follow-Up – Presenter: Tim Byrne**
- III. I-10 Contract 2 Grant Strategy – Presenter: Steve Smith**
  - A. Direct staff to study the Clean Truck Program concept further, with a more specific proposal to be brought back to the I-10 and I-15 Joint Sub-Committee for future consideration.
- IV. I-10 Contract 1 Revenue Recognition Rules – Presenter: Trinidad Ruiz**
- V. Upcoming Topics – Presenter: Tim Byrne**
- VI. Public Comment**

#### **ADJOURNMENT**

The next meeting of the I-10 and I-15 Joint Sub-Committee is scheduled for October 14, 2021.

## **Meeting Procedures and Rules of Conduct During COVID-19 ‘Stay in Place’ Orders**

**Meeting Procedures** - The Ralph M. Brown Act is the state law which guarantees the public’s right to participate in meetings of local legislative bodies. These rules have been adopted by the Board of Directors in accordance with the Brown Act, Government Code 54950 et seq., and shall apply at all meetings of the Board of Directors and Policy Committees. California Governor Gavin Newsom has issued Executive Order (N-29-20) waiving portions of the Brown Act requirements during the COVID-19 State of Emergency.

**Accessibility** – During the COVID-19 crisis, meetings are being held virtually using web-based or telephone technologies. If accessibility assistance is needed in order to participate in the public meeting, requests should be made through the Clerk of the Board at least three (3) business days prior to the Board meeting. The Clerk can be reached by phone at (909) 884-8276 or via email at [clerkoftheboard@gosbcta.com](mailto:clerkoftheboard@gosbcta.com).

**Agendas** – All agendas are posted at [www.gosbcta.com/board/meetings-agendas/](http://www.gosbcta.com/board/meetings-agendas/) at least 72 hours in advance of the meeting. Staff reports related to agenda items may be reviewed online at that web address.

**Agenda Actions** – Items listed on both the “Consent Calendar” and “Discussion” contain recommended actions. The Board of Directors will generally consider items in the order listed on the agenda. However, items may be considered in any order. New agenda items can be added and action taken by two-thirds vote of the Board of Directors or unanimous vote of members present as provided in the Ralph M. Brown Act Government Code Sec. 54954.2(b).

**Closed Session Agenda Items** – Consideration of closed session items excludes members of the public. These items include issues related to personnel, pending litigation, labor negotiations and real estate negotiations. Prior to each closed session, the Chair will announce the subject matter of the closed session. If action is taken in closed session, the Chair may report the action to the public at the conclusion of the closed session.

**Public Testimony on an Item** – Public Comment may be submitted in writing to the Clerk of the Board via email at [clerkoftheboard@gosbcta.com](mailto:clerkoftheboard@gosbcta.com). Written comments must acknowledge the Agenda Item number, and specify whether the commenter wishes the comment be included with the minutes or read into the record. Comments read into the record will be read for three minutes; if three minutes pass and there is comment still unread, the time will not be extended and the remaining comment will not be read. Public Comment must be submitted no later than 5:00 pm the day before the meeting. Members of the public are afforded an opportunity to speak on any listed item. Individuals wishing to address the Board of Directors or Policy Committee Members should indicate their request when Public Comment is called for during the meeting. This request to speak can be achieved by either using the ‘Raise Hand’ feature in Zoom platform or by verbally stating interest when the Chair calls for Public Comment. When recognized by the Chair, speakers should be prepared to announce their name for the record. In the interest of facilitating the business of the Board, speakers are limited to three (3) minutes on each item. Additionally, a twelve (12) minute limitation is established for the total amount of time any one individual may address the Board at any one meeting. The Chair or a majority of the Board may establish a different time limit as appropriate, and parties to agenda items shall not be subject to the time limitations. Members of the public requesting information be distributed to the Board of Directors must provide such information electronically to the Clerk of the Board via email at [clerkoftheboard@gosbcta.com](mailto:clerkoftheboard@gosbcta.com) no later than 5:00 pm the day before the meeting. The Consent Calendar is considered a single item, thus the three (3) minute rule applies. Consent Calendar items can be pulled at Board member request and will be brought up individually at the specified time in the agenda allowing further public comment on those items.

**Agenda Times** – The Board is concerned that discussion take place in a timely and efficient manner. Agendas may be prepared with estimated times for categorical areas and certain topics to be discussed. These times may vary according to the length of presentation and amount of resulting discussion on agenda items.

**Public Comment** – At the end of the agenda, an opportunity is also provided for members of the public to speak on any subject within the Board’s authority. Matters raised under “Public Comment” may not be acted upon at that meeting. “Public Testimony on an Item” still applies.

**Disruptive or Prohibited Conduct** – If any meeting of the Board is willfully disrupted by a person or by a group of persons so as to render the orderly conduct of the meeting impossible, the Chair may recess the meeting or order the person, group or groups of person willfully disrupting the meeting to be removed from the virtual meeting. Disruptive or prohibited conduct includes without limitation: addressing the Board without first being recognized, not addressing the subject before the Board, repetitiously addressing the same subject, posting profane or rude content in the virtual meeting environment, or otherwise preventing the Board from conducting its meeting in an orderly manner. Your cooperation is appreciated!

## **General Practices for Conducting Meetings of Board of Directors and Policy Committees**

### **Attendance.**

- The Chair of the Board or a Policy Committee (Chair) has the option of taking attendance by Roll Call or Self-Introductions. If attendance is taken by Roll Call, the Clerk of the Board will call out by jurisdiction or supervisorial district. The Member or Alternate will respond by stating his/her name. If attendance is by Self-Introduction, the Member or Alternate will state his/her name and jurisdiction or supervisorial district.
- A Member/Alternate, who arrives after attendance is taken, shall announce his/her name prior to voting on any item.
- A Member/Alternate, who wishes to leave the meeting after attendance is taken but before remaining items are voted on, shall announce his/her name and that he/she is leaving the meeting.

### **Basic Agenda Item Discussion.**

- The Chair announces the agenda item number and states the subject.
- The Chair calls upon the appropriate staff member or Board Member to report on the item.
- The Chair asks members of the Board/Committee if they have any questions or comments on the item. General discussion ensues.
- The Chair calls for public comment based on “Request to Speak” forms which may be submitted.
- Following public comment, the Chair announces that public comment is closed and asks if there is any further discussion by members of the Board/Committee.
- The Chair calls for a motion from members of the Board/Committee.
- Upon a motion, the Chair announces the name of the member who makes the motion. Motions require a second by a member of the Board/Committee. Upon a second, the Chair announces the name of the Member who made the second, and the vote is taken.
- The “aye” votes in favor of the motion shall be made collectively. Any Member who wishes to oppose or abstain from voting on the motion, shall individually and orally state the Member’s “nay” vote or abstention. Members present who do not individually and orally state their “nay” vote or abstention shall be deemed, and reported to the public, to have voted “aye” on the motion.

### **The Vote as specified in the SANBAG Bylaws.**

- Each Member of the Board of Directors shall have one vote. In the absence of the official representative, the alternate shall be entitled to vote. (Board of Directors only.)
- Voting may be either by voice or roll call vote. A roll call vote shall be conducted upon the demand of five official representatives present, or at the discretion of the presiding officer.

### **Amendment or Substitute Motion.**

- Occasionally a Board Member offers a substitute motion before the vote on a previous motion. In instances where there is a motion and a second, the maker of the original motion is asked if he or she would like to amend his or her motion to include the substitution or withdraw the motion on the floor. If the maker of the original motion does not want to amend or withdraw, the substitute motion is voted upon first, and if it fails, then the original motion is considered.
- Occasionally, a motion dies for lack of a second.

**Call for the Question.**

- At times, a Member of the Board/Committee may “Call for the Question.”
- Upon a “Call for the Question,” the Chair may order that the debate stop or may allow for limited further comment to provide clarity on the proceedings.
- Alternatively and at the Chair’s discretion, the Chair may call for a vote of the Board/Committee to determine whether or not debate is stopped.
- The Chair re-states the motion before the Board/Committee and calls for the vote on the item.

**The Chair.**

- At all times, meetings are conducted in accordance with the Chair’s direction.
- These general practices provide guidelines for orderly conduct.
- From time-to-time circumstances require deviation from general practice.
- Deviation from general practice is at the discretion of the Chair.

**Courtesy and Decorum.**

- These general practices provide for business of the Board/Committee to be conducted efficiently, fairly and with full participation.
- It is the responsibility of the Chair and Members to maintain common courtesy and decorum.

*Adopted By SANBAG Board of Directors January 2008*

*Revised March 2014*

*Revised May 4, 2016*



## I-10 and I-15 Joint Sub-Committee

Department of Project Delivery  
and Toll Operations

September 9, 2021



**cta**

San Bernardino County  
Transportation Authority

- Toll Interoperability
  - The ability to utilize your toll transponder nationwide
  - Does not apply to license plate tolling
- Interstate Reciprocity for Toll Violation Notices
  - The ability to process violations between states
- RCTC Coordination
  - Cooperative Agreement Key Terms



Previous Meeting Follow-up

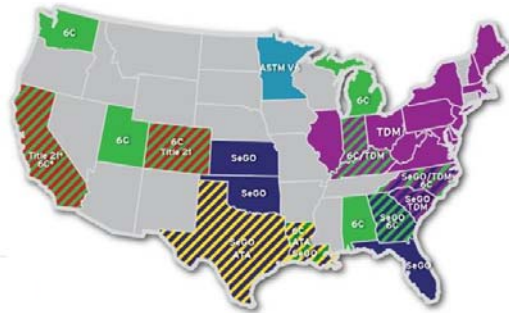
## Tolling Interoperability Legislation

- Moving Ahead for Progress in the 21st Century Act (MAP-21) in 2012

*Section 1512(b) Electronic Toll Collection Interoperability Requirements -- Not later than 4 years after the date of enactment of this Act, all toll facilities on the Federal-aid highways shall implement technologies or business practices that provide for the interoperability of electronic toll collection programs.*

- Implementation Hurdles

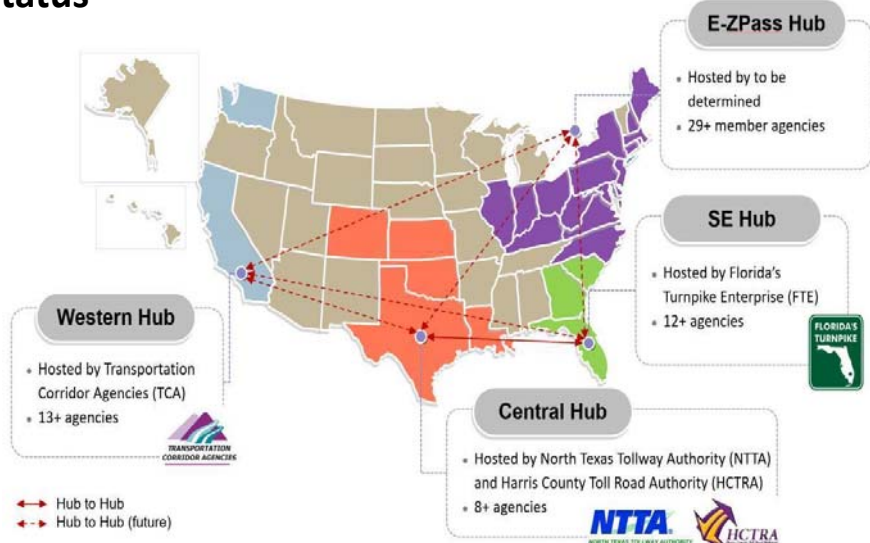
- All agencies must convert to a single technology
  - Several currently exist
  - Costly to transition for some agencies
- Agencies may have to give up 'ownership' of accounts
- Guaranteeing payments to participating agencies
- Information sharing and 'blending' different business rules across agencies



Previous Meeting Follow-up

## Toll Interoperability Status

- Northeast: 19 states (E-ZPass®), which form the Interagency Group
- Southeast: Georgia (Peach Pass), Florida (SunPass) and North Carolina (NC Quick Pass)
- Central: Kansas (K-TAG), Texas (TxTag) and Oklahoma (PikePass)
- Western: California (FasTrak)



Previous Meeting Follow-up



## California Toll Operators Committee (CTOC)

- CTOC is the primary resource for interoperability and coordination among tolling facilities, and education and advocacy regarding tolling in California.



Member Agencies:

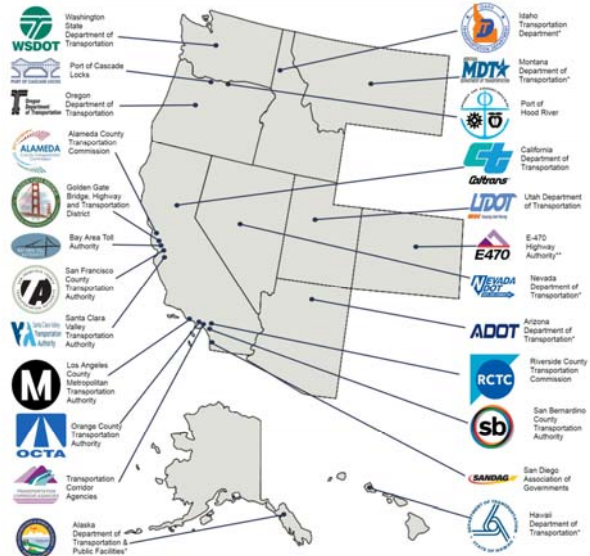
1. California Department of Transportation (Caltrans)
2. Golden Gate Bridge, Highway and Transportation District (GGBHTD)
3. Bay Area Toll Authority/Metropolitan Transportation Commission (BATA)
4. Sunol SMART Carpool Lane Joint Powers Authority (Sunol JPA)
5. Santa Clara Valley Transportation Authority (VTA)
6. San Francisco County Transportation Authority (SFCTA)
7. Los Angeles County Metropolitan Transportation Authority (LACMTA)
8. Riverside County Transportation Commission (RCTC)
9. San Bernardino County Transportation Authority (SBCTA)
10. Orange County Transportation Authority (OCTA)
11. Foothill/Eastern Transportation Corridor Agency (F/ETCA) / San Joaquin Hills Transportation Corridor Agency (SJHTCA)
12. San Diego Association of Governments (SANDAG)
13. Alameda County Transportation Authority (ACTC)



Previous Meeting Follow-up

## Western Regional Toll Operators (WRTO)

- Established in 2017 to promote interoperability, operational & technological advancement
- Western Region Technical Specification
- Current Operating toll facilities
  - California
  - Washington
  - Utah
  - Colorado



Previous Meeting Follow-up

## Tolling Interoperability Proposed Legislation by CTOC

- Federal Transportation Reauthorization Act (INVEST Act)
  - **Proposed Changes to 23 U.S.C. § 129 - Toll roads, bridges, tunnels, and ferries**

*Under section (a), add new subsection (10):*

*(10) INTEROPERABILITY OF ELECTRONIC TOLL COLLECTION — All toll facilities on Federal-aid highways shall provide for the **regional** interoperability of electronic toll collection, including through technologies or business practices. No State, or any political subdivision thereof, shall restrict the information that is shared across public and private toll facility operators or their agents or contractors for purposes of facilitating, operating, or maintaining electronic toll collection programs.*



Previous Meeting Follow-up

## Interstate Toll Violation Reciprocity

### Drivers License Compact

- Legal tool used for interstate cooperation
- Focus on Safety – ‘violation that endangers the safety of persons and property’
- Enacted into California Vehicle Code (CVC 15000, 1963)
- Nearly all states participate
- Exchange information concerning license suspensions and traffic violations of non-residents
- **Does not cover tolling reciprocity**



Previous Meeting Follow-up

## Interstate Toll Violation Reciprocity

Toll agencies can obtain registered vehicle owner information for out of state license plates

- CVC 1810.2 – Obtain Commercial Requestor Accounts of DMV data
- Legislation lacking to place DMV hold on out of state vehicles
- Toll Evasion violation – CVC 23302

## Current Toll Reciprocity

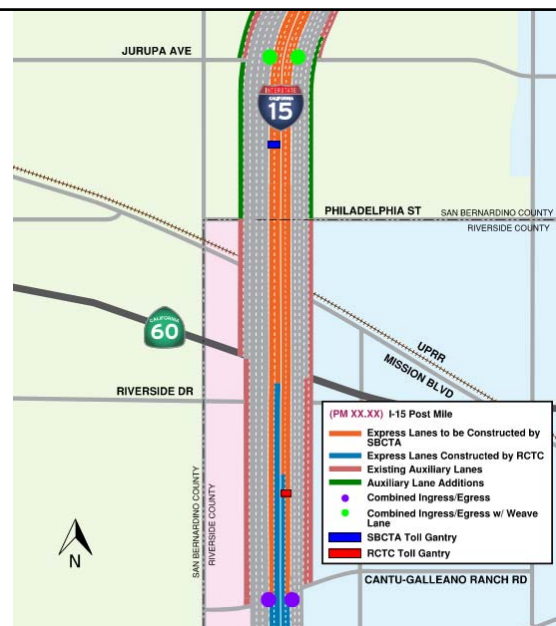
- Massachusetts, New Hampshire and Maine
  - 2011
  - Can mark vehicle registration as non-renewable until violations are paid
  - Complicated
  - No other agreements of its kind since between other states



Previous Meeting Follow-up

## RCTC Design Coordination

- Established regular design and toll operations working group meetings
- County line break introduces complexities with traffic operations and geometrics
- Implement approved Environmental design concept with single tolling segment from Jurupa Avenue to Cantu-Galleano Ranch Road



Previous Meeting Follow-up

## **RCTC Tolling Coordination**

- Proposed Approach: SBCTA designs, constructs, operates and maintains full three-mile toll segment from Jurupa Avenue to Cantu-Galleano Ranch Road
- Under proposed Terms of Agreement, SBCTA would:
  - Fund all project improvements and RCTC support costs
  - Collect all revenue
  - Manage and fund all operating costs
  - Keep RCTC 15 Express Lanes Project “whole” long term and during construction
  - Fund needed modifications to southbound Cantu-Galleano Ranch Road access/egress



**Previous Meeting Follow-up**

## **RCTC Coordination – Next Steps**

- Continue regular Design and Tolling working group meetings
- Perform financial analysis
- Confirm County Line toll segment tolling approach feasibility
- Finalize Initial Cooperative Agreement terms
- Consider Cooperative Agreement (Oct MVSS/Nov Board)
- Future SBCTA/RCTC Agreements:
  - Financial Agreement
  - Operations Agreement



**Previous Meeting Follow-up**

## Senate Bill 1 Grant Application Strategy

- Title: I-10 Corridor Freight and Express Lane Project
- Will likely apply for:
  - Trade Corridor Enhancement Program (TCEP)
  - Solutions for Congested Corridors Program (SCCP)
- Highest potential is TCEP (Prior I-10/I-15 awards were TCEP)
- TCEP availability is \$400M per year
- SCCP availability is \$250M per year



I-10 Contract 2

## Freight-Related Benefits Critical

- Express lane will slightly improve general purpose lane speeds
- Addition of 2 eastbound auxiliary lanes
  - Cherry Avenue to Citrus Avenue
  - Sierra Avenue to Cedar Avenue
  - Will reduce trucks queuing back into the I-10/I-15 interchange



I-10 Contract 2

## **Multimodal Benefits – Provides Incentives**

- Transit
- 3+ Carpool/vanpool
- Clean air vehicles, disabled veterans
- Single-lane scenario significantly reduces vehicle miles travelled (VMT) relative to dual lane
- Remaining concern:
  - Not a strong enough freight project
  - Needs to better address disadvantaged communities/equity
  - Needs to address a broader range of Climate Action Plan for Transportation Infrastructure (CAPTI) criteria



**I-10 Contract 2**

## **Proposed Concept – Clean Truck Program for I-10 Corridor**

- Two of CAPTI's 10 guiding principles deal with reducing truck emissions
- Concern for communities along I-10 corridor
- State interested in ways to accelerate turnover to cleaner trucks in transportation projects



**I-10 Contract 2**

## **Proposed Concept – Clean Truck Program for I-10 Corridor**

- Opportunity to strengthen I-10 TCEP application:
  - Establish Clean Truck Program for I-10 corridor
  - Allow excess toll revenue to be used for clean truck incentive funding
  - Work within existing clean truck incentive programs (Calstart/AQMD)
  - Ensure incentive funding is geographically targeted to operators in I-10 corridor, with benefits to disadvantaged communities
  - Prioritize use of excess revenue for clean trucks in early years
  - Potentially leverage other grant funding as seed money



**I-10 Contract 2**

## **Sub-Committee Recommended Action**

- Direct staff to study the Clean Truck Program concept further, with a more specific proposal to be brought back to the I-10 and I-15 Joint Sub-Committee for future consideration



**I-10 Contract 2 - Action**

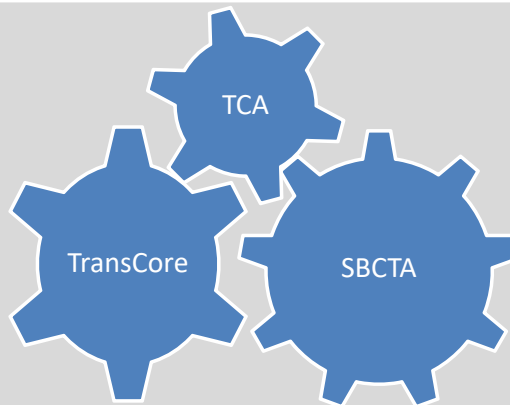
## Revenue Recognition Standard Procedures

- Generally Accepted Accounting Principles (GAAP)
- Government Accounting Standard Board (GASB)
- Industry Standards
- Perform Accounting and Reconciliation with TCA
- California Vehicle Codes
- Auditor



Revenue Recognition

## Roles of Operating Systems

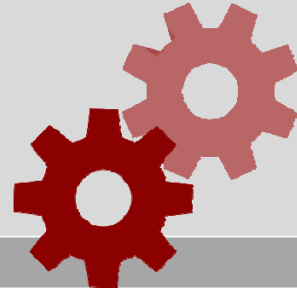


Revenue Recognition



## TransCore Back Office System (BOS) Activities

- Transaction Processing
- Image Processing and Review
- Trip Building
- Dynamic Pricing Implementation
- Data Exchange with TCA System and Data Export to SBCTA Financial System



Revenue Recognition

## TCA Customer Service

- Customer Web Portal
- Transponder Management
- Billing
- Collection of Payments
- Violations Processing
- Accounting/Reporting/Reconciliation
- Data Exchange with BOS and Revenue Reports to SBCTA



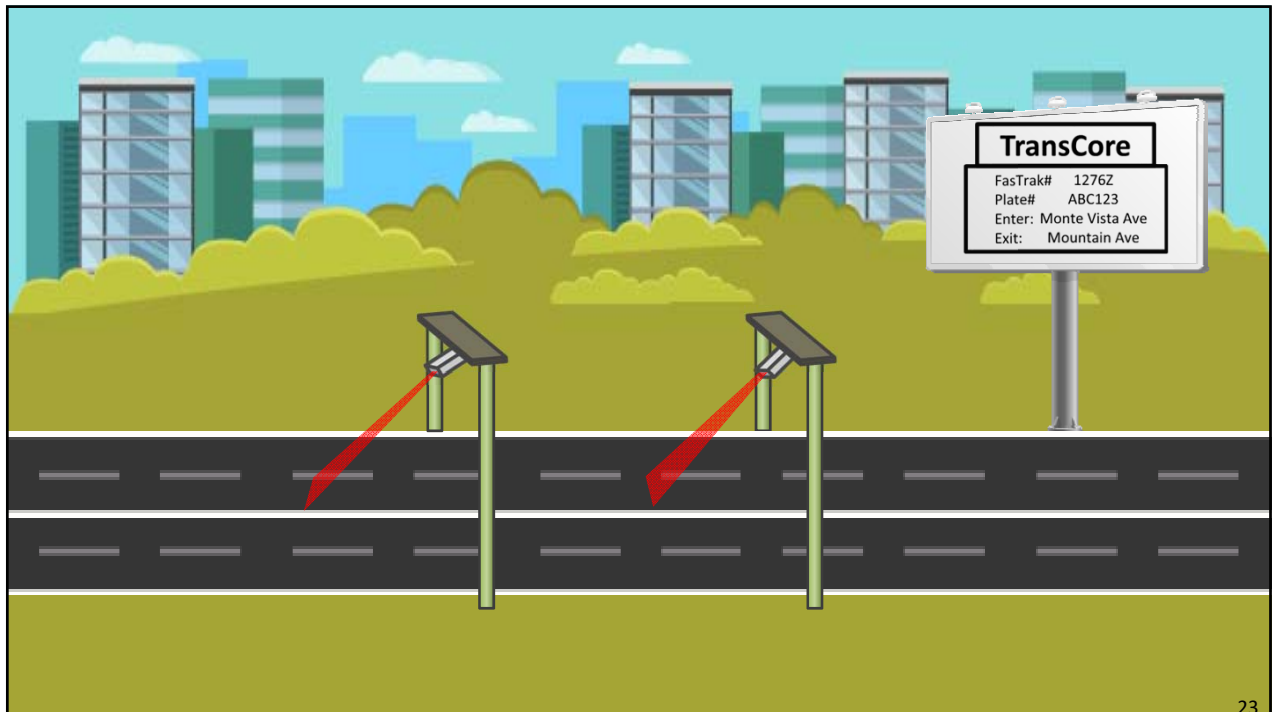
Revenue Recognition

## SBCTA Financial System

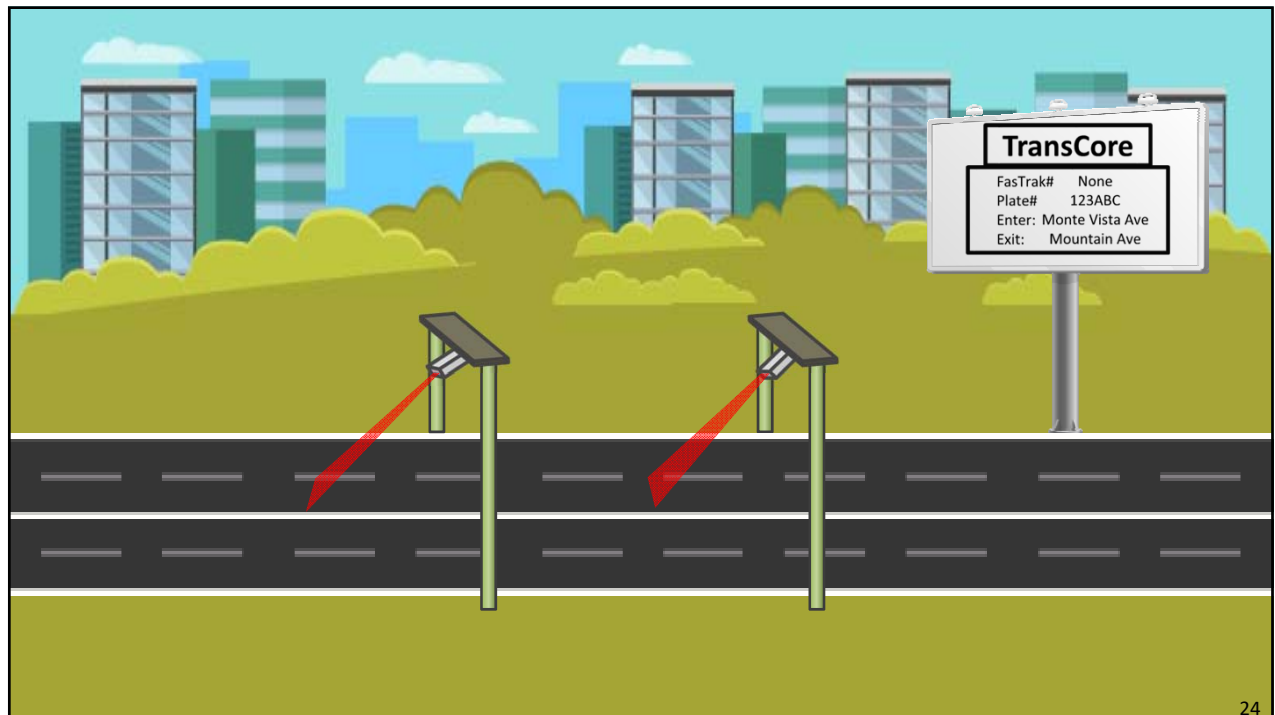
- Reconcile TransCore Data against TCA Data
- Identify that Expected Revenue is Received
- Quarterly/Yearly Accruals of Expected Revenue
- Quarterly/Yearly Reporting as Required by Funding



Revenue Recognition



23



1. Walk-In Center (October)
2. I-10 Contract 2A (Board recommendation – October)
3. RCTC Cooperative Agreement (Metro Valley Study Session – October)
4. TransCore Option for I-15 (Metro Valley Study Session – November)
5. Incident Management Plan, Operations and Maintenance (November)
6. Brightline Coordination Update (November/December)
7. I-10 Contract I Construction Status Update (December)