





AGENDA

City/County Manager's Technical Advisory Committee

Thursday, November 4, 2021 10:00 AM

LOCATION:

San Bernardino County Transportation Authority First Floor Lobby - Board Room 1170 W. 3rd Street, San Bernardino, CA 92410

Call to Order

Attendance

Council of Governments

1. Emergency Communication Nurse System (ECNS) Update – Monique Reza-Arellano, SBCOG

In November 2020, SBCOG partnered with CONFIRE to implement ECNS which utilizes registered nurses in the dispatch center to help non-emergency 9-1-1 callers receive the most appropriate medical response. SBCOG was directed to prepare an outreach plan that can be used by our cities and the county. This item will review that public outreach and how the ECNS has been operating.

Attachment No. 1: Pg. 5

2. Use of Regional Early Action Planning (REAP) 2021 Grants for a San Bernardino County Housing Trust – Josh Lee, SBCOG

REAP grants are used by the State Department of Housing and Community Development (HCD) to assist councils of governments (COG) and other regional entities to collaborate on projects that have a broader regional impact on housing. Grant funding is intended to help regional entities and governments facilitate local housing production that will assist local governments in meeting their Regional Housing Need Allocation (RHNA). SBCOG is evaluating potential programs for the next round of REAP funding and a housing trust is being considered. This item will describe what a housing trust is and seek feedback on its application in our region.

Attachment No. 1 Pg. 9 Attachment No. 2 Pg. 19

3. 2022 City/County Conference Planning – Duane Baker, SBCOG

Update on plans for the 2022 conference scheduled for April 7-8, 2022.

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Transportation

4. SBCTA/SBCOG Emerging Technology Ad Hoc Committee – Tim Byrne and Duane Baker, SBCTA

The SBCTA Board of Directors has formed a committee to look at ways to apply emerging technologies in our region. Two initial ideas that are being considered by the committee are traffic management and broadband infrastructure. This will be a briefing on these two concepts and a discussion of possible next steps.

Attachment No. 1 Pg. 25

5. Federal Infrastructure Update – Otis Greer, SBCTA

An update on the latest information regarding the federal infrastructure bill.

Public Comment

Brief comments from the General Public

ADJOURNMENT

The next meeting of the City/County Manager's Technical Advisory Committee is December 2, 2021

Meeting Procedures and Rules of Conduct

<u>Meeting Procedures</u> - The Ralph M. Brown Act is the state law which guarantees the public's right to attend and participate in meetings of local legislative bodies. These rules have been adopted by the Board of Directors in accordance with the Brown Act, Government Code 54950 et seq., and shall apply at all meetings of the Board of Directors and Policy Committees.

<u>Accessibility</u> - The SBCTA meeting facility is accessible to persons with disabilities. If assistive listening devices or other auxiliary aids or services are needed in order to participate in the public meeting, requests should be made through the Clerk of the Board at least three (3) business days prior to the Board meeting. The Clerk's telephone number is (909) 884-8276 and office is located at 1170 W. 3rd Street, 2nd Floor, San Bernardino, CA.

<u>Agendas</u> – All agendas are posted at 1170 W. 3rd Street, 1st Floor, San Bernardino at least 72 hours in advance of the meeting. Staff reports related to agenda items may be reviewed at the SBCTA offices located at 1170 W. 3rd Street, 2nd Floor, San Bernardino and our website: <u>www.gosbcta.com</u>.

<u>Agenda Actions</u> – Items listed on both the "Consent Calendar" and "Discussion" contain recommended actions. The Board of Directors will generally consider items in the order l i s t e d on the agenda. However, items may be considered in any order. New agenda items can be added and action taken by two-thirds vote of the Board of Directors or unanimous vote of members present as provided in the Ralph M. Brown Act Government Code Sec. 54954.2(b).

<u>**Closed Session Agenda Items**</u> – Consideration of closed session items excludes members of the public. These items include issues related to personnel, pending litigation, labor negotiations and real estate negotiations. Prior to each closed session, the Chair will announce the subject matter of the closed session. If action is taken in closed session, the Chair may report the action to the public at the conclusion of the closed session.

Public Testimony on an Item – Members of the public are afforded an opportunity to speak on any listed item. Individuals wishing to address the Board of Directors or Policy Committee Members should complete a "Request to Speak" form, provided at the rear of the meeting room, and present it to the Clerk prior to the Board's consideration of the item. A "Request to Speak" form must be completed for each item an individual wishes to speak on. When recognized by the Chair, speakers should be prepared to step forward and announce their name and address for the record. In the interest of facilitating the business of the Board, speakers are limited to three (3) minutes on each item. Additionally, a twelve (12) minute limitation is established for the total amount of time any one individual may address the Board at any one meeting. The Chair or a majority of the Board may establish a different time limit as appropriate, and parties to agenda items shall not be subject to the time limitations. Members of the public requesting information be distributed to the Board of Directors must provide 40 copies of such information in advance of the meeting, except for noticed public hearings. Information provided as public testimony is not read into the record by the Clerk.

The Consent Calendar is considered a single item, thus the three (3) minute rule applies. Consent Calendar items can be pulled at Board member request and will be brought up individually at the specified time in the agenda allowing further public comment on those items.

<u>Agenda Times</u> – The Board is concerned that discussion take place in a timely and efficient manner. Agendas may be prepared with estimated times for categorical areas and certain topics to be discussed. These times may vary according to the length of presentation and amount of resulting discussion on agenda items.

<u>**Public Comment**</u> – At the end of the agenda, an opportunity is also provided for members of the public to speak on any subject within the Board's authority. Matters raised under "Public Comment" may not be acted upon at that meeting. "Public Testimony on any Item" still applies.

Disruptive or Prohibited Conduct – If any meeting of the Board is willfully disrupted by a person or by a group of persons so as to render the orderly conduct of the meeting impossible, the Chair may recess the meeting or order the person, group or groups of person willfully disrupting the meeting to leave the meeting or to be removed from the meeting. Disruptive or prohibited conduct includes without limitation addressing the Board without first being recognized, not addressing the subject before the Board, repetitiously addressing the same subject, failing to relinquish the podium when requested to do so, bringing into the meeting any type of object that could be used as a weapon, including without limitation sticks affixed to signs, or otherwise preventing the Board from conducting its meeting in an orderly manner. Your cooperation is appreciated!



ECNS Toolkit

CONFIRE and SBCOG are partnering with jurisdictions throughout San Bernardino County to educate the public about the ECNS program.

A comprehensive toolkit will be shared with each jurisdiction, allowing them to share details about the program with their unique constituencies.

Choose what works

Each item in the toolkit includes instructions, ensuring ease of use, while allowing each jurisdiction to pick and choose which methods best service their constituencies.

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ECNS Toolkit:

- Instruction Booklet for Toolkit
- Project branding guide with logos and taglines
- Collateral including Fact Sheet, FAQs, and website copy
- Social Media Posts and Graphics
- Sample Utility Bill Insert
- PowerPoint presentation
- Short video
- Press Release
- :15 and :30 Radio Spots
- Newspaper Ads
- Bus Ads











Attachment No. 1 to Agenda Item No. 2 - Use of Regional Early Action Planning (REAP) 2021 Grants for a San Bernardino County Housing Trust

SBCTA/SBCOG in Collaboration with DUDEK SAN BERNARDINO REGIONAL HOUSING TRUST REGIONAL HOUSING TRUST Regional Housing Trust Fund San Bernardino Region





















State and Federal Grants

REAP 2021

\$600 million total
SCAG's share is approximately \$246 million

Local Housing Trust Fund Program • 2020-2021 NOFA **\$57 million**

California Permanent Local Housing Allocation • 2021 NOFA **\$304 million** plus additional **\$38.4 million** in remaining funds from previous year

National Housing Trust Fund Program

Funding TBD after HUD approval of consolidated plan

Bonds General Obligation Revenue Bonds	Tax Increment F and Taxes • Real Estate Tax Inc • Real Estate Transfe • Transient Occupan	• Development Impact • Commercial Linkage • Inclusionary Zoning
Revolvi	• D • C	ivate Sources onations ommunity Benefit greements

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FREQUENTLY ASKED QUESTIONS

What is a housing trust fund?

A housing trust fund is a program or independent organization that raises funding to dedicate to housing construction, preservation, and rehabilitation, often concentrated on affordable housing, homeless housing services, down payment assistance, gap financing, supporting housing trusts, and related activities. The goals of a housing trust are to create affordable housing and/or homelessness solutions by leveraging new funding sources.

How are housing trusts funded?

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Housing trusts receive financial support from a variety of sources. Some of the most common categories of funding include dedicated funding from local jurisdictions, State and federal grants, bonds, and private donations. Importantly, there are significant funding sources that are only accessible to housing trusts.

What are the benefits of an affordable housing trust fund?

There are a variety of benefits of affordable housing trust funds. In general, they provide a variety of quality housing types and options for those who might otherwise struggle to afford it. This includes support for lower and middle-income earners such as teachers, service workers, warehouse and logistics personnel, and other essential workers. Depending on how they are administered, benefits can also include: providing housing and supportive services for individuals and families experiencing homelessness; bringing outside money to the region, not otherwise accessible; and improving the quality of existing affordable housing to improve quality of life for residents and neighbors. Effective housing trusts achieve these outputs by leveraging new funding sources, rather than redirecting existing funding sources.

How would administration of a housing trust fund work?

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To maximize stability and access to funding sources, the housing trust fund would most likely be structured as a hybrid nonprofit-Joint Powers Authority (JPA). The housing trust could potentially leverage the administrative support and executive leadership of SBCOG to achieve efficiencies and would have oversight from its governing board. The trust would establish a JPA with those that choose to participate. SBCOG could administer the trust and the costs to the agency would be offset by the housing trust fund's resources.

What agency is the best fit to administer a housing trust fund in the region?

SBCOG's existing staffing infrastructure is skilled in all requisite administrative areas including executive leadership, financial accounting, and administration, making SBCOG an ideal candidate for housing trust fund administration. The agency consists of representatives from 24 cities and towns, and the San Bernardino County Board of Supervisors. SBCOG focuses on regional matters and has a track record of achieving meaningful results. SBCOG's experience as a convening agency leaves them well-positioned to support the administration of a housing trust that works in close collaboration with other agencies to ensure that it complements existing efforts.

How does a housing trust fund enhance existing local and County affordable housing efforts?

A key differentiation is access to funding. Affordable housing trust funds are able to compete for additional funding local and county housing authorities are ineligible for. A primary function of the program will be to raise funds from new sources and operate programs that complement—and do not compete with—the work of existing agencies in the subregion. Furthermore, the flexibility and creativity granted to housing trusts using a nonprofit-JPA model increases program efficacy and opportunity while ensuring the trust is stable and resilient. Some of the key strategies that Housing Trusts can leverage include: Flexible sources of gap financing such as revolving loan funds; Ability to Compete for State funds such as the Local Housing Trust Program; Tailored solutions to address regional needs related to homelessness; ability to pool resources to help funds go further



Are there other housing trust funds in California?

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Yes. There are at least 48 affordable housing trusts in California, whose members include more than 60 local jurisdictions. Housing trusts in Southern California include the West Hollywood Affordable Housing Trust Fund, the Orange County Housing Finance Trust, the Skid Row Housing Trust, the Santa Monica Citywide Housing Trust Fund, the County of Ventura Housing Trust Fund, the newly formed San Gabriel Valley Regional Housing Trust, and others.

How would a city or county join a regional housing trust fund?

A local government would take formal action to join the housing trust fund JPA by adopting a resolution at the local level. Following local approval, the administrating agency, potentially SBCOG, would approve their membership and certify that the jurisdiction has paid membership dues and is compliant with other membership requirements.

Are jurisdictions required to participate in the housing trust fund?

No. Participation in the housing trust fund is optional. The trust will require a minimum threshold for membership. If jurisdictions decide to join after the initial opt-in period, they will pay an additional joining fee, equal to the administrative fee. If a jurisdiction does not participate in the trust, it would not be eligible to receive any funding or program services the trust offers.

Can a local government opt out of the housing trust after it joins? If so, how does that work?

Yes. A participating member jurisdiction would have the ability to opt out of the housing trust and could do so by adopting a new resolution rescinding membership at the local level. The jurisdiction would be required to provide written notice of exit six months prior to start of a new fiscal year. If there is an existing project in that city, it would become responsible for administrative fees to manage that project.

Well-designed and well-managed affordable housing can have positive impacts on the surrounding community.

What are the costs of participating in a regional housing trust fund?

Based on research into successful programs across the state, SBCOG estimates that an affordable housing trust fund will require approximately \$230,000 in annual contributions from participating jurisdictions for the first five to ten years of operation until the fund achieves financial independence. Member dues will be based on a combination of factors, such as the jurisdiction's population, jobs, and anticipated growth and may range from \$1,500 to \$50,000, depending on which factors are selected, how many jurisdictions choose to participate, and local characteristics.



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What funding source would local jurisdictions use to pay for member dues?

Jurisdictions can use any funding source to pay for member dues. One option is to use funding allocated through State grant programs. The funding source used for member dues is ultimately up to local discretion.

What would member dues be used for?

Membership dues would ensure ongoing revenues for trust operations and cover the administrative and staffing costs of establishing and growing the housing trust fund. These efforts would be primarily focused on fundraising and administering programs established to distribute monies to support housing in the subregion.

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How will the housing trust ensure that affordable housing does not negatively impact home values or quality of life in the communities where it is constructed?

Just as poorly implemented developments can negatively impact communities, well-designed and well-managed affordable housing can have positive impacts on the surrounding community. SBCOG will work closely with experienced developers and agencies to make sure the program funding supports projects following best practices and planning for locally-appropriate housing solutions.

What kinds of programs and activities do housing trust funds operate?

Operations of the housing trust is determined through the development of an Administrative Plan which would establish a board of directors responsible for managing housing trust fund activities and goals. These approved activities could include new construction of affordable housing, predevelopment activities for affordable housing, down payment assistance for first-time homebuyers, preservation or rehabilitation of existing affordable housing, support for community land trusts, and establishment of housing and supportive services for people experiencing homelessness.

Are nonprofit organizations eligible for funding from housing trust fund programs?

Typically, nonprofit organizations are eligible for funding from the housing trust. Depending on the program, funding would likely be made available on a competitive basis, prioritizing funding for applicants demonstrating an ability to make best use of the funds, meaning that they are used to support the housing needs of the greatest number of households and/or households with the highest needs.

How long will it take for the housing trust to generate community benefits?

Housing trusts can serve as sustainable and reliable long-term solutions to housing issues. Based on existing housing trusts the regional housing trust is gleaning best practices from, the program is anticipated to achieve full stability in the first five to ten years of operation. However, depending on the availability of funding, stability may be achieved much sooner.



Are there restrictions to sources of funding?

Some State and local funding sources may have restrictions that require the funds to go towards affordable housing creation while limiting allowable administrative costs, requiring prevailing wage in development costs, or applying other conditions. These funding sources are often sizable so the trust would pursue them, but the program will also layer funding sources from unrestricted sources to cover program costs.

How will housing trust funds be allocated across the region?

Through the development of the Administrative Plan, the housing trust bylaws can establish a methodology for reinvesting allocations across the region. Allocation methodologies generally look to leverage funds to their greatest potential without posing absolute geographic restrictions on housing trust fund expenditures.



Why join a regional affordable housing trust fund instead of creating local funds?

Cities and counties can form their own housing trusts. However, most jurisdictions have limited staff, time, and funding to administer a housing trust fund. Similar to a regional approach to transportation, a regional housing fund will avoid unnecessary strain on the limited resources of local jurisdictions while leveraging the region's collaborative strengths, relieving the pressure of local housing needs through a regional approach to housing. It is anticipated that a regional housing trust will secure more funding to invest in the region than the aggregate of any individually managed local programs.

What is the Administrative Plan?

The Administrative Plan, to be developed in consultation with participating member jurisdictions, will establish protocols for the trust fund, including determining the types of projects and programs it will fund, setting goals to guide the Trust's activities, stipulating membership requirements for participating jurisdictions, establishing first preferences for reinvesting allocations within the jurisdiction or sub-area of origin without posing absolute geographic restrictions on housing trust fund expenditures, outlining SBCOG's administrative responsibilities, and creating a Board of Directors.

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How can I support the affordable housing trust fund?

We need strong support from local government, elected leaders, and the business community to launch and grow a successful program. Let SBCOG know if you would like to help us grow support for the program.

What is the difference between a housing trust fund and community land trust?

A housing trust fund is similar to a community land trust (CLT), though they serve complementary, rather than duplicative purposes. CLTs are typically structured as nonprofit organizations that work to preserve housing affordability and support lower income families' ability to build wealth. A housing trust, by contrast, primarily serves to meet the gap funding needs of affordable housing. Housing trust activities can include support for CLTs through the acquisition and dedication of land or the production of housing.

FOR MORE INFORMATION

Contact Elizabeth Dickson, LEED GA at edickson@dudek.com





AGENDA

- SBVCTSS (SB Valley Coordinated Traffic Signal System) status
- Next Steps: Regional Traffic Management System
 - Definition
 - Implementation Considerations
 - Opportunities
 - Constraints
 - Traffic Management Center (TMC) could be one component
 - Caltrans District TMC Overview
- Possible Strategy

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Traffic Management Center

'the hub of a Traffic Management System, where information about the transportation network is collected and combined with other operational and control data to manage the transportation network and to produce traveler information'

Three primary functions

- Traffic monitoring
- Travel information

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• Managing event related traffic



Traffic Management Center



Opportunities

- Economies of scale
- Integrate wide range of traffic management strategies
- Facilitate interagency coordination
- Incident/Event traffic management
- Integrated corridor management
- Connected vehicles
- Data collection

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• Provide traveler information



Regional Traffic Management Center

Challenges

- Incompatible signal controllers and traffic control systems
- Unreliable communication networks
- Multi-jurisdictional signal operations
 - Agreements for operation capabilities
 - Liability concerns
- Local jurisdiction resource limitations
- Duplication of Caltrans TMC efforts
- TMC Logistics
 - Building operations/maintenance/staffing

Unified mission statement development

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Regional Traffic Management Center



Key Principles of a Possible Strategy

- Build incrementally
- Recognize importance of communications infrastructure: coordinate with investment for non-transportation purposes
- Anticipate different levels of participation/sophistication
- Prepare implementation plan, cost estimates, funding sources
- Position San Bernardino County for technology funding opportunities



Regional Traffic Management Center

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Elements of a Possible Strategy

- Integrate data collection and dissemination system to share real-time traffic and signal timing data
- Support display of data from multiple signal systems on common platform
- Allow visual of signal status of adjacent agencies to assist in traffic management and signal timing decisions
- Improve response management for incidents, special events, evacuation
- Implement data analytics tools to report signal performance measures
 - Send actionable alerts to member agencies for maintenance
- Proactive signal monitoring during construction
- Establish standards for inter-jurisdictional coordination and communication
- Regionally accepted traffic operation standards that drive transportation resource investment decisions

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Regional Traffic Management Center

