





# **Support Material Agenda Item No. 3**

## **Independent Taxpayers Oversight Committee**

April 5, 2023 12:30 PM

### **Location:**

San Bernardino County Transportation Authority First Floor Lobby Board Room Santa Fe Depot, 1170 W. 3<sup>rd</sup> Street San Bernardino, CA 92410

### 3. Measure I Local Pass-Through Compliance Audits for Fiscal Year 2021/2022

Review and make a finding that the Measure I expenditures for Fiscal Year 2021/2022 are consistent with the provisions of the Measure I Expenditure Plan and Ordinance No. 04-01.

### Full financial reports are attached in the order listed below:

- City of Apple Valley
- City of Barstow
- City of Big Bear Lake
- City of Chino
- City of Chino Hills
- City of Colton
- City of Grand Terrace
- City of Hesperia
- City of Highland
- City of Loma Linda
- City of Montclair

- City of Needles
- City of Ontario
- City of Rancho Cucamonga
- City of Redlands
- City of Twentynine Palms
- City of Upland
- City of Yucaipa
- City of Yucca Valley
- County of San Bernardino
- Annual Comprehensive Financial Report



Financial Statements June 30, 2022

# Town of Apple Valley, California Measure I Fund



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### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

### **Report on the Audit of the Financial Statements**

### **Opinion**

We have audited the financial statements of the Measure I Fund of the Town of Apple Valley, California (Town), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the Town, as of June 30, 2022, and the changes in its financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the Town as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

The Town previously reported a deferred outflow of resources related to a receivable balance of \$99,056. However, the Town also reported an allowance for doubtful accounts related to the same receivable. As a result, the Town has restated beginning fund balance on July 1, 2021, which is described in Note 7. Our opinion is not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion
  is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the program status (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 17, 2023, on our consideration of the Town's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Rancho Cucamonga, California

God Bailly LLP

February 17, 2023

# Town of Apple Valley, California Measure I Fund Balance Sheet

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Assets Cash and investments Taxes receivable Due from other governments	\$ 4,314,702 460,989 104,758
Total assets	\$ 4,880,449
Liabilities and Fund Balance	
Liabilities Accounts payable Accrued liabilities  Total liabilities	\$ 178,424 104,925 283,349
Fund Balance Restricted	4,597,100
Total liabilities and fund balance	\$ 4,880,449

# Town of Apple Valley, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Interest income Refunds, reimbursements, and rebates Intergovernmental	\$ 2,795,662 11,266 907,014 2,228,090
Total revenues	 5,942,032
Expenditures	
Capital Construction and engineering	5,478,464
Net Change in Fund Balance	 463,568
Fund Balance, Beginning of Year, as restated	 4,133,532
Fund Balance, End of Year	\$ 4,597,100

### Note 1 - General Information

### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the Town of Apple Valley, California (Town) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the Town, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the Town conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies.

### A. Basis of Accounting

### **Governmental Fund Financial Statements**

### **Fund Accounting**

The accounts of the Town are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The Town accounts for the Measure I activities within its Measure I Special Revenue Fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

### Measurement Focus and Basis of Accounting

The special revenue funds of the Town are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Town considers restricted funds to have been spent first.

### D. Cash and Investments

Cash and investments are pooled by the Town to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the Town and are disclosed in the Town's basic financial statements. The Town's basic financial statements can be obtained at Town Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the Town Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the Town Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The Town's determined MOE base level is \$0.

### Note 3 - Taxes receivable and Due from other governments

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022. Due from other governments reflect other grant receivables due from CalTrans.

### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

### Note 5 - Refunds, Reimbursements and Rebates

The Town recorded refunds, reimbursements and rebates in the amount of \$907,014 in the Measure I Fund. This revenue is primarily attributed to grants from the California Department of Transportation related to projects recorded within the Measure I Fund.

### Note 6 - Intergovernmental Revenues

The Town recorded intergovernmental revenue in the amount of \$2,228,090 in the Measure I Fund. This revenue is primarily attributed to grants from various agencies funding projects related to the Measure I program.

#### Note 7 - Restatement

The Town has restated fund balance as of July 1, 2021 to properly reflect beginning fund balance as a result of the following:

• Going back multiple years, the Town Measure I Fund had reported a receivable balance of \$99,948. During fiscal year 2020-2021, the Town recorded an allowance for these receivables of \$99,948, but a deferred inflow of resources – unavailable revenue of \$99,056 was erroneously included in the report as of June 30, 2021. Subsequent to the prior year Measure I Fund report date, the Town removed the receivables and reversed the allowance of \$99,948. As a result of the erroneous unavailable revenue of \$99,056 included in the report, a restatement was necessary to correct the understatement of fund balance due to reporting the unavailable revenues in the June 30, 2021 Measure I Fund financial statements.

The following table describes the effect of the restatement on the July 1, 2021 fund balance:

	June 30, 2021				
	Previously			J	uly 1, 2021
Measure I Fund	Presented	Restatement		Restated	
Fund Balance	\$ 4,034,476	\$	99,056	\$	4,133,532



Required Supplementary Information June 30, 2022

# Town of Apple Valley, California Measure I Fund

# Town of Apple Valley, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

	Rud	lget		Fin	iance From Ial Budget Positive
	Original	Final	Actual		legative)
Revenues					<u> </u>
Measure I sales tax Interest income	\$ 1,970,000 25,000	\$ 1,970,000 25,000	\$ 2,795,662	\$	825,662
	•	•	11,266		(13,734)
Refunds, reimbursements, and rebates	52,000	52,000	907,014	,	855,014
Intergovernmental	3,934,750	3,934,750	2,228,090	(	1,706,660)
Total revenues	5,981,750	5,981,750	5,942,032		(39,718)
Expenditures Capital					
Construction and engineering	6,252,875	5,855,363	5,478,464		376,899
Net Change in Fund Balance	(271,125)	126,387	463,568		337,181
Fund Balance, Beginning of Year, as restated	4,133,532	4,133,532	4,133,532		_
Fund Balance, End of Year	\$ 3,862,407	\$ 4,259,919	\$ 4,597,100	\$	337,181

### Note 1 - Budgetary Data

The Town adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the fund level.



Other Information June 30, 2022

# Town of Apple Valley, California Measure I Fund

### Town of Apple Valley, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2021-31 and 2022-037. Of the funds allocated under the Measure I Five Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Plan Project Estimate	Current Fiscal Year Expenditures	(Over)/Under Estimate
Measure I Funded Projects			
Apple Valley Road and SR 18 Realignment	\$ 140,250		\$ (1,996,309)
Bear Valley Bridge Rehabilitation (Mojave River Bridge)	2,450,299	·	1,639,673
Bear Valley Intersection Improvements	525,000	,	36,266
Central Road from SR 18 to Bear Valley Road	1,840,000	·	1,794,506
Dale Evans Parkway at Waalew Road Realignment	1,285,000	95	1,284,905
Resurfacing 2021 (to include resurfacing portions of westerly			
Apple Valley north of Highway 18 and east of Navajo Road)	5,000,000	827,460	4,172,540
Standing Rock Reallignment Signal	1,089,755	89,755	1,000,000
Stoddard Wells Road Widening	22,000	857,830	(835,830)
Town-Wide School Zone Analysis/LRSP	100,000	172,064	(72,064)
Traffic Control Device Deployment	29,438	·	27,423
Yucca Loma Elementary School Safe Routes to School Phase 2	986,000		952,952
SanBag Congestion Mgmt Plan Contribution	784	784	-
Total costs reported for projects on the five year CIP		\$ 5,464,464	
Measure I Fund Expenditures Funded By Other Sources			
Apple Valley South Safe Routes to School	11,000	14,000	(3,000)
Total Measure I Fund expenditures funded by other sources		\$ 14,000	
Total expenditures at June 30, 2022		\$ 5,478,464	



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the Town of Apple Valley, California (Town), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Fund's basic financial statements, and have issued our report thereon dated February 17, 2023. Our report included an emphasis of matter stating that the financial statements of the Measure I Funds do not purport to, and do not, present fairly the financial position of the Town as of June 30, 2022. Our report also included an emphasis of matter regarding the restatement of fund balance as of July 1, 2021.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. However, as described in the accompanying Schedule of Findings and Responses, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. We consider the deficiencies described in the accompanying Scheduling of Findings and Responses as items 2022-001 and 2022-002 to be material weaknesses.

A *significant deficiency* is a deficiency, or a combination of deficiency, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Responses as item 2022-003 to be a significant deficiency.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the Town are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the Town and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the Town and SBCTA.

### **Town's Response to Findings**

Government Auditing Standards requires the auditor to perform limited procedures on the Town's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Responses. The Town's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

Esde Sailly LLP

February 17, 2023

# 2022-001 Expenditure Accrual Material Weakness

### Criteria:

Management is responsible for ensuring financial activity is recorded accurately and on a timely basis. Expenditures should be identified and recognized during the period incurred, and accruals posted to general ledger when applicable.

### **Condition:**

During procedures over accounts payable and related disbursements, we noted a disbursement in the amount of \$104,925, which related to May and June 2022, but was not recorded within the general ledger. As a result, we proposed an adjustment to increase expenditures and related accounts payable, to include this disbursement in the activity of the fund.

### Cause:

The Town did not properly reflect the expenditures, or verify the cutoff, for the year.

### Effect:

The adjustment was proposed and posted to the Town fund's financials statements to include the \$104,925 accrual.

### **Recommendation:**

We recommend that the Town enhance its closing process to ensure that expenditures and related accruals are recorded in the proper fiscal year.

### View of Responsible Officials:

We agreed with the proposed adjustment of \$104,925, and have posted the accrual to the Town's general ledger.

# 2022-002 Bank Reconciliations Material Weakness

### Criteria:

Management is responsible for ensuring financial activity is recorded accurately and on a timely basis. Bank reconciliations should be performed monthly, and reviewed and approved in a timely manner.

### **Condition:**

During procedures over cash and investments, we noted the Town's bank reconciliation for June 2022 was not prepared until December 2022. Further, the interest allocation to funds was not performed until December 2022.

### Cause:

The Town did not perform a timely bank reconciliation or interest allocation.

### Effect:

The audit was delayed.

### **Recommendation:**

We recommend that the Town review the timing of its reconciliation procedures.

### View of Responsible Officials:

We agree that bank reconciliation must occur on a more timely basis. We have taken steps to properly train applicable personnel.

# 2022-003 Restatement of Beginning Fund Balance/Financial Statement Preparation Significant Deficiency

### Criteria:

Management is responsible for ensuring financial activity is recorded accurately and on a timely basis. Each year, the beginning fund balance (equity) should be reconciled to the previous audit reports, as well as underlying accounting records of the Town, to ensure accuracy of the financial activity reported within the Measure I fund each year.

### **Condition:**

During procedures over beginning fund balance, we noted that the beginning fund balance didn't agree to the previous year Measure I audit fund balance by \$99,056.

Going back multiple years, the Town Measure I Fund had reported a receivable balance of \$99,948. During fiscal year 2020-2021, the Town recorded an allowance for these receivables of \$99,948, but a deferred inflow of resources – unavailable revenue of \$99,056 was erroneously included in the report as of June 30, 2021. Subsequent to the prior year Measure I Fund report date, the Town removed the receivables and reversed the allowance of \$99,948. As a result of the erroneous unavailable revenue of \$99,056 included in the report, a restatement was necessary to correct the understatement of fund balance due to reporting the unavailable revenues in the June 30, 2021 Measure I Fund financial statements.

### Cause:

The Town's internal control allowed for the identification and correction of the error described in the condition above during the June 30, 2022 fiscal year. However, it was not corrected during the prior audit of the June 30, 2021 Measure I fund, resulting in a restatement to the fund as of July 1, 2021.

### Effect:

The Measure I fund financial statements were restated to fairly reflect fund balance as of July 1, 2021.

### **Recommendation:**

We recommend that the Town review its Measure I fund financial statement closing procedures. While the Town did identify and correct the condition described above, procedures should be developed to allow for errors to be identified prior to issuing the reports each year.

### **View of Responsible Officials:**

We agree that restatement was necessary in this financial statement but was not necessary in the Town's financial statement because the Town did not include such a transaction in the trial balance nor in the Town's audited financial statements. We recognize the serious responsibility of identifying and correcting errors prior to issuance of financial statements as demonstrated in the prior year's audit wherein we indicated to the auditors that the item was incorrectly presented. We have broadened our financial statement review processes to include adequate communication with the audit engagement staff to ensure we clearly express the Town's position when presented with issues such as the condition described above.

### Town of Apple Valley, California Measure I Fund Summary Schedule of Prior Audit Findings June 30, 2022

None reported.



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June 30, 2022
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Measure I Funds



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### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

### **Report on the Audit of the Financial Statements**

### **Opinion**

We have audited the financial statements of the Measure I 2010-2040 Fund (Measure I Fund) of the City of Barstow, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 28, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Funds.

Ede Saully LLP
Rancho Cucamonga, California

December 28, 2022

### City of Barstow, California Measure I Funds Balance Sheet June 30, 2022

		Measure I 2010-2040 Fund
Assets		
Cash and investments	\$	711,481
Receivables Taxes		20E 400
		385,488 700,725
Due from other governments Interest		653
interest		033
Total assets	\$	1,798,347
Liabilities, Deferred Inflows of Resources and Fund Balance		
Liabilities		
Accounts payable	\$	19,122
Due to SBCTA	Ψ	46,167
Due to the City of Barstow		1,700,000
,		
Total liabilities		1,765,289
Deferred Inflows of Resources		
Unavailable revenue		700,725
Fund Balance (Deficit)		
Unassigned		(667,667)
Total Pakither and Consultation and		
Total liabilities, deferred inflows of	<b>,</b>	1 700 247
resources and fund balance	\$	1,798,347

## City of Barstow, California Measure I Funds

Statement of Revenues, Expenditures and Changes in Fund Balances Year Ended June 30, 2022

	Measure I 2010-2040 Fund	
Revenues  Measure I sales tax	\$	1,987,307
Investment income	Ş	(2,406)
Intergovernmental		57,657
		<u> </u>
Total revenues		2,042,558
Expenditures Current		
Capital projects		24,911
Excess (Deficiency) of Revenues over Expenditures		2,017,647
Other Financing Sources (Uses)		
Transfers to the City of Barstow		(1,466,404)
Total other financing sources (uses)		(1,466,404)
Net Change in Fund Balance		551,243
Fund Balance (Deficit), Beginning of Year		(1,218,910)
Fund Balance (Deficit), End of Year	\$	(667,667)

### Note 1 - General Information

### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I 2010-2040 Fund (Measure I Fund) of the City of Barstow, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2022, and changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

### A. Basis of Accounting

### **Governmental Fund Financial Statements**

### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I special revenue fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

### Measurement Focus and Basis of Accounting

The special revenue fund of the City is accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts and disclosures at the date of the financial statements. Actual results could differ from those estimates.

### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

### D. Cash and Investments

All cash and investments other than that held by fiscal agents are pooled to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Funds, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall or at the City of Barstow website www.barstowca.org.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on inputs that are uncategorized and not defined as a Level 1, Level 2, or Level 3 input.

### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$601,014.

### F. Deferred Inflows of Resources

Deferred Inflows of Resources represent an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources until that time. The deferred inflows of resources for unavailable revenue represents receivable amounts that were not collected within the Measure I Fund's period of availability.

### Note 3 - Taxes Receivable

The taxes receivable of \$385,488 represents Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half-cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half-cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I. The City accounts for the Measure I 2010-2014 funding source in the Measure I 2010-2040 Fund in these Financial Statements.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected State and Federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

#### Note 5 - Due to the City of Barstow

At June 30, 2022, the Measure I 2010-2040 Fund owed the City \$1,700,000. The \$1,700,000 represents the remaining balance of a \$2,000,000 advance from the City's General Fund in order to fund the completion of the Henderson/Cameron Area Road Project. The advance does not accrue interest and will be repaid over five years as funds are available. The first payment was made during fiscal year 2017-18. Payments of \$250,000 are due on or before June 30 each of the first four years with a \$1,000,000 payment due in the fifth year. The City did not make a payment in the current fiscal year due to a shortfall in available funds. It is anticipated that the City will continue making payments during fiscal year 2022-2023. If necessary, the City may revise the payment plan. However, at this time, no additional revision to the initial plan of repayment is proposed.

#### Note 6 - Due to SBCTA

Due to SBCTA in the amount of \$46,167 represents the amount that was refunded for the excess of condemnation deposits required as part of the First Avenue Bridge over BNSF project in relation to obtaining the necessary right-of-way for the project. The full condemnation deposit had been previously reimbursed to the City of Barstow by CalTrans and SBCTA; therefore, the refund received for the condemnation deposits are due to CalTrans and SBCTA.

#### Note 7 - Due from Other Governments

Due from other governments of \$700,725 represents amounts owed to the Measure I fund for projects funded with revenues other than Measure I sales tax. This amount is also included in unavailable revenue.

#### Note 8 - Transfers to the City of Barstow

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5,404

Transfers were made to the City's Capital Improvement Fund in the amount of \$596,065 to supplement costs incurred for bridge projects approved by Barstow City Council and SBCTA through independent agreements with SBCTA. Transfers were made to the City's General Fund in the amount of \$870,339 to supplement costs incurred for street improvement activities as approved in the City's Measure I Five-Year Plan.

#### Note 9 - Deficit Fund Balance

The Measure I 2010-2040 Fund ended the year with a deficit fund balance of \$667,666 due in part to the outstanding balance of short-term borrowings and advances due to the City's General Fund. Future Measure I sales tax revenues will be used to reduce Measure I 2010-2040 fund deficit.



Required Supplementary Information June 30, 2022

# City of Barstow, California Measure I Funds

## City of Barstow, California Measure I Funds

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual - Measure I 2010-2040 Fund Year Ended June 30, 2022

	Bud	get			
	Original	Final	Actual	Variance	
Revenues  Measure I sales tax Investment income Intergovernmental	\$ 1,400,000	\$ 1,183,700 - 57,658	\$ 1,987,307 (2,406) 57,657	\$ 803,607 (2,406) (1)	
Total revenues	1,400,000	1,241,358	2,042,558	801,200	
Expenditures Current Capital projects		33,963	24,911	9,052	
Excess (Deficiency) of Revenues over Expenditures	1,400,000	1,207,395	2,017,647	810,252	
Other Financing Sources (Uses) Transfers to the City of Barstow	(900,000)	(3,028,697)	(1,466,404)	1,562,293	
Net Change in Fund Balance	500,000	(1,821,302)	551,243	2,372,545	
Fund Balance (Deficit), Beginning of Year	(1,218,910)	(1,218,910)	(1,218,910)		
Fund Balance (Deficit), End of Year	\$ (718,910)	\$ (3,040,212)	\$ (667,667)	\$ 2,372,545	

City of Barstow, California Measure I Funds Note to Required Supplementary Information Year Ended June 30, 2022

#### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the fund level.



Other Information June 30, 2022

# City of Barstow, California Measure I Funds

## City of Barstow, California Measure I Funds

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures
June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 5059-2021. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Plan Project Estimate		F	Current iscal Year penditures	nder/(Over) Estimates
Pavement Maintenance Pavement Management Program	\$ 900,000 33,963		\$	870,339 24,911	\$ 29,661 9,052
Expenditures for Regional Funding Agreement		Project Estimate	Fi	Current iscal Year penditures	nder/(Over) Estimates
N. 1st Ave Bridge - Mojave River N. 1st Ave Bridge - BNSF (PS&E) N. 1st Ave Bridge - BNSF (ROW)	\$	50,397 63,282 1,815,018	\$	312 46,255 549,498	\$ 50,085 17,027 1,265,520
Total costs identified for projects on five-year CIP		\$	1,491,315		
Transfers to City in Measure Expenditures in	\$	1,466,404 24,911			
Total Measure I expenditures at June 30, 2022				1,491,315	

# City of Barstow, California Measure I Funds

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures

June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	Street	General Fund Street and Highway Funds Utilized		Base Level Amount		Excess/ (Deficiency)		Cumulative Excess/ (Deficiency)	
2010	\$	1,458,719	\$	(601,014)	\$	857,705	\$	857,705	
2011		1,991,867		(601,014)		1,390,853		2,248,558	
2012		2,292,244		(601,014)		1,691,230		3,939,788	
2013		1,495,321		(601,014)		894,307		4,834,095	
2014		811,872		(601,014)		210,858		5,044,953	
2015		489,166		(601,014)		(111,848)		4,933,105	
2016		1,161,181		(601,014)		560,167		5,493,272	
2017		1,008,724		(601,014)		407,710		5,900,982	
2018		961,000		(601,014)		359,986		6,260,968	
2019		1,120,922		(601,014)		519,908		6,780,876	
2020		1,032,242		(601,014)		431,228		7,212,104	
2021		788,319		(601,014)		187,305		7,399,409	



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure I 2010-2040 Fund (Measure I Fund) of the City of Barstow, California, (the City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Fund basic financial statements, and have issued our report thereon dated December 28, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the City and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 28, 2022



Financial Statements
June 30, 2022
City of Big Bear Lake, California

Measure I Fund

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#### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Big Bear Lake, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Edde Saully LLP
Rancho Cucamonga, California

December 22, 2022

# City of Big Bear Lake, California Measure I Fund

Balance Sheet June 30, 2022

Assets Cash and investments Receivables Taxes Interest	\$ 252,820 194,429 331
Total assets	\$ 447,580
Deferred Inflows of Resources and Fund Balance	
Deferred Inflows of Resources Unavailable revenue	\$ 62,651
Fund Balance Restricted	384,929
Total deferred inflows of resources and fund balance	\$ 447,580

## City of Big Bear Lake, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Interest income	\$ 585,436 565
Total revenues	586,001
Revenues Over/(Under) Expenditures	586,001
Other Financing Sources (Uses) Transfers to the City of Big Bear Lake	(471,200)
Net Change in Fund Balance	114,801
Fund Balance, Beginning of Year	270,128
Fund Balance, End of Year	\$ 384,929

#### Note 1 - General Information

#### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Big Bear Lake, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

#### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

#### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I Special Revenue Fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

#### Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

#### E. Deferred Inflows of Resources

Deferred inflows of resources-unavailable revenues represents an acquisition of net assets that applies to a future period. These amounts are deferred and recognized in the period that the amounts become available. Deferred inflows of resources in the financial statements represents amounts due from other governments at year-end, and not collected with a timeframe to finance current year expenditures.

#### F. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$717,041.

#### Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half-cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half-cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

#### Note 5 - Transfers to the City of Big Bear Lake

During the year ended June 30, 2022, the Fund transferred \$80,000 to the City's General Fund and \$391,200 to the City's Capital Projects Fund for general street maintenance activities and street improvement activities in accordance with the City's Measure I Five-Year Capital Improvement Plan.

#### Note 6 - Interest Income

During the year ended June 30, 2022, the City made a GASB Fair Market Value Adjustment that resulted in the interest income balance of \$565.



Required Supplementary Information June 30, 2022

# City of Big Bear Lake, California Measure I Fund

## City of Big Bear Lake, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

	Bud	get			
	Original	Final	Actual	Variance	
Revenues Measure I sales tax Interest income	\$ 469,700 1,500	\$ 469,700 1,500	\$ 585,436 565	\$ 115,736 (935)	
Total revenues	471,200	471,200	586,001	114,801	
Other Financing Sources (Uses) Transfers to the City of Big Bear Lake	(471,200)	(471,200)	(471,200)		
Net Change in Fund Balance	-	-	114,801	114,801	
Fund Balance, Beginning of Year	270,128	270,128	270,128		
Fund Balance, End of Year	\$ 270,128	\$ 270,128	\$ 384,929	\$ 114,801	

#### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control for the City is the fund. Measure I costs are budgeted as transfers out of the Measure I Fund as those costs are incurred in the City's General Fund (\$80,000) and Capital Projects Fund (\$391,200) for general street maintenance activities and street improvement activities in accordance with the City's Measure I Five Year Capital Improvement Plan.



Other Information June 30, 2022

# City of Big Bear Lake, California Measure I Fund

### City of Big Bear Lake, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2021-93 and 2022-88. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	-Year Plan Project Estimate	Fi	Current scal Year penditure	Under/(Over) Estimate
Rehabilitation of Yosemite Dr - Canyon Crest to End Rehabilitation of Sand Canyon Dr Annual Street Rehabilitation FY2021/22	\$ 311,676 79,524 1,721,832	\$	311,676 79,524 80,000	\$ - - 1,641,832
		\$	471,200	
Total expenditu	\$	471,200		

<sup>\*</sup> In total the City did not exceed the CIP budget.

### City of Big Bear Lake, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	Stree	General Fund Street and Highway Funds Utilized		Base Level Amount		Excess/ (Deficiency)		Cumulative Excess/ (Deficiency)	
2010	\$	1,761,749	\$	(717,041)	\$	1,044,708	\$	1,044,708	
2011		638,102		(717,041)		(78,939)		965,769	
2012		951,261		(717,041)		234,220		1,199,989	
2013		609,116		(717,041)		(107,925)		1,092,064	
2014		529,418		(717,041)		(187,623)		904,441	
2015		835,865		(717,041)		118,824		1,023,265	
2016		1,118,076		(717,041)		401,035		1,424,300	
2017		1,902,815		(717,041)		1,185,774		2,610,074	
2018		1,426,723		(717,041)		709,682		3,319,756	
2019		1,979,992		(717,041)		1,262,951		4,582,707	
2020		1,887,567		(717,041)		1,170,526		5,753,233	
2021		1,731,605		(717,041)		1,014,564		6,767,797	



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Big Bear Lake, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Fund's basic financial statements and have issued our report thereon dated December 22, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the Measure I requirements as specified in the agreement between the City and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 22, 2022



Financial Statements
June 30, 2022
City of Chino, California
Measure I Fund



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#### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### **Report on the Audit of the Financial Statements**

#### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Chino, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 16, 2023, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Rancho Cucamonga, California

Gede Bailly LLP

February 16, 2023

### City of Chino, California Measure I Fund Balance Sheet

June 30, 2022

Assets Cash and investments Receivables Taxes Interest	\$ 3,391,938 649,478 6,153
Total assets	\$ 4,047,569
Liabilities and Fund Balance	
Liabilities Accounts payable	\$ 216,355
Fund Balance Restricted	 3,831,214
Total liabilities and fund balance	\$ 4,047,569

### City of Chino, California Measure I Fund

Statement of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Interest income (loss)	\$ 2,362,050 (50,919)
Total revenues	2,311,131
Expenditures	
Capital Construction and engineering	1,404,271
Excess (Deficiency) of Revenues over Expenditures	906,860
Other Financing Sources (Uses) Transfers from the City of Chino Transfers to the City of Chino	17,360 (1,181,025)
Total Other Financing Sources (Uses)	(1,163,665)
Net Change in Fund Balance	(256,805)
Fund Balance, Beginning of Year	4,088,019
Fund Balance, End of Year	\$ 3,831,214

### Note 1 - General Information

### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Chino, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I Special Revenue Fund.

Special Revenue Funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

### Measurement Focus and Basis of Accounting

The Special Revenue Funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall, as well as, on the City's website: www.cityofchino.org.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on uncategorized inputs not defined as a Level 1, Level 2, or Level 3 input.

### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$383,567.

### Note 3 - Taxes Receivable

Taxes receivable represent the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half-cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half-cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected State and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

### Note 5 - Transfers To and From the City of Chino

During the year ended June 30, 2022, the Fund transferred \$1,181,025 to the City of Chino for citywide categorical projects related to traffic control/signal maintenance, asphalt pavement/overlay, and concrete maintenance/graffiti abatement.

Additionally, the City of Chino transferred \$17,360 to the fund. This related to expenditures incurred and accrued in the prior year in the fund. When the payment was made during the year ended June 30, 2022, those expenditures were covered by alternative funding sources. As such, this transfer to the fund reverses the expenditure previously reported.



Required Supplementary Information June 30, 2022

# City of Chino, California Measure I Fund

### City of Chino, California Measure I Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Year Ended June 30, 2022

		Bud	get					
	Orig	inal		Final	Actual		Variance	
Revenues Measure I sales tax Interest income	\$ 1,92	20,000	\$	1,920,000	\$	2,362,050 (50,919)	\$	442,050 (50,919)
Total revenues	1,92	20,000		1,920,000		2,311,131		391,131
Expenditures Capital Construction and engineering	4,34	11,675		5,015,425		1,404,271		3,611,154
Other Financing Sources (Uses) Transfers from the City of Chino Transfers to the City of Chino	(92	- 20,000)		- (920,000)		17,360 (1,181,025)		17,360 (261,025)
Net Change in Fund Balance	(3,34	41,675)		(4,015,425)		(256,805)		3,758,620
Fund Balance, Beginning of Year	4,08	38,019		4,088,019		4,088,019		
Fund Balance, End of Year	\$ 74	16,344	\$	72,594	\$	3,831,214	\$	3,758,620

City of Chino, California Measure I Fund Note to Required Supplementary Information Year Ended June 30, 2022

### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control for the City is the Fund. General government expenditures are budgeted as transfers out of the Measure I Fund as those costs are incurred in the City's Transportation Fund for general street maintenance activities and street improvement activities in accordance with the City's Measure I Five Year Capital Improvement Plan. For the Measure I report, these costs are reported as transfers to the City of Chino in the Measure I Fund. Additionally, amounts budgeted for the fund include carryover budget approved in previous years.



Other Information
June 30, 2022
City of Chino, California

Measure I Fund

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### City of Chino, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2022-070. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Plan Project Estimate	Current Fiscal Year Expenditures	Under/(Over) Estimate
MS202 Sidewalk/Crossing Cedro Imp	\$ 275,076	\$ 20,361	\$ 254,715
SN211 Alley/Sanitation 13th to 14th Streets-AMENDED	370,000	26,173	343,827
ST151 Central Ave Sidewalk/Access Ramps-7th St/Riverside Dr Ir		(2,050)	2,050
ST162 Street Rehab 15-16	3,292,623	211,642	3,080,981
ST183 FY2018-19 Street Rehabilitation and TSM -Riverside Dr. *	-	(6,863)	6,863
TR131 Traffic Signal Mod Riverside/Ramona	546,232	13,242	532,990
TR151 Edison Ave TSM and Interconnect *	802,319	13,818	788,501
TR152 Traffic Signal Mod Telephone & Philadelphia	255,350	1,981	253,369
TR162 CCTV Camera Installation	160,286	59,604	100,682
TR171 TSM- Grand Spectrum/East & Grand Spectrum/West	2,937,361	863,962	2,073,399
TR172 TSM-Ramona Avenue/Schaefer Avenue	970,812	62,250	908,562
TR181 Traffic Signal Battery Backup Installation & Svc Upgrades	384,299	6,200	378,099
TR182 CCTV Camera Installation Phase 2	179,473	89,107	90,366
TR204 West Preserve Loop at Parkside St- CANCELLED-COMP	191,282	5,720	185,562
TR211 TSM- Riverside Dr & Magnolia	20,000	2,407	17,593
TR214 TS Modification Philadelphia @ Town Sq Ave	235,000	1,555	233,445
Categorical Projects			
Traffic Control/ Signal Maintenance- Citywide	1,032,468	302,458	730,010
Asphalt Pavement/Overlay - Citywide	1,525,000	620,266	904,734
Concrete Maintenance/Graffiti Abatement - Citywide	1,200,000	276,103	923,897
	Total expenditures, net	\$ 2,567,936	
	Transfers in*	17,360	
	Total expenditures	\$ 2,585,296	

<sup>\*</sup>The following projects ST151, ST183 and TR151 incurred more than was allocated on 5-year plan in June 30, 2021. As a result, those expenditures that were previously reported in prior year were reversed in current year to reimburse the fund, and reported as a transfers in.

### City of Chino, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each subsequent year are follows:

Fiscal Year Ending June 30,	Street and	General Fund Street and Highway Funds Utilized		Base Level Amount		Excess/ (Deficiency)		Cumulative Excess/ (Deficiency)	
2010	\$	-	\$	(383,567)	\$	(383,567)	\$	(383,567)	
2011		-		(383,567)		(383,567)		(767,134)	
2012		-		(383,567)		(383,567)		(1,150,701)	
2013	80	06,470		(383,567)		422,903		(727,798)	
2014	31	17,938		(383,567)		(65,629)		(793,427)	
2015	3,47	73,235		(383,567)		3,089,668		2,296,241	
2016	4,50	08,010		(383,567)		4,124,443		6,420,684	
2017	3,19	98,958		(383,567)		2,815,391		9,236,075	
2018	3,59	97,841		(383,567)		3,214,274		12,450,349	
2019	3,91	L5,510		(383,567)		3,531,943		15,982,292	
2020	7,45	54,152		(383,567)		7,070,585		23,052,877	
2021	7,96	57,997		(383,567)		7,584,430		30,637,307	



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Chino, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, and have issued our report thereon dated February 16, 2023. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of Measure I as specified in the agreement between the City and SBCTA.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

Esde Sailly LLP

February 16, 2023



Financial Statements
June 30, 2022
City of Chino Hills, California
Measure I Fund



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### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

### Report on the Audit of the Financial Statements

### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Chino Hills, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Edde Saully LLP
Rancho Cucamonga, California

December 22, 2022

## City of Chino Hills, California Measure I Fund

Balance Sheet June 30, 2022

Assets Cash and investments Receivables Taxes Interest	\$ 1,600,616 461,466 105
Total assets	\$ 2,062,187
Liabilities and Fund Balance	
Liabilities Accounts payable Contract retainage payable	\$ 874,210 45,423
Total liabilities	 919,633
Fund Balance Restricted	1,142,554
Total liabilities and fund balance	\$ 2,062,187

### City of Chino Hills, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax  Net increase/(decrease) in fair value of investments Interest income	\$ 2,066,778 (105,850) 24,152
Total revenues	1,985,080
Expenditures Capital Construction	2,734,342
Net Change in Fund Balance	(749,262)
Fund Balance, Beginning of Year	1,891,816
Fund Balance, End of Year	\$ 1,142,554

#### Note 1 - General Information

### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Chino Hills, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in financial position, or, where applicable, its cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities in separate general ledger accounts within its Measure I Capital Infrastructure special revenue fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

### Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

### D. Cash and Investments

Cash and investments are pooled in the City investment pool to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall or by visiting the City's website at www.chinohills.org.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City investment pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City investment pool is measured based on inputs that are uncategorized and not defined as a Level 1, Level 2, or Level 3 input.

### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$140,313.

### Note 3 - Taxes Receivable

Taxes receivable represent the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half-cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half-cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected State and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program



Required Supplementary Information June 30, 2022

# City of Chino Hills, California Measure I Fund

### City of Chino Hills, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

	Bud	dget					
	Original	Final		Actual		Variance	
Revenues  Measure I sales tax  Net increase/(decrease) in	\$ 1,678,843	\$	2,092,453	\$	2,066,778	\$	(25,675)
fair value of investments Interest income	<u>-</u>		<u>-</u>		(105,850) 24,152		(105,850) 24,152
Total revenues	 1,678,843		2,092,453		1,985,080		(107,373)
Expenditures Capital							
Construction	1,480,857		3,548,293		2,734,342		813,951
Net Change in Fund Balance	197,986		(1,455,840)		(749,262)		706,578
Fund Balance, Beginning of Year	 1,891,816		1,891,816		1,891,816		
Fund Balance, End of Year	\$ 2,089,802	\$	435,976	\$	1,142,554	\$	706,578

### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control for the City is the Fund.



Other Information June 30, 2022

# City of Chino Hills, California Measure I Fund

### City of Chino Hills, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2022R-078. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projec	ets	5-Year Plan Project Estimate	Current Fiscal Year Expenditures	Under/(Over) Estimate
ST210005 ST210007 ST22008 ST22009 ST22013	Los Serranos Safe Routes to School East Street Improvements Program (Annual - FY 2020-21) Sidewalk Replacement Program (Annual - FY 2021-22) Street Improvements Program (Annual - FY 2021-22) TrafficSignal Mod @ Boys Republic & City Hall Pine Avenue Emergency Road Repair at Chino Creek	\$ 383,183 1,308,946 225,000 1,450,000 150,000 117,905	\$ 198,657 1,207,898 191,464 992,197 11,915 117,905 2,720,036	\$ 184,526 101,048 33,536 457,803 138,085
	Measure I Admi	14,306		
	Total expenditures a	t June 30, 2022	\$ 2,734,342	

### City of Chino Hills, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending	General Fund Street and Highway Funds Utilized		treet and Highway Base Level		Excess/ eficiency)	Cumulative Excess/ (Deficiency)		
2010	\$	250,740	\$	(140,313)	\$ 110,427	\$	110,427	
2011		81,319		(140,313)	(58,994)		51,433	
2012		120,607		(140,313)	(19,706)		31,727	
2013		281,620		(140,313)	141,307		173,034	
2014		254,158		(140,313)	113,845		286,879	
2015		465,151		(140,313)	324,838		611,717	
2016		950,281		(140,313)	809,968		1,421,685	
2017		489,931		(140,313)	349,618		1,771,303	
2018		462,182		(140,313)	321,869		2,093,172	
2019		621,308		(140,313)	480,995		2,574,167	
2020		562,007		(140,313)	421,694		2,995,861	
2021		362,700		(140,313)	222,387		3,218,248	



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Chino Hills, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, and have issued our report thereon dated December 22, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting on the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of Measure I as specified in the agreement between the City and SBCTA.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 22, 2022



Financial Statements
June 30, 2022
City of Colton, California
Measure I Fund



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### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

### **Report on the Audit of the Financial Statements**

### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Colton, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 9, 2023, on our consideration of the City's internal control over financial reporting of the Measure I Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Rancho Cucamonga, California

Ede Sailly LLP

February 9, 2023

## City of Colton, California Measure I Fund Balance Sheet

June 30, 2022

Assets Cash and investments Receivables Taxes Interest	\$ 3,466,317 347,071 4,874
Total assets	\$ 3,818,262
Liabilities, Deferred Inflows of Resources and Fund Balance	
Liabilities Accounts payable Retentions payable Due to other funds  Total liabilities	\$ 62,220 2,154 7,569 71,943
Deferred Inflow of Resources Unavailable revenue	121,853
Fund Balance Restricted	3,624,466
Total Fund Balance  Total liabilities, deferred inflows of resources and fund balance	\$ 3,624,466

## City of Colton, California Measure I Fund

Statement of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Interest income	\$ 1,400,708 (33,929)
Total revenues	 1,366,779
Expenditures Capital Construction	193,293
Net Change in Fund Balance	1,173,486
Fund Balance, Beginning of Year	 2,450,980
Fund Balance, End of Year	\$ 3,624,466

#### Note 1 - General Information

#### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Colton, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

#### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

#### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I special revenue fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

#### Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balance

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall located at 650 N. La Cadena Drive, Colton, California 92324.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City investment pool are made on the basis of \$1 and not fair value. Accordingly, the measurement of fair value of the Measure I Fund's investment in the City Investment Pool is based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

#### E. Deferred Inflows of Resources

Deferred inflows of resources-unavailable revenues represent revenues earned during the period but unavailable to liquidate current liabilities. These amounts are deferred and recognized in the period that the amounts become available.

#### F. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2009/2010. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$313,796.

#### Note 3 - Taxes Receivable

Taxes receivable represent the Measure I sales tax revenues for the fiscal year received from the SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing the San Bernardino County Transportation Authority to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half-cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half-cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected State and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program



Required Supplementary Information June 30, 2022

## City of Colton, California Measure I Fund

## City of Colton, California Measure I Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Year Ended June 30, 2022

		lget					
	Original	Final			Actual	Variance	
Revenues Measure I sales tax Interest income	\$ 884,500 61,000	\$	1,082,380 1,300	\$	1,400,708 (33,929)	\$	318,328 (35,229)
Total revenues	945,500		1,083,680		1,366,779		283,099
Expenditures Capital Construction	890,000		1 500 429		102 202		1 216 125
Construction	 890,000		1,509,428		193,293		1,316,135
Net Change in Fund Balance	55,500		(425,748)		1,173,486		1,599,234
Fund Balance, Beginning of Year	 2,450,980		2,450,980		2,450,980		
Fund Balance, End of Year	\$ 2,506,480	\$	2,025,232	\$	3,624,466	\$	1,599,234

### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the Fund level.



Other Information
June 30, 2022

City of Colton, California Measure I Fund

## City of Colton, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. R-89-21. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Pla Project Estimate	Fiscal Year		ider/(Over) Estimate
Bridge Retrofit - Mt. Vernon Ave. over Santa Ana River	\$ 69,2	295 \$7,553	\$	61,742
La Cadena Bridge over Santa Ana River Replacement Project		- (209	)	209 *
Citywide Striping Project	4	170 37,456		(36,986)
Pavement Rehabilitation - Sperry Ave. (Fairway to Valley)	9,6	3,810		5,824
Pavement Rehabilitation - Rosedale Ave. (Palm to La Loma Ave)	5,2	222 4,829		393
Pavement Rehabilitation - Valley Blvd. (Grand Ave. to Rancho Ave.)	4,0	3,969		44
Pavement Rehabilitation - 7th St. (Congress to La Cadena)	6,1	.80 4,234		1,946
Local Road Safety Plan	6,2	286 3,865		2,421
FY 20-21 Citywide Traffic & Street Improvements	8,2	236 20,943		(12,707)
Pavement Rehabilitation - Cooley Drive (Valleywood to Ashley Way)	90,0	000 11,122		78 <b>,</b> 878
Pavement Rehabilitation - Pennsylvania Ave. (C St. to F St.)	82,5	500 10,342		72,158
Pavement Rehabilitation - Olive Ave. (6th to Rancho Ave.; City Limit to Meridian Ave.)	180,0	000 15,528		164,472
Pavement Rehabilitation - Laurel Ave. (La Cadena to Mt. Vernon Ave.)	70,5	8,790		61,710
Pavement Rehabilitation - La Cadena Dr Southbound (Iowa to I-215 On Ramp)	96,0	000 8,580		87,420
Pavement Rehabilitation - La Cadena Dr. (NB/Litton to Tropica Rancho)	45,0	3,965		41,035
San Bernardino Ave. St Improvement bet. Pepper & Indigo				
(installation curb, gutter, sidewalk, striping & signs)	140,0	000 3,517		136,483
South La Cadena Dr. Sidewalk Installation Project (West Side, North fo Litton Ave.)	130,0	5,904		124,096
FY 21-22 Citywide Striping Project	29,2	9,609		19,591
FY 21-22 Citywide Slurry Seal/Surface Treatment Project	136,8	380 11,697		125,183
FY 21-22 Citywide Traffic & Street Improvements	26,8	300 10,244		16,556
Mt. Vernon Bridge over UPRR Widening Project	50,0	000 2,317		47,683
La Cadena Bridge over Santa Ana River Replacement Project	50,0	000 5,228	_	44,772
	Total expenditu	res \$ 193,293	_	

<sup>\*</sup> During the Fiscal Year ended June 30, 2021, the City incorrectly charged \$209 to the La Cadena Bridge over Santa Ana River Replacement Project. In the Fiscal Year ended June 30, 2022, the City posted an adjustment to the expenditures for the incorrectly charged amount, resulting in a negative expenditure for the project.

## City of Colton, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2009/10 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending	Street	neral Fund and Highway ds Utilized	Base Level Amount		Excess/ eficiency)	Cumulative Excess/ (Deficiency)		
2010	\$	313,796	\$	(313,796)	\$ -	\$	-	
2011		349,291		(313,796)	35,495		35,495	
2012		410,257		(313,796)	96,461		131,956	
2013		448,785		(313,796)	134,989		266,945	
2014		428,050		(313,796)	114,254		381,199	
2015		594,430		(313,796)	280,634		661,833	
2016		369,749		(313,796)	55,953		717,786	
2017		313,416		(313,796)	(380)		717,406	
2018		550,299		(313,796)	236,503		953,909	
2019		687,561		(313,796)	373,765		1,327,674	
2020		611,514		(313,796)	297,718		1,625,392	
2021		480,867		(313,796)	167,071		1,792,463	



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Colton, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, and have issued our report thereon dated February 9, 2023. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting on the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of Measure I as specified in the agreement between the City and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

Ede Sailly LLP

February 9, 2023



Financial Statements June 30, 2022

## City of Grand Terrace, California Measure I Fund



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#### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I 2010-2040 Fund of the City of Grand Terrace, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 27, 2023, on our consideration of the City's internal control over financial reporting of the Measure I Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Rancho Cucamonga, California

Esde Saelly LLP

January 27, 2023

## City of Grand Terrace, California Measure I Fund

Balance Sheet June 30, 2022

Assets Cash and investments Taxes receivable	\$ 388,559 67,949
Total assets	\$ 456,508
Liabilities and Fund Balance	
Liabilities Accounts payable	\$ 32,329
Fund Balance Restricted	 424,179
Total liabilities and fund balance	\$ 456,508

## City of Grand Terrace, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax  Unrealized loss in investments	\$ 334,014 (121)
Total revenues	 333,893
Expenditures Capital	
Construction and maintenance	 90,690
Revenues Over/(Under) Expenditures	 243,203
Other Financing Sources (Uses) Transfers to City of Grand Terrace	(71,957)
Net Change in Fund Balance	171,246
Fund Balance, Beginning of Year	 252,933
Fund Balance, End of Year	\$ 424,179

#### Note 1 - General Information

#### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Grand Terrace, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

#### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

#### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities in separate general ledger accounts within its Measure I special revenue fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

#### Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City investment pool are made on the basis of \$1 and not fair value. Accordingly, the measurement of fair value of the Measure I Fund's investment in the City investment pool is based on inputs that are uncategorized and not defined as a Level 1, Level 2, or Level 3 input.

#### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$115,156.

#### Note 3 - Taxes Receivable

Taxes receivable represent the Measure I sales tax receipts received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing the SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half-cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half-cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

#### Note 5 - Transfers to the City of Grand Terrace

During the year ended June 30, 2022, \$71,957 was transferred to the City which represents activity related to the Measure I general street maintenance activities and the pavement management program in accordance with the City's Measure I Five Year Capital Improvement Plan.



Required Supplementary Information June 30, 2022

## City of Grand Terrace, California Measure I Fund

## City of Grand Terrace, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

	Budget Original Final				Actual	Fina P	ance From al Budget ositive egative)
Revenues							
Measure I sales tax	\$	248,200	\$	248,200	\$ 334,014	\$	85,814
Unrealized loss in investments		400		400	 (121)		(521)
Total revenues	-	248,600		248,600	 333,893		85,293
Expenditures Capital							
Construction and maintenance		46,272		96,272	90,690		5,582
Revenues Over/(Under) Expenditures		202,328		152,328	243,203		90,875
Other Financing Sources (Uses)							
Transfers to City of Grand Terrace				(66,776)	 (71,957)		(5,181)
Net Change in Fund Balance		202,328		85,552	171,246		85,694
Fund Balance, Beginning of Year		252,933		252,933	252,933		_
Fund Balance, End of Year	\$	455,261	\$	338,485	\$ 424,179	\$	85,694

## City of Grand Terrace, California Measure I Fund

Note to Required Supplementary Information Year Ended June 30, 2022

### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America.



Other Information June 30, 2022

## City of Grand Terrace, California Measure I Fund

### City of Grand Terrace, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2021-26. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Plan Project Budget		Project		Fis	Current scal Year enditures	er/(Over) stimate
Tree Trimming Program Pavement Management Consulting	\$	46,272 50,000	\$	54,880 35,810	\$ (8,608) 14,190		
Total Measure I F	\$	90,690					
Measure I Fund Transfers to City		71,957					
	\$	162,647					

<sup>\*</sup>The City is to use SBCTA-approved forms for future submissions according to Policy 40003, VLS-9.

### City of Grand Terrace, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	General Fund Street and Highway Funds Utilized		Base Level Amount	Excess/ (Deficiency)		nmulative Excess/ eficiency)
2010	\$	40,142	\$ (115,156)	\$	(75,014)	\$ (75,014)
2011		160,298	(115,156)		45,142	(29,872)
2012		72,664	(115,156)		(42,492)	(72,364)
2013		89,957	(115,156)		(25,199)	(97,563)
2014		99,332	(115,156)		(15,824)	(113,387)
2015		91,999	(115,156)		(23,157)	(136,544)
2016		116,749	(115,156)		1,593	(134,951)
2017		148,773	(115,156)		33,617	(101,334)
2018		206,192	(115,156)		91,036	(10,298)
2019		208,718	(115,156)		93,562	83,264
2020		151,991	(115,156)		36,835	120,099
2021		118,280	(115,156)		3,124	123,223



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Grand Terrace, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements and have issued our report thereon dated January 27, 2023. Our report included an emphasis of matter stating that the financial statements of the Measure I Funds do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of Measure I as specified in the agreement between the City and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

Esde Sailly LLP

January 27, 2023



Financial Statements
June 30, 2022
City of Hesperia, California
Measure I Fund



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#### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Hesperia, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed on the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Edde Saully LLP
Rancho Cucamonga, California

December 21, 2022

## City of Hesperia, California Measure I Fund Balance Sheet

June 30, 2022

Assets Cash and investments	\$ 7,579,526
Receivables Taxes Interest	1,070,999 13,397
Total assets	\$ 8,663,922
Liabilities, Deferred Inflows of Resources, and Fund Balance	
Liabilities  Accounts payable  Accrued payables  Retentions payable  Due to other funds	\$ 121,947 33,052 32,111 28,555
Total liabilities	215,665
Deferred Inflows of Resources Unavailable revenues	350,670
Fund Balance Restricted	8,097,587
Total liabilities, deferred inflows of resources, and fund balance	\$ 8,663,922

# City of Hesperia, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Interest income Gain/(Loss) on fair market value	\$ 3,673,073 26,498 (96,189)
Total revenues	3,603,382
Expenditures Capital	
Construction	668,097
Revenues Over/(Under) Expenditures	2,935,285
Other Financing Sources (Uses) Transfers to the City of Hesperia	 (2,011,000)
Net Change in Fund Balance	924,285
Fund Balance, Beginning of Year	7,173,302
Fund Balance, End of Year	\$ 8,097,587

#### Note 1 - General Information

#### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Hesperia, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, and the changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 5 for a detailed description of the Measure.

#### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

#### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I Special Revenue Fund.

Special Revenue Funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

#### Measurement Focus and Basis of Accounting

The Special Revenue Funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks applicable to the Measure I Fund are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured with inputs that are uncategorized and not defined as Level 1, Level 2, or Level 3.

#### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$29,429.

#### Note 3 - Taxes Receivable

The taxes receivable represents the Measure I sales tax revenues in the amount of \$1,064,241 from SBCTA and a Mojave Water Agency (MWA) reimbursement in the amount of \$6,758.

#### Note 4 - Unavailable Revenues

Unavailable revenues represent amounts that were not received by the City within its period of availability.

#### Note 5 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing the SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half-cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half-cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

#### Note 6 - Transfers to the City of Hesperia

Transfers to the City of \$2,011,000 represent the Measure I funded costs incurred in the City's Street Maintenance Fund for the Citywide Preservation and Maintenance project.



Required Supplementary Information June 30, 2022

# City of Hesperia, California Measure I Fund

# City of Hesperia, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

		Budget Original Final Actual				
	Original	FIIIdI	Actual	(Negative )		
Revenues		4 0 555 400	4 0 5=0 0=0	4 400 000		
Measure I sales tax	\$ 3,566,400	\$ 3,566,400	\$ 3,673,073	\$ 106,673		
Interest income	21,847	21,847	26,498	4,651		
Gain/(Loss) on fair market value			(96,189)	(96,189)		
Total revenues	3,588,247	3,588,247	3,603,382	15,135		
Expenditures Capital						
Construction	1,764,242	1,848,987	668,097	1,180,890		
Revenues Over/(Under) Expenditures	1,824,005	1,739,260	2,935,285	1,196,025		
Other Financing Sources (Uses)						
Transfers to the City of Hesperia	(1,750,000)	(1,750,000)	(2,011,000)	(261,000)		
Net Change in Fund Balance	74,005	(10,740)	924,285	935,025		
Fund Balance, Beginning of Year	7,173,302	7,173,302	7,173,302			
Fund Balance, End of Year	\$ 7,247,307	\$ 7,162,562	\$ 8,097,587	\$ 935,025		

#### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control for the City is the Fund.



Other Information June 30, 2022

# City of Hesperia, California Measure I Fund

### City of Hesperia, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2021-42. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects		5-Year Plan Project Estimate		Current iscal Year penditures	der/(Over) Estimate
Highway 395 and Joshua Street Park and Ride Expansion Project Main Street Traffic Signal Synchronization Main and Sultana/Timberline Traffic Signal Ranchero and Seventh Traffic Signal FY19-20 CDBG Street Improvements Ranchero Road Undercrossing	\$	30,000 30,000 334,150 145,000 212,072 140,000	\$	362,514 11,790 69,876 225 205,314 18,378	\$ (332,514) 18,210 264,274 144,775 6,758 121,622
Total expenditures  Total expenditures in Measure I Fund  Total transfers to City of Hesperia in Measure I Fund		\$	668,097 668,097 2,011,000		
Total expenditures	at June	30, 2022	\$	2,679,097	

## City of Hesperia, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	High	Street and Highway funds Utilized		Base Level Amount		Excess/ (Deficiency)		mulative Excess/ eficiency)
2010	\$	125,286	\$	(29,429)	\$	95,857	\$	95,857
2011		_		(29,429)		(29,429)		66,428
2012		-		(29,429)		(29,429)		36,999
2013		-		(29,429)		(29,429)		7,570
2014		-		(29,429)		(29,429)		(21,859)
2015		-		(29,429)		(29,429)		(51,288)
2016		-		(29,429)		(29,429)		(80,717)
2017		-		(29,429)		(29,429)		(110,146)
2018		500,000		(29,429)		470,571		360,425
2019		-		(29,429)		(29,429)		330,996
2020		-		(29,429)		(29,429)		301,567
2021		63,033		(29,429)		33,604		335,171



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Hesperia, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Fund's basic financial statements and have issued our report thereon dated December 21, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the City and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 21, 2022



Financial Statements
June 30, 2022
City of Highland, California
Measure I Fund



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#### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Highland, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status schedule (other information), as listed on the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Rancho Cucamonga, California

sde Sailly LLP

December 21, 2022

## City of Highland, California Measure I Fund Balance Sheet

June 30, 2022

Assets Cash and investments Taxes receivable Interest receivable	\$ 1,573,346 277,350 1,737
Total assets	\$ 1,852,433
Liabilities and Fund Balance	
Liabilities Accounts payable Retention payable	\$ 25,600 49,356
Total liabilities	74,956_
Fund balance Restricted	1,777,477
Total liabilities and fund balance	\$ 1,852,433

# City of Highland, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Interest income (loss)	\$ 1,458,860 (5,616)
Total revenues	 1,453,244
Expenditures Capital Construction	2,440,693
Net Change in Fund Balance	 (987,449)
Fund Balance, Beginning of Year	2,764,926
Fund Balance, End of Year	\$ 1,777,477

#### Note 1 - General Information

#### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Highland, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

#### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

#### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

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Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

#### Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

#### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$0.

#### Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program



Required Supplementary Information June 30, 2022

# City of Highland, California Measure I Fund

# City of Highland, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

	Buc Original	Variance From Final Budget Positive (Negative)		
Davianua				
Revenues  Measure I sales tax Interest income (loss)	\$ 1,112,625 18,000	\$ 1,112,625 18,000	\$ 1,458,860 (5,616)	\$ 346,235 (23,616)
Total revenues	1,130,625	1,130,625	1,453,244	322,619
Expenditures				
Capital Construction	2,747,000	2,747,000	2,440,693	306,307
Net Change in Fund Balance	(1,616,375)	(1,616,375)	(987,449)	628,926
Fund Balance, Beginning of Year	2,764,926	2,764,926	2,764,926	
Fund Balance, End of Year	\$ 1,148,551	\$ 1,148,551	\$ 1,777,477	\$ 628,926

#### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the Fund level.



Other Information
June 30, 2022
City of Highland, California
Measure I Fund

### City of Highland, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2022-043. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects		5-Year Plan Project Budget		Current Fiscal Year Expenditures		Under/(Over) Estimate	
Street Improvements - Boulder Avenue Improvements (San Manuel Village Entrance to							
Greenspot Rd)	\$	7.853	Ś	7,853	\$	_	
Development of Local Roadway Safety Plan	Y	3,162	Y	2,431	Y	731	
Rehab ( 18/ 19 CDBG) - Elmwood Rd ( Base Line to Fisher St), McKinley St ( 9th St to Base Line),		-,		_,			
and Walker St ( Sterling Ave to East Terminus)		363		363		_	
Rehab ( 19/ 20 CDBG)- Del Rosa Ave (4th St to 5th St), Elm St ( 6th St to 9th St), and San		303		303			
Francisco St Base Line to Sparks St)		190		190			
CDBG 20/ 21 Pavement Rehab - Central Avenue (9th St to north edge of City Creek Bypass		130		130			
		98		98			
Bridge) CDBG 21/ 22 Pavement Rehab - Cunningham Street ( 9th Street to Base Line)		101,544		230		101,314	
Sapphire Street (0.3 mile NE of Florida St to 0. 13 miles north)		7,000		7,000		-	
Sapphire Street ( 0. 43 miles N/ O Florida St to 0. 21 miles northeast) ( Joint Project with		,,000		,,000			
County)		10,000		10,000		_	
Pavement Rehab & Street Imps - 9th Street Cunningham Street to Palm Avenue) and Church		10,000		10,000			
Avenue/Norwood Street Intersection		164 001		165.000		(4.000)	
•		164,901		165,990		(1,088)	
Pavement Rehab & Street Imps - McKinley Street ( 9th Street to Base Line) and Base Line/						(22.5)	
Valaria Drive Intersection		321,363		322,260		(896)	
Bikeway Improvements - City Creek/Alabama Street Bikeways (ATP Cycle 3)		346,078		19,153		326,925	
Sector E Pavement Rehabilitation and Maintenance (Locations per Attachments "F" and "G")		805,366		805,366		-	
Pavement Rehab & Street Imps - Tippecanoe Avenue ( 3rd Street - Vine St.) - Joint Project with							
SB County	1	,676,508	:	1,088,380		588,128	
Transit-Stops, Sidewalk and Bikeway Improvements on 9th St (Eucalyptus Dr to Victoria Dr)		27,000		3,295		23,705	
Transit-Stop Access Improvements on Base Line, Boulder, 9th St, and Olive Tree Lane		68,000		1,226		66,774	
Messina Street & Seine Avenue Sidewalk Gap Closures		75,428		6,860		68,568	
Total expenditures			\$ 2	2,440,693			



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Highland, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Fund's basic financial statements and have issued our report thereon dated December 21, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the City and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Sally LLP
Rancho Cucamonga, California

December 21, 2022



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June 30, 2022
City of Loma Linda, California
Measure I Fund



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#### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Loma Linda, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Edde Saully LLP
Rancho Cucamonga, California

December 22, 2022

# City of Loma Linda, California Measure I Fund Balance Sheet

June 30, 2022

Assets Cash and investments	\$ 501,227
Receivables Taxes Interest	 172,261 812
Total assets	\$ 674,300
Deferred Inflows of Resources and Fund Balance	
Deferred Inflows of Resources Unavailable revenue	\$ 57,610
Fund Balance Restricted	\$ 616,690
Tota deferred inflows of resources and fund balance	\$ 674,300

# City of Loma Linda, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Interest income Unrealized Loss on Investment	\$ 598,123 1,461 (6,380)
Total revenues	593,204
Expenditures Capital Construction	424,222
Net Change in Fund Balance	168,982
Fund Balance, Beginning of Year	447,708
Fund Balance, End of Year	\$ 616,690

#### Note 1 - General Information

#### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Loma Linda, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

#### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

#### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I Special Revenue Fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

#### Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

#### E. Deferred Inflows of Resources

Deferred inflows of resources- unavailable revenues represents revenues earned during the period but unavailable to liquidate current liabilities. These amounts are deferred and recognized in the period that the amounts become available.

#### F. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$184,626.

#### Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program



Required Supplementary Information June 30, 2022

# City of Loma Linda, California Measure I Fund

# City of Loma Linda, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

	Buc	lget			Fin	ance From al Budget Positive
	Original		Final	Actual	(N	egative )
Revenues						
Measure I sales tax	\$ 423,000	\$	484,300	\$ 598,123	\$	113,823
Interest income	1,000		1,000	1,461		461
Unrealized Loss on Investment	 -			(6,380)		(6,380)
Total revenues	 424,000		485,300	593,204		107,904
Expenditures Capital						
Construction	423,000		423,000	424,222		(1,222)
Net Change in Fund Balance	1,000		62,300	168,982		106,682
Fund Balance, Beginning of Year	447,708		447,708	 447,708		
Fund Balance, End of Year	\$ 448,708	\$	510,008	\$ 616,690	\$	106,682

#### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control for the City is at the department level. The Measure I Fund total expenditures exceeded the budgeted expenditures by \$1,222 for the year ended June 30, 2022.



Other Information June 30, 2022

# City of Loma Linda, California Measure I Fund

## City of Loma Linda, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 3116. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects		Year Plan Project stimate	Fi	Current scal Year penditures	ler/(Over) stimate
Pavement rehabilitation of Barton Road from Campus Sreet to West City limit, Bryn Mawr Ave. from Lawton Ave. to Newport Ave., Orange Grove St. from Van Leuven St. to Anderson St., Evans St. from University Ave. to Stewart St., San Juan St. from University Ave. to Stewart St., Stewart St. from Campus St. to west end, Rincon St., Canada St. Evans St., Alamitos Dr., Mead St., Mead Ct., Mead Ln., Mead Wy., Cottonwood Dr., Curtis St. from Mead St. to Lomas Verdes St., Lomas Verdes St. from Curtis St. to east end.	\$	497,190	\$	424,222	\$ 72,968
	Total expenditures		\$	424,222	

## City of Loma Linda, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	General Fund Street and Highway Funds Utilized		Base Level Amount			Excess/ eficiency)	umulative Excess/ Deficiency)
2010	\$	535,323	\$	(184,626)	\$	350,697	\$ 350,697
2011		541,524		(184,626)		356,898	707,595
2012		502,065		(184,626)		317,439	1,025,034
2013		436,564		(184,626)		251,938	1,276,972
2014		454,912		(184,626)		270,286	1,547,258
2015		475,461		(184,626)		290,835	1,838,093
2016		633,436		(184,626)		448,810	2,286,903
2017		502,809		(184,626)		318,183	2,605,086
2018		626,901		(184,626)		442,275	3,047,361
2019		577,510		(184,626)		392,884	3,440,245
2020		711,649		(184,626)		527,023	3,967,268
2021		688,724		(184,626)		504,098	4,471,366



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Loma Linda, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Fund's basic financial statements, and have issued our report thereon dated December 22, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Funds do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the City and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 22, 2022



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#### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Montclair, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the maintenance of effort schedule (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 29, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Cade Saully LLP
Rancho Cucamonga, California

December 29, 2022

# City of Montclair, California Measure I Fund

Balance Sheet June 30, 2022

Assets Cash and investments Due from the City of Montclair Taxes receivable	\$ 4,662,983 434,492 149,225
Total assets	5,246,700
Fund Balance Restricted	\$ 5,246,700
Total fund balance	\$ 5,246,700

# City of Montclair, California Measure I Fund

Statement of Revenues, Expenditures, and Changes in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Interest income	\$ 998,942 5,785
Total revenues	 1,004,727
Net Change in Fund Balance	1,004,727
Fund Balance, Beginning of Year	4,241,973
Fund Balance, End of Year	\$ 5,246,700

#### Note 1 - General Information

#### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Montclair, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, and the changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

#### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

#### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I Special Revenue Fund.

Special Revenue Funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

#### Measurement Focus and Basis of Accounting

The Special Revenue Funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balance

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on inputs that are uncategorized and not defined as a Level 1, Level 2, or Level 3 input.

#### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$894,728.

#### Note 3 - Taxes Receivable

The taxes receivable represent the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA was authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

#### Note 5 - Due from the City of Montclair

Due from the City of Montclair in the amount of \$434,492 represents amounts borrowed by the City's Development Impact Fee Regional Fund. The provided resources to pay the SBCTA Development Impact Fees (DIF) are associated with the City's Monte Vista Avenue/Union Pacific Grade Separation Project, as required by the SBCTA Nexus Study. The amount will be repaid to the Measure I Fund as DIF are collected.

City of Montclair, California Measure I Fund Notes to Financial Statements June 30, 2022

#### Note 6 - Agreements

The City has entered into an agreement with SBCTA for the construction of the Monte Vista Avenue/Union Pacific Grade Separation Project. The cooperative agreement was entered into on August 3, 2015 and amended June 6, 2016. The agreement states that the project is identified in the SBCTA Nexus Study and that the project will be carried out in accordance with the policies of the Measure I 2010-2040 Strategic Plan. The agreement specifies responsibilities for both the City and SBCTA. The estimated project cost is \$27,404,902 and the City is responsible for a share of the estimated project costs in the amount not to exceed \$2,435,131 of which \$2,377,086 has been paid through the fiscal year ended June 30, 2022. The agreement also specifies that in the occurrence of any uncured event of default, SBCTA is authorized to withhold Valley Major Street Arterial Sub-Program Funds or Local Street Program pass-through funds equivalent to the loan amount outstanding at the time of default.



Required Supplementary Information June 30, 2022

# City of Montclair, California Measure I Fund

# City of Montclair, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

		Bud	get						
		Original		Final	Actual		Variance		
Revenues Measure I sales tax Interest income	\$ 900,000 10,000		\$	900,000 10,000	\$ 998,942 5,785	\$	5	98,942 (4,215)	
Total revenues		910,000		910,000	1,004,727			94,727	
Net Change in Fund Balance		910,000		910,000	1,004,727			94,727	
Fund Balance, Beginning of Year		4,241,973		4,241,973	 4,241,973			_	
Fund Balance, End of Year	\$	5,151,973	\$	5,151,973	\$ 5,246,700	Ş	5	94,727	

### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America.



Other Information
June 30, 2022
City of Montclair, California
Measure I Fund

# City of Montclair, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amounts to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	Street			Utilized for Street		y Utilized for Street		Base Level Amount	Excess/ (Deficiency)			Cumulative Excess/ (Deficiency)	
2010 2011 2012 2013 2014 2015 2016 2017	\$	602,490 610,777 326,710 26,527 110,894 180,227 414,274 679,071	\$	559,529 1,389,341 3,616,653	\$	(894,728) (894,728) (894,728) (894,728) (894,728) (894,728) (894,728) (894,728)	\$	(292,238) (283,951) (568,018) (868,201) (783,834) (154,972) 908,887 3,400,996	\$	(292,238) (576,189) (1,144,207) (2,012,408) (2,796,242) (2,951,214) (2,042,327) 1,358,669			
2018 2019 2020		693,366 799,066 583,053		3,802,868 5,023,153 6,748,830		(894,728) (894,728) (894,728)		3,601,506 4,927,491 6,437,155		4,960,175 9,887,666 16,324,821			
2021		472,784		3,227,715		(894,728)		2,805,771		19,130,592			



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Montclair, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, and have issued our report thereon dated December 29, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

# **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the Measure I requirements as specified in the agreement between the City and SBCTA.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 29, 2022



Financial Statements
June 30, 2022
City of Needles, California
Measure I Fund



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### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Needles, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 22, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Edde Saully LLP
Rancho Cucamonga, California

December 22, 2022

# City of Needles, California Measure I Fund Balance Sheet

June 30, 2022

Assets Cash and investments Receivables	\$	270,828
Taxes		72,347
Total assets	\$	343,175
Liabilities, Deferred Inflows of Resources, and Fund Balance		
Liabilities Accounts payable	\$	13,125
	<u> </u>	13,123
Deferred Inflows of Resources Unavailable revenues		21,323
Fund Balance Restricted		308,727
Total liabilities, deferred inflows of resources, and fund balance	ċ	2/2 175
rotal naphities, deferred inflows of resources, and fund parafice	<del>&gt;</del>	343,175

# City of Needles, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax	\$ 209,531
Expenditures Capital	1 5 40
Maintenance	 1,540
Net Change in Fund Balance	207,991
Fund Balance, Beginning of Year	100,736
Fund Balance, End of Year	\$ 308,727

#### Note 1 - General Information

# **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Needles, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

# Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

# A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I Special Revenue Fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

### Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

# B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at the City Administrative Office at 817 Third Street, Needles, California 92363.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

#### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$426,582.

#### Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program



Required Supplementary Information June 30, 2022

# City of Needles, California Measure I Fund

# City of Needles, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

	Budget Original Final Actual				Actual	Variance From Final Budget Positive (Negative)		
Revenues								
Measure I sales tax	\$	223,561	<u>\$</u>	223,561	\$	209,531	\$	(14,030)
Expenditures Capital Maintenance				1,540		1,540		
Revenues Over/(Under) Expenditures		223,561		222,021		207,991		(14,030)
Other Financing Sources (Uses)								
Transfers out to City of Needles		91,760		91,760		-		(91,760)
Net Change in Fund Balance		315,321		313,781		207,991		(105,790)
Fund Balance, Beginning of Year		100,736		100,736		100,736		_
Fund Balance, End of Year	\$	416,057	\$	414,517	\$	308,727	\$	(105,790)

# Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America.



Other Information June 30, 2022

# City of Needles, California Measure I Fund

# City of Needles, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2020-52. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Plan Project Estimate	Fis	urrent cal Year enditures	der/(Over) stimate
Phase 4 Street Improvement Plan	\$ 700,000	\$	1,540	\$ 698,460
Total ex	penditures at June 30, 2022	\$	1,540	

# City of Needles, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	Street	General Fund Street and Highway Funds Utilized		Base Level Amount		Excess/ eficiency)	der/(Over) Estimate
2010	\$	460,850	\$	(426,582)	\$	34,268	\$ 34,268
2011		516,266		(426,582)		89,684	123,952
2012		668,106		(426,582)		241,524	365,476
2013		420,225		(426,582)		(6,357)	359,119
2014		508,641		(426,582)		82,059	441,178
2015		402,467		(426,582)		(24,115)	417,063
2016		393,132		(426,582)		(33,450)	383,613
2017		477,672		(426,582)		51,090	434,703
2018		424,265		(426,582)		(2,317)	432,386
2019		398,199		(426,582)		(28,383)	404,003
2020		1,007,403		(426,582)		580,821	984,824
2021		1,434,183		(426,582)		1,007,601	1,992,425



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Needles, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Fund's basic financial statements and have issued our report thereon dated December 22, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the City and SBCTA.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 22, 2022



Financial Statements
June 30, 2022
City of Ontario, California
Measure I Fund



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### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### **Report on the Audit of the Financial Statements**

#### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Ontario, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Funds of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis for the Measure I Fund that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Edde Saully LLP
Rancho Cucamonga, California

December 19, 2022

# City of Ontario, California Measure I Fund Balance Sheet

June 30, 2022

Assets Cash and investments Receivables	\$ 6,284,708
Taxes Interest	 1,155,946 24,557
Total assets	\$ 7,465,211
Liabilities and Fund Balance	
Liabilities Retentions payable	\$ 80,331
Fund balance Restricted	\$ 7,384,880
Total liabilities and fund balance	\$ 7,465,211

# City of Ontario, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Use of money and property	\$ 4,690,545 (63,375)
Total revenues	 4,627,170
Expenditures Capital Construction	1,867,999
Net Change in Fund Balance	2,759,171
Fund Balance, Beginning of Year	 4,625,709
Fund Balance, End of Year	\$ 7,384,880

#### Note 1 - General Information

# **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Ontario, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

# Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

# A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I special revenue fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

## Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if collected within 60 days of the end of the current fiscal period except for sales taxes and grant revenue where the City considers revenue to be available if collected within 90 days and 180 days, respectively, of the end of the current fiscal year. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

# B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

# D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$4,214,559.

# F. Retentions Payable

Retentions payable is comprised of amounts withheld by the City until the project is completed.

#### Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

# Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program



Required Supplementary Information June 30, 2022

# City of Ontario, California Measure I Fund

# City of Ontario, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

	Buc Original	lget Final	Actual	Fi	riance From nal Budget Positive Negative )
Revenues					
Measure I sales tax	\$ 3,547,532	\$ 3,547,532	\$ 4,690,545	\$	1,143,013
Use of money and property	-	-	(63,375)		(63,375)
Total revenues	3,547,532	3,547,532	4,627,170		1,079,638
Expenditures Capital					
Construction	5,851,932	5,851,932	1,867,999		3,983,933
Net Change in Fund Balance	(2,304,400)	(2,304,400)	2,759,171		5,063,571
Fund Balance, Beginning of Year	4,625,709	4,625,709	4,625,709		_
Fund Balance, End of Year	\$ 2,321,309	\$ 2,321,309	\$ 7,384,880	\$	5,063,571

# Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America.



Other Information June 30, 2022

# City of Ontario, California Measure I Fund

# City of Ontario, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2021-063. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Plan Project Budget	Current Fiscal Year Expenditures	Under/(Over) Estimate
Creekside Drive (Deer Creek Loop to Lytle Creek Loop) Day Creek (Turner Avenue to Deer Creek Loop) Deer Creek Loop (Creekside Drive) Haven Avenue (Creekside Drive to Riverside Drive) Lytle Creek Loop (Creekside Drive) Mill Creek Avenue (Lytle Creek Loop to Riverside Drive)	\$ 182,000 95,000 950,932 310,000 743,000 252,000	\$ 114,797 65,855 599,918 205,699 470,388 177,118	\$ 67,203 29,145 351,014 104,301 272,612 74,882
Categorical Projects	_		
FY 2021/2022 Slurry Seal Program	300,000	234,224	65,776
Total expenditures		\$ 1,867,999	•

# City of Ontario, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	eneral Fund Street and ghway Funds Utilized	Base Level Amount		(0	Excess/ Peficiency)	umulative Excess/ Deficiency)
2010	\$ 4,911,977	\$	(4,214,559)	\$	697,418	\$ 697,418
2011	5,183,794		(4,214,559)		969,235	1,666,653
2012	4,846,513		(4,214,559)		631,954	2,298,607
2013	4,777,199		(4,214,559)		562,640	2,861,247
2014	4,579,741		(4,214,559)		365,182	3,226,429
2015	5,438,970		(4,214,559)		1,224,411	4,450,840
2016	5,621,116		(4,214,559)		1,406,557	5,857,397
2017	6,400,591		(4,214,559)		2,186,032	8,043,429
2018	6,548,828		(4,214,559)		2,334,269	10,377,698
2019	6,630,838		(4,214,559)		2,416,279	12,793,977
2020	6,907,265		(4,214,559)		2,692,706	15,486,683
2021	5,947,224		(4,214,559)		1,732,665	17,219,348



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Ontario, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Fund's basic financial statements and have issued our report thereon dated December 19, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Funds do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the City and SBCTA.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 19, 2022



Financial Statements June 30, 2022

# City of Rancho Cucamonga, California Measure I Funds



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### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

### Report on the Audit of the Financial Statements

### **Opinion**

We have audited the financial statements of the Measure I 1990-2010 and Measure I 2010-2040 Funds (Measure I Funds) of the City of Rancho Cucamonga, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Funds of the City, as of June 30, 2022, and the changes in its financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Funds, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 19, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Funds.

Edde Saully LLP
Rancho Cucamonga, California

December 19, 2022

# City of Rancho Cucamonga, California Measure I Funds Balance Sheet

June 30, 2022

	easure I 90-2010	Measure I 2010-2040			
Assets Cash and investments Receivables	\$ 65,028	\$	6,050,004		
Taxes Interest	- 219		1,143,269 15,529		
Total assets	\$ 65,247	\$	7,208,802		
Liabilities, Deferred Inflows of Resources, and Fund Balance					
Liabilities Accounts payable Accrued payables Accrued payroll	\$ - - -	\$	188,932 29,965 6,020		
Total liabilities	_		224,917		
Deferred Inflows of Resources Unavailable revenue			396,524		
Fund Balance Restricted	 65,247		6,587,361		
Total liabilities, deferred inflows of resources, and fund balance	\$ 65,247	\$	7,208,802		

# City of Rancho Cucamonga, California Measure I Funds

Statement of Revenues, Expenditures and Changes in Fund Balance Year Ended June 30, 2022

	Measure I 1990-2010	Measure I 2010-2040
Revenues  Measure I sales tax	¢	\$ 4,545,128
Other revenues	\$ -	\$ 4,545,128 13,870
Investment income (loss)	(2,213)	(229,236)
Total revenues	(2,213)	4,329,762
Expenditures		
Current		
General government	440	1,515,937
Capital Construction	12,485	533,647
Total expenditures	12,925	2,049,584
Net Change in Fund Balance	(15,138)	2,280,178
Fund Balance, Beginning of Year	80,385	4,307,183
Fund Balance, End of Year	\$ 65,247	\$ 6,587,361

#### Note 1 - General Information

# **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I 1990-2010 and the Measure I 2010-2040 Funds (Measure I Funds) of the City of Rancho Cucamonga, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, and the changes in financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

# Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Funds of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

# A. Basis of Accounting

### **Governmental Fund Financial Statements**

### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I 1990-2010 and Measure I 2010-2040 Special Revenue Funds.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

### Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Funds based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Funds, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Funds' cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Funds' deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Funds' investment in the City Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

### E. Deferred Inflows of Resources

Deferred inflows of resources-unavailable revenues represents revenues earned during the period but unavailable to liquidate current liabilities. These amounts are deferred and recognized in the period that the amounts become available.

### F. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in Fiscal Year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level was \$1,107,006 for Fiscal Years 2009/2010 through 2013/2014. Beginning with Fiscal Year 2014/2015, the City's MOE base level was increased to \$2,225,757.

# Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022. Of this amount, \$396,524 is reported as unavailable revenue, as it was received more than 60 days after year-end.

### Note 4 - Measure I Funds

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the San Bernardino Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program



Required Supplementary Information June 30, 2022

City of Rancho Cucamonga, California Measure I Funds

# City of Rancho Cucamonga, California Measure I Funds

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual
Measure I 1990-2010 Fund
Year Ended June 30, 2022

	Budget Original Final					Actual	Variance From Final Budget Positive (Negative)		
Revenues Investment income (Loss)	\$	1,420	\$	730	\$	(2,213)	\$	(2,943)	
Expenditures Current General government		440		440		440		-	
Capital Construction		101,250		12,490		12,485		5_	
Total expenditures		101,690		12,930		12,925		5	
Net Change in Fund Balance		(100,270)		(12,200)		(15,138)		(2,938)	
Fund Balance, Beginning of Year		80,385		80,385		80,385		_	
Fund Balance, End of Year	\$	(19,885)	\$	68,185	\$	65,247	\$	(2,938)	

# City of Rancho Cucamonga, California Measure I Funds

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual Measure I 2010-2040 Fund Year Ended June 30, 2022

		lget		Variance From Final Budget Positive
_	Original	Final	Actual	(Negative )
Revenues	ć 2.570.200	ć 2.570.200	ć 4 E 4 E 4 2 O	ć 074.020
Measure I sales tax	\$ 3,570,290	\$ 3,570,290	\$ 4,545,128	\$ 974,838
Other revenue	- 26.020	- 42.1E0	13,870	13,870
Investment income (Loss)	36,920	43,150	(229,236)	(272,386)
Total revenues	3,607,210	3,613,440	4,329,762	716,322
Expenditures Current				
General government	1,637,960	1,629,090	1,515,937	113,153
Capital	2,007,000	1,023,030	1,313,337	113,133
Construction	1,358,750	1,421,250	533,647	887,603
Total expenditures	2,996,710	3,050,340	2,049,584	1,000,756
Net Change in Fund Balance	610,500	563,100	2,280,178	1,717,078
Fund Balance, Beginning of Year	4,307,183	4,307,183	4,307,183	
Fund Balance, End of Year	\$ 4,917,683	\$ 4,870,283	\$ 6,587,361	\$ 1,717,078

# Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the fund level.



Other Information June 30, 2022

City of Rancho Cucamonga, California Measure I Funds

# City of Rancho Cucamonga, California Measure I Funds

Program Status: Comparison of Five-Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2021-114. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Projects	5-	Year Plan Project Budget	Fi	Current scal Year penditures	der/(Over) Estimate
Named Projects: Archibald Ave: 210 Freeway to 19th Street - Pavement Rehabilitation Banyan St from Milliken Ave to Rochester Ave - Pavement Rehabilitation Rochester Ave from 6th St to Arrow Rte - Pavement Rehabilation	\$	101,250 580,000 700,000	\$	12,485 59,966 189,153	\$ 88,765 520,034 510,847
Categorical Projects: ADA Corrective Measures - City Wide Concrete Contract Services - Maintenance City Wide Signal Contract Services - Maintenance City Wide Striping Contract Services - Maintenance City Wide Major Traffic Signal Repair		250,000 100,000 878,910 150,000 386,250		186,600 97,929 878,910 137,082 47,953 1,610,078	63,400 2,071 - 12,918 338,297
Measure I 1990-2010 Engineering Administrative Costs Measure I 2010 - 2040 Engineering Administrative Costs Total Expenditures at June 30, 2022  Total expenditures reported in Measure I 1990 - 2010 Fund Total expenditures reported in Measure I 2010 - 2040 Fund				440 451,991 2,062,509 12,925 2,049,584	
Total expenditures at	Jur	ne 30, 2022	\$ :	2,062,509	

# City of Rancho Cucamonga, California Measure I Funds

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 and 2013/14 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	9	eneral Fund Street and ghway Fund Utilized	Base Level Amount		<u>(D</u>	Excess/ Peficiency)	umulative Excess/ Deficiency)
2010	\$	1,042,227	\$	(1,107,006)	\$	(64,779)	\$ (64,779)
2011		1,068,595		(1,107,006)		(38,411)	(103,190)
2012		1,009,692		(1,107,006)		(97,314)	(200,504)
2013		1,007,144		(1,107,006)		(99,862)	(300,366)
2014		1,318,173		(1,107,006)		211,167	(89,199)
2015		2,244,083		(2,225,757)		18,326	(70,873)
2016		3,463,750		(2,225,757)		1,237,993	1,167,120
2017		2,662,311		(2,225,757)		436,554	1,603,674
2018		2,431,763		(2,225,757)		206,006	1,809,680
2019		2,448,659		(2,225,757)		222,902	2,032,582
2020		2,472,070		(2,225,757)		246,313	2,278,895
2021		2,690,852		(2,225,757)		465,095	2,743,990



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure I 1990-2010 and Measure I 2010-2040 Funds (Measure I Funds) of the City of Rancho Cucamonga, California (City), as of and for the year ended June 30, 2022 and the related notes to financial statements and have issued our report thereon dated December 19, 2022. Our report included an emphasis-of-matter stating that the financial statements of the Measure I Funds do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Funds (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Funds of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the City and SBCTA.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 19, 2022



Financial Statements
June 30, 2022
City of Redlands, California
Measure I Fund



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### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

### Report on the Audit of the Financial Statements

### **Opinion**

We have audited the financial statements of the Measure I 2010-2040 Fund (Measure I Fund) of the City of Redlands, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Funds of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 26, 2023, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Rancho Cucamonga, California

Gede Bailly LLP

January 26, 2023

# City of Redlands, California Measure I Fund Balance Sheet

June 30, 2022

Assets Cash and investments Taxes receivable	\$ 397,091 494,726
Total assets	\$ 891,817
Deferred Inflows of Resources and Fund Balance	
Deferred Inflows of Resources Unavailable revenue	\$ 164,961
Fund Balance Restricted	726,856
Total deferred inflows of resources and fund balance	\$ 891,817

# City of Redlands, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Investment income (loss)	\$ 1,711,608 (77,990)
Total revenues	1,633,618
Expenditures Current	
Highway & Streets	14,495
Capital Construction	2,248,805
Total expenditures	2,263,300
Net Change in Fund Balance	(629,682)
Fund Balance, Beginning of Year	1,356,538
Fund Balance, End of Year	\$ 726,856

#### Note 1 - General Information

# **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Redlands, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

# Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

# A. Basis of Accounting

### **Governmental Fund Financial Statements**

### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I Special Revenue Fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

### Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

# B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs, such as quoted prices for similar assets or liabilities; quoted prices in markets that are not active; or other inputs that are observable or can be corroborated by observable market data for substantially the full term of the assets or liabilities; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

# E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$845,866.

### Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program



Required Supplementary Information June 30, 2022

# City of Redlands, California Measure I Fund

# City of Redlands, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

			lget	Final		Antoni	Fir	iance From nal Budget Positive
		Original		Final		Actual	(1)	legative )
Revenues	_		_		_		_	()
Measure I sales tax	\$	1,429,595	\$	1,801,168	\$	1,711,608	\$	(89,560)
Investment income (loss)		9,147				(77,990)		(77,990)
Total revenues		1,438,742		1,801,168		1,633,618		(167,550)
Expenditures Current Highway and streets		14,495		14,495		14,495		
Capital		14,433		14,433		14,433		_
Construction		2,248,805		2,248,805		2,248,805		_
Total expenditures		2,263,300		2,263,300		2,263,300		
Net Change in Fund Balance		(824,558)		(462,132)		(629,682)		(167,550)
Fund Balance, Beginning of Year		1,356,538		1,356,538		1,356,538		
Fund Balance, End of Year	\$	531,980	\$	894,406	\$	726,856	\$	(167,550)

# Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. Expenditures in the Measure I Fund are budgeted as transfers to other City Funds to fund costs incurred for Measure I related projects. The transfers are classified as expenditures in the Measure I financial statements. The legal level of budgetary control for the City is the fund.



Other Information June 30, 2022

# City of Redlands, California Measure I Fund

# City of Redlands, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 8344. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Plan Project Budget	Current Fiscal Year Expenditures	Unexpended Budget
PMP 2021 Street Resurfacing Project	\$ 2,263,300	\$ 2,263,300	\$ -

# City of Redlands, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	S	eneral Fund street and hway Funds Utilized	ase Level Amount	Excess/ eficiency)	umulative Excess/ Deficiency)
2010	\$	1,172,269	\$ (845,866)	\$ 326,403	\$ 326,403
2011		419,896	(845,866)	(425,970)	(99,567)
2012		584,399	(845,866)	(261,467)	(361,034)
2013		344,725	(845,866)	(501,141)	(862,175)
2014		60,326	(845,866)	(785,540)	(1,647,715)
2015		625,320	(845,866)	(220,546)	(1,868,261)
2016		1,155,990	(845,866)	310,124	(1,558,137)
2017		2,974,320	(845,866)	2,128,454	570,317
2018		1,690,419	(845,866)	844,553	1,414,870
2019		1,637,189	(845,866)	791,323	2,206,193
2020		1,443,441	(845,866)	597,575	2,803,768
2021		1,641,601	(845,866)	795,735	3,599,503



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Redlands, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Fund's basic financial statements and have issued our report thereon dated January 26, 2023. Our report included an emphasis of matter stating that the financial statements of the Measure I Funds do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the City and SBCTA.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

Esde Sailly LLP

January 26, 2023



Financial Statements
June 30, 2022
City of Twentynine Palms, California
Measure I Fund



# City of Twentynine Palms, California Measure I Fund Table of Contents June 30, 2022

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### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Twentynine Palms, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Funds of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Funds.

Edde Saully LLP
Rancho Cucamonga, California

December 20, 2022

# City of Twentynine Palms, California Measure I Fund

Balance Sheet June 30, 2022

Assets Cash and investments Taxes receivable Interest receivable	\$ 1,217,083 120,223 2,126
Total assets	\$ 1,339,432
Liabilities and Fund Balance	
Liabilities Accounts payable	\$ 11,260
Fund Balance Restricted	 1,328,172
Total liabilities and fund balance	\$ 1,339,432

# City of Twentynine Palms, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Interest income (loss)	\$ 655,067 (11,890)
Total revenues	 643,177
Expenditures	
Capital Construction	 409,442
Revenues Over/(Under) Expenditures	 233,735
Other Financing Sources (Uses) Transfers to the City of Twentynine Palms	(10,000)
Net Change in Fund Balance	223,735
Fund Balance, Beginning of Year	1,104,437
Fund Balance, End of Year	\$ 1,328,172

#### Note 1 - General Information

# **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund 2010-2040 (Measure I Fund) of the City of Twentynine Palms, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

# Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

# A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I Special Revenue Fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

### Measurement Focus and Basis of Accounting

The special revenue funds of the City are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days, and within 6 months for grant, of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

# C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

#### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$0.

# Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

# Note 5 - Transfers to the City of Twentynine Palms

During the year ended June 30, 2022, the Fund transferred \$10,000 to the City of Twentynine Palms for administrative expenses associated with the Fund, including payroll, invoicing, staff reports, and 5-year plan reporting.



Required Supplementary Information June 30, 2022

# City of Twentynine Palms, California Measure I Fund

# City of Twentynine Palms, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

		dget	Antonia	Variance From Final Budget Positive
Revenues	Original	Final	Actual	(Negative )
Measure I sales tax Interest income (loss)	\$ 555,959 -	\$ 555,959 -	\$ 655,067 (11,890)	\$ 99,108 (11,890)
Total revenues	555,959	555,959	643,177	87,218
Expenditures Capital				
Construction	1,532,969	1,532,969	409,442	1,123,527
Revenues Over/(Under) Expenditures	(977,010)	(977,010)	233,735	1,210,745
Other Financing Sources (Uses) Transfers to the City of Twentynine Palms	(10,000)	(10,000)	(10,000)	<u> </u>
Net Change in Fund Balance	(987,010)	(987,010)	223,735	1,210,745
Fund Balance, Beginning of Year	1,104,437	1,104,437	1,104,437	
Fund Balance, End of Year	\$ 117,427	\$ 117,427	\$ 1,328,172	\$ 1,210,745

# Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control for the City is the Fund.



Other Information June 30, 2022

# City of Twentynine Palms, California Measure I Fund

# City of Twentynine Palms, California Measure I Fund

Program Status: Comparison of 5-Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 22-19. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Projects		Year Plan Project stimate	Current Fiscal Year Expenditures		der/(Over) Estimate
Named Projects: Project Phoenix Roads: Tamarisk, Yucca, Smoke Tree and Cholla Pavement Improvements/ Pavement Preservation - Raymond Way	\$	472,000 110,000	\$	225,195 109,802	\$ 246,805 198
Categorical Projects: Administrative Costs Pavement Improvements/ Pavement Preservation		10,000 95,000		10,000 74,445	- 20,555
Total named project expenditures as Total categorical expenditures as		•		334,997 84,445	
Total expenditures a	s of Ju	ne 30, 2022	\$	419,442	



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I Fund (Measure I Fund) of the City of Twentynine Palms, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Fund's basic financial statements and have issued our report thereon dated December 20, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control described in the accompanying Schedule of Findings and Responses as item 2022-001 that we consider to be a significant deficiency.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the City and SBCTA.

# City's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the City's response to the findings identified in our audit and described in the accompanying Schedule of Findings and Responses. The City's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

# **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, Cálifornia

sde Bailly LLP

December 20, 2022

# 2022-001 Fair Market Value Adjustment Significant Deficiency

#### Criteria:

Investments are required to be reported at fair market value in accordance with U.S. Generally Accepted Accounting Principles.

#### **Condition:**

The LAIF investment balance, which is tracked based on amortized cost, was not reported at fair value. As of June 30, 2022, the LAIF allocation was 0.987125414, resulting in a loss as of yearend. As a result, we proposed an adjustment of \$16,512 to reduce the value of the LAIF investment and related interest income (loss).

#### Cause:

The City considered fair value of LAIF immaterial City-wide, and initially didn't record or allocated an adjustment to the Measure I Fund at fiscal year-end.

#### Effect:

Measure I Fund cash and investments was overstated by \$16,512.

#### **Recommendation:**

We recommend the City incorporate procedures to consider and post a fair market value adjustment for LAIF to the cash and investment balances held in the Measure I Fund.

#### **Views of Responsible Officials:**

The City considered FMV adjustments at both the City-wide and Fund Level and does not typically post FMV adjustments if the adjustment is not considered significant, based on management's judgment. The \$16,512 adjustment is only 1.4% of the fund's cash and investment balance of \$1,217,083, which management does not consider to be significant; however, management has agreed to record the proposed LAIF adjustment for FY21/22.



Financial Statements
June 30, 2022
City of Upland, California
Measure I Fund



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### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I Fund of the City of Upland, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

# **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2022, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Edde Saully LLP
Rancho Cucamonga, California

December 21, 2022

# City of Upland, California Measure I Fund Balance Sheet

June 30, 2022

Assets Cash and investments Taxes receivable	\$ 6,306,346 681,390
Total assets	\$ 6,987,736
Liabilities and Fund Balance	
Liabilities Accounts payable Retentions payable Accrued salaries	\$ 5,227 7,525 1,195
Total liabilities	 13,947
Fund Balance Restricted	 6,973,789
Total liabilities and fund balance	\$ 6,987,736

# City of Upland, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues  Measure I sales tax Interest income (loss)	\$ 2,053,676 (260,948)
Total revenues	 1,792,728
Expenditures Capital	
Construction	1,389,134
Net Change in Fund Balance	403,594
Fund Balance, Beginning of Year	 6,570,195
Fund Balance, End of Year	\$ 6,973,789

#### Note 1 - General Information

# **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I Fund of the City of Upland, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

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# B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

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Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

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#### Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

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- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
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- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program



Required Supplementary Information June 30, 2022

## City of Upland, California Measure I Fund

## City of Upland, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual Year Ended June 30, 2022

	Bud Original	get Final	Actual	Variance From Final Budget Positive (Negative)	
Revenues					
Measure I sales tax	\$ 1,364,270	\$ 1,364,270	\$ 2,053,676	\$ 689,406	
Interest income (loss)	45,000	45,000	(260,948)	(305,948)	
Total revenues	1,409,270	1,409,270	1,792,728	383,458	
Expenditures Capital					
Construction	6,631,740	6,660,864	1,389,134	5,271,730	
Net Change in Fund Balance	(5,222,470)	(5,251,594)	403,594	5,655,188	
Fund Balance, Beginning of Year	6,570,195	6,570,195	6,570,195		
Fund Balance, End of Year	\$ 1,347,725	\$ 1,318,601	\$ 6,973,789	\$ 5,655,188	

#### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control for the City is the Fund.



Other Information
June 30, 2022

## City of Upland, California Measure I Fund

### City of Upland, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 6609. Of the funds allocated under the Measure I Five-Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects		Year Plan Project Estimate	Fi	Current scal Year penditures	der/(Over) Estimate
13th Street Reconstruction (Euclid to Campus)	\$	645,320	\$	580,461	\$ 64,859
17th Street Reconstruction (San Antonio to Euclid)		623,450		37,087	586,363
Campus Avenue Rehabilitation (South City Limit to Foothill Blvd.)		1,571,280		7,052	1,564,228
Citywide Pavement Maintenance 2019/2020		139,140		159,976	(20,836)
Citywide Pavement Maintenance 2020/2021		290,000		344,947	(54,947)
Citywide Pavement Maintenance 2021/2022		300,000		245,171	54,829
Grove Avenue Rehabilitation (Foothill to 15th St.)		1,189,850		213	1,189,637
Phase II of the Metrolink Station Accessibility Improvement Project (ATP Cycle 4)		50,330		14,227	36,103
Total expenditures at June 30, 2022				1,389,134	

## City of Upland, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	General Fund Street and Highway Funds Utilized		Base Level Amount		])	Excess/ Deficiency)	Cumulative Excess/ (Deficiency)	
2010	\$	2,829,924	\$	(3,088,257)	\$	(258,333)	\$	(258,333)
2011		5,279,130		(3,088,257)		2,190,873		1,932,540
2012		2,875,715		(3,088,257)		(212,542)		1,719,998
2013		2,900,568		(3,088,257)		(187,689)		1,532,309
2014		2,852,095		(3,088,257)		(236,162)		1,296,147
2015		2,574,191		(3,088,257)		(514,066)		782,081
2016		2,724,239		(3,088,257)		(364,018)		418,063
2017		2,772,554		(3,088,257)		(315,703)		102,360
2018		3,701,820		(3,088,257)		613,563		715,923
2019		3,412,582		(3,088,257)		324,325		1,040,248
2020		3,410,567		(3,088,257)		322,310		1,362,558
2021		3,345,516		(3,088,257)		257,259		1,619,817



# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I Fund of the City of Upland, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements which collectively comprise the Measure I Fund's basic financial statements, and have issued our report thereon dated December 21, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the City and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 21, 2022



Financial Statements
June 30, 2022
City of Yucaipa, California
Measure I Fund



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#### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I 2010-2040 Fund (Measure I Fund) of the City of Yucaipa, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Fund of the City, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinion**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Fund, and do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status and maintenance of effort schedules (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 27, 2023, on our consideration of the City's internal control over financial reporting of the Measure I Fund and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance, as it relates to the Measure I Fund.

Rancho Cucamonga, California

Gede Bailly LLP

January 27, 2023

## City of Yucaipa, California Measure I Fund Balance Sheet

June 30, 2022

	Measure I 2010-2040
Assets	4
Cash and investments	\$ 1,245,144
Receivables	2.702
Interest	2,793
Taxes	346,585_
Total assets	\$ 1,594,522
Fund Balance Restricted	\$ 1,594,522

## City of Yucaipa, California Measure I Fund

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

		leasure I 10-2040
Revenues  Measure I sales tax Interest Unrealized gain (loss) on investment	\$	1,427,021 11,336 (47,649)
Total revenues		1,390,708
Expenditures Public works		2,830,126
Net Change in Fund Balance	(	(1,439,418)
Fund Balance, Beginning of Year		3,033,940
Fund Balance, End of Year	\$	1,594,522

#### Note 1 - General Information

#### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I 2010-2040 Fund (Measure I Fund) of the City of Yucaipa, California (City) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022, and the changes in financial position thereof for the year then ended in conformity with generally accepted accounting principles in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 5 for a detailed description of the Measure.

#### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Fund of the City conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies:

#### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the City are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The City accounts for the Measure I activities within its Measure I Special Revenue Fund.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

#### Measurement Focus and Basis of Accounting

The Measure I Fund of the City is accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the City to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Fund based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Fund, are those of the City and are disclosed in the City's basic financial statements. The City's basic financial statements can be obtained at City Hall.

The Measure I Fund's cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Fund's deposits and withdrawals in the City Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Fund's investment in the City Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

#### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The City's determined MOE base level is \$175,764.

#### Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Transfers to the City of Yucaipa

Transfers were made to the City's General Fund in the amount of \$2,830,126 to supplement costs incurred for street improvement activities as approved in the City's Measure I Five-Year Plan. These costs are classified as Public Works expenditures in the Measure I financial statements.

#### Note 5 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half-cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half-cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I. The City accounted for these funding sources in separate Funds which are referred to as Measure I Funds 1990-2010 and Measure I Funds 2010-2040 in these Financial Statements.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program



Required Supplementary Information June 30, 2022

## City of Yucaipa, California Measure I Fund

## City of Yucaipa, California Measure I Fund

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual –

Measure I 2010-2040 Fund

Year Ended June 30, 2022

	Budget Original Final				Actual	Variance From Final Budget Positive (Negative)	
Revenues		<u> </u>					<u> </u>
Measure I sales tax	\$	1,112,700	\$	1,112,700	\$ 1,427,021	\$	314,321
Interest		-		-	11,336		11,336
Unrealized gain (loss) on investment					(47,649)		(47,649)
Total revenues		1,112,700		1,112,700	1,390,708		278,008
Expenditures							
Public works		950,000		2,830,126	2,830,126		
Net Change in Fund Balance		162,700		(1,717,426)	(1,439,418)		278,008
Fund Balance, Beginning of Year		3,033,940		3,033,940	3,033,940		
Fund Balance, End of Year	\$	3,196,640	\$	1,316,514	\$ 1,594,522	\$	278,008

City of Yucaipa, California Measure I Fund Note to Required Supplementary Information Year Ended June 30, 2022

#### Note 1 - Budgetary Data

The City adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The budgetary comparison schedule presents financial information as presented in the City's legally adopted budget. Accordingly, transfers of resources from the Measure I fund to other City funds are reflected as interfund transfers in the budgetary comparison schedule of the Measure I Fund.



Other Information
June 30, 2022
City of Yucaipa, California
Measure I Fund

## City of Yucaipa, California Measure I Fund

Program Status: Comparison of 5 Year Plan Project Estimate to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five-Year Capital Improvement Plan for local streets was adopted by Council Resolution No. 2022-53:

Local Projects	5-Year Plan Project Estimate		Fi	Current scal Year senditures	_		er/(Over) stimate
Acacia Ave 3rd St to 1st St	\$	126,730	\$	116,000		\$	10,730
Adams St - Acacia Ave to Yucaipa Blvd	Ψ	28,626	*	26,202		τ	2,424
Amberwood PI - 4th Street to Poplar St		44,103		40,369			3,734
Andes Way - Ramada Ln to East End		60,904		55,746			5,158
Avenue B - 1st St to Bryant St		122,409		112,045			10,364
Avenue D - 12th St to Windsor Dr		120,661		117,457			3,204
Beverly Ct - Leah Ln to Mesa Grande Dr		26,164		50,549			(24,385)
Bodie Ave - NW End to 9th St		59,463		54,428			5,035
Bryant St - Wildwood Canyon Rd to Ave G		90,366		82,715			7,651
Custer St - North End to Ave H		35,544		29,376			6,168
Eureka Ave - 8th St to Columbia Ave		52,444		120,171			(67,727)
Golden Gate Dr - Golden Gate Dr to South End		10,435		9,552			883
Grant St - North End to Wildwood Canyon Road		24,288		22,231			2,057
Holmes St - Bella Vista Dr to Wildwood Canyon Rd		26,073		85,107			(59,034)
Kevari Ct - Jefferson St to East End		9,272		29,927			(20,655)
Lynd Ct - North End to Lynfall St		3,371		11,484			(8,113)
Medlar St - Vineyard St to Bella Vista Dr		53,366		48,847			4,519
Pleasant Grove St - 3rd St to East End		53,466		48,939			4,527
Rosemond St - Tonkin Ave to 9th Street		33,132		30,326			2,806
Santa Rosa Dr - San Leandro Ave to East End		29,664		27,153			2,511
Sunwood PI - Fir Ave to Gemwood Ln		20,988		19,211			1,777
Sutter Ave - Linda Ln to Sierra Ln		26,264		24,040			2,224
Vineyard St - Douglas St to Lantana Ave		50,619		46,333			4,286
California Street - Wildwood Canyon Road to Avenue H		338,930		309,319			29,611
1st Street - Beech Ave to Yucaipa Blvd		54,890		24,025			30,865
Ironwood Drive - Oak Mesa Dr NW to City Limits		161,654		145,897			15,757
Onyx Street - Goldstone St to Jade Ct		17,726		72,121			(54,395)
Annual Striping Program		150,000		275,376			(125,376)
Annual Concrete Program		300,000		254,025			45,975
Annual Preserving Monument Program		150,000		11,684			138,316
Annual Under Street Drain Pipe Repair		150,000		1,230			148,770
Annual Patching Program		459,600		246,972			212,628
Annual Crack Seal Program		245,000		281,269			(36,269)
Total expenditures for Measure I 2	2010	- 2040 Fund	\$	2,830,126			

## City of Yucaipa, California Measure I Fund

Maintenance of Effort: Comparison of Base Level Amount to Annual Expenditures Year Ended June 30, 2022

The maintenance of effort base level amount was determined based upon fiscal year 2008/09 spending levels. Excess/(deficient) amounts are carried forward in accordance with the Measure I Strategic Plan. Actual amounts expended in relation to the base level amount in each year subsequent to the base year are as follows:

Fiscal Year Ending June 30,	General Fund Street and Highway Funds Utilized		and way ds Base Level			Excess/ eficiency)	Cumulative Excess/ (Deficiency)		
2010	\$	400,000	\$	(175,764)	\$	224,236	\$	224,236	
2011	Ψ	600,000	•	(175,764)	•	424,236	•	648,472	
2012		200,000		(175,764)		24,236		672,708	
2013		600,000		(175,764)		424,236		1,096,944	
2014		400,000		(175,764)		224,236		1,321,180	
2015		400,000		(175,764)		224,236		1,545,416	
2016		400,000		(175,764)		224,236		1,769,652	
2017		400,000		(175,764)		224,236		1,993,888	
2018		400,000		(175,764)		224,236		2,218,124	
2019		500,000		(175,764)		324,236		2,542,360	
2020		456,800		(175,764)		281,036		2,823,396	
2021		160,000		(175,764)		(15,764)		2,807,632	



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Measure I 2010-2040 Fund (Measure I Fund) of the City of Yucaipa, California (City), as of and for the year ended June 30, 2022, and the related notes to the financial statements, and have issued our report thereon dated January 27, 2023. Our report included an emphasis of matter stating that the financial statements of the Measure I Fund do not purport to, and do not, present fairly the financial position of the City as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting of the Measure I Fund (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Fund of the City are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the City and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matter that is required to be reported under *Government Auditing Standards*, including the Measure I requirements as specified in the agreement between the City and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

Esde Sailly LLP

January 27, 2023



Financial Statements June 30, 2022

## Town of Yucca Valley, California Measure I Funds



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#### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### **Report of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the Measure I 1990-2010 and the Measure I 2010-2040 Funds (Measure I Funds) of the Town of Yucca Valley, California (Town), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Funds of the Town, as of June 30, 2022, and the changes in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Funds, and do not purport to, and do not, present fairly the financial position of the Town as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion
  is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2022, on our consideration of the Town's internal control over financial reporting of the Measure I Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance, as it relates to the Measure I Funds.

Rancho Cucamonga, California

December 20, 2022

### Town of Yucca Valley, California Measure I Funds Balance Sheet June 30, 2022

	Measure I 1990-2010		Measure I 2010-2040		
Assets Cash and investments Taxes receivable	\$	2,126 -	\$	1,688,070 193,606	
Total assets	\$	2,126	\$	1,881,676	
Liabilities and Fund Balance					
Liabilities Accounts payable Wages payable	\$	- -	\$	650 7,585	
Total liabilities				8,235	
Fund Balance Restricted		2,126		1,873,441	
Total fund balance		2,126		1,873,441	
Total liabilities and fund balance	\$	2,126	\$	1,881,676	

## Town of Yucca Valley, California Measure I Funds

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

	Measure I 1990-2010	Measure I 2010-2040
Revenues  Measure I sales tax	\$ -	\$ 1,029,253
Interest income (loss)	ş - 2	\$ 1,029,253 (5,844)
interest meome (1833)		(3,311)
Total revenues	2	1,023,409
Expenditures Current		
General government Capital	-	306,442
Construction and engineering		125,783
Total expenditures		432,225
Revenues Over/(Under) Expenditures	2	591,184
Other Financing Sources (Uses) Transfers in from the Town of Yucca Valley Transfers out to the Town of Yucca Valley		84,120 (400,000)
Total other financing sources (uses)		(315,880)
Net Change in Fund Balance	2	275,304
Fund Balance, Beginning of Year	2,124	1,598,137
Fund Balance, End of Year	\$ 2,126	\$ 1,873,441

#### Note 1 - General Information

#### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I 1990-2010 Fund and Measure I 2010-2040 Fund (Measure I Funds) of the Town of Yucca Valley, California (Town) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the Town, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

#### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Funds of the Town conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies.

#### A. Basis of Accounting

**Governmental Fund Financial Statements** 

#### **Fund Accounting**

The accounts of the Town are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The Town accounts for the Measure I 1990-2010 and Measure I 2010-2040 as special revenue funds.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

#### Measurement Focus and Basis of Accounting

The special revenue funds of the Town are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 60 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the Town considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the Town to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Funds based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Funds, are those of the Town and are disclosed in the Town's basic financial statements. The Town's basic financial statements can be obtained at Town Hall.

The Measure I Funds' cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Funds' deposits and withdrawals in the Town Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Funds' investment in the Town Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

#### F. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level as approved by the SBCTA Board of Directors shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The Town's determined MOE base level is \$0.

#### Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Funds

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose a half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the County of San Bernardino for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

#### Note 5 - Transfers to and from the Town of Yucca Valley

During the year ended June 30, 2022, the Fund transferred in \$84,120 from the Town's Transportation Development Act Article 3 Funds for the return of funds for Projects that were completed under budget. As a result of the Project's completion, these excess funds were return to the Measure I Funds.

During the year ended June 30, 2022, the Fund transferred out a total of \$400,000 to the Town's Active Transportation Program (ATP) Grant Fund 536 for the Onaga Trail and Little League Drive Safety Improvement Project.



Required Supplementary Information June 30, 2022

# Town of Yucca Valley, California Measure I Funds

# Town of Yucca Valley, California Measure I Funds

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual –

Measure I 1990-2010 Fund

Year Ended June 30, 2022

	 Bud Original	get	Final	Actual	Fin	ance From al Budget Positive legative)
Revenues Interest	\$ 	\$		\$ 2	\$	2
Expenditures Capital Construction and engineering	2,122		2,122	_		2,122
Revenues Over/(Under) Expenditures	(2,122)		(2,122)	2		2,124
Net Change in Fund Balance	(2,122)		(2,122)	2		2,124
Fund Balance, Beginning of Year	2,124		2,124	2,124		
Fund Balance, End of Year	\$ 2	\$	2	\$ 2,126	\$	2,124

# Town of Yucca Valley, California Measure I Funds

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual –

Measure I 2010-2040 Fund

Year Ended June 30, 2022

		Bud	get			Fin F	ance From al Budget Positive
	Or	riginal		Final	Actual	<u>(N</u>	egative )
Revenues							
Measure I sales tax	\$	620,000	\$	620,000	\$ 1,029,253	\$	409,253
Interest income (loss)		<u> </u>			(5,844)		(5,844)
Total revenues		620,000		620,000	1,023,409		403,409
Expenditures							
Current							
General government		325,000		325,000	306,442		18,558
Capital							
Construction and engineering		204,220		204,220	125,783		78,437
							·
Total expenditures		529,220		529,220	432,225		96,995
·		<u> </u>		<u> </u>			<u> </u>
Revenues Over/(Under) Expenditures		90,780		90,780	591,184		500,404
, , , , , , , , , , , , , , , , , , , ,			_				
Other Financing Sources (Uses)							
Transfers in from the Town of Yucca Valley		-		84,070	84,120		50
Transfers out to the Town of Yucca Valley		(400,000)		(400,000)	(400,000)		-
Transfers duties and remove raised raise,	<del></del>	(100)000)		(100,000)	 (100,000)		
Total other financing sources (uses)		(400,000)		(315,930)	(315,880)		50
	-	(100)000)		(020)000)	 (020)000)		
Net Change in Fund Balance		(309,220)		(225,150)	275,304		500,454
Wet entinge in runa balance	,	(303,220)		(223,130)	275,501		300,131
Fund Balance, Beginning of Year	1	,598,137		1,598,137	1,598,137		_
Tana Balanse, Beginning of Tear		,550,±57		1,000,107	 1,000,107		
Fund Balance, End of Year	\$ 1	,288,917	\$	1,372,987	\$ 1,873,441	\$	500,454
rana balance, End of real	<u> </u>	,,	<u> </u>	1,372,307	 1,073,171	<u>~</u>	300, 13-1

### Note 1 - Budgetary Data

The Town adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. The legal level of budgetary control is at the fund level.



Other Information June 30, 2022

# Town of Yucca Valley, California Measure I Funds

# Town of Yucca Valley, California Measure I Funds

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five Year Capital Improvement Plan for local streets was adopted by Town Council Resolution No.21-26. Of the funds allocated under the Measure I Five Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Plan Project Estimate		Current scal Year senditures	er/(Under) Estimate
Fund 524 - Measure I - 2010 - 2040 Package A Crack Seal and Slurry Package C Crack Seal and Slurry Package D Crack Seal Little League Drive Safety Project (between Palm and Sage Onaga Trail Safety Project Town Local Roadway Safety Plan	\$ 770,000 212,000 84,000 223,000 263,000 8,000	\$	- - 210,000 190,000 -	\$ 770,000 212,000 84,000 13,000 73,000 8,000
Categorical Projects				
Fund 524 - Measure I - 2010 - 2040 Traffic Surveys and Warrant Studies Annual Traffic Census Congestion Management Plan (CMP) Utilities (Street Lights) Signal Maintenance Contract SR62 Median Maintenance Street Maintenance Program Personnel Costs Indirect Cost Recovery	45,500 61,800 18,000 252,500 75,000 283,588 1,670,424 240,000	\$	11,435 - 62,397 - 1,950 306,443 50,000	45,500 50,365 18,000 190,103 75,000 281,638 1,363,981 190,000
Total measure I 1990-2010 fu Total measure I 2010-2040 fu	•	\$	- 832,225	
Total expenditures as Total transfers out as			432,225 400,000	
	Total	\$	832,225	



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I 1990-2010 and Measure I 2010-2040 Funds (Measure I Funds) of the Town of Yucca Valley, California (Town), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Funds' basic financial statements and have issued our report thereon dated December 20, 2022. Our report included an emphasis of matter stating that the financial statements of the Measure I Funds do not purport to, and do not, present fairly the financial position of the Town as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting of the Measure I Funds (internal control) as the basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Funds of the Town are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the Town and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the Town and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

sde Sailly LLP

December 20, 2022



Financial Statements June 30, 2022

# San Bernardino County, California Measure I Funds



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#### **Independent Auditor's Report**

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinion**

We have audited the financial statements of the Measure I 1990-2010 and the Measure I 2010-2040 Funds (Measure I Funds), of the San Bernardino County, California (County), as of and for the year ended June 30, 2022, and the related notes to the financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the financial position of the Measure I Funds of the County, as of June 30, 2022, and the changes in its financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the County, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### **Emphasis of Matter**

As discussed in Note 1, the financial statements present only the Measure I Funds, and do not purport to, and do not, present fairly the financial position of the County as of June 30, 2022, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the budgetary comparison information as listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the program status (other information), as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinion on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated January 6, 2023, on our consideration of the County's internal control over financial reporting of the Measure I Funds and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County's internal control over financial reporting and compliance, as it relates to the Measure I Funds.

Rancho Cucamonga, California

Gede Bailly LLP

January 6, 2023

## San Bernardino County, California Measure I Funds Balance Sheet June 30, 2022

	Measure I 1990-2010	Measure I 2010-2040
Assets	ć 1 277 462	ć 22.0E0.740
Cash and investments Receivables	\$ 1,377,462	\$ 33,858,748
Taxes	_	2,209,959
Due from other County funds	4,382	2,203,333
But from other county rands	1,302	
Total assets	\$ 1,381,844	\$ 36,068,707
Liabilities and Fund Balance		
Liabilities		
Accounts payable	\$ -	\$ 107,880
Due to other County funds	4,382	256,950
Total liabilities	4,382	364,830
Fund Balance		
Restricted	1,377,462	35,703,877
Total liabilities and fund balance	\$ 1,381,844	\$ 36,068,707

# San Bernardino County, California Measure I Funds

Statement of Revenues, Expenditures and Change in Fund Balance Year Ended June 30, 2022

Revenues	Measure I 1990-2010	Measure I 2010-2040
	\$ -	\$ 8,495,285
Measure I sales tax		
Interest income (loss)	(29,624)	(594,839)
Other revenue	157,022	28,000
Total revenues	127,398	7,928,446
Expenditures		
Current		
General government	172,391	1,148,145
Capital		
Construction, maintenance and engineering	25,404	3,044,192
Total expenditures	197,795	4,192,337
Net Change in Fund Balance	(70,397)	3,736,109
Fund Balance, Beginning of Year	1,447,859	31,967,768
Fund Balance, End of Year	\$ 1,377,462	\$ 35,703,877

#### Note 1 - General Information

#### **Reporting Entity**

The financial statements are intended to reflect the financial position and changes in financial position of the Measure I 1990-2010 and the Measure I 2010-2040 Funds (Measure I Funds) of the San Bernardino County, California (County) only. Accordingly, the financial statements do not purport to, and do not, present fairly the financial position of the County, as of June 30, 2022, and the changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Measure I

Measure I is the half-cent sales tax collected throughout San Bernardino County for transportation improvements. In 2004, San Bernardino County voters approved the extension of the Measure I sales tax through 2040. See Note 4 for a detailed description of the Measure.

#### Note 2 - Summary of Significant Accounting Policies

The accounting policies of the Measure I Funds of the County conform to accounting policies generally accepted in the United States of America. The following is a summary of significant accounting policies.

#### A. Basis of Accounting

#### **Governmental Fund Financial Statements**

#### **Fund Accounting**

The accounts of the County are organized on the basis of funds. A fund is defined as an independent fiscal and accounting entity wherein operations of each fund are accounted for in a separate set of self-balancing accounts that record resources, related benefits, and equity, segregated for the purpose of carrying out specific activities. The County accounts for the Measure I activities within its Measure I 1990-2010 Fund and Measure I 2010-2040 Fund special revenue funds.

Special revenue funds are used to account for the proceeds of revenue sources that are restricted or committed to expenditure for specified purposes.

#### Measurement Focus and Basis of Accounting

The special revenue funds of the County are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, revenues are available if they are collected within 270 days of the end of the fiscal period. Expenditures generally are recorded when a liability is incurred. Operating statements of governmental funds present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current resources.

#### B. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

#### C. Fund Balances

Fund balance is reported according to the following classifications: nonspendable, restricted, committed, assigned, and unassigned based on the relative strength of the constraints that control how specific amounts can be spent.

Restricted fund balance represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the County considers restricted funds to have been spent first.

#### D. Cash and Investments

Cash and investments are pooled by the County to facilitate cash management and maximize investment opportunities and yields. Investment income resulting from this pooling is allocated to the respective funds including the Measure I Funds based upon the average cash balance. The investment policies and the risks related to cash and investments, applicable to the Measure I Funds, are those of the County and are disclosed in the County's basic financial statements. The County's basic financial statements can be obtained at the Auditor-Controller/Treasurer/Tax Collector's office or website.

The Measure I Funds' cash and investments are reported at fair value. The fair value measurements are based on the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Measure I Funds' deposits and withdrawals in the County Investment Pool are made on the basis of \$1 and not fair value. Accordingly, the Measure I Funds' investment in the County Investment Pool is measured based on uncategorized inputs not defined as Level 1, Level 2, or Level 3.

#### E. Maintenance of Effort

In accordance with California Public Utilities Code 190300 and Ordinance No. 04-01 of the San Bernardino County Transportation Authority (SBCTA), Local Street Program funds shall not be used to supplant existing local discretionary funds being used for street and highway purposes. The maintenance of effort (MOE) base year level was determined based upon the discretionary General Fund expenditures for transportation-related construction and maintenance activities in fiscal year 2008/2009. The MOE base year level, as approved by the SBCTA Board of Directors, shall remain in effect until the expiration of Measure I 2010-2040. General Fund expenditures in excess of the MOE base year level will carry over to subsequent fiscal years and can be applied in a future year to offset the amount the local agency may need to meet the MOE requirement. The County's determined MOE base level is \$0.

#### Note 3 - Taxes Receivable

Taxes receivable represents the Measure I sales tax revenues for the fiscal year received from SBCTA after June 30, 2022.

#### Note 4 - Measure I Fund

The California State Legislature authorized county transportation authorities to enact local option sales tax measures for transportation improvements in the late 1980s, under provisions of Division 19 (commencing with Section 180000) of the Public Utilities Code. In November 1989, San Bernardino County voters approved passage of Measure I, authorizing SBCTA to impose half-cent retail transactions and use tax applicable in the incorporated and unincorporated areas of the San Bernardino County for the 20-year period between April 1, 1990 and March 31, 2010. SBCTA is authorized to administer the programs described in the Measure.

Early in the second decade of Measure I, it became apparent that continuation of the half cent sales tax would be critical to maintaining funding for transportation in San Bernardino County. SBCTA member jurisdictions and transportation stakeholders worked to identify transportation needs, and an expenditure plan was developed to serve as a basis for the renewal of Measure I. Ordinance No. 04-01 was placed before voters in November 2004, and Measure I was renewed. The new Measure I extends the half cent sales tax for 30 years, from April 1, 2010 through March 31, 2040. The new Measure is referred to as Measure I 2010-2040 to distinguish it from the first Measure I. The County accounted for the funding sources in separate Funds which are referred to a Measure I 1990-2010 and Measure I 2010-2040 Funds in these Financial Statements.

Revenue from the tax can only be used for transportation improvement and traffic management programs authorized in the Expenditure Plan.

Measure I 2010-2040 has a return-to-source provision that states that funds shall be allocated to subareas in accordance with the actual revenue collected in each subarea. After deduction of required Board of Equalization fees and authorized administrative costs, revenues generated in each subarea are to be expended on projects of direct benefit to that subarea. Revenues are accounted for separately for each subarea and then allocated to specified project categories in each subarea. These project categories are termed "programs" in the Strategic Plan. Decisions on how revenues are expended within the subareas are made by the SBCTA Board of Directors based upon recommendations of local subarea representatives. Other than the projects identified in the Cajon Pass Expenditure Plan, revenues generated within a subarea can be expended outside of that subarea only upon approval of two-thirds (2/3) of the jurisdictions within the affected subarea. A proportional share of projected state and federal transportation funds is to be reserved for use solely within the Valley subarea and individual Mountain/Desert (Colorado River, Morongo Basin, Mountains, North Desert and Victor Valley) subareas. In the San Bernardino Valley subarea, Measure I 2010-2040 contains the following programs:

- Freeway Program
- Freeway Interchange Program
- Major Street Program
- Local Street Program
- Metrolink/Rail Program
- Express Bus/Bus Rapid Transit Program
- Senior and Disabled Transit Program
- Traffic Management Systems Program

In each of the Mountain/Desert subareas, Measure I 2010-2040 contains the following programs:

- Local Street Program
- Major Local Highway Program
- Senior and Disabled Transit Program

#### Note 5 - Due to/from Other County Funds

Several of the County's transportation related projects are funded by Prop 1B, TDA allocations and Department of Transportation grants in addition to Measure I and other funding sources. These various funding sources are tracked in separate funds and transferred into the fund where the project costs are being recorded, resulting in monies due to/from other funds within the County as projects progress.

San Bernardino County, California Measure I Funds Notes to Financial Statements June 30, 2022

#### Note 6 - Other Revenue

Other Revenue in the amount of \$185,022 represent the multiple funding sources of several of the County's Measure I projects. When these resources are received in the Measure I Fund, the receipts are recorded as other revenue. This segregates the Measure I sales tax revenues from the other revenue sources utilized in the funding of the projects.

#### Note 7 - Related Party

The County entered a Project Funding Agreement between the County and SBCTA for the Ranchero Road Widening Project.



Required Supplementary Information June 30, 2022

# San Bernardino County, California Measure I Funds

# San Bernardino County, California Measure I Funds

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual –

Measure I 1990-2010 Fund

Year Ended June 30, 2022

	Bud	dget		Variance From Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues				
Interest income	\$ 32,000	\$ 32,000	\$ (29,624)	\$ (61,624)
Other revenue	1,500,000	1,500,000	157,022	(1,342,978)
Total revenues	1,532,000	1,532,000	127,398	(1,404,602)
Total revenues	1,332,000	1,332,000	127,330	(1,404,002)
Expenditures Current				
General government Capital	150,000	200,000	172,391	27,609
Construction, maintenance and engineering	209,500	159,500	25,404	134,096
Total expenditures	359,500	359,500	197,795	161,705
Net Change in Fund Balance	1,172,500	1,172,500	(70,397)	(1,242,897)
Fund Balance, Beginning of Year	1,447,859	1,447,859	1,447,859	_
Fund Balance, End of Year	\$ 2,620,359	\$ 2,620,359	\$ 1,377,462	\$ (1,242,897)

# San Bernardino County, California Measure I Funds

Schedule of Revenues, Expenditures and Change in Fund Balance – Budget and Actual –

Measure I 2010-2040 Fund

Year Ended June 30, 2022

	Bud		Actual	Variance From Final Budget Positive
Revenues	Original	Final	Actual	(Negative )
Measure I sales tax	\$ 6,246,480	\$ 6,246,480	\$ 8,495,285	\$ 2,248,805
Interest income	525,500	525,500	(594,839)	(1,120,339)
Other revenue	-	-	28,000	28,000
Total revenues	6,771,980	6,771,980	7,928,446	1,156,466
Expenditures Current				
General government	4,405,000	4,405,000	1,148,145	3,256,855
Capital	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	_, ,	-,,
Construction, maintenance and engineering	18,385,100	18,385,100	3,044,192	15,340,908
Total expenditures	22,790,100	22,790,100	4,192,337	18,597,763
Net Change in Fund Balance	(16,018,120)	(16,018,120)	3,736,109	19,754,229
Fund Balance, Beginning of Year	31,967,768	31,967,768	31,967,768	
Fund Balance, End of Year	\$ 15,949,648	\$ 15,949,648	\$ 35,703,877	\$ 19,754,229

#### Note 1 - Budgetary Data

The County adopts an annual budget on a basis consistent with accounting principles generally accepted in the United States of America. Administration expenditures in the Measure I Funds are budgeted as transfers to other County Funds to cover for costs incurred for Measure I related projects. The transfers are classified as expenditures in the Measure I report.



Other Information June 30, 2022

# San Bernardino County, California Measure I Funds

## San Bernardino County, California Measure I Funds

Program Status: Comparison of 5 Year Plan Project Budget to Current Year Expenditures Year Ended June 30, 2022

The Measure I Five Year Capital Improvement Plan for local streets was adopted by the County Board of Supervisors through Resolution No.2021-155. Of the funds allocated under the Measure I Five Year Capital Improvement Plan, the following programs were affected during the current fiscal year:

Local Projects	5-Year Plan Project Estimate	Current Fiscal Year Expenditures	Under/(Over) Estimate
29 Palms Area Leveling Course and Chip Seal Ludlow Road and Other Roads chip seal and leveling course Baker Blvd and Park Avenue, Contract Overlay Barstow Skyline North ADA Ramps Barstow Irwin Estates ADA Ramps Irwin Road and Other Roads Maintenance Overlay L Street and Other Roads* Lake Gregory Dr and Lake Dr SAMI, Leveling Course, Mill and Overlay Old Waterman Canyon Rd and Other Roads (Crestline Area) - Crack Seal, Chip Seal,	\$ 2,716,000 2,289,000 3,200,000 1,060,000 1,200,000 1,683,000	\$ 1,656 1,650,453 129,813 105,012 51,681 225,926 (2,183) 33,377	\$ 2,714,344 638,547 3,070,187 954,988 1,148,319 1,457,074 2,183 1,598,623
Fog Seal, SAMI, Leveling Course and Overlay Bernard Drive and Other Roads Chip Seal Riverside Drive Mill and Overlay	1,170,000 300,000 1,939,000	3,486 40,514 6,665	1,166,514 259,486 1,932,335
Bloomington Ave - Cedar Ave to 0.11 miles NE of Larch Ave, Pavement Reconstruction and Storm Drain Replacement (Design Only) Cajon Blvd Overlay - Kenwood Ave to Cleghorn Ave Linden Ave and Other Roads Rehab and Reconstruction Wabash Ave and Other Roads Slurry Seal Banana Ave and Other Roads Mill and Overlay Redwood Ave and Other Roads Mill and Overlay Tennessee St. Maintenance Overlay, .02 W, Marbeth Rd E .14M Independence Ave and Other Roads Slurry Seal Little Third Street and Little Tippecanoe Avenue - New Asphalt Concrete,	300,000 778,000 2,453,000 3,357,400 5,910,000 2,512,000 30,000 145,000	113,097 74,659 159,309 377,768 112,983 61,540 32,800 39,659	186,903 703,341 2,293,691 2,979,632 5,797,017 2,450,460 (2,800) 105,341
Widening, Mill and Overlay, Sidewalk and ADA Ramps (Palm Lane E/Little Tippecanoe Ave N/Tippecanoe Ave) Ranchero Road, .30M E, Mariposa E/1M E, Escondido Ave - Widening ROW Ranchero Road, .30M E, Mariposa E/1M E, Escondido Ave - Widening Construction Crystal Creek Road and Other Roads Chip Seal Baldy Mesa and Other Roads Phelan Road at Clovis Road Traffic Signals	100,000 1,439,408 1,784,000 5,000 1,370,000 500,000	64,649 197,795 359,069 43,996 503,283 3,126	35,351 1,241,613 1,424,931 (38,996) 866,717 496,874
Measure   1990-2010   Measure   2010-2040	Fund expenditures	4,192,337	
Total expenditures for the year en	unig June 30, 2022	\$ 4,390,132	

<sup>\*</sup>In the current year, there was a credit to the prior year expenditure. This project was included in a previous year's Five Year Plan.



Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards and Measure I Compliance Requirements

To the Board of Directors
San Bernardino County Transportation Authority
San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure I 1990-2010 and the Measure I 2010-2040 Funds (Measure I Funds), of the San Bernardino County, California (County), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Measure I Funds' basic financial statements and have issued our report thereon dated January 6, 2023. Our report included an emphasis of matter stating that the financial statements of the Measure I Funds do not purport to, and do not, present fairly the financial position of the County as of June 30, 2022.

#### **Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the County's internal control over financial reporting of the Measure I Funds (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we do not express an opinion on the effectiveness of the County's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that have not been identified.

#### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the financial statements of the Measure I Funds of the County are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, including requirements of Measure I as specified in the agreement between the County and San Bernardino County Transportation Authority (SBCTA), noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, including the requirements of the Measure I as specified in the agreement between the County and SBCTA.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Rancho Cucamonga, California

Esde Saelly LLP

January 6, 2023



San Bernardino County Transportation Authority San Bernardino County Council of Governments

# San Bernardino County Transportation Authority San Bernardino, CA

# Annual Comprehensive FINANCIAL REPORT

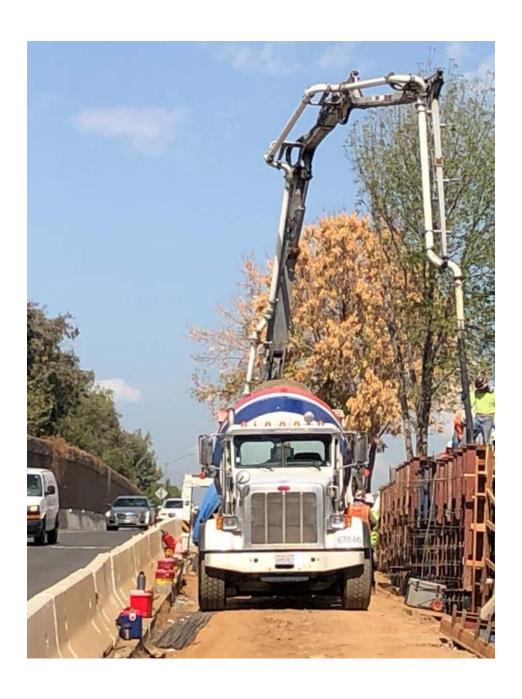
For Year Ended June 30, 2022







Prepared by SBCTA, Finance Department



A pumper truck supplies the concrete used in the footings for new retaining walls at the Interstate 10 (I-10) University Interchange in Redlands.

## SAN BERNARDINO COUNTY TRANSPORTATION AUTHORITY

Annual Comprehensive Financial Report For the Fiscal Year Ended June 30, 2022

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Large wooden forms are built to construct bridge columns at the Baseline Interchange on State Route 210 (SR 210) in Highland.







November 16, 2022

To the Citizens of San Bernardino County, California:

The Annual Comprehensive Financial Report (ACFR) of San Bernardino County Transportation Authority (SBCTA), San Bernardino, California, for the fiscal year ended June 30, 2022, is submitted herewith. The ACFR is presented in conformity with generally accepted accounting principles in the United States (US) (GAAP) and audited with generally accepted auditing standards. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with SBCTA. To the best of our knowledge and belief, the enclosed data is accurate in all material respects and is reported in a manner designed to present fairly, the financial position and results of operations of the government-wide statements and various funds of SBCTA. All disclosures required by GAAP and to enable the reader to gain an understanding of SBCTA's financial activities are included.

The financial statements are the responsibility of SBCTA's management. Completeness and reliability of the information contained in this report is based upon a comprehensive framework of internal controls that is established for this purpose. The costs of internal control should not exceed the anticipated benefits. The objective of internal controls is to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

The Management's Discussion and Analysis (MD&A) interprets the financial reports by analyzing trends and by explaining changes, fluctuations, and variations in the financial data. Also, the MD&A includes disclosure of known significant events or decisions that affect the financial condition of SBCTA. The MD&A complements this letter of transmittal and should be read in conjunction with it.

Independent Audit. SBCTA policy 20000 requires that its financial statements be audited by a certified public accountant. Crowe, LLP, Certified Public Accountants, has issued an unmodified opinion on SBCTA's financial statements for the fiscal year ended June 30, 2022. The auditor's report on the financial statements and required supplementary information is included in the financial section of this report.

The independent audit of the financial statements of SBCTA was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls over financial reporting and compliance with legal requirements, with special emphasis on internal controls over compliance with, and legal requirements involving the administration of federal awards. These reports are available in SBCTA's separately issued Single Audit Report.

#### **Profile of the Government**

San Bernardino Associated Governments (SANBAG) was formed in 1973 as a subregional council of government under a Joint Powers Agreement (JPA). The JPA currently includes twenty-two cities and two towns in the county and the County of San Bernardino Board of Supervisors. The agency's mission statement, adopted on June 2, 1993 and revised on December 4, 2019, outlines the agency's objectives, which are to make all transportation modes as efficient, economical, and environmentally responsible as possible, envisioning the future, embracing emerging technology, and innovating to ensure our transportation options are successful and sustainable, promoting collaboration among all levels of government, optimizing our impact in regional, state, and federal policy and funding decisions and using all revenue sources in the most responsible and transparent way. In 2016, SBCTA known at the time as the San Bernardino Associated Governments (SANBAG), sponsored Senate Bill 1305 (Morrell), consolidating the agency's transportation entities into a singular statutory entity. The Bill passed through both houses and was signed by the Governor in August 2016. On January 1, 2017, the transportation entities of SANBAG, serving in each capacity as described below, became statutorily known as the San Bernardino County Transportation Authority (SBCTA).

SBCTA has included the following transportation authorities in the financial report:

County Transportation Commission. In 1976, the State, through Assembly Bill 1246, designated SANBAG as the County of San Bernardino's Transportation Commission. The most important function of the Commission is preparation of the bi-annual six-year State Transportation Improvement Program for state highway, preparation of the Transportation Improvement Program for San Bernardino County, and the advocacy of local projects before the California Transportation Commission.

County Transportation Authority. With the passage of Measure I in 1989, SANBAG became the County Transportation Authority. The Authority is responsible for administration of the voter-approved half-cent transportation transactions and use tax for funding of major freeway, interchange, arterial and grade separation construction, commuter rail service, local street and road improvements, special transit service for the elderly and disabled population, and traffic management and environmental enhancement efforts. In 2004, San Bernardino County voters overwhelmingly approved the extension of the Measure I sales tax through 2040.

**Service Authority for Freeway Emergencies.** In 1986, SANBAG became the Service Authority for Freeway Emergencies (SAFE). The SAFE is responsible for the implementation and operation of a motorist aid call box system on state freeways and highways in the county.

Congestion Management Agency. In 1990, SANBAG became the Congestion Management Agency (CMA) as required under AB 1971 and is responsible for the development and implementation of the Congestion Management Plan for all of San Bernardino County. The CMA manages the performance level of the regional transportation system in a manner which ensures consideration of the impacts from new development and promotes air quality through implementation of strategies in the adopted air quality plans.

**Subregional Planning Agency.** SBCTA represents the San Bernardino County sub-region and assists the Southern California Association of Governments in carrying out its function as the metropolitan planning organization. SBCTA performs studies and develops consensus relative to input into regional growth forecasts, regional transportation plans, and mobile source components of the air quality plans.

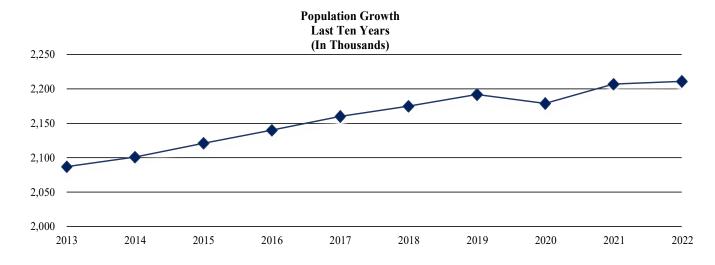
In addition, the JPA will continue to exist for the remaining purpose of performing council of government functions for the County of San Bernardino, currently referred to as the *San Bernardino Council of Governments* (SBCOG) and SANBAG. The financial statements for SANBAG are included as a blended component unit of SBCTA due to its governing body being the same as SBCTA, and the demonstrated financial benefit relationship between the two entities.

SBCTA is required to adopt a budget prior to the beginning of each fiscal year. The annual budget serves as the foundation for SBCTA's financial planning and control. The budget is prepared by funding source, program and task. Management may transfer resources within each task and between tasks within the same program and approved funding source. The Executive Director has the authority to substitute funding sources approved with the adopted budget within a program, not-to-exceed \$1 million. Changes in the total expenditures for a program require Board of Directors (Board) approval.

# **Local Economy**

San Bernardino County and Riverside County collectively comprise the Inland Empire. The Inland Empire continues to be one of the largest economies in the US. The competitive advantages of affordable housing and commercial real estate attracts the region for new businesses and economic growth. The US and Inland Empire economies have reported a decrease in unemployment and an increase in personal income for 2022.

The population of San Bernardino County has grown by 5.8% over the last ten years.

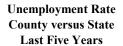


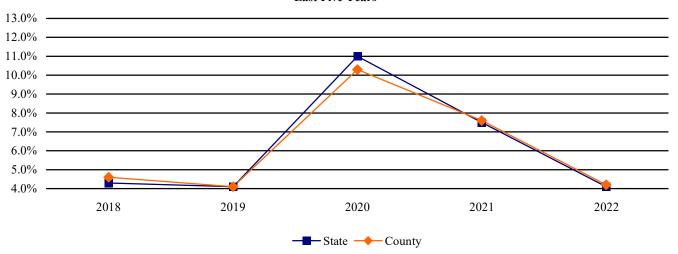
The following table summarizes the civilian labor force, employment and unemployment, and employment rate for the State of California and San Bernardino County for the calendar years 2018 through 2022. The figures for 2022 are as of eight months ending August 2022. Data for each of the years is not seasonally adjusted. Labor force data is by place of residence and includes self-employed individuals, unpaid family workers, household domestic workers, and workers on strike. The County experienced a significant decrease in unemployment from 10.3% in 2020 to 4.2% in 2022 due to the continued rebound of the economy from the impact of the COVID-19 pandemic that occurred in 2020.

STATE OF CALIFORNIA AND SAN BERNARDINO COUNTY STATISTICAL AREA Civilian Labor Force, Employment, Unemployment and Unemployment Rate-Annual Averages (In Thousands)

	20	2018		19	202	20	202	21	2022		
	State	County									
Civilian labor force	19,368	957.4	19,386	954.8	18,676	951.9	18,983	977.7	19,288	1,020.0	
Employment	18,542	917.5	18,594	915.3	16,618	853.8	17,551	903.1	18,506	977.5	
Unemployment	826	39.5	802	39.5	2,058	98.2	1,432	74.6	783	42.5	
Unemployment rate	4.3%	4.6%	4.2%	4.1%	11.0%	10.3%	7.5%	7.6%	4.1%	4.2%	

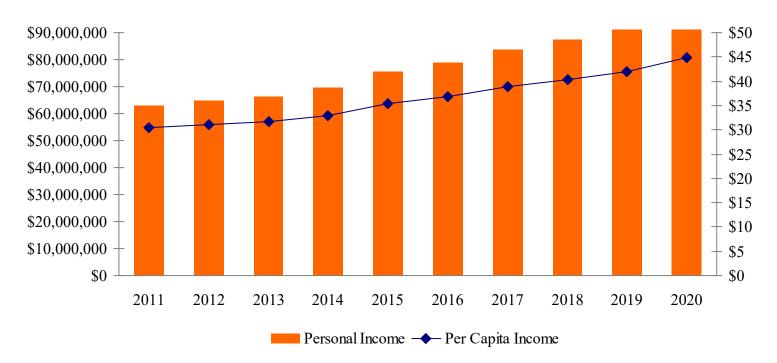
Source: Labor Market Information Division-California State Employment Development Department.





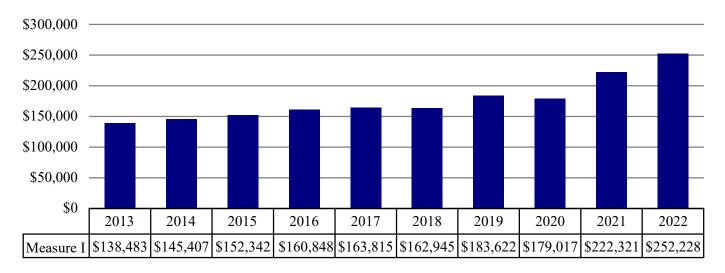
Personal income increased from \$59.8 billion in 2010 to \$98.1 billion in 2020, reflecting a strong improvement in the local economy during that period. Personal income increased to \$44.8 thousand in 2020. The unprecedented worldwide pandemic had a negative impact on the economy in 2020, but the figures for personal and per capita income increased once again in 2022.

# Personal Income and Per Capita Income Years 2011-2020 (In Thousands)



Measure I sales tax receipts have increased steadily over the last ten years due a strong recovery in the Inland Empire after the Great Recession in 2008. The one caveat to this was the decrease experienced in 2020 due to the negative economic impact of COVID-19 pandemic. Measure I sales tax revenue for Fiscal Year 2020 decreased to \$179.0 million in comparison with \$183.6 million of the prior fiscal year reflecting a reduction of \$4.6 million or 2.51%. The decrease is significantly less than the reported negative impact of over 20% for the State and County. Sales tax revenue for 2022 resulted in an increase of 13.4% or \$29.9 million increase, mainly due to the continuous increase of consumer spending and inflation.

# Measure I Sales Tax Last Ten Years (In Thousands)



Measure I sales tax revenue will affect future bond financing and transportation project delivery. The economy has recovered from the negative economic impact of the COVID-19 pandemic with the rebound experienced in 2021 and 2022 mainly due to increased consumer spending and inflation. Unemployment has decreased as the consumer price index expanded and the region continues to retain a sound base for future economic growth, including a large pool of skilled workers, and increasing wealth, and education levels. SBCTA maintains strong cash reserves and fund balances to maintain operations and delivery of projects without delay.

# **Long Term Planning**

The new Measure I program began on April 1, 2010, after voters approved the extension/renewal of the local transaction and use tax in November 2004. SBCTA has adopted a strategic plan for the implementation of this 30-year extension, designed to improve transportation and goods movement. The 10-Year Delivery Plan was most recently updated in September 2021. This update provides revenue projections, project scope, cost, and schedule, escalation and inflation, financial strategy, and long-term bonding analysis.

Freeway, interchange, grade separation, and transit and commuter rail project costs identified in the plan are estimated to be \$5.1 billion. Funding includes \$1.6 billion from Measure I sales tax revenue, \$3.1 billion from federal, state, and local sources, and \$401 million from issuance of sales tax revenue bond. SBCTA continues to explore economically viable ways to advance transportation projects as early as possible. The detailed *Measure I* 2010-2040 10-Year Delivery Plan is posted on SBCTA's web site.

State and Federal funding continue to be an important component in the delivery of projects, but their availability has been steadily declining over the past twenty years. The passage of Senate Bill 1 (SB1) in 2017 created opportunities to compete for state grant funds in specific transportation categories. The bill provides a comprehensive and multi-modal funding package with revenue set-asides for highways, local streets and roads, goods movement projects, active transportation projects, and transit projects and services through a variety of

formula and competitive programs managed by numerous State departments and agencies. SBCTA continues to actively pursue funding from the following funding sources for various projects:

- Solutions for Congested Corridors Program (SCCP) provides funding for projects that implement specific transportation performance, improvements and are part of a comprehensive corridor plan designed to reduce congestion in highly traveled corridors by providing more transportation choices while preserving the character of local communities and creating opportunities for neighborhood enhancement;
- Local Partnership Program (LPP) funds are used for regional transportation agencies and local jurisdictions that have passed sales tax measures, developer fees, or other imposed transportation fees to fund road maintenance and rehabilitation, sound walls, and other transportation improvement projects;
- Trade Corridor Enhancement Program (TCEP) funds are allocated to projects that more efficiently enhance the movement of goods along corridors that have a high freight volume; and
- Transit and Intercity Rail Capital Program (TIRCP) for transformative capital improvements that modernize California's transit systems.

# **Major Initiatives**

Some of the major highlights for the year included the following:

#### COUNCIL OF GOVERNMENTS

# **Regional Early Action Planning**

The housing shortage continues to be one of our State's top priority issues. The 6th Regional Housing Needs Assessment (RHNA) cycle brought many new challenges for our jurisdictions in developing their Housing and Community Development (HCD) compliant housing elements. In this cycle, the RHNA allocations were far greater than what had been any previous cycles, HCD added new Affirmatively Furthering Fair Housing (AFFH) analysis requirements, new re-zoning restrictions, new housing unit credit methodologies, and strict timelines. In addition, while our jurisdictions were trying to grapple with new requirements, new housing bills were passed and signed into law that led to release of more HCD guidelines and technical memo on how to incorporate changes into the draft housing elements. To address some of these challenges, the San Bernardino Council of Governments (SBCOG) used \$2.5M of Regional Early Action Planning (REAP 1.0) grant to offset some of the burden placed on local jurisdictions on addressing plans related to housing by providing direct technical assistance in staffing, data, guidelines interpretation, capacity studies, and training. The program was intended to provide support to all SBCOG member jurisdictions by offering a menu of options to access services and tools depending on their unique needs associated with their housing element adoption process. It was implemented to support the preparation of housing elements, provide jurisdictions with support on multiple ways for implementation of updated housing-related laws, and supports the development of housing for low and very low-income residents.

#### Regional Greenhouse Gas Reduction Plan

The SBCOG completed the San Bernardino County Regional Greenhouse Gas Reduction Plan (Reduction Plan) Update in collaboration with the 25 jurisdictions in the County in March 2021. The Reduction Plan developed GHG inventories and forecasts, assessed the effectiveness of California initiatives to reduce GHG emissions, and identified local GHG reduction strategies. Subsequently, GHG Reduction Plan Environmental Impact Report (EIR) has been developed and is currently under review by staff to be released for public review.

# LEGISLATION AND PUBLIC AFFAIRS

#### Legislation

Fiscal Year 2021/2022 was another busy legislative cycle for the SBCTA's advocacy program. SBCTA, along with other transportation agencies were successful in advocating against intrusive legislative policies such as Assembly Bill 2237 and 2438 by Assembly Member Friedman as well as Assembly Bill 1778 by Assembly

Member Garcia. These types of legislative policies have the potential to erode access to funding for projects that improve the mobility of San Bernardino County residents. The team continues to provide enhanced awareness of a need to address goods movement along, US Highway 395, SR 60, Interstates 10 and 15 corridors, respectively, and ensure a thorough evaluation of all transportation projects brought into the region do not adversely impact disadvantaged communities. Moreover, the team continues the work of providing our State and Federal elected delegation with a greater awareness of SBCTA's innovative transit projects and our goal to bring several zero-emission projects (Zero-emission Multiple Unit, Ontario International Airport tunnel transit service, and the Brightline high-speed rail service) together in one multi-modal location in the City of Rancho Cucamonga.

#### **Public Affairs**

Public outreach continues to be the cornerstone to marketing SBCTA's robust program and growing influence on transportation throughout the region. An established and well-rounded outreach strategy has resulted in growth in digital engagement with the various audiences throughout the region. Tools like online project mapping, video updates, and detailed blog posts enrich the overall user experience and get people in touch with the information that matters to them most. With the agency's reputation as the transportation authority for the county evolving, more and more eyes are focused on the goals and objectives of the agency. Media coverage relates to more stories about SBCTA's transit renaissance, as the symmetry between Board and Staff leads to way to innovative solutions for the variety of ways people move to and through San Bernardino County.

#### COMMUTER AND MOTORIST ASSISTANCE

# Call Box Program

SBCTA operates approximately 777 call boxes along highways and freeways to assist motorists who have a flat tire or mechanical failure, were involved in an accident, or are in need of emergency or other assistance. SBCTA operates cellular call boxes and some satellite call boxes throughout the county. Due to their technology, call boxes have the ability to capture a cellular signal where a personal cell phone cannot, therefore allowing motorist's to still seek assistance even though their personal cell phone is not able to work. Each call box is equipped with a Tele Type device (TTY) for the hearing impaired. Last year more than 3,500 calls were received from the call box network.

# Freeway Service Patrol (FSP)

SBCTA provides FSP services along 108 centerline miles of designated areas of the freeways in the urbanized region of the San Bernardino Valley. There are nine (9) separate segments along the highway system, known as "Beats." FSP tow trucks patrol these Beats during the morning and evening rush hours to assist motorists or to tow broken down or stalled vehicles to a location off the freeway that has been designated by the California Highway Patrol (CHP). During this past fiscal year, SBCTA continued to offer weekend FSP service as part of a demonstration project on selected beats, however, due to pandemic-related traffic pattern changes as well as an increase in the hourly FSP tow truck rates, hours were not extended in the afternoon during the summer months for regular FSP Beats. In the past fiscal year, the San Bernardino FSP Program was able to perform more than 80,000 assists; receiving a 99 % "excellent" rating from motorists provided FSP services.

# REGIONAL AND SUBREGIONAL PLANNING

SBCTA completed a number of planning and analysis activities in Fiscal Year 2021/2022, the more significant of which include:

- Completed implementation of Phase 2 of the SB743 Countywide Implementation Study, providing guidance for local jurisdictions in the mitigation of vehicle miles traveled impacts for various transportation and development projects. Developed a cost-effective regional telework mitigation bank program to lessen the impact on project specific reduction measures. The program is awaiting approval of the REAP 2.0 grant funding from SCAG in order to be launched.
- Prepared project factsheets for Federal and State infrastructure and planning grants, including Federal discretionary grants, SB1, and TIRCP, to secure funding for major transportation projects, supporting partnerships with Caltrans, SCAG, and other regional agencies. Staff is actively pursuing grant

- applications across multiple sectors, to include planning, freight, transit, and active transportation projects.
- Continued work on the revised draft of the Regional Conservation Investment Strategy (RCIS), on behalf of the County of San Bernardino, under Assembly Bill 2087 (AB 2087) with the California Department of Fish and Wildlife (CDFW). This Phase of the Habitat Preservation/Conservation is funded through the Wildlife Conservation Board (WCB) with leadership from the Environment Element Group of the Countywide Vision.
- Began working with Southern California Association of Governments (SCAG) on the 2024 Regional Transportation Plan/Sustainable Communities Strategy (RTP/SCS – "Connect SoCal") process. Initial data on 2019 to 2050 socioeconomic projections have been completed at the County level. Currently in the process of working on jurisdictional level growth distribution projections with each local jurisdictions in the County.
- Received grant funding from the Caltrans Sustainable Communities Grant program to update the San Bernardino Transportation Analysis Model, and the update the model has started.
- Continued work on the Comprehensive Pedestrian Sidewalk Connectivity Plan phase II to assist member jurisdictions with sidewalk and ADA compliant planning.
- Initiated development of the Long Range Multimodal Transportation Plan (LRMTP), including the release of the request for proposal (RFP) for consultant services to support the effort.
- A total of \$3.11 million of TDA Article 3 grant funding was awarded to nineteen (19) Bicycle and Pedestrian Facilities project applications.

#### **TRANSIT**

#### Transit Operations, Vanpool & Rideshare

Over the last year, coordination with the San Bernardino County transit operators, and administration of the Vanpool Program and Rideshare activities continued. The County operators began to slowly bring their service back to pre COVID-19 levels which showed signs of ridership recovery. Additionally, all operators, with the exception of City of Needles, had fully implemented an option for electronic fare payment to help reduce interaction with coach operators. The SBCTA Loop program (Vanpool) began generating Federal Transit Administration (FTA) Section 5307 funding for the County. SBCTA lead and finalized the effort to consolidate the regional rideshare software contract between Los Angeles Metro, Orange County Transportation Authority, Riverside County Transportation Commission, and Ventura County Transportation Authority, with work continuing to consolidate databases between these agencies.

# DMU to ZEMU

In 2018, SBCTA successfully secured a \$30 million Transit and Intercity Rail Capital Program grant to transform a Diesel Multiple Unit (DMU) to a Zero-Emission Multiple Unit (ZEMU). In July 2019, the SBCTA Board approved advancing a hydrogen fuel cell-battery hybrid propulsion unit, the first of its kind in North America. Stadler, the vehicle manufacturer, has completed the vehicle assembly and has initiated commissioning activates. The ZEMU vehicle was unveiled at the international InnoTrans Rail Conference in Berlin Germany in September 2022.

#### Redlands Passenger Rail Project (RPRP)

Construction on the RPRP was completed. This includes both the mainline and the vehicle maintenance facility. Manufacturing and testing of the vehicles was substantially completed this year as well. The testing phase for the DMU commenced and revenue service started in October 2022.

# West Valley Connector Phase I

The work to execute the grant agreement for the Federal Transit Administration (FTA) Capital Investment Grant (CIG) program grant allocation of \$86.75 million continued, the mainline corridor design was finalized, and final design of the maintenance facility commenced. Further, substantial progress on the right-of-way acquisition activities was made.

# **Tunnel to ONT and Brightline West at Cucamonga Station**

Work to environmentally clear the direct connector between Ontario International Airport (ONT) and Cucamonga Station commenced, and coordination efforts with the stakeholders continued. Industry outreach for the design build procurement effort also commenced. Agreement was reach with Brightline West on the railroad right of way lease necessary for them to connect to the Cucamonga Station. Progress was also made on the land sale and other easements needed for Brightline West to construction their high speed rail station at Cucamonga Station which were approved by the SBCTA Board in October 2022.

# Railroad Right-of-Way (ROW)

On-going ROW maintenance efforts such as weed abatement, trash removal and graffiti abatement were conducted on cyclical basis. As part of the on-going administration of the railroad ROW, eight (8) grant of use agreements were executed, or amended, in Fiscal Year 2021/2022 with a focus on utilizing the master license agreement template.

#### PROJECT DELIVERY

# Interstate 10 (I-10) Corridor Freight and Express Lane Project – Contract 1 & 2, Multiple Cities

The Project Approval/Environmental Document phase was completed in July 2017 for this project, which will add express lanes along 33 miles of the I-10 corridor. The entire corridor construction cost is estimated at \$3.0 billion. The first segment of the I-10 corridor – Contract 1 from the Los Angeles County Line to I-15 (Design-Build) is currently in the 3<sup>rd</sup> year of construction and anticipated to be completed for beneficial use by late 2023. The second segment of the I-10 corridor (Contract 2) will be processed as a design-bid-build project and will continue the express lanes from I-15 to Pepper Avenue. A design consultant was selected to perform design of Contract 2. Design services are now underway and in order to expedite project delivery, the I-10 Corridor Freight and Express Lane Project – Contract 2 will be delivered in two (2) segments: Segment 2A: I-15 to Sierra Avenue and Segment 2B: Sierra Avenue to Pepper Avenue. It is anticipated that the design work will take about two and one-half (2 ½) years to complete, resulting in a final design package to advertise for construction in early 2024 for Segment 2A and late 2024 for Segment 2B.

# Interstate 15 (I-15) Corridor Freight and Express Lane Project – Contract 1, Multiple Cities

The I-15 Corridor Freight and Express Lanes Project - Contract 1 will add auxiliary lanes to improve freight corridor movement and an addition of two (2) express lanes in each direction on the I-15 from south of State Route (SR) 60 to north of Foothill Boulevard. The Environmental Document (ED) for the I-15 Corridor Project was approved in December 2018. The Project will be delivered in multiple construction packages. The first construction package, known as the I-15 Corridor Freight and Express Lanes Project - Contract 1, will construct one (1) to two (2) express lanes in each direction from south of SR 60 to north of Foothill Boulevard and add auxiliary lanes at select locations in order to improve freight movement and reduce traffic congestion. The 65% Plans, Specifications, and Estimates (PS&E) milestone was achieved in April 2022. The 95% PS&E milestone was submitted in July 2022. The Construction Management services firm has been selected and is currently scheduled for Board approval in September 2022. Coordination with Riverside County Transportation Commission and the California Department of Transportation (Caltrans) is ongoing regarding the interface between the Riverside and San Bernardino County portions of work.

# I-10 Cedar Avenue Interchange Improvement Project, County of San Bernardino

The I-10 Cedar Avenue Interchange Improvement Project, in the County of San Bernardino, is the highest priority project in the Measure I 2010-2040 Freeway Interchange Program. Cedar Avenue is a north – south arterial in the unincorporated community of Bloomington and forms a tight diamond interchange with the I-10. This location has been experiencing high levels of traffic congestion resulting in low levels of service. The Project will reconstruct and widen Cedar Avenue and replace the bridge over I-10 and the Union Pacific Railroad. The Project's PS&E were prepared by Caltrans and approved on April 25, 2022. The Union Pacific Railroad Construction and Maintenance Agreement was approved on May 16, 2022, and the Right-of-Way Certification was approved by Caltrans on June 21, 2022. An Invitation for Bids was released on June 30, 2022. Construction

is anticipated to start late 2022 and is anticipated to take approximately two and one-half (2 ½) years to complete. A Public Outreach program is in place and will be maintained during the construction period.

# North First Avenue Bridge over BNSF Railroad Project, Barstow

The project will replace the existing North First Avenue Bridge over a BNSF railroad. The existing bridge was built in 1930 and has been deemed structurally deficient and functionally obsolete. The Construction and Maintenance Agreement was executed in March 2021. The contract plans, specifications, and estimate was approved in January 2022, an Invitation for Bid was released in May 2022, and a construction contract was award in September 2022. Construction is anticipated to start in December 2022 with completion for beneficial use by middle of 2024.

# I-10 Mount Vernon Avenue Interchange Improvement Project, Colton

The I-10 Mount Vernon Avenue Interchange Improvement Project, in the City of Colton, is ranked No. 19 in the priority list under the Measure I 2010-2040 Freeway Interchange Program. Mount Vernon Avenue is a north-south arterial in the City of Colton, and connects to I-10 via a split tight diamond configuration in the westbound direction and hook ramps in the eastbound direction. The Project will replace the Mount Vernon overcrossing over I-10, which will also accommodate the future I-10 Corridor widening. The Project achieved Project Approval & Environmental Document on April 19, 2022, and is currently in the design phase. The Right-of-Way requirement maps were approved on April 11, 2022 and staff is currently in the process of preparing appraisals for the properties needed for the project. Construction is anticipated to start late 2023 and is anticipated to take approximately two and one-half (2 ½) years to complete. A Public Outreach program is in place and will be maintained during the ROW and construction phases.

#### Interstate 215 (I-215) University Parkway Interchange Improvement Project, San Bernardino

The I-215 University Parkway Interchange Improvement Project will address traffic congestion and improve freeway access for the City of San Bernardino and the region by reconstructing the existing tight diamond interchange into a Diverging Diamond Interchange (DDI) configuration. The DDI is a new innovative concept that will improve traffic operations by reducing vehicular conflict points and traffic signal phases by diverting vehicles to the left side of the road between both ramp intersections. The 95% design was submitted to Caltrans for oversight review. The Construction Management Services firm has been selected and a Contract Task Order was issued in July 2022. Acquisition of the remaining needed ROW is ongoing through the eminent domain process while staff is concurrently negotiating with property owners. Construction is anticipated to start in the summer of 2023 and is anticipated to take approximately one (1) year to complete.

# SR-210 Lane Addition – Highland Avenue to San Bernardino Avenue, Multiple Cities

The SR-210 Lane Addition project is a gap closure project that includes the addition of one general purpose lane in each directing within the median between Highland Avenue in the City of San Bernardino and San Bernardino Avenue in the City of Redlands. Pavement rehabilitation work is also included along this section of the corridor. Construction began in November 2019, and is anticipated to be completed for beneficial use in the summer of 2023.

# I-215 Bi-County Landscape Project and Segment 5, Multiple Cities

The I-215 Bi-County Landscape Project provides landscaping from the San Bernardino County/Riverside County line to Orange Show Road. The environmental phase was completed in June 2020, and the design phase is anticipated to be completed by November 2022. The I-215 Bi-County Landscape Project will be combined with the I-215 Segment 5 Landscape project. Design of Segment 5 is anticipated to be completed by summer of 2023. Both projects will be combined into one construction package. It is anticipated that construction will begin in late 2023.

# US 395 Widening Project, Phase 2, Hesperia and Victorville

US 395 is widely recognized as a critical linkage for goods movement, supporting the economies of multiple inland counties, and an important agricultural route to and from the Central Valley. The first segment (US 395, Phase 1) between SR (SR) 18 and Chamberlaine Way was completed and opened for beneficial use in 2020. This "gap closure" project between Interstate 15 (I-15) and SR 18 is the second of the three-phase project. Phase 3

between Chamberlaine Way and Desert Flower Road will be undertaken in the future as funding becomes available.

The Project will widen US 395 from two (2) lanes to four (4) lanes, with a continuous median, between 0.4 miles north of I-15 and SR 18 (Palmdale Road), a distance of approximately seven (7) miles. It will be a collaborative effort by San Bernardino County Transportation Authority and Caltrans. The design services contract was awarded in July 2022, and design is expected to be completed in early 2024. Construction is planned to start in summer of 2024. It is anticipated that SBCTA will also be the lead agency for construction.

# Mt. Vernon Viaduct, San Bernardino

The objective of this project is the demolition and replacement of the existing bridge over the San Bernardino BNSF Railway Intermodal Yard. Design-Build delivery is being used on the project to expedite replacement of the bridge, and the contract was executed in June 2020. Demolition of the existing bridge started at the end of 2020 and was completed in May 2021. Work continues to acquire right-of-way with three remaining properties left to acquire. Orders of Possession have been filed and a hearing has been scheduled for November 2022 for two properties. Relocation of utilities, BNSF mitigation activities, and final design work on the new bridge and adjoining local street improvements is ongoing. The new bridge is expected to be complete and open to traffic in the beginning of 2025.

# Metrolink Accessibility Improvement Project, San Bernardino, Fontana, Rancho Cucamonga, Upland and Montclair (Phase 2)

This project includes providing safe pedestrian and bicycle access to key corridors at Metrolink stations in the Cities of Montclair, Upland, Rancho Cucamonga, Fontana, and San Bernardino. Final design is underway and construction is expected to start in mid-2023.

# I-10 Eastbound Truck Climbing Lane, Yucaipa

The I-10 Eastbound Truck Climbing Lane Project will improve traffic operations along a three-mile stretch of I-10 between the Sixth Street overcrossing in the City of Yucaipa through County Line Road in the City of Calimesa by adding an eastbound truck climbing lane for slow moving vehicles. This segment of freeway is on steep grade while carrying a large volume of trucks since I-10 is a critical goods movement corridor for the region and the rest of the country. The project will include widening of Oak Glen Creek Bridge, paving the median portion of the freeway, and constructing a concrete median barrier. This project will be funded with Senate Bill 1 Transportation Corridor Enhancement Program funds. The environmental phase was completed in November 2020, design began in July 2021, and the right of way certification was conditionally approved in April 2022 pending receipt of the environmental regulatory permits from the California Department of Fish and Wildlife and the Regional Water Quality Control Board. The Construction Management firm was selected and the contract was approved by the Board in July 2022. Construction is anticipated to start in the summer of 2023 and is anticipated to take approximately one and one-half (1½) years to complete. Coordination with a recent Caltrans pavement rehabilitation project along the same segment of freeway resulted in cost savings for both Caltrans and SBCTA.

# SR-60 Central Avenue Interchange Improvement Project, Ontario

The SR-60 Central Avenue Interchange Improvement Project will widen freeway ramps, improve the ramp intersections, and widen the Central Avenue Bridge over SR-60. Construction activities are continuing with work on both freeway ramps and retaining walls, additional bridge girders on both directions of Central Avenue, bridge barrier and fence along northbound Central Avenue, and work on the bridge deck of the southbound side of Central Avenue. It is anticipated that the project will be completed for beneficial use by early 2023.

# I-10 Alabama Street Interchange Improvement Project, Redlands

The I-10 Alabama Street Interchange Project will widen Alabama Street from Orange Tree Lane to Industrial Park Avenue and widen the eastbound and westbound exit ramps. Construction began in December 2021, and is anticipated to be completed for beneficial use by the end of 2022.

# I-10 University Street Interchange Improvement Project, Redlands

The I-10 University Street Interchange Improvement Project will install traffic signal at the ramps, widen the eastbound exit and westbound entrance ramp, and provide pavement rehabilitation from Citrus Avenue and the westbound entrance ramp. Construction began in April 2021, and was completed in September 2022. The project is currently in the landscape phase with a 1-year plant establishment period.

# SR-210 Waterman Avenue Ramp and Street Improvement Project, San Bernardino

The SR-210 Waterman Avenue Ramp and Street Improvement Project will widen the eastbound entrance ramp and restripe Waterman Avenue to provide dual left-turn lanes to the eastbound entrance ramp and 30<sup>th</sup> Street. A cooperative agreement was executed on December 2021. An environmental and design contract was awarded in September 2022. The project will be processed as a Caltrans Encroachment Permit project. It is anticipated that environmental clearance and design to be completed in the summer of 2023 with construction beginning in late 2023.

#### **FUND ADMINISTRATION**

In December 2021 the Board adopted the 2021 Update to the 10-Year Delivery Plan, which was the largest plan to date with 64 projects totaling \$5.1 billion in regional improvements and relying on \$1.6 billion in Measure I revenue. The plan was developed within the policy framework established by the voter-approved Measure I Expenditure Plan and provides a transparent list of projects that will be developed during the next decade. The 10-Year Delivery Plan defines the current assumptions related to revenue forecasts and project scope, schedule, and budget, and it enables SBCTA to meet the requirements of bond rating agencies for the sale of bonds. Despite the concerns of the impact of the pandemic on projected Measure I revenue, actual revenue received exceeded the projections contained in the 2019 Update to the 10-Year Delivery Plan and the total estimated revenue through 2040 increased from \$6.5 billion to \$6.9 billion. While the projects under development in the Valley Subarea remained largely unchanged, the significant amount of grant revenue awarded to SBCTA over the past several years was incorporated, reducing the draw on Measure I. In the Mountain/Desert Subareas, SBCTA coordinated with California Department of Transportation (Caltrans) and local jurisdictions to identify needs and develop funding set-asides for regional/interregional highway improvements in those Subareas. After a series of meetings with each Subarea, regional transportation infrastructure needs were identified and prioritized lists of regional/interregional projects were approved by the Board, with several of the highest priorities incorporated into the 10-Year Delivery Plan.

In addition to administration of Measure I, SBCTA is responsible for the allocation of most state and federal funds available for transportation projects in San Bernardino County. This involves coordination with member jurisdictions, Caltrans, and transit operators in the County to ensure that funds are available for priority projects underway and that funding projections are maintained for future needs. SBCTA has supported local agencies and transit operators with information on funding opportunities and transportation program financial forecasts, particularly as it related to guidelines, requirements, policies, and schedules. Fund Administration staff also provided extensive internal coordination with SBCTA Project Delivery and Transit staff for funding plans for major projects where SBCTA is acting as lead agency, this year providing support to the development of funding plans and financing options for the North First Avenue Bridge over BNSF in the City of Barstow, Express Lanes, DMU to ZEMU, and West Valley Connector projects. Additionally, by strategically coordinating delivery of federal funds throughout the County, SBCTA received \$8 million in federal funds in excess of the County's formula share.

In compliance with State and Federal regulations, SBCTA submitted the proposed 2022 State Transportation Improvement Program (STIP) to the California Transportation Commission (CTC) and the 2023 Federal Transportation Improvement Program (FTIP) to Southern California Association of Governments (SCAG) for their approval. The STIP is a multi-year capital improvement program of transportation projects on and off the State Highway System funded with revenues from the State Highway Account (SHA) and the Public Transportation Account (PTA). The STIP distributes 75% of the available funding by formula for projects nominated by regional agencies such as SBCTA. The CTC approved the 2022 STIP proposal in March 2022, programming an additional \$72 million for SBCTA staff support and the I-10 Contract 2 Express Lanes, US 395

Phase 2, and ZEMU Conversion projects. The FTIP is a listing of regionally significant and/or federally funded projects expected to be under development over the six-year period ending in federal Fiscal Year 2027/2028. It is updated every two years and amended frequently within that time period. SBCTA is responsible for submitting all transportation projects that are regionally significant or federally funded to SCAG for inclusion into the FTIP and submitted over 200 projects on behalf of local jurisdictions, transit agencies, and Caltrans District 8. The FTIP is anticipated to be federally approved in December 2022.

#### SPECIAL PROJECTS AND STRATEGIC INITIATIVES

# Risk Management

Risk management took over safety, privacy and security, and sensitive information in order to better align our emphasis in these areas. With that in mind and to insure compliance with Safety Regulations, the Illness and Injury Prevention Plan was updated, a new procedure for Heat Prevention was established, and training on privacy and sensitive security information was provided to staff.

# **Special Projects**

As part of assisting with the implementation of the records retention program, new business processes and procedures were implemented to document disposition of records. Throughout the year, staff worked on reviewing documents stored at offsite and onsite locations and destroyed 182 boxes of paper records, 496 copies of electronic files, 1657 electronic records and participated in a records cleanup week resulting in over 10 bins of non-records being destroyed. Furthermore, a new offsite storage facility was secured which will save approximately 85% of the annual costs (\$30,000) related to storing records offsite.

# Awards and Acknowledgements

The Government Finance Officers Association of the US and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to SBCTA for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended June 30, 2021. This is the tenth consecutive year that SBCTA has received this prestigious award.

In order to be awarded a Certificate of Achievement, the government needs to publish an easily readable and efficiently organized ACFR that satisfies both generally accepted accounting principles and applicable program requirements. A Certificate of Achievement is valid for a period of one year only. We believe that SBCTA's current ACFR continues to meet the Certificate of Achievement Program's requirements and Finance will submit to the GFOA to determine its eligibility for another certificate.

SBCTA received the GFOA's Distinguished Budget Presentation Award for its annual budget document dated July 1, 2021. To qualify for the award, the government's budget document had to be judged proficient as a policy document, a financial plan, an operations guide, and a communicative device.

The preparation of this report would not have been possible without the efficient and dedicated services of the entire staff of the Finance Department. Special recognition is given to Lisa Lazzar, Chief of Fiscal Resources, and Finance staff for the preparation of the report and financial audit. Credit also is also recognized to the SBCTA Board for their unfailing continuous support for maintaining the highest standards of professionalism and transparency in the management and reporting of SBCTA's finances.

Sincerely,

Raymond W. Wolfe Executive Director

Hilda E. Flores Chief Financial Officer

Hilda E Flores



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

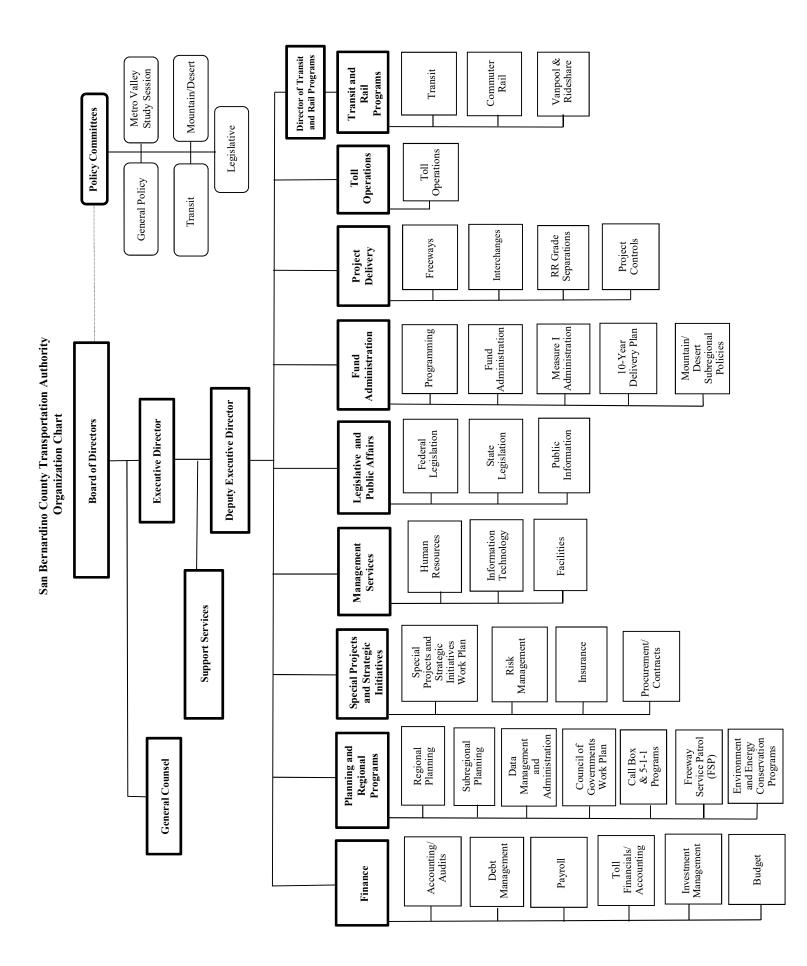
# San Bernardino County Transportation Authority California

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2021

Christopher P. Morrill

Executive Director/CEO



# SAN BERNARDINO COUNTY TRANSPORTATION AUTHORITY

List of Principal Officials June 30, 2022

N	Board of Directors						
Name	Jurisdiction	Title					
Art Bishop	Mayor Pro Tem-Town of Apple Valley	Board President					
		General Policy Committee Vice Chair					
		Legislative Policy Committee Chair					
		Mountain Desert Policy Committee Chair					
Dawn Rowe	Supervisor-County of San Bernardino	Board Vice-President					
		Metro Valley Study Session Chair					
		General Policy Committee Chair					
		Legislative Policy Committee Vice Chair					
Daniel Ramos	Mayor Pro Tem-City of Adelanto						
Paul Courtney	Mayor-City of Barstow						
Rick Herrick	Mayor-City of Big Bear Lake						
Eunice Ulloa	Mayor-City of Chino						
Ray Marquez	Mayor-City of Chino Hills	Transit Committee Chair					
Frank Navarro	Mayor-City of Colton						
Acquanetta Warren	Mayor-City of Fontana						
Darcy McNaboe	Mayor-City of Grand Terrace						
Rebekah Swanson	Council Member-City of Hesperia						
Larry McCallon	Mayor-City of Highland						
Rhodes Rigsby	Council Member-City of Loma Linda						
John Dutrey	Mayor-City of Montclair						
Edward Paget	Vice Mayor-City of Needles						
Alan Wapner	Mayor Pro Tem-City of Ontario						
L. Dennis Michael	Mayor-City of Rancho Cucamonga						
Paul Barich	Mayor-City of Redlands						
Deborah Robertson	Mayor-City of Rialto						
John Valdivia	Mayor-City of San Bernardino	Metro Valley Study Session Vice Chair					
Joel Klink	Council Member-City of Twentynine Palms						
Carlos A. Garcia	Council Member-City of Upland						
Debra Jones	Mayor-City of Victorville						
David Avila	Council Member-City of Yucaipa	Transit Committee Vice Chair					
Rick Denison	Mayor Pro Tem-Town of Yucca Valley						
Paul Cook	Supervisor-County of San Bernardino	Mountain Desert Policy Committee Vice Chair					
Janice Rutherford	Supervisor-County of San Bernardino	·					
Curt Hagman	Supervisor-County of San Bernardino						
Joe Baca, Jr.	Supervisor-County of San Bernardino						

# **Appointed Officials**

**	
Raymond Wolfe, Executive Director*	Julianna Tillquist, General Counsel*
Marleana Roman, Clerk of the Board/Administrative	Carrie Schindler, Deputy Executive Director
Supervisor	
Hilda Flores, Chief Financial Officer	Andrea Zureick, Director of Fund Administration
Otis Greer, Director of Legislative and Public Affairs	Steve Smith, Director of Planning
Henry Stultz, Director of Project Delivery	Beatriz Valdez, Director of Special Projects and Strategic Initiatives
Tim Byrne, Director of Toll Operations	Victor Lopez, Director of Transit and Rail Programs
Joy Buenaflor, Deputy Director of Transit and Rail Programs	

<sup>\*</sup>Appointed by the Board of Directors



#### INDEPENDENT AUDITOR'S REPORT

To the Board of Directors San Bernardino County Transportation Authority San Bernardino, California

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the San Bernardino County Transportation Authority (SBCTA), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the SBCTA's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the SBCTA, as of June 30, 2022, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* (*Government Auditing Standards*), issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the SBCTA, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the SBCTA's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

# Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to
  fraud or error, and design and perform audit procedures responsive to those risks. Such procedures
  include examining, on a test basis, evidence regarding the amounts and disclosures in the financial
  statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the SBCTA's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the SBCTA's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison information, schedule of pension information and related notes, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the SBCTA's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 16, 2022 on our consideration of the SBCTA's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the SBCTA's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the SBCTA's internal control over financial reporting and compliance.

Crowe LLP

Crown UP

Costa Mesa, California November 16, 2022

# Management's Discussion and Analysis

Our discussion and analysis of the San Bernardino County Transportation Authority (SBCTA) financial performance provides an overview of the financial activities for the fiscal year ended June 30, 2022. Please read it in conjunction with the accompanying transmittal letter and basic financial statements.

#### FINANCIAL HIGHLIGHTS

- The assets plus deferred outflows of resources of SBCTA exceeded its liabilities plus deferred inflows of resources at the close of the fiscal year by \$1,136,534,548 (net position).
- The unrestricted net position (deficit) of (\$288,534,673) ((\$227,026,235) from Governmental Activities and (\$61,508,438) from Business-type Activities) is the result of issuance of long-term debt to finance freeways, freeway interchanges, rail, and major streets which are owned and vested by the California Department of Transportation and other local jurisdictions. Therefore, there is no corresponding asset to the long-term liability. Although SBCTA does not have sufficient current resources to cover long-term liabilities, future Measure I sales tax revenues are pledged to cover future debt service obligations.
- SBCTA's net position increased by \$171,513,918 from the previous fiscal year, mainly as a result from operations and growth in capital assets of \$85.8 million net of accumulated depreciation. The net increase is attributable to the \$233,022,356 increase in governmental activities net position offset by a decrease of \$61,508,438 in business-type activities net position.
- The total cost of all SBCTA's activities was \$477,040,971 (\$476,690,304 from Governmental Activities and \$350,667 from Business-type Activities) for the current fiscal year. Net cost of all activities was \$242,700,451 (\$242,349,784 from Governmental Activities and \$350,667 from Business-type Activities).
- The total fund balances of SBCTA's governmental funds were \$915,684,130 at the close of the fiscal year. The majority of the fund balances were classified as restricted, committed assigned and unassigned.
- General fund revenues exceeded expenditures and other financing sources by \$1,787,551 for the fiscal year ended. This was mainly due to lower capital outlay for transit projects.
- The total fund balance of the general fund was \$10,100,316 for the fiscal year; \$87,075 nonspendable, \$9,513,241 assigned, and \$500,000 unassigned. The nonspendable amount consist of noncash assets such as prepaid items. The assigned amounts are set aside for general administration, capital improvements for SBCTA owned assets, and regional and subregional planning activities. The unassigned amount is set aside for emergency purposes.
- Total capital assets, net of accumulated depreciation, increased by \$85,815,646 or 22.1% over June 30, 2021. This increase in capital assets is primarily due to the progress made on the I-10 Corridor Contract I and the Redlands Passenger Rail projects.
- SBCTA's total outstanding long-term bonded debt including unamortized premiums decreased by \$11,151,562 due to refunding of the 2012 Sales Tax Revenue Bond offset by principal payment and amortization of bond premiums.

# OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to SBCTA's basic financial statements. SBCTA's basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains required supplementary information and other supplementary information in addition to the basic financial statements.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of SBCTA's finances, in a manner similar to a private-sector business.

# Statement of Net Position

The Statement of Net Position presents information on all of SBCTA's assets, liabilities and deferred inflows/outflows of resources, with the difference being reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of SBCTA is improving or deteriorating.

# Statement of Activities

The Statement of Activities presents information showing how SBCTA's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in the future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave.)

The Statement of Activities distinguishes functions of SBCTA that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities) or operating grants and contributions. The governmental activities of SBCTA include general government, commuter and motorist assistance, environment and energy conservation, regional and subregional planning, transit, project delivery, fund administration, and interest and fiscal charges. The business–type activities include toll operations (revenue generation to start in fiscal year 2024).

The government-wide financial statements include only the financial information for SBCTA and its blended component unit, San Bernardino Council of Governments. The government-wide financial statements can be found on pages 15-16.

#### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. SBCTA, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds. For Fiscal Year 2021/2022, SBCTA does not have any fiduciary funds to report.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the governments near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

SBCTA maintains twenty three (23) individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for its major governmental funds which consist of: the general fund, federal highway, federal

transit administration, state highway, proposition 1B, local transportation fund, state transit assistance fund, 1990-2010 Measure I, and 2010-2040 Measure I special revenue funds; debt service fund and capital projects fund.

Information for the remaining twelve (12) nonmajor governmental funds is combined into a single, aggregated presentation. Individual fund data of these nonmajor governmental funds is provided in the form of *combining* statements in the supplementary information section of the report.

SBCTA adopts an annual appropriated budget for all of the governmental funds. Budgetary comparison schedules have been provided in the required supplementary information section for the general and major special revenue funds to demonstrate compliance with the budget. Budgetary comparison schedules have been provided in the supplementary information section for the nonmajor governmental and remaining major funds.

The basic governmental fund financial statements can be found on pages 18-25 of this report.

# **Proprietary Funds**

Proprietary funds include enterprise activities. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide statements. Enterprise funds are used to account for Toll Operations. Toll operations have not commenced, but draws on the loan with United States Department of Transportation under the Transportation Infrastructure Finance and Innovation Act program are recorded in the enterprise fund since toll revenues are pledged to pay the loan.

Proprietary funds provide the same type of information as the Government-Wide financial statements, only in more detail. The proprietary fund financial statements can be found on pages 26-28 of this report.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 29-69 of this report.

In addition to the basic financial statements and accompanying notes to the financial statements, this report also presents certain required supplementary information concerning SBCTA's actuarial determined contribution rates, and the note to required supplementary information. Required supplementary information can be found on pages 71-83 of this report.

#### Other Information

Other supplementary information is presented immediately following the required supplementary information. This information includes the following:

- Combining balance sheet and schedule of revenues, expenditures and changes in fund balances relating to nonmajor governmental funds.
- Budgetary comparison schedules for nonmajor special revenue governmental funds.
- Combining balance sheet and schedule of revenues, expenditures and changes in fund balances relating to state transit assistance fund special revenue fund.
- Budgetary comparison schedules for state transit assistance special revenue governmental funds.
- Budgetary comparison schedules for remaining debt service and capital projects major funds.
- Combining balance sheet and schedule of revenues, expenditures and changes in fund balances for the 1990-2010 Measure I special revenue fund.
- Combining balance sheet and schedule of revenues, expenditures and changes in fund balances for the 2010-2040 Measure I special revenue fund.
- Combining balance sheet and schedule of revenues, expenditures and changes in fund balances for the debt service fund.
- Combining balance sheet and schedule of revenues, expenditures and changes in fund balances for the capital projects fund.

Supplementary information can be found on pages 85-133 of this report.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of SBCTA's financial position. At June 30, 2022, SBCTA's assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$1,143,200,112. The following is condensed financial data related to net position at June 30, 2022 and June 30, 2021:

#### **Condensed Statement of Net Position**

	Governmenta	l Activities	Business-typ	e Activities	Total					
	2022	2021	2022	2021	2022	2021				
Current and other assets	\$ 1,046,716,564	\$ 912,054,159	\$ -	\$ -	\$ 1,046,716,564	\$ 912,054,159				
Capital assets-net of depreciation	474,122,987	388,307,341	-	-	474,122,987	388,307,341				
Total assets	1,520,839,551	1,300,361,500	-	-	1,520,839,551	1,300,361,500				
Deferred outflows of resources	7,782,892	10,400,282			7,782,892	10,400,282				
Long-term liabilities outstanding	178,970,060	191,990,749	61,422,896	-	240,392,956	191,990,749				
Net pension liability	7,870,511	20,632,660	-	-	7,870,511	20,632,660				
Other liabilities	131,733,474	131,264,453	85,542	-	131,819,016	131,264,453				
Total liabilities	318,574,045	343,887,862	61,508,438	-	380,082,483	343,887,862				
Deferred inflows of resources	12,005,412	1,853,290			12,005,412	1,853,290				
Net position:										
Net investment in capital assets	438,632,746	350,708,835	-	-	438,632,746	350,708,835				
Restricted	986,436,475	884,582,859	-	-	986,436,475	884,582,859				
Unrestricted	(227,026,235)	(270,271,064)	(61,508,438)		(288,534,673)	(270,271,064)				
Total net position	\$ 1,198,042,986	\$ 965,020,630	\$ (61,508,438)	\$ -	\$ 1,136,534,548	\$ 965,020,630				

#### **Net Position**

Net investment in capital assets represents 38.6% of the net position of SBCTA. Capital assets include the Santa Fe Depot facility, the San Bernardino Downtown Maintenance facility, 50% of the Rialto Station, land improvements, Construction in progress that includes the Redlands Passenger Rail project and the I-10 Toll Lanes project and rail operating land easements. Capital assets were acquired with the use of federal grants and local revenues and no outstanding debt was used for acquisition. SBCTA utilizes the capital assets for general government, commuter and motorist assistance, environment and energy conservation, regional and subregional planning, transit, project delivery, and fund administration activities for residents and businesses of San Bernardino County.

The largest portion of SBCTA's net position is subject to external restrictions. Restrictions include federal, state and local statutes, and bond and loan covenants.

The unrestricted net position represents the portion of net position that can be used to finance day-to-day operations without constraints established by bond covenants, enabling legislation, or other legal requirements. Unrestricted net deficit is \$288,534,673 as of June 30, 2022. This amount results in part from the impact of SBCTA's debt on the statement of net position. The deficit is also the result of expenditures incurred for construction of freeways, freeway interchanges and major streets which are owned and vested by the California Department of Transportation (Caltrans) and other local jurisdictions. Accordingly, these capital projects are not reported as assets to offset the corresponding long-term liability.

SBCTA's change in net position reflects an increase of \$171,513,918 as a result of revenues exceeding expenses. The total cost of SBCTA activities was \$477,040,971 (\$476,690,304 from Governmental Activities and \$350,667 from Business-type Activities) for the fiscal year. Net cost of all activities was \$242,700,451 (\$242,349,784 from Governmental Activities and \$350,667 from Business-type Activities). Net cost represents program expenditures less program revenues.

The following is condensed financial data related to changes in net position for the year ended June 30, 2022 and June 30, 2021:

#### Condensed Statement of Changes in Net Position

		Governmenta	al Act	ivities		Business-type	Acti	vities *	Total					
	2022			2021		2022		2021		2022		2021		
Revenues														
Program revenues:														
Charges for services	\$	834,214	\$	866,778	\$	-	\$	-	\$	834,214	\$	866,778		
Operating grants and contributions		129,636,422		146,381,605		-		-		129,636,422		146,381,605		
Capital grants and contributions		103,869,884		257,273,325		-		-		103,869,884		257,273,325		
General revenues:														
Sales tax-Measure I		252,227,712		222,320,683		-		-		252,227,712		222,320,683		
Sales tax-Local Transportation Fund		147,255,418		127,319,839		-		-		147,255,418		127,319,839		
Unrestricted investment earnings		(11,652,810)		1,687,658		-		-		(11,652,810)		1,687,658		
Miscellaneous		26,384,049		304,785		-		-		26,384,049		304,785		
Gain (loss) on sale of assets				(347)				-				(347)		
Total revenues	\$	648,554,889	\$	756,154,326	\$		\$	-	\$	648,554,889	\$	756,154,326		
Expenses														
General government	\$	3,264,831	\$	6,163,146	\$	-	\$	-	\$	3,264,831	\$	6,163,146		
Environment and energy conservation		517,273		1,198,164		-		-		517,273		1,198,164		
Commuter and motorist assistance		5,286,254		7,209,299		-		-		5,286,254		7,209,299		
Regional and subregional planning		4,501,891		3,385,393		-		-		4,501,891		3,385,393		
Transit		110,142,376		157,652,370		-		-		110,142,376		157,652,370		
Project delivery		273,284,056		286,242,220		-		-		273,284,056		286,242,220		
Fund administration		76,656,089		79,892,412		-		-		76,656,089		79,892,412		
Interest and fiscal charges		3,037,534		7,493,822		-		-		3,037,534		7,493,822		
Toll Enterprise		-				350,667		-		350,667				
Total expenses		476,690,304		549,236,826		350,667		-		477,040,971		549,236,826		
Excess (Deficiency) before Transfers		171,864,585		206,917,500		(350,667)				171,513,918		206,917,500		
Transfers		61,157,771		-		(61,157,771)		-						
Change in net position		233,022,356		206,917,500	_	(61,508,438)		_		171,513,918		206,917,500		
Net position at the beginning of year,														
as restated		965,020,630		758,103,130						965,020,630		1,096,493,530		
Net position at the end of year	\$	1,198,042,986	\$	965,020,630	\$	(61,508,438)	\$		\$	1,136,534,548	\$	965,020,630		

<sup>\*</sup> Revenue will commence in fiscal year 2024, only current activity is associated with the TIFIA loan.

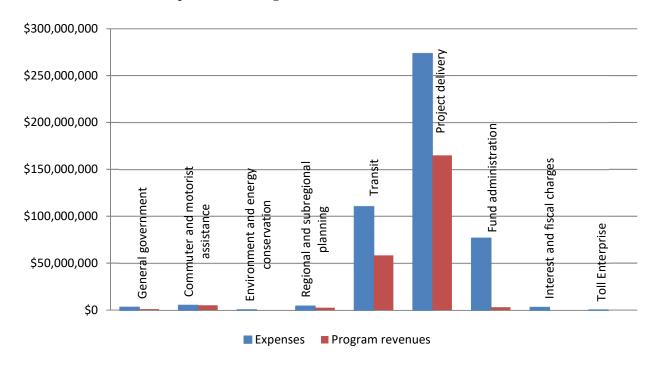
#### **Changes in Net Position**

Revenues decreased by \$107,599,437 primarily attributed to a reduction in federal and state capital grants and contributions offset by an increase of sales tax revenues. A net increase of \$49,842,608 in sales taxes consist of Measure I of \$29,907,029 and Local Transportation Fund of \$19,935,579 mainly due to continued increase in consumer spending. The net decrease of \$153,403,441 in capital grants, is related to less reimbursable expenditures in the project delivery program for the I-10 Corridor Contract 1 and the transit program for the Redlands Passenger Rail and West Valley Connector nearing completion. A decrease of \$13,340,468 in investment earnings is a result of the current economic climate, fair value adjustment due to GASB 31, and very low interest rates.

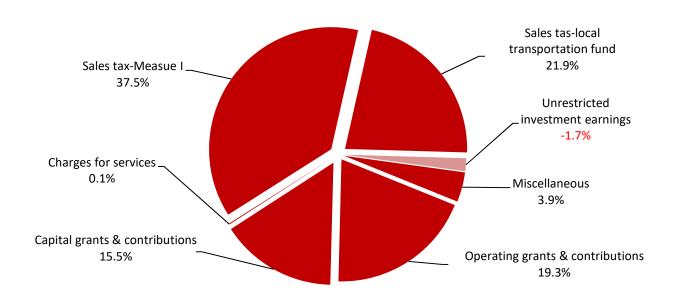
Expenses decreased by \$72,195,855 or 13.1% from the previous fiscal year. The decrease was primarily attributed to a decrease expenditures of transit and project delivery since projects are nearing completion.

Net expenses is a good indication of the extent to which the services provided by SBCTA were financed from sales tax paid by citizens and businesses of San Bernardino County as opposed to recovering the cost of these services with user fees, grants and other contributions. Project delivery recovers expenses primarily from program revenues. SBCTA is very aggressive in leveraging the Measure I sales tax to obtain federal and state funds. General government, commuter and motorist assistance, environmental and energy conservation, regional and subregional planning, transit, fund administration, and interest expense and fiscal charges are financed primarily from general revenues.

# **Expenses and Program Revenues-Governmental Activities**

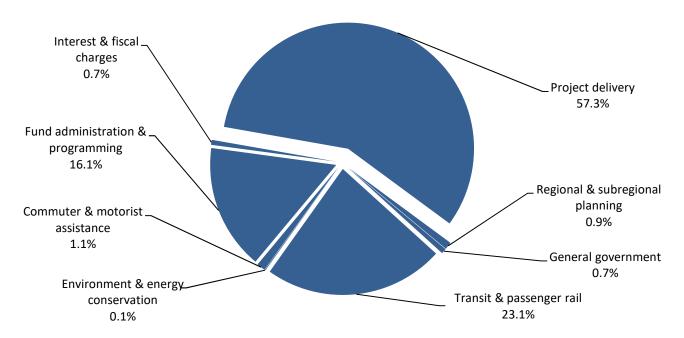


# **Revenue Sources-Governmental Activities**



Measure I and local transportation fund sales tax revenues provided 59.4% of the overall revenue sources of the governmental activities. Another large source of revenue is capital grants and contributions which included various federal, state and local grants and reimbursements. SBCTA leverages Measure I sales tax revenue to obtain federal and state grants.

# **Functions/Programs-Governmental Activities**



Project delivery, transit, and fund administration represented 96.5% of the expenditures of governmental activities. Project delivery provided for the freeway, freeway interchange and grade separation projects, utilizing federal, state, and local revenues, and Measure I sales tax revenue. Transit provided projects for rail using various funding sources and provided for the apportionment and allocation of local transportation sales tax and state transit assistance fund revenues to transit operators. Each project is identified in the Measure I 2010-2040 expenditure plan and the tenyear delivery plan. Fund administration provided for the apportionment and allocation of Measure I sales tax for various local arterial projects, advance expenditure agreements (see note 9 of *notes to financial statements*), transit operator support, and local street pass-through payments.

#### FINANCIAL ANALYSIS OF GOVERNMENTAL FUNDS

SBCTA uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of governmental funds is to provide information on near-term inflows, outflows and balances of spendable resources. This information assesses SBCTA's financing requirements. Unassigned fund balance is a measure of SBCTA's net resources available for designation or spending at the end of the fiscal year. It represents the portion of the fund balance which has not been limited for a particular purpose by either an external party, SBCTA itself, or individuals that have been delegated authority to assign resources limiting the use to certain purposes by the SBCTA's Board of Directors.

SBCTA's governmental funds reported combined fund balances of \$915,684,130 at June 30, 2022. This represented a \$158,612,251 increase from the previous fiscal year mainly due to expenditures incurred less than appropriations. The total fund balance was either *nonspendable*, *restricted*, *committed*, *assigned* or *unassigned* as follows:

- Nonspendable for prepaids and deposits-\$141,683
- Restricted due to external and third party restrictions or regulations-\$926,554,698
- Committed for particular purposes by SBCTA board action-\$1,501,618
- Assigned for specific purposes-\$9,513,241
- Unassigned (general purpose and deficit)-(\$22,027,110)

The unassigned deficit was primarily related to deferred inflows of resources-unavailable grants and local reimbursements. Future grants and local reimbursements billings will offset the deficit.

The following information pertains to fund balances of the major funds of SBCTA.

#### General Fund

The general fund is the chief operating fund of SBCTA. At the end of the fiscal year, the fund balance of the general fund was \$10,100,316, which represents a \$1,787,551 increase from the previous fiscal year. The increase in the fund balance was attributed lower capital outlay for transit projects. Total fund balance of the general fund was either *nonspendable* (\$87,075 for prepaid items), assigned (\$9,513,241 for general administration, regional and subregional planning, transit services, and capital improvements), and unassigned general purpose (\$500,000).

# Federal Highway Special Revenue Fund

The federal highway special revenue fund reported a restricted fund balance of \$10,880,154 for freeway projects at the end of the fiscal year. The fund primarily accounts for reimbursement of qualified program expenditures. The increase in fund balance is attributable to in-kind contributions from Burlington Northern Santa Fe for the Mt Vernon Viaduct Project. Total fund balance was reported as *restricted* fund balance at June 30, 2022.

# Federal Transit Administration Special Revenue Fund

The federal transit administration special revenue fund reported an unassigned fund deficit of \$2,944,666 at the end of the fiscal year. The fund primarily accounts for reimbursement of qualified program expenditures and the deficit was attributed to deferred inflows of resources-unavailable grant and local reimbursements as well as grant expenditure without corresponding executed grant agreements at June 30, 2022.

# State Highway Special Revenue Fund

The state highway special revenue fund reported an unassigned fund deficit of \$1,142,004 at the end of the fiscal year. The fund primarily accounts for reimbursement of program expenditures and the deficit was attributed to deferred inflows of resources-unavailable grant and local reimbursements at June 30, 2022.

# Proposition 1B Special Revenue Fund

The proposition 1B special revenue fund had a fund balance decrease of \$9,279,650 from the previous fiscal year. The decrease is due to spending funds received in advance for certain capital projects in project delivery and transit. Total fund balance of \$5,358,104 was reported as *restricted* fund balance at June 30, 2022.

# Local Transportation Fund Special Revenue Fund

The fund balance of the local transportation fund special revenue fund increased by \$94,227,679 from the previous fiscal year. The increase in fund balance was primarily attributed to an increase in local transportation sales tax funds and lower amounts of expenditures for general administrative, planning and rail expenditures. Total fund balance of \$288,855,737 was reported as *restricted* fund balance at June 30, 2022.

# State Transit Assistance Fund Special Revenue Fund

The fund balance of the state transit fund special revenue fund was \$93,721,455 at the end of the fiscal year which represents a \$15,809,250 increase. The increase in fund balance was attributed to reduced spending funds for transit operations. Total fund balance is reported as *restricted* at June 30, 2022.

# 1990-2010 Measure I Special Revenue Fund

The 1990-2010 Measure I special revenue fund had a decrease in the fund balance of \$752,156 from the previous fiscal year. The decrease of fund balance is a result of expenses exceeding interest revenue. Total fund balance of \$4,740,028 is reported as *restricted* at June 30, 2022.

# 2010-2040 Measure I Special Revenue Fund

The 2010-2040 Measure I special revenue fund had an increase in the fund balance of \$13,888,314 from the previous fiscal year. The increase in the fund balance was largely attributed to sales tax revenues exceeding capital improvement outlays and expenditures. Total fund balance of \$512,704,186 is reported as either *nonspendable* (\$30,333 for prepaid items) or *restricted* (\$512,673,853 for freeway, interchange, major street, and traffic management projects as well as rail, and transit services) at June 30, 2022.

#### **Debt Service Fund**

At the end of the fiscal year, the fund balance of the debt service fund was \$4,514,236 which represents a \$1,403,102 decrease from the previous fiscal year. The decrease was due to a decrease of reserve of funds for the payment of interest and principal payments, and fiscal charges on the Sales Tax Revenue Bonds of 2014, Series A and Sales Tax Revenue Bonds of 2022, Series A which were accounted for in the debt service fund. The total fund balance of the debt service fund is reported as *restricted* at June 30, 2022.

# Capital Projects Fund

The capital projects fund reported the fund balance of the capital projects fund decreased by \$6,143,955 from the previous fiscal year. The decrease was due to unrecognized revenue based on the criteria of 180 days which increased deferred inflows of revenues. The total fund deficit of \$17,494,281 is reported as *unassigned* fund deficit at June 30, 2022.

# **General Fund Budgetary Highlights**

The net difference between the original budget for expenditure appropriations and the final budget was an increase of \$20,968,712. The largest general fund appropriation increase was primarily attributed to an increase in Transit for Operations and Capital Outlay. There was no difference between original estimated revenues and final estimated revenues for the general fund.

During the fiscal year, actual revenues were higher than budgetary estimated revenues by \$330,512. The increase in revenues was primarily due to an increase in anticipated sales tax due to continued growth of consumer spending. Actual expenditures were less than budgetary appropriations by \$46.6 million. The most significant budgetary appropriation variance between the final budget and actual amount was attributed to transit program. The transit variance of \$24.7 million is due to certain capital projects identified earlier that were not completed at the end of the fiscal year.

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

#### **Capital Assets**

SBCTA's net investment in capital assets for its governmental activities as of June 30, 2022 is \$438,632,746 (net of accumulated depreciation and payables for several capital projects). Capital assets include land, land improvements, construction in progress buildings, equipment, vehicles, and software. The following is a summary of capital assets (net of depreciation) at June 30, 2022 and June 30, 2021:

	Governmental Activities							
		2022		2021				
Governmental activities								
Land	\$	67,994,332	\$	67,994,332				
Construction in progress		368,543,106		280,391,944				
Buildings and building improvements		7,222,061		7,570,214				
Improvements to land		11,579,007		12,717,568				
Infrastructure		17,996,934		18,630,687				
Equipment, furniture, software, and vehicles		787,547		1,002,596				
Total capital assets	\$	474,122,987	<u>\$</u>	388,307,341				

No Business-type Activities for fiscal years 2022 and 2021

The net increase in capital assets for the fiscal year was \$85,815,646. The net change in capital assets is primarily attributed to an \$88.2 million addition in construction in progress related mainly to three large projects: Redlands Passenger Rail Project, I-10 Corridor Contract 1, and the conversion of a Diesel Multiple Unit (DMU) to Zero-Emission Multiple Unit (ZEMU) rail car. Other capital asset activity included office furniture and equipment purchase of \$15,431, partially offset by an increase in accumulated depreciation of \$2.3 million.

Please see note 7 of the *notes to the financial statements* for a more detailed description of the capital assets activity.

#### **Debt Administration**

At the end of the fiscal year, SBCTA had a total long-term bonded debt of \$178,970,060 and direct borrowings of \$61,422,896. This included the sales tax revenue bonds issued in 2014 and 2022 and the TIFIA loan. The following is a summary of the outstanding bonded debt (including unamortized premiums) and direct borrowings at June 30, 2022 and June 30, 2021:

	Government	al Activities	Business-tyj	e Activities	To	otal
	2022	2021	2022	2021	2022	2021
Governmental activities						
Sales tax revenue bonds	\$ 178,970,060	\$ 190,121,622	\$ -	\$ -	\$ 178,970,060	\$ 190,121,622
TIFIA Loan (Direct Borrowing)			61,422,896		61,422,896	
Total outstanding bonded debt	\$ 178,970,060	\$ 190,121,622	\$ 61,422,896	\$ -	\$ 240,392,956	\$ 190,121,622

The decrease of outstanding debt from the previous year was attributed to the refunding of the 2012 Sales Tax Revenue Bonds and payment of principal and the amortization of premiums on the revenue bonds payable.

The 2014 and 2022 sales tax revenue bonds were awarded a credit rating of "AAA" from Standard & Poor's and "AAA" from Fitch Ratings.

The voters of San Bernardino County approved Ordinance 04-02 in November 2004 which authorized debt not to exceed the total amount of the 2010-2040 Measure I sales tax.

Please see note 9 of the *notes to the financial statements* for a more detailed description of long-term liabilities.

#### ECONOMIC FACTORS AND NEXT YEARS BUDGET

SBCTA continues to evaluate revenue forecasts and provide the assumptions for future budgets. The following leading economic indicators show continuing improvement of the local economy:

- Population of San Bernardino County remains stable, increasing by 0.54% from the previous year.
- Personal income and personal income per capita increased by 7.08% and 6.63%, respectively from 2019 to 2020 (most current information available).
- Unemployment rate for the County decreased from 8.4% to 4.0% from the previous year.
- Measure I sales tax revenue resulted in an increase of \$29,907,029 over the prior year. Measure I sales tax revenue was \$117.9 million in 2011, \$132.3 million in 2012, \$138.4 million in 2013, \$145.4 million in 2014, \$152.3 million in 2015, \$160.8 million in 2016, \$163.8 million in 2017, \$162.9 million in 2018, \$183.6 in 2019, \$179.0 in 2020, \$222.3 million in 2021 and \$252.2 in 2022. This represents a 113.88% increase since fiscal year 2011.

Estimated fiscal year 2022/2023 budget revenues are \$850.4 million in comparison to \$722.7 million of the previous year. Measure I sales tax revenues are estimated to be \$250.0 million in comparison to \$196.0 million of the prior year. SBCTA continues to be conservative in Measure I sales tax projections to ensure adequate reserves for future contingencies and sustain economic swings.

Budgeted appropriations for Fiscal Year 2022/2023 are \$1,111.8 million. The largest portion of the budget is related to project delivery of \$586.6 million and the transit program of \$334.6 million. The adopted budget is balanced utilizing existing restricted fund balances including bond and short-term proceeds.

SBCTA obtained approval to secure short term financing for the Mount Vernon Viaduct project since the project ran into cash flow deficit in Fiscal Year 2018/2019 as federal funding is not expected to be available until years later. The financing terms were adopted by the Board of Directors on September 4, 2019. The first draw of \$26,344,000 occurred on October 8, 2021, followed by a roll over on January 6, 2022 of \$26,350,000. There was a partial pay off March 10, 2022 and additional roll over on April 6, 2022 of \$2,865,000. The remaining amount was paid in full on May 20, 2022. The total interest on the short term borrowing was \$17,360.

SBCTA continues to monitor federal and state transportation funding, study innovative financing alternatives, and aggressively search for additional federal and state financing programs to support its current projects. Please refer to the transmittal letter-major initiatives.

# **Requests for Information**

This financial report is designed to provide a general overview of SBCTA's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Chief Financial Officer, San Bernardino County Transportation Authority, 1170 W 3rd St., Second Floor, San Bernardino, CA 92410-1715.

# SAN BERNARDINO COUNTY TRANSPORTATION AUTHORITY Statement of Net Position June 30, 2022

		Governmental Activities	Business-type Activities		Total
Assets					
Cash and investments	\$	816,215,965	\$ -	\$	816,215,965
Accrued interest receivable		2,488,423	-		2,488,423
Sales taxes receivable		44,732,543	-		44,732,543
Accounts receivable		182,225	-		182,225
Intergovernmental receivable		144,150,929	-		144,150,929
Deposit receivable		10,821,585	-		10,821,585
Due from other funds		85,542	-		85,542
Prepaid items		141,683	-		141,683
Intergovernmental agreements receivable		23,383,433	-		23,383,433
Cash and investments-restricted		4,514,236	-		4,514,236
Capital assets not being depreciated:  Land		67 004 222			67,004,222
Construction in progress		67,994,332	-		67,994,332
Capital assets, net of depreciation:		368,543,106	-		368,543,106
Buildings and building improvements		7,222,061			7 222 061
Improvements to land		11,579,007	-		7,222,061
Infrastructure		17,996,934	-		11,579,007 17,996,934
Equipment, furniture, software, and vehicles		787,547	-		787,547
	-		<u> </u>	_	
Total assets		1,520,839,551			1,520,839,551
Deferred outflows of resources related to net pension liability		7,782,892			7,782,892
Liabilities					
Accounts payable		51,561,831	-		51,561,831
Accrued liabilities		562,776	-		562,776
Accrued interest payable		2,558,971	-		2,558,971
Intergovernmental payable		26,610,538	-		26,610,538
Due to other funds		-	85,542		85,542
Unearned revenue		23,391,518	-		23,391,518
Long-term liabilities:		23,371,310			23,371,310
Compensated absences due within one year		182,891	_		182,891
Compensated absences due in more than one year		1,911,949	_		1,911,949
		7,347,302	-		
Long-term debt due within one year		, ,	- (1.422.80)		7,347,302
Long-term debt due in more than one year		171,622,758	61,422,896		233,045,654
Net pension liability due in more than one year		7,870,511	-		7,870,511
Advance expenditure agreements due in more than one year		24,953,000		_	24,953,000
Total liabilities	-	318,574,045	61,508,438	_	380,082,483
Deferred inflows of resources related to net pension liability and bond refunding		12,005,412			12,005,412
Net position					
Net investment in capital assets		438,632,746	-		438,632,746
Restricted for:					
Traveler services		4,754,104	-		4,754,104
Freeway projects		200,227,526	-		200,227,526
Interchange projects		73,278,873	-		73,278,873
Major street projects		185,231,156	-		185,231,156
Rail		60,002,054	-		60,002,054
Transit services		56,902,369	-		56,902,369
Traffic management and project development		23,463,201	-		23,463,201
Transportation development act		382,577,192	-		382,577,192
Unrestricted (deficit)		(227,026,235)	(61,508,438)		(288,534,673)
Total net position	\$	1,198,042,986	\$ (61,508,438)	\$	1,136,534,548

See accompanying notes to financial statements

# SAN BERNARDINO COUNTY TRANSPORTATION AUTHORITY Statement of Activities For the Year Ended June 30, 2022

						P	rogram Reven	ues			`		epense) Revenu ges in Net Posit		d		
Functions/Programs			Allocation Expenses of Overhead				Charges for Services		Operating Grants and Contributions		Capital Grants and ontributions	Governmental Activities		Business-type Activities			Total
Primary government																	
Governmental activities:																	
General government	\$	8,889,276	\$ (	5,624,445)	\$ 834,214	\$	52,203	\$	-	\$	(2,378,414)	\$	-	\$	(2,378,414)		
Environment and energy conservation Commuter and motorist assistance		425,835 5,023,947		91,438 262,307	-		4,980,500		-		(517,273) (305,754)		-		(517,273) (305,754)		
				813,336	-				-		. , ,		-		(2,085,960)		
Regional and subregional planning Transit	1	3,688,555 08,790,920		1,351,456	-		2,415,931 30,519,754		27,658,611		(2,085,960) (51,964,011)		-		(51,964,011)		
Project delivery		71,023,056		2,261,000			88,652,886		76,211,273		(108,419,897)		-		(108,419,897)		
Fund administration		75,811,181		844,908	_		3,015,148		-		(73,640,941)		_		(73,640,941)		
Interest and fiscal charges		3,037,534		-	_		-		-		(3,037,534)		-		(3,037,534)		
Total governmental activities	\$ 4	76,690,304	\$		\$ 834,214	\$	129,636,422	\$	103,869,884		(242,349,784)	_	-		(242,349,784)		
Business-type activities:																	
Toll Enterprise Fund	\$	350,667	\$_		\$ -	\$		\$					(350,667)		(350,667)		
					General	rov	anuac.										
							Measure I				252,227,712		_		252,227,712		
					Sales	tax-	local transport	ation	n fund		147,255,418		_		147,255,418		
					Unres	trict	ted investment	earn	nings		(11,652,810)		-		(11,652,810)		
					Misce	llan	ieous				26,384,049		-		26,384,049		
					Transfer	S					61,157,771	_	(61,157,771)				
					Tota	ıl ge	eneral revenues	3			475,372,140		(61,157,771)		414,214,369		
					Cha	nge	in net position	ı			233,022,356	_	(61,508,438)	_	171,513,918		
					Net pos	itioı	n at beginning	of ye	ear		965,020,630	_			965,020,630		
					Net pos	itioi	n at end of year	r		\$	1,198,042,986	\$	(61,508,438)	\$	1,136,534,548		

 $See\ accompanying\ notes\ to\ financial\ statements$ 



Helping to mitigate anticipated sound impacts is just one of the many features of the I-10 Express Lanes Project. Here, crews prepare the foundation of a sound wall in the western part of the county.

# Balance Sheet Governmental Funds June 30, 2022

				Special Revenue				
		General		Federal Highway		ederal Transit		
Assets Cash and investments	¢	7 721 029	¢	5 079	\$			
Accrued interest receivable	\$	7,731,038 30,077	\$	5,978 8,687	Ф	6,920		
Sales taxes receivable		447,325		0,007		0,920		
Accounts receivable		81,462		_		-		
Intergovernmental receivable		17,835		46,696,588		9,204,989		
Deposit receivable		17,033		2,031,518		8,564,125		
Due from other funds		3,775,280		2,031,310		0,504,125		
Prepaid items		87,075		_		_		
Intergovernmental agreements receivable		-		_		_		
Advances to other funds		_		_		_		
Cash and investments-restricted		_		_		_		
Total assets	\$	12,170,092	\$	48,742,771	\$	17,776,034		
Liabilities	<u>Ψ</u>	12,170,052	Ψ	10,7 12,771	Ψ	17,770,021		
Accounts payable	\$	1,562,121	\$	5,578,728	\$	1,301,270		
Accrued liabilities	Φ	427,718	Ψ	5,576,726	Ψ	1,501,270		
Intergovernmental payable		35,175		650,063		3,528,125		
Due to other funds		55,175		21,853,241		15,884,309		
Advances from other funds		_		21,033,211		13,001,307		
Unearned revenue		_		_		_		
Total liabilities		2,025,014		28,082,032		20,713,704		
		2,023,014	_	28,082,032	_	20,713,704		
Deferred inflows of resources Unavailable grant and local reimbursements		44,762		9,780,585		6,996		
_		44,702	_	9,780,383	_	0,990		
Fund balances (deficits)								
Nonspendable:		97.075						
Prepaid items Restricted:		87,075		-		-		
Traveler services								
		-		10,880,154		-		
Freeway projects Interchange projects		-		10,880,134		-		
Major street projects		-		-		-		
Rail		-		-		-		
Transit services		-		-		-		
Traffic management and project development		_		_		-		
Transportation development act		_		_		-		
Debt service		-		-		-		
Committed-council of governments				_		_		
Assigned:		_		_		_		
General administration		4,961,474		_		_		
Capital improvements		2,897,868		_		_		
Regional and subregional planning		1,653,899		_		_		
Unassigned:		1,055,055						
General purpose		500,000		_		_		
(Deficits)		500,000				(2,944,666)		
Total fund balances (deficits)		10,100,316	_	10,880,154		(2,944,666)		
Total liabilities, deferred inflows of resources		10,100,510		10,000,134		(2,,,++,000)		
construction of the contract o								
and fund balances	\$	12,170,092	\$	48,742,771	\$	17,776,034		

				,	Spe	cial Revenue						
_	State Highway	Pr	oposition 1B	Local Transportation Fund	_	State Transit Assistance Fund	_	1990-2010 Measure I		2010-2040 Measure I	<u>D</u>	ebt Service
\$	2,590,516	\$	5,037,407	\$ 264,583,900 1,001,073	\$	86,670,758 386,689	\$	4,880,253 9,316	\$	966,177	\$	-
	-		-	-		-		-		44,285,218		-
	25,397,795		747,977	26,282,451		7,427,601		-		-		-
	12,385		-	-		-		-		75,057		-
	-		-	-		-		13,027		92,250,446 30,333		-
	_		-	-		-		_		-		_
	-		-	-		-		-		9,268,008		-
_	-	_	-	-	_	-	_	-	_	-	_	4,514,236
\$	28,000,696	<u>\$</u>	5,785,384	<u>\$ 291,867,424</u>	\$	94,485,048	\$	4,902,596	\$	563,579,448	<u>\$</u>	4,514,236
\$	6,830,096 27,185	\$	394,321	\$ -	\$	-	\$	112,568	\$	28,614,252 102,342	\$	-
	34,937		-	-		-		50,000		22,158,668		-
	21,108,478		-	3,011,687		763,593		-		-		-
	-		-	-		-		-		-		-
_	28,000,696		394,321	3,011,687	_	763,593	_	162,568	_	50,875,262	_	
	28,000,090	-	394,321	3,011,087	_	703,393	_	102,308	_	30,873,202	_	<u>-</u>
	1,142,004		32,959				_		_			
	-		-	-		-		-		30,333		-
	-		-	-		-		-		-		-
	-		-	-		-		-		155,991,695 70,005,024		-
	-		-	-		-		2,565,523		182,665,633		-
	-		5,358,104	-		-		-		26,589,101		-
	-		-	-		-		-		56,194,373		-
	-		-	288,855,737		93,721,455		2,174,505		21,228,027		-
	-		-	-		-		-		-		4,514,236
	-		-	-		-		-		-		-
	-		-	-		-		-		-		-
	-		-	-		-		-		-		-
	-		-	-		-		-		-		-
	(1,142,004)	_			_		_		_		_	
_	(1,142,004)		5,358,104	288,855,737		93,721,455	_	4,740,028	_	512,704,186		4,514,236
<u>\$</u>	28,000,696	<u>\$</u>	5,785,384	\$ 291,867,424	<u>\$</u>	94,485,048	<u>\$</u>	4,902,596	<u>\$</u>	563,579,448	<u>\$</u>	4,514,236

# Balance Sheet Governmental Funds June 30, 2022

			Nonmajor		Total
	Capital	C	Governmental		Governmental
	 Projects		Funds		Funds
Assets					
Cash and investments	\$ 21,248,850	\$	6,763,056	\$	816,215,965
Accrued interest receivable	65,697		13,787		2,488,423
Sales taxes receivable	-		-		44,732,543
Accounts receivable	100,322		441		182,225
Intergovernmental receivable	21,263,049		7,112,644		144,150,929
Deposit receivable	138,500		-		10,821,585
Due from other funds	-		-		96,038,753
Prepaid items	-		24,275		141,683
Intergovernmental agreements receivable	23,383,433		-		23,383,433
Advances to other funds	-		-		9,268,008
Cash and investments-restricted	 				4,514,236
Total assets	\$ 66,199,851	\$	13,914,203	\$	1,151,937,783
Liabilities					
Accounts payable	\$ 5,424,314	\$	1,744,161	\$	51,561,831
Accrued liabilities	551		4,980		562,776
Intergovernmental payable	15,049		138,521		26,610,538
Due to other funds	28,642,385		4,689,517		95,953,210
Advances from other funds	9,268,008		-		9,268,008
Unearned revenue	 23,391,518		<u> </u>		23,391,518
Total liabilities	 66,741,825		6,577,179		207,347,881
Deferred inflows of resources					
Unavailable grant and local reimbursements	 16,952,307		946,159		28,905,772
Fund balances (deficits)					
Nonspendable:					
Prepaid items	-		24,275		141,683
Restricted:					
Traveler services	-		4,754,104		4,754,104
Freeway projects	-		-		166,871,849
Interchange projects	-		-		70,005,024
Major street projects	-		-		185,231,156
Rail	-		1,056,489		33,003,694
Transit services	-		538		56,194,911
Traffic management and project development	-		-		23,402,532
Transportation development act	-		-		382,577,192
Debt service	-		-		4,514,236
Committed-council of governments	-		1,501,618		1,501,618
Assigned:					
General administration	-		-		4,961,474
Capital improvements	-		-		2,897,868
Regional and subregional planning	-		-		1,653,899
Unassigned:					
General purpose	-		-		500,000
(Deficits)	 (17,494,281)		(946,159)	_	(22,527,110)
Total fund balances (deficits)	 (17,494,281)		6,390,865		915,684,130
Total liabilities, deferred inflows of resources					
and fund balances	\$ 66,199,851	\$	13,914,203	\$	1,151,937,783
See accompanying notes to financial statements					
1 , 0					

# Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position June 30, 2022

Fund balances-total governmental funds (page 20)	\$	915,684,130
Amounts reported for <i>governmental activities</i> in the statement of net position (page 15) are different because:		
Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the funds.		474,122,987
Revenues recognized for governmental activities that are not available in the current period and, therefore, are not reported in the funds.		28,905,772
Accrued interest payable applicable to governmental activities is not due and payable in the current period and, therefore, is not reported in the funds.		(2,558,971)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the funds. The long-term liabilities consist of the following:		
Compensated absences payable		(2,094,841)
Revenue bonds payable		(160,615,000)
Unamortized premium on revenue bonds		(18,355,060)
Advance expenditure agreements		(24,953,000)
Deferred outflows deferred amounts on refunding that are applicable to future periods and therefore are not reported in the funds.	_	(2,461,904)
Amounts reported for net pension liability are not due in the current period and therefore are not reported in the governmental funds. Related components that will affect the net pension liability in future measurement years are reported as deferred outlows and deferred inflows of resources are therefore not reported in the governmental funds.		
Net pension payable		(7,870,511)
Deferred outflows of resources related to pensions		7,782,892
Deferred inflows of resources related to pensions	_	(9,543,508)
Net position of governmental activities	<u>\$ 1</u>	,198,042,986

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended June 30, 2022

		Special	Revenue
	 General	Federal Highway	Federal Transit Administration
Revenues			
Sales tax-Measure I	\$ 2,522,277	\$ -	\$ -
Sales tax-local transportation fund	-	-	_
Intergovernmental	-	76,349,051	14,741,620
Charges for services	568,592	-	-
Special assessments	-	-	-
Investment earnings	(122,204)	13,729	7,526
Miscellaneous	 77	22,896,898	<u>-</u>
Total revenues	 2,968,742	99,259,678	14,749,146
Expenditures			
Current:			
General government	8,380,153	-	-
Environment and energy conservation	143	-	_
Commuter and motorist assistance	-	-	-
Regional and subregional planning	539,462	-	-
Transit	3,541,574	1,145,986	9,248,332
Project delivery	178	45,010,371	-
Fund administration	363,452	-	-
Debt Service:			
Principal	-	-	-
Interest and fiscal charges	-	-	_
Capital outlay	 3,637,646	5,200,277	5,619,860
Total expenditures	 16,462,608	51,356,634	14,868,192
Excess (deficiency) of revenues over			
(under) expenditures	 (13,493,866)	47,903,044	(119,046)
Other financing sources (uses)			
Transfers in	15,831,568	26,386,268	-
Transfers out	(550,151)	(31,558,145)	-
Commercial paper proceeds	-	-	-
Sales tax revenue bonds issued	-	-	-
Sales tax revenue bonds premium	-	-	-
Payment of sales tax bonds	 		
Total other financing sources (uses)	 15,281,417	(5,171,877)	<u> </u>
Net change in fund balances	1,787,551	42,731,167	(119,046)
Fund balances (deficits) beginning of year	 8,312,765	(31,851,013)	(2,825,620)
Fund balances (deficits) end of year	\$ 10,100,316	\$ 10,880,154	\$ (2,944,666)

		S	pecial Revenue			
		Local	State Transit			
State		Transportation	Assistance	1990-2010	2010-2040	
Highway	Proposition 1B	Fund	Fund	Measure I	Measure I	Debt Service
\$ -	\$ -	\$ -	\$ -	\$ -	\$ 249,705,435	\$ -
-	-	147,255,418	· -	-	-	-
73,825,933	4,569,482	-	27,738,086	-	-	-
-	-	-	-	-	-	-
-	-	-	-	-	-	-
-	136,852	(2,777,180)	(1,621,116)	(48,555)	(4,590,829)	474
73,825,933	4,706,334	144,478,238	26,116,970	(48,555)	245,114,606	474
142	-	-	-	-	670,432	-
-	-	-	-	58	109,662	-
-	-	-	-	60,265	426,301	-
336,352	-	-	-	-	796,741	-
58,386	4,633,687	41,091,108	10,307,720	-	29,530,761	-
49,419,312	4,172,340	-	-	643,278	125,775,697	-
731,506	-	-	-	-	73,993,818	-
						2,220,000
-	-	-	_	-	_	6,624,182
16,761,693	5,179,957	_	_	_	42,406,333	-
67,307,391	13,985,984	41,091,108	10,307,720	703,601	273,709,745	8,844,182
6,518,542	(9,279,650)	103,387,130	15,809,250	(752,156)	(28,595,139)	(8,843,708)
41,135	_	_	_	_	62,362,793	85,840,425
(120,570)		(9,159,451)	_	_	(19,879,340)	-
(120,370)	-		_	_	-	_
-	_	-	_	_	-	_
-	-	-	-	-	-	-
-	-	-	-	-	-	(78,399,819)
(79,435)		(9,159,451)			42,483,453	7,440,606
6,439,107	(9,279,650)	94,227,679	15,809,250	(752,156)	13,888,314	(1,403,102)
(7,581,111)	14,637,754	194,628,058	77,912,205	5,492,184	498,815,872	5,917,338
\$ (1,142,004)	\$ 5,358,104	\$ 288,855,737	\$ 93,721,455	\$ 4,740,028	\$ 512,704,186	\$ 4,514,236

# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended June 30, 2022

	Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
Revenues		•	
Sales tax-Measure I	\$ -	\$ -	\$ 252,227,712
Sales tax-local transportation fund	-	-	147,255,418
Intergovernmental	15,519,566	42,414,373	255,158,111
Charges for services	-	4,931	573,523
Special assessments	(126.120)	260,691	260,691
Investment earnings	(136,120)	(53,481)	(9,190,904)
Miscellaneous	3,276,709	210,365	26,384,049
Total revenues	18,660,155	42,836,879	672,668,600
Expenditures			
Current:			
General government	-	423,994	9,474,721
Environment and energy conservation	-	335,141	445,004
Commuter and motorist assistance	56,319	4,477,814	5,020,699
Regional and subregional planning	16,199	2,171,013	3,859,767
Transit and passenger rail	7,685,867	-	107,243,421
Project delivery	47,918,508	24,910,580	297,850,264
Fund administration and programming	-	-	75,088,776
Debt Service:			
Principal	-	-	2,220,000
Interest and fiscal charges	331,169	-	6,955,351
Capital outlay	463,760	8,897,067	88,166,593
Total expenditures	56,471,822	41,215,609	596,324,596
Excess (deficiency) of revenues over			
(under) expenditures	(37,811,667)	1,621,270	76,344,004
Other financing sources (uses)			
Transfers in	31,850,544	149,975	222,462,708
Transfers out	(99,693,127)	(344,153)	(161,304,937)
Commercial paper proceeds	26,352,000	-	26,352,000
Sales tax revenue bonds issued	60,050,000	_	60,050,000
Sales tax revenue bonds premium	13,108,295	_	13,108,295
Payment of sales tax bonds	-, · · · , · · -	_	(78,399,819)
Total other financing sources (uses)	31,667,712	(194,178)	82,268,247
Net change in fund balances	$\frac{51,007,712}{(6,143,955)}$	1,427,092	158,612,251
Fund balances (deficits) beginning of year	(11,350,326)	4,963,773	757,071,879
Fund balances (deficits) end of year	\$ (17,494,281)	\$ 6,390,865	\$ 915,684,130
i una varances (acriens) ena di year	φ (17, <del>474,201</del> )	ψ 0,570,605	ψ 915,00 <del>4</del> ,130

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2022

Net changes in fund balances-total governmental funds (page 24)

\$ 158,612,251

# Amounts reported for *governmental activities* in the statement of activities (page 16) are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of these assets is allocated over their estimated useful lives and reported as depreciation expense. The adjustments for capital outlay and depreciation expenses are as follows:

General capital assets - capital outlay	15,431
Construction in progress - capital outlay	88,151,162
Depreciation	(2,350,947)

Net changes in revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds (21,651,805)

The issuance of long-term debt (e.g. bonds) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of premiums, discounts, and similaritems when debt is first issued, whereas, these amounts are amortized in the statement of activities. The adjustments for the issuance and repayment of long-term debt are as follows:

Principal payments on sales tax revenue bonds	2,220,000
Issuance of sales tax revenue bonds	(60,050,000)
Premium on sales tax revenue bonds	(13,108,295)
Amortization of premium on sales tax revenue bonds	5,439,857
Redemption of sales tax revenue bonds	76,650,000
Outstanding advance expenditure agreements	(900,000)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. These expenses consist of:

Changes in compensated absences	(225,714)
Changes in deferred inflows related to sales tax revenue bonds	(2,461,906)
Changes in accrued interest on sales tax revenue bonds	227,779
Changes in net pension liability and related deferred inflows/outlows of resources	2,454,543

Change in net position of governmental activities \$\\ 233,022,356\$

# Statement of Net Position Proprietary Fund June 30, 2022

		Business-type Activities	
	To	ll Enterprise	
Assets			
Current assets	\$	-	
Total assets		<del>_</del>	
Liabilities			
Current liabilities			
Due to other funds		85,542	
Noncurrent liabilities:			
TIFIA loan payable		61,072,229	
Interest payable		350,667	
Total noncurrent liabilities		61,422,896	
Total liabilities		61,508,438	
Net position (deficit)			
Restricted for toll operations (deficit)		(61,508,438)	
Total net position (deficit)	\$	(61,508,438)	

# Statement of Revenues, Expenses and Changes in Net Position Proprietary Fund For the Year Ended June 30, 2022

	Business-type Activities
	Toll Enterprise
Nonoperating revenues (expenses) Interest expense	(350,667)
Income before transfers	
Transfers out to other governmental funds	(61,157,771)
Decrease in net position  Net position at beginning of year  Net position at end of year	(61,508,438) - \$ (61,508,438)

# Statement of Cash Flows Proprietary Fund For the Year Ended June 30, 2022

	Business-type Activities
	Toll Enterprise
Cash flows from capital and related financing activities	
Transfers of TIFIA proceeds to governmental activities	(61,072,229)
Proceeds of draws from loan with USDOT TIFIA loan	61,072,229
Net cash used for capital and related financing activities	-
Cash and investments at beginning of year	<del>_</del> _
Cash and investments at end of year	\$ -

Notes to the Financial Statements June 30, 2022

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# A. Reporting Entity

Effective January 1, 2017, Senate Bill 1305 (SB 1305) establishes the San Bernardino County Transportation Authority (SBCTA) as the successor entity to the San Bernardino County Transportation Commission, the County of San Bernardino local transportation authority, service authority for freeway emergencies, and local congestion management agency. San Bernardino Associated Governments (SANBAG) was established in 1973 for the purpose of improving and coordinating certain governmental services on a countywide subregional basis. The joint powers authority will continue to exist for the purpose of performing council of governments' functions for the County of San Bernardino. SANBAG is included as a blended component unit due to its governing body being the same as the governing body of SBCTA and there is a financial benefit relationship between SBCTA and SANBAG. Separate financial statements are not issued for SANBAG. SANBAG is currently known as the San Bernardino Council of Governments (SBCOG). The balances and activities of SBCOG are reported in the nonmajor governmental funds of the SBCTA financial statements.

SBCTA acts as the San Bernardino County Transportation Commission (the Commission), established in 1977 under Division 12 (commencing with Section 130000) of the Public Utilities Code to provide transportation planning and programming at the local level. Funding for the Commission is provided from transportation funds and federal grant programs administered through the California Department of Transportation (Caltrans). SBCTA also serves as the San Bernardino County Transportation Authority (the Authority), established under Division 19 (commencing with Section 18000) of the Public Utilities Code. The Authority is responsible for carrying out the provisions of the Ordinance, as described below, including the collection and allocation of Measure I tax revenue. The Ordinance was adopted by the voters of San Bernardino County (the County) and provides for the imposition of a transactions and use tax for transportation purposes, including but not limited to: the administration of the Authority and the construction, maintenance, improvement and operation of local streets, roads and highways, state highways and freeways, and public transit systems. These purposes include expenditures for planning, environmental reviews, engineering and design costs, and related right-of-way acquisitions. They also include, but are not limited to, debt service on bonds and expenses in connection with the issuance of bonds.

The sales tax was originally imposed over a 20-year period from April 1, 1990 through March 31, 2010. On November 2, 2004, the County's voters approved a 30-year renewal of Measure I through March 2040.

The accounting policies of SBCTA conform to accounting principles generally accepted in the United States of America (GAAP) as applicable to governmental units. The following is a summary of the more significant policies.

# **B.** Description of Government-wide Financial Statements

The government-wide financial statements (i.e. the statement of net position and the statement of activities) report information on all activities of the primary government and its component units. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other exchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support.

Notes to the Financial Statements June 30, 2022

# C. Basis of Presentation – Government-wide Financial Statements

The Statement of Net Position and Statement of Activities report information on all the activities of the primary government (including blended component units) and discretely presented component units. SBCTA has no discretely presented component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes, intergovernmental revenues, and other exchange transactions, are reported separately from business-type activities, which rely to a significant extent on fees and charges to external customers for support. SBCTA has an enterporise fund to account for toll operations, which is presented as business-type activity.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Program expenses include direct expenses, which are clearly identifiable with a specific function and allocated indirect expenses. Indirect expenses are allocated based on direct salaries and benefits. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of the particular function or segment. Taxes and other items not properly included among program revenues are reported as general revenues.

#### D. Basis of Presentation – Fund Financial Statements

The underlying accounting system of SBCTA is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflow of resources, liabilities, deferred inflow of resources, fund balance, revenues and expenditures or expenses, as appropriate. Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled.

Fund financial statements for the primary government's governmental funds (including blended component units) are presented after the government-wide financial statements. These statements display information about major funds individually and non-major funds in the aggregate.

Major funds are categorized based on relative size and other factors. Certain governmental funds are classified as a major fund even though it does not meet the size criteria. These funds include: State Transit Assistance, Proposition 1B, 1990-2010 Measure I, Federal Transit Administration, and Debt Service. SBCTA believes these funds are important to the financial statement users.

SBCTA reports the following major governmental funds:

#### General Fund

The general fund is the general operating fund of SBCTA and accounts for the financial resources not required to be accounted in another fund. These funds include local transportation fund and transit assistance fund for various rail projects, rail assets, state of good repair, Measure I administration, modeling fees and congestion management program.

#### Federal Highway Special Revenue Fund

The *special revenue fund* accounts for revenues and expenditures related to the federal grants. For example, highway surface transportation, congestion mitigation and air quality, transportation enhancement activities, projects of national and regional significance, demonstration high priority programs, highway bridge program and highway infrastructure bridge program.

Notes to the Financial Statements June 30, 2022

# Federal Transit Administration Special Revenue Fund

This *special revenue fund* accounts for revenues and expenditures related to the Federal Transit Administration program. The funds include federal transit administration funds section 5307 for transportation related planning and section 5309 for capital assistance.

# State Highway Special Revenue Fund

The *special revenue fund* accounts for revenues and expenditures related to state grants. For example: state highway traffic congestion relief; regional improvement; interregional improvement; longer life pavement; state highway operations and protection; planning, programming and monitoring; and public transportation account programs.

# Proposition 1B Special Revenue Fund

This *special revenue fund* accounts for revenues and expenditures related to state proposition 1B grants. For example: corridor mobility improvement; trade corridor improvement fund; public transportation modernization, improvements and services enhancement account; traffic light synchronization; and transit systems safety security disaster recovery programs.

# Local Transportation Fund Special Revenue Fund

The *special revenue fund* serves as a depository for the ½ cent of the 7.75 cent retail sales tax collected in San Bernardino County. Revenues accounted for in this fund are distributed to local jurisdictions and transit agencies based on annual apportionments per various Public Utilities Code Sections.

# State Transit Assistance Fund Special Revenue Fund

This *special revenue fund* serves as a depository for the State Development Act revenue to be disbursed to local transit agencies and operators based on Public Utilities Code Sections 99313 and 99314. Distribution of funds is based on annual adopted apportionments.

# 1990-2010 Measure I Special Revenue Fund

The special revenue fund accounts for the ½ cent Measure I sales tax approved by the voters of San Bernardino County in November 1989. Ordinance No. 89-1 established the expenditure plan for the distribution of tax revenues to the subareas of the county. Programs with fund balances include valley major projects and valley traffic management environmental enhancement.

# 2010-2040 Measure I Special Revenue Fund

The special revenue fund accounts for the extension of the ½ cent Measure I sales tax approved by the voters of San Bernardino County in November 2004. Ordinance No. 04-01 established the expenditure plan for the distribution of tax revenues to the subareas of the county. The various programs are distributed in the following areas: valley, victor valley, north desert, colorado river, morongo basin, mountain, and cajon pass. Starting in fiscal year 2019, the Measure I freeway fund also includes costs associated with the I-10 Express Lanes activities until substantial completion of the project, which is anticipated to be in mid-2023.

#### **Debt Service Fund**

The *debt service fund* is used to account for the accumulation of resources that are restricted, committed or assigned for the payment of principal and interest on the sales tax revenue bonds.

Notes to the Financial Statements June 30, 2022

# Capital Projects Fund

The *capital projects fund* accounts for local reimbursements and contributions, and sales tax revenue bond proceeds for transportation and transit improvement projects. The projects funded with bond proceeds include valley freeway, valley interchange, valley major streets, valley metrolink/rail, victor valley major local highway fund, and cajon pass.

The balances and transactions of the following funds are combined and reported as nonmajor governmental funds:

# Low Carbon Transit Operations Program Special Revenue Fund

This *special revenue fund* accounts for state funding to reduce carbon for transit operations. Expenditures incurred by this grant funded transit marketing activities and fare subsidies for mountain/desert operators.

# Low Carbon Transportation Special Revenue Fund

This *special revenue fund* accounts for state funding to reduce carbon for various transportation programs.

#### Service Authority for Freeway Emergencies Special Revenue Fund

This *special revenue fund* accounts for a portion of the motor vehicle registration fees received from the Department of Motor Vehicles for emergency call boxes to assist motorists.

# Freeway Service Patrol Special Revenue Fund

This *special revenue fund* accounts for state funding for the freeway service patrol program. The program covers eight beats operating along sixty-five centerline miles of highway in the Valley area. Contract expenditures include technical communications, the California Highway Patrol, and various tow agreements.

# South Coast Air Quality Management District (SCAQMD) Mobile Source Air Pollution Reduction Review Committee (MSRC) Special Revenue Fund

This *special revenue fund* accounts for funding to reduce vehicle emissions. Funds are distributed to Southern California Associated Governments (SCAG) to promote reduction of vehicle emissions.

# Local Partnership Program Formula Senate Bill 1 Special Revenue Fund

This *special revenue fund* accounts for state funding from Senate Bill 1, the Road Repair and Accountability Act of 2017 which funds projects for road maintenance and rehabilitation purposes and other transportation infrastructure improvements. The program is providing funding for the Redlands Passenger Rail Project and the I-10 Corridor Contract 1 Projects.

# Freeway Service Patrol Senate Bill 1 Special Revenue Fund

This *special revenue fund* accounts for state funding from Senate Bill 1, the Road Repair and Accountability Act of 2017 for the Freeway Service Patrol program. The additional funding covers five of the nine beats during the weekend and will add a new beat in the Cajon Pass.

# Sustainable Communities Grants Senate Bill 1 Special Revenue Fund

This *special revenue fund* accounts for state funding from Senate Bill 1, the Road Repair and Accountability Act of 2017. The program funds activities related to implementing the Regional Transportation Plan and greenhouse reduction. Funding is supporting the development of a comprehensive Multimodal Corridor Plan.

Notes to the Financial Statements June 30, 2022

#### Trade Corridor Enhancement Program Senate Bill 1 Special Revenue Fund

This *special revenue fund* accounts for state funding from Senate Bill 1, the Road Repair and Accountability Act of 2017, for improvements to highways and other transportation infrastructure improvements vital to California's trade and freight economy. The program is providing funding for the I-10 Corridor Contract 1 and the US 395 widen SR 18.

# Solutions for Congested Corridors Program Senate Bill 1 Special Revenue Fund

This *special revenue fund* accounts for state funding from Senate Bill 1, the Road Repair and Accountability Act of 2017, for projects that will improve traffic flow and mobility. The program is providing funding for the Redlands Passenger Rail Project.

# Local Partnership Program Competitive Senate Bill 1 Special Revenue Fund

This special revenue fund accounts for state funding from Senate Bill 1, the Road Repair and Accountability Act of 2017, for road maintenance and rehabilitation purposes and local transportation infrastructure. The program is providing funding for the Redlands Passenger Rail Project.

# Council of Governments Fund

This *special revenue fund* accounts for funding for council of government activities. Funds include special assessment dues, fees to administer the Property Assessed Clean Energy program, and greenhouse gas.

# Electric Vehicle Charging Station Fund

This *special revenue fund* accounts for funds received from users of electric car charging stations owned by SBCTA. The stations are currently located at the Santa Fe Depot and additional stations are planned for other locations throughout San Bernardino County.

#### California Wildlife Conservation

This *special revenue fund* accounts for funds received for planning associated with with the Regional Conservation Investment Strategy.

SBCTA reports one business type activity as an enterprise fund to account for toll activities. Toll revenues are expected to start in fiscal year 2024. Only current activity is associated with long term debt.

#### E. Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources* measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Intergovernmental revenues are recognized as revenue as soon as all eligibility requirements have been met. Sales tax revenue is recognized when the underlying sale occurs.

Notes to the Financial Statements June 30, 2022

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are considered to be available when they are collected within the current period or soon enough thereafter to pay liabilities of the current period. SBCTA considers revenues to be available if they are collected within 180 days of the end of the current fiscal period with an executed award agreement for all revenue types except sales tax. Sales tax are accrued when receipt occurs within sixty days after the end of the accounting period, and recognized as revenue. Investment earnings are recognized when earned. All other revenue items are considered to be measureable when cash is received by SBCTA. Expenditures are recorded in the accounting period in which the related fund liability is incurred.

Debt service expenditures, compensated absences, pension expense, and claims and judgments are recorded when payment is due. General capital asset acquisitions are reported as expenditures in the governmental funds. Issuance of long-term debt is reported as other financing sources.

Proprietary fund are used to account for business-type activities, which will be financed mainly by fees to users of the services provided by the toll operations fund. Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the toll operations fund's principal ongoing operations. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses. Toll operations are expected to commence in fiscal year 2023/2024, prior to this only non-operating items and transfers are the only activity.

#### F. Budgetary Information

#### **Budgetary Basis of Accounting**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general, special revenue, debt service and capital projects funds. Appropriations are prepared by fund, program and task.

#### **Budget Amendments**

Board-approved budget amendment shall be necessary except in the following circumstances:

- 1. Transfers from one task, subtask, object code, or revenue code to another task, subtask, object code, or revenue code within the same fund and program. This amendment shall require the approval of the program/task manager.
- 2. Reallocation of budgeted salary and benefits costs and associated revenues from one program or fund to another fund or program when both funds and programs are included in the adopted budget. This amendment shall require the approval of the Chief Financial Officer.
- 3. Substitution of one fund for another fund where both funds are included in the adopted budget within the same program, not to exceed \$1 million. This amendment shall require the approval of the Executive Director or designee.

# **Board Approved Amendments**

Board approval is required for all other budget amendments including increases in the total program appropriations or revenues.

Notes to the Financial Statements June 30, 2022

Formal budgetary integration is employed as a management control device during the year. Commitments for material and services, such as purchase orders are recorded as encumbrances to assist controlling expenditures. All unused appropriations and encumbrances lapse at year end.

# Excess of Expenditures over Appropriations

For fiscal year ended June 30, 2022, no expenditures exceeded appropriations.

# G. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balances

#### Cash and Investments

Cash and investments include amounts in demand deposits, bank investment contracts, money market mutual funds and cash on deposit with the County of San Bernardino Treasury, the Local Agency Investment Fund (LAIF), and the California Asset Management Program (CAMP). Securities purchased with a maturity date greater than three months at the date of acquisition have been classified as investments.

Restricted investments represent unexpended proceeds, interest earnings thereon and reserve amounts of sales tax revenues bonds. Under related bond resolutions and indentures, any remaining bond proceeds are restricted for the use of future construction of improvements to the respective projects, for debt service or for reserve requirements. The majority of these proceeds are held by trustees and fiscal agents.

Cash in the County Treasury and LAIF is carried at fair value based on the value of each participating dollar as provided by the County Treasurer and LAIF. The fair value of SBCTA's position in the County pool and LAIF is the same as the value of the pool shares. CAMP is carried at cost. Investments in U.S. Government and agency securities are carried at fair value (see Note 4). Money market mutual funds are carried at fair value based on the fund's share price.

#### Receivables

Receivables consist of accrued interest, sales taxes, accounts, intergovernmental, agreements, and deposits. The majority of the outstanding balances are attributed to various federal, state, and local reimbursements. Allowances for uncollectible accounts are reviewed on all types of receivables. Allowances are based on collection experience and management's evaluation of the current status of existing receivables. Management has determined no allowance is required for receivables.

# **Prepaids**

Payments to vendors for services that will benefit periods beyond June 30, 2022, are recorded as prepaid items in both government-wide and fund financial statements. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than when purchased.

# Capital Assets

Capital assets, which include land, construction in progress, infrastructure, buildings, equipment, vehicles and software, are reported in the applicable governmental activities columns in the government-wide financial statements. Capital assets are defined by SBCTA as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

Notes to the Financial Statements June 30, 2022

Costs for construction or improvements on SBCTA owned assets are capitalized as construction in progress. Costs for construction related to capital assets that are owned by or will be maintained by other governments are expensed in the governmental fund and government wide statements.

Outstanding bonds issued do not impact the calculation of net investment in capital assets since the asset is not retained by SBCTA. The outstanding balance of the Transportation Infrastructure Finance Innovation Act (TIFIA) loan is included in the calculation of net investment in capital assets. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized.

Building and building improvements, improvements to land, equipment and furniture, vehicles, software, call boxes, communications, electrical vehicle (EV) chargers, infrastructure, rail stations, and train cars of the primary government are depreciated using the straight-line method over the following estimated useful lives:

Type of asset	Useful life
Building and building improvements	40 years
Call box network and communications	10 years
Computer network	5 years
Equipment, furniture, software, and vehicles	5 to 7 years
Electric vehicle charging stations	10 years
Improvements to land	10 to 30 years
Infrastructure	30 to 60 years
Train cars	25 years

# Project Delivery Expenditure/Expense

Freeway, freeway interchange, grade separation construction, and certain purchases of right-of-way property, for which title vests with the Caltrans and other entities, are included in the project delivery program expenditures. These expenditures are recorded in the governmental funds and project delivery program expenses in the statement of net position.

#### **Unearned Revenue**

Unearned revenue in the governmental funds represents restricted amounts received for which revenue recognition criteria have not been met because such amounts have not yet been earned.

# Deferred Outflows/Inflows of Resources

In addition to assets, the balance sheet and statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets/net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. For deferred outflows related to sales tax revenue bonds and pension, see Note 10 and 11, respectively.

In addition to liabilities, the balance sheet and statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets/net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until then.

Notes to the Financial Statements June 30, 2022

Deferred inflows of resources are to record revenue for amounts that have not met the availability criteria and for items related to grant and local reimbursements as shown on the fund financial statements. For deferred inflows related to pension, see Note 10.

#### Net Position Use Assumption

The net position represents the difference between assets/deferred outflows and liabilities/deferred inflows. SBCTA first applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available. SBCTA's government-wide utilizes a net position presentation.

Net position is categorized as the following:

# Net Investment in Capital Assets

This category groups all capital assets, including infrastructure, into one component of net position. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction, or improvement of these assets reduce the balance in this category.

#### Restricted

This category represents assets/deferred outflows subject to external restrictions imposed by creditors, grantors, contributors, laws or regulations of other governments, and restrictions imposed by law through constitutional provisions or enabling legislation less outstanding liabilities/deferred inflows attributable to these assets.

# Unrestricted

This category represents net position not restricted for any project or other purposes. Outstanding liabilities/deferred inflows attributable to these assets/deferred outflows reduce fund balance for this category. A deficit will require future funding.

#### Fund Balance Flow Assumptions

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, assigned, and then unassigned.

#### Fund Balance Policies

Fund balance classifications of governmental funds are based primarily on the extent to which SBCTA is bound to honor constraints on the specific purposes for which amounts in the funds can be spent. SBCTA Policy No. 20200 adopted by the Board of Directors (Board) on August 3, 2011 establishes the standards for reporting, within the annual financial statements, unrestricted fund balance within the governmental fund types: General, Special Revenue, Debt Service, and Capital Projects. Fund balances for governmental funds are made up of the following:

# **Nonspendable**

This category includes amounts that are either (a) not in spendable form, or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, prepaid amounts and deposits receivable.

Notes to the Financial Statements June 30, 2022

#### Restricted

This includes amounts with constraints on their use that either are (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

#### Committed

This category includes amounts that can only be used for the specific purposes determined by formal (approval) action of SBCTA's highest level of decision-making authority, the SBCTA Board. Commitments may be changed only by SBCTA Board, anytime during the fiscal year, taking the same formal action that originally imposed the constraint.

# **Assigned**

This includes amounts that are constrained by SBCTA's intent to be used for specific purposes. The intent can be expressed by either the highest level of decision making, or by a body or an official to which the Board has delegated the authority. The Board has delegated authority to the Chief Financial Officer.

# Unassigned

Unassigned is the residual amounts not contained in other classifications. This category is used if expenditures incurred for specific purposes exceed the amounts restricted, committed, or assigned to those purposes. Unassigned includes positive residual in the general fund and deficits in the other governmental funds.

SBCTA also uses budget and financial policy to authorize the assignment of fund balance, which is done through adoption of the budget and subsequent budget amendments throughout the year.

# H. Revenues and Expenditures/Expenses

# **Program Revenues**

Amounts reported as *program revenues* include:

- 1) Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given program or function.
- 2) Grants and contributions that are restricted to meeting the operational and capital requirements of a particular program or function.

Taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

#### Sales Tax-Measure I

In November 2004, San Bernardino County voters approved an extension of the Measure I sales tax. San Bernardino County is authorized to impose a half-cent retail transaction and use tax applicable in the incorporated and unincorporated territory of the County for a period of thirty years. SBCTA, acting as the Authority, is authorized to administer the programs as described in the Measure.

Notes to the Financial Statements June 30, 2022

One-percent of the Measure I sales tax revenue is deducted for general administration of the Measure I program. The balance is allocated to six separate subareas of the county: San Bernardino Valley, Victor Valley, North Desert, Colorado River, Morongo Basin, and Mountain.

The San Bernardino Valley Subarea includes not only allocations for local jurisdictions, but also allocations for freeway projects, freeway interchange projects, major street projects, Metrolink/rail, express bus/bus rapid transit, senior and disabled transit, and traffic management systems. The remaining subareas include allocations for major local highways, local streets, senior and disabled transit, and project development and traffic management.

Three percent of the revenue generated in the San Bernardino Valley and the Victor Valley subareas will be reserved in advance of other allocations specified in the plan for funding of the Interstate 15 (I-15)/Interstate 215 (I-215) in Devore, I-15 widening through Cajon Pass, and truck lane development.

Revenue generated in each subarea is returned to that subarea for projects identified in expenditure plans. Revenue from the tax can only be used for transportation improvement and traffic management programs as authorized in the Measure and the Expenditure Plan as set forth in Ordinance No. 04-01.

#### Sales Tax-Local Transportation Plan

The Transportation Development Act (TDA) authorizes the creation of a Local Transportation Fund (LTF) in each county for the transportation purposes specified in the "Mills-Alquist Deddeh Act," also known as the Transportation Development Act, Public Utilities Code Section 99200.

Revenues to the Local Transportation Funds are derived from the quarter cent of the 7.75% retail sales tax collected countywide. The quarter cent is returned by the State Department of Tax and Fee Administration to each county according to the amount of tax collected in that county. There is a three-step process for disbursement of these funds: (1) apportionment, (2) allocation, and (3) disbursement.

After determining amounts allocated for planning and administrative purposes, funds are allocated for pedestrian/bicycle projects, support of transit operation and capital projects and in the mountain/desert region for street and road improvements.

# I. Long-Term Debt

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums are amortized over the life of the bond using the effective interest method. Bonds payable are reported net of applicable bond premium or discount. Bond issuance costs are expensed as incurred.

The governmental fund financial statements do not present long-term debt and other financed obligations. Governmental funds recognize bond premiums and discounts during the period issued. The face amount of debt issued is reported as other financing sources. Principal payments and reductions in the obligation are reported as debt service expenditures. As such, long-term debt and other financed obligations are shown as reconciling items in the Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position.

Notes to the Financial Statements June 30, 2022

# J. Compensated Absences

Regular, full-time employees earn vacation at the rate of 10 to 20 days per year based upon length of service. Vested accumulated vacation leave that is the unmatured portion is included with long-term debt in the government-wide financial statements.

Sick leave is recorded as expenditures in the general fund when taken by the employee. Employees who accrue in excess of 500 hours can convert them 2:1 into vacation leave. This amount is accrued at fiscal year-end as a liability reported in the government-wide financial statements.

#### K. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pension, and pension expense, information about the fiduciary net position of SBCTA's cost sharing multiple-employer plans with the San Bernardino County Employees' Retirement Association (SBCERA) and the California Public Employees' Retirement System (PERS) plans and additions to/deductions from the Plans' fiduciary net position have been determined on the same basis as they are reported by SBCERA and PERS. Benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit term. Investments are reported at fair value.

# L. Effects of new pronouncements

In June of 2017, GASB Statement No. 87, *Leases*. SBCTA has implemented this Statement for fiscal year ended June 30, 2022. The adoption of this statement did not have a material impact on the financial statements.

In June of 2018, GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. SBCTA has implemented this Statement for fiscal year ended June 30, 2022. The adoption of this statement did not have a material impact on the financial statements.

In January, of 2020, GASB Statement No. 92, *Omnibus 2020*. SBCTA has implemented this Statement for fiscal year ended June 30, 2022. The adoption of this statement did not have a material impact on the financial statements.

In June of 2020, GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32 (All paragraphs except 4 and 5 of this statement are effective for period fiscal year June 30, 2022, see note 1 for details on paragraph 4 and 5). SBCTA has fully implemented this Statement for fiscal year ended June 30, 2022. The adoption of this statement did not have a material impact on the financial statements.

In April of 2022, GASB Statement No. 99, *Omnibus 2022*. SBCTA has implemented paragraph 26-32 of this statement related to extension of the use of LIBOR, accounting for SNAP distributions, disclosures of nonmonetary transactions, pledges of future revenues by the pledging governments, clarification of certain provisions in Statement 34, as amended, and terminology updates related to Statement 53 and Statement 63 for fiscal year ended June 30, 2022. The adoption of these paragraphs of this statement did not have a material impact on the financial statements.

Notes to the Financial Statements
June 30, 2022

# 2. RECONCILIATION OF GOVERMENT-WIDE AND FUND FINANCIAL STATEMENTS

# Explanation of Certain Differences between the Governmental Fund Balance Sheet and the

#### **Government-wide Statement of Net Position**

The governmental fund balance sheet includes reconciliation between *fund balance – total governmental funds* and *net position – governmental activities* as reported in the governmental-wide statement of net position.

One element of the reconciliation explains "capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported in the funds."

The details of the net adjustment of \$474,122,987 are as follows:

Land	\$ 67,994,332
Construction in progress	368,543,106
Building and building improvements	10,620,860
Infrastructure	23,152,124
Improvements to land	16,923,102
Equipment, furniture, software, and vehicles	5,942,589
Less: Accumulated depreciation	(19,053,126)
Net adjustment to increase fund balance - total governmental funds	
to arrive at net position - governmental activities	\$ 474,122,987

# 3. **DEFICIT FUND EQUITY**

As of June 30, 2022, the following funds had a deficit fund balance:

	Deficit Amount	
Special Revenue Fund:		_
Federal Transit Administration	\$	(2,944,666)
State Highway		(1,142,004)
Capital Projects Funds:		
Local Projects		(17,494,280)
Nonmajor Funds:		
Local Partnership Program - Formula Senate Bill 1		(40,817)
Sustainable Communities Grants Senate Bill 1		(49,437)
Trade Corridor Enhancement Program Senate Bill 1		(844,673)
California Wildlife Conservation		(11,232)
Enterprise Fund:		
Toll Opertations		(61,508,438)

The deficits are attributed to certain grants from federal and state agencies not received before the revenue recognition criteria of 180 days or without an executed grant agreement. Amounts are not recognized as revenue, receivable or deferred inflows when an expenditure-driven grant that do not have an executed agreement with the granting authority by June 30, 2022 that results in a negative fund balance. The fund balance deficits will be offset with future collections of revenue.

Enterprise fund for toll operations negative net position will be offset with future toll revenues.

Notes to the Financial Statements June 30, 2022

# 4. CASH AND INVESTMENTS

Cash and investments at June 30, 2022 consist of the following:

	Unrestricted				Res	stricted	Grand	
		Cash		Investments	Total	Inve	estments	 Total
Cash in bank	\$	83,895,193	\$	-	\$ 83,895,193	\$	-	\$ 83,895,193
Petty cash		1,000		-	1,000		-	1,000
San Bernardino								
county pool		463,885,003		-	463,885,003		-	463,885,003
Local agency								
investment fund		7,403,594		-	7,403,594		-	7,403,594
California asset								
management program		62,098,384		-	62,098,384		-	62,098,384
Investments with								
custodian		-		198,932,792	198,932,792		-	198,932,792
Investments with								
fiscal agent		-		-	-	4,	514,236	4,514,236
•	\$	617,283,174	\$	198,932,792	\$ 816,215,966	\$ 4,	514,236	\$ 820,730,202

# **Investments Authorized**

SBCTA Investment Policy No. 20100 complies with and is more restrictive than applicable state statutes and authorizes investments in the following:

	Maximum		
		Percentage	Investment
Investment Type	Maturity	of Portfolio	in One Issuer
U.S. Treasuries	5 years	No Limit	No Limit
U.S. agencies	5 years	No Limit	40%
California & other state municipals	5 years	20%	10%
Commercial paper	270 days	40%	3%
Negotiable certificates of deposit	5 years	30%	3%
Repurchase agreements	30 days	20%	20%
Bankers' acceptances	180 days	40%	3%
Medium-term corporate notes	5 years	30%	3%
Asset-Backed securities	5 years	20%	3%
County of san bernardino pool	N/A	No Limit	No Limit
Local agency investment fund	N/A	Lessor of 60%	60%
		or \$75 million	
California asset management program	N/A	No Limit	No Limit
Supranationals	5 years	30%	30%
Money market funds	N/A	20%	10%

Investments of debt proceeds held by bond trustee are governed by provisions of the debt agreements.

Notes to the Financial Statements June 30, 2022

#### Disclosure Related to Interest Rate Risk

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in market interest rates. One of the ways that SBCTA manages its exposure to interest rate risk is by purchasing a combination of short-term and longer-term investments and by timing cash flows from maturities so that a portion of the portfolio is maturing or coming close to maturity as necessary to provide the cash flow and liquidity needed for operations. SBCTA monitors the interest rate risk inherent in its portfolio by measuring the weighted average maturity of its portfolio.

	Amount	Weighted Average
Investment Type	Reported	Maturity (in Years)
U.S. Treasuries	\$ 126,588,709	1.75
U.S. government sponsored enterprise securities:		
FHLB	2,682,711	0.64
FHLMC	15,240,450	1.42
FNMA	8,986,484	1.18
California and Other Municipals	196,248	1.00
Corporate notes	16,788,910	1.50
Certificate of deposits	813,209	0.71
Commercial paper	14,901,950	
Supranationals	2,521,774	2.00
Money market mutual funds	14,726,583	0.10
Total	\$ 203,447,028	
External pools:		
Local agency investment fund	\$ 7,403,594	0.85
California asset management program	62,098,384	0.08
County of San Bernardino pool	463,885,003	1.33
Total	\$ 533,386,981	

# **Disclosure Relating to Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization.

California Law and SBCTA Investment Policy No. 20100 (which is more restrictive than state law) place limitations on the purchase of investments. Purchases of commercial paper, banker's acceptances, and negotiable certificates of deposit are restricted to issuers rated in one Nationally Recognized Statistical Rating Organization (NRSRO). For an issuer of short-term debt, the rating must be in the highest rating category while an issuer of medium-term corporate notes must be rated in the rating category of "A" or higher. Negotiable certificates of deposit must be rated in the rating category of "A for long-term, and "A-1" for short-term or higher. Money markets shall either: (1) have attained the highest ranking or the highest letter and numerical rating provided by not less than two NRSROs, or (2) have an investment advisor registered or exempt from registration with the Securities and Exchange Commission with not less than five years of experience managing money market mutual funds and with assets under management in excess of \$500,000,000.

Notes to the Financial Statements June 30, 2022

Presented in the following table are the Standard & Poor's credit ratings for SBCTA's investments which are all within policy limits:

Investment Type	Total as of June 30, 2022	Exempt from Disclosure		AAA		AA	A-1/A-1+	Not Rated
U.S. Treasuries (1)	\$ 126,588,709	\$ 126,588,709	\$	-	\$	-	\$ -	\$ -
U.S. government								
sponsored enterprise								
securities								
FHLB	2,682,711	-		-		2,682,711	-	-
FHLMC	15,240,450	-		-		15,240,450	-	-
FNMA	8,986,484	-		-		8,986,484	-	-
California and Other	196,248	-		-		-	-	196,248
Corporate notes (2)	16,788,910	-		2,925,407		8,210,707	5,652,796	-
Certificate of deposits	813,209	-		-		-	813,209	-
Commercial paper	14,901,950	-		-		-	14,901,950	-
Supranationals	2,521,774	-		2,521,774		-	-	-
Money market mutual funds	14,726,583	_		_		_	_	14,726,583
		<u>-</u>	_	<u>-</u>	_	<del></del> .	<del></del>	
Total	\$ 203,447,028	\$ 126,588,709	\$	5,447,181	\$	35,120,352	<u>\$ 21,367,955</u>	\$ 14,922,831

<sup>(1)</sup> Exempt from disclosure

<sup>(2)</sup> Includes ratings from S&P and Moody's

	CAMP	County	
S&P Rating	% of Fund	% of Fund	LAIF
AAA	0.0%	12.4%	Not rated
AAAm	<0.10%	0.0%	
AA+	7.7%	50.7%	
AA	0.0%	0.8%	
AA-	0.0%	0.6%	
A-1+	24.6%	9.2%	
A-1	67.0%	17.0%	
A+	0.7%	1.0%	
A	0.0%	2.7%	
Exempt	0.0%	5.6%	
	100.00%	100.00%	

Notes to the Financial Statements June 30, 2022

SBCTA categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs." SBCTA has the following recurring fair value measurement as of June 30, 2022:

	Amount as of		
Investment Type	June 30, 2022	Level 1	Level 2
US Treasuries	\$ 126,588,709	\$ 126,588,709	\$ -
US government sponsored			
enterprise securities:			
FHLB	2,682,711	=	2,682,711
FHLMC	15,240,450	-	15,240,450
FNMA	8,986,484	-	8,986,484
California and Other Municipals	196,248	-	196,248
Corporate notes	16,788,910	-	16,788,910
Certificate of deposits	813,209	-	813,209
Commercial paper	14,901,950	-	14,901,950
Supranationals	2,521,774	-	2,521,774
Money market mutual funds	14,726,583		14,726,583
Subtotal	203,447,028	\$ 126,588,709	\$ 76,858,319
Other investments not subject to fair measure	es classification:		
Local agency investment fund	7,403,594		
California asset management program	62,098,384		
County San Bernardino pool	463,885,003		
Total	\$ 736,834,009		

Investments classified in Level 1 are valued using quoted prices in active markets. Level 2 are quoted market values obtained from various pricing sources by the custodian bank. Level 3 are unobservable imputs that may be developed based on the best information available in the circumstances. No investments are classified as level 3.

#### **Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

Notes to the Financial Statements
June 30, 2022

The California Government Code and SBCTA's investment policy do not contain legal or policy requirements that would limit the exposure to custodial credit risk for deposits or investments, other than the following provision for deposits:

- The California Government Code requires that a financial institution secure deposits made by state or local government units by pledging securities in an undivided collateral pool held by a depository regulated under state law. The fair value of the pledged securities in the collateral pool must equal at least 110% of the total amount deposited by the public agencies. California law also allows financial institutions to secure District deposits by pledging first trust deed mortgage notes having a value of 150% of the secured public deposits.
- SBCTA uses an independent third-party custodian/safekeeper to domicile the securities in its portfolio. SBCTA uses US Bank as its third-party safekeeping servicer, and mitigates custodial/safekeeping risk by having all securities purchased and owned by SBCTA registered in the name of SBCTA, separated from other client securities portfolios, and segregated from securities owned by the bank.

As of June 30, 2022, SBCTA has bank deposits within two separate bank accounts with a total balance of \$83,895,192 of which \$500,000 is federally insured and \$83,395,192 is collateralized in accordance with the Government Code Section 53630.

# California Local Agency Investment Fund

SBCTA is a voluntary participant in the California Local Agency Investment Fund (LAIF) that is regulated by California Government Code Section 16429 under the oversight of the Treasurer of the State of California and is not registered with the Securities and Exchange Commission. The fair value of SBCTA's investments in this pool is reported in the accompanying financial statements at amounts based upon SBCTA's pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio. The balance available for withdrawals is based on the accounting records maintained by LAIF, which are recorded on an amortized cost basis.

# San Bernardino County Treasury Pool

SBCTA is a voluntary participant in the San Bernardino County Treasury Pool. An Investment Oversight Committee has been established by the County, which acts as regulator of the pool. The funds with the County Treasury are pooled with those of other entities in the County and invested. These pooled funds are carried at fair value. Fair value as provided by the County, is based on quoted market prices and/or direct bids, when needed, from government dealer and some variable or floating rate items.

#### California Asset Management Program (CAMP)

SBCTA is a voluntary participant in the CAMP. CAMP is a permitted investment for all local agencies under California Government Code Section 53601(p) and is directed by the Board of Trustees. The Board is composed of experienced local government finance directors and treasurers. The program funds are recorded at cost basis.

Notes to the Financial Statements June 30, 2022

# 5. INTERFUND TRANSACTIONS

Transactions which constitute reimbursements to a fund for expenditures initially made from it which are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the reimbursed fund.

Transactions which constitute the transfer of resources from a fund receiving revenues to a fund through which the revenues are to be expended are separately reported in the respective funds' operating statements as transfers in/out. Activity between funds that is representative of lending/borrowing arrangements at the end of the fiscal year is referred to as "due to/from other funds" or "advances to/from other funds." Due to/from other funds are recorded when funds maintain a temporary negative cash balance due to external reimbursements for project costs not being received within the fiscal year.

#### A. Interfund Receivables and Payables

Operating receivables and payables between funds are classified as due from or due to other funds. The following are the due from and due to balances as of June 30, 2022:

Receivable Fund	Payable Fund	Amount
2010-2040 Measure I	Federal highway	\$ 21,853,241
	Federal transit administration	15,884,309
	State highway	21,108,478
	Capital projects	28,642,385
	Nonmajor governmental funds	4,676,490
	Enterprise	85,543
1990-2010 Measure I	Nonmajor governmental funds	13,027
General fund	Local transportation fund	3,011,687
	State transit assistance fund	763,593
	Total	\$ 96,038,753

# B. Advances to and from

SBCTA has approved four interfund loans which are recorded as advances to other funds in the 2010-2040 Measure I special revenue fund and advances from other funds in the capital projects fund as follows:

- A non-interest-bearing interfund loan for the City of Highland based on the allocation of Measure I Major Street Program Arterial Sub-Program funds. The interfund loan amount as of June 30, 2021, is \$4,386,312.
- A non-interest-bearing interfund loan for the Upland based on the allocation of Measure I Major Street Program - Arterial Sub-Program funds. The interfund loan amount as of June 30, 2021, is \$177,730.
- A non-interest-bearing interfund loan for the City of Montclair based on the allocation of Measure I Major Street Program Arterial Sub-Program funds. The interfund loan amount as of June 30, 2021, is \$1,907,426.
- A non-interest-bearing interfund loan for the City of Ontario based on the allocation of Measure I Major Street Program - Arterial Sub-Program funds. The interfund loan amount as of June 30, 2021, is \$2,796,540.

Notes to the Financial Statements June 30, 2022

The following are the advances to and advances from balances as of June 30, 2022:

Receivable Fund	Payable Fund	Amount
2010-2040 Measure I	Capital projects	\$ 9,268,008

# C. Interfund Transfers

Transfers in and out by fund for the fiscal year ended June 30, 2022, were as follows:

		Transfers Out																
							State		Local	1	2010-2040			N	Vonmajor	Enterpirse		
		(	General	Fee	deral Highway	I	Highway	Tr	ansportation		Measure I	Ca	pital Projects		Funds	Fund		Total
	General	\$	-	\$	-	\$	-	\$	9,159,451	\$	6,357,369	\$	-	\$	314,748	\$ -	\$	15,831,568
互	Federal Highway		-		-		-		-		32,275		26,353,993		-	-		26,386,268
ransfers	State Highway		-		-		-		-		41,135		-		-	-		41,135
	2010-2040 Measure I		550,151		218,593		-		-		-		436,278		-	61,157,771		62,362,793
	Debt Service		-		-		-		-		12,937,569		72,902,856		-	-		85,840,425
Ι	Capital Projects		-		31,339,552		-		-		510,992		-		-	-		31,850,544
	Nonmajor Funds		-		-		120,570		-		-		-		29,405	-		149,975
	Total	\$	550,151	\$	31,558,145	\$	120,570	\$	9,159,451	\$	19,879,340	\$	99,693,127	\$	344,153	\$ 61,157,771	\$	222,462,708

#### **Transfers from the General Fund:**

To the 2010-2040 Measure I Fund of \$550,151 to optimize funding for the Mt Vernon Viaduct Project.

# **Transfers from the Federal Highway Fund:**

To the 2010-2040 Measure I Fund of \$218,593 to optimize funding for the Mt Vernon Viaduct Project.

To the Capital Projects Fund of \$31,339,552 to reclassify prior year expenses, utilize commercial paper financing and optimize funding related to funding for the Mt Vernon Viaduct Project.

# Transfers from the State Highway Fund:

To the Non-Major Funds of \$120,570 to optimize State Highway Opperations and Protection Program funds for the US 395 project.

#### **Transfers from the Local Transportation Fund:**

To the General Fund of \$9,159,451 for planning and administrative activities that were budgeted to be funded with TDA funds.

# Transfers from the 2010-2040 Measure I Funds:

To the General Fund of \$6,357,369 to fund the indirect fund.

To the Federal Highway Fund of \$32,275 of to optimize funding for the Mt Vernon Viaduct Project.

To the State Highway Fund of \$41,135 reclassify prior year expenses associated with the State Route 210 Project.

Notes to the Financial Statements June 30, 2022

To the Debt Service Fund of \$12,937,569 transferred to fund debt service commitments.

To the Capital Projects Fund consists of the following items:

- \$502,992 for reallocation of expenses with the Mt Vernon Viaduct Project.
- \$8,000 for reallocation of expenses with the Archibald Interchange Project.

# **Transfers from the Capital Projects Fund:**

To the Federal Highway Fund of \$26,353,993 to utilize commercial paper financing for the Mt Vernon Viaduct Project.

To the 2010-2040 Measure I Fund consists of the following items:

- \$14,983 to optimize local funding associated with the Mt Vernono Viaduct Project.
- \$70,438 to optimize local funding associated with the Barton Bridge Project.
- \$332,857 to optimize local funding associated with the Archibald Interchange Project.
- \$18,000 to optimize local funding associated with the State Route 18 Project.

To the Debt Service Fund of \$72,902,856 associated with the refunding of the Sales Tax Revenue Bonds of 2022, Series A.

#### **Transfers from the Nonmajor Funds:**

To the General Fund consists of the following items:

- \$109,759 from the Council of Governments fund to fund the Indirect Cost fund.
- \$204,989 from the Service Authority for Freeways fund to fund the Indirect Cost fund.

To the Non-Major Funds consists of the following items:

- \$27,441 to reclassify prior year expenses and optimize local funding related to Freeway Service Patrol.
- \$1,964 to optimize local funding associated in the Service Authority for Freeways fund.

# **Transfers from the Enterprise Fund:**

To the 2010-2040 Measure I Fund of \$61,157,771 from the TIFIA loan draws for the I-10 Contract 1 Project.

Notes to the Financial Statements June 30, 2022

# 6. INTERGOVERNMENTAL AGREEMENTS RECEIVABLE

SBCTA entered into agreements with jurisdictions for various projects. The payments of the intergovernmental agreements receivables are not expected to be received within the next fiscal year. The outstanding balances of the agreements as of June 30, 2022 are as follows:

Jurisdiction	Agreement number	Amount
City of Hesperia	C12219	\$ 11,257,442
City of Highland	18-1001978	4,392,094
City of Fontana	19-1002191	2,851,815
City of Ontario	17-1001704	2,796,926
City of Upland	17-1001720	16,349
City of Upland	17-1001721	161,381
City of Montclair	17-1001719	1,907,426
		\$ 23,383,433

Per Agreement No. C12219 with the City of Hesperia for the Ranchero Road Interchange Project, SBCTA will lend the City's remaining balance of project costs, estimated at \$23,158,448 if the City is unable to pay at the completion of the project. On June 6, 2018, SBCTA and the City of Hesperia entered into an agreement (17-1001629), in the amount of \$18,762,403 that superseded the agreement terms of C12219. Per Agreement No. 17-1001629, the City of Hesperia will pay SBCTA one-tenth of the original agreement amount with the first payment due on March 15, 2019 plus accrued interest for the period preceding the annual payment due date. Subsequent payments will be made annually and if the City fails to make the annual payment, SBCTA is authorized to withhold the City's Measure I local street funds and apply the amounts towards the agreement. The outstanding balance of the agreement as of June 30, 2022 is \$11,257,442.

Per Agreement No. 18-1001978, which superseded Agreement No. 16-1001330, with the City of Highland, SBCTA entered into a 2010-2040 Measure I Valley Freeway Interchange Program term loan agreement for the State Route 210 (SR 210) Base Line Interchange Project. Per Article 2.2, SBCTA is authorized to withhold Valley Major Street Program – Arterial Sub-Program funds available to the City to pay the City's share of costs. Withholding amount equals to the note receivable amount and it is recorded as intergovernmental payable in the 2010-2040 Measure I fund. The agreement will not exceed the amount of \$9,682,383, which is two-thirds of the estimated local share of project costs. The outstanding agreement balance as of June 30, 2022 is \$4,392,094.

Per Agreement No. 16-1001429 with Local Agency Formation Commission (LAFCO), the cost of renovations to Unit 150 at the Depot will be paid by the tenant over five years commencing July 24, 2017. The agreement amount of \$168,967 was based on improvement costs incurred in Fiscal Year 2016/2017. The outstanding agreement balance as of June 30, 2022 is \$0.

Per Cooperative Agreement No. 19-1002225 with the City of Fontana, SBCTA entered into a 2010-2040 Measure I Valley Freeway Interchange Program term loan agreement for the I-15 Duncan Canyon Road Interchange Project. Per Agreement No. 19-1002191, the City of Fontana will pay SBCTA one-tenth of the original agreement amount with the first payment due on March 15, 2020. Subsequent payments will be made annually and if the City fails to make the annual payment, SBCTA is authorized to withhold the City's Measure I Local Street Program Pass-Through funds and apply the amounts towards the agreement. The agreement will not exceed the amount of \$4,074,021. The outstanding agreement balance as of June 30, 2022 is \$2,851,815.

Notes to the Financial Statements June 30, 2022

Per Cooperative Agreement No. 17-1001704 with the City of Ontario, SBCTA entered into a 2010-2040 Measure I Valley Freeway Interchange Program term loan agreement for the Fourth Street Undercrossing Project. Per Article 2.2, SBCTA is authorized to withhold Valley Major Street Program – Arterial Sub-Program funds available to the City to pay the City's share of costs. Withholding amount equals to the note receivable amount and it is recorded as intergovernmental payable in the 2010-2040 Measure I fund. The agreement will not exceed the amount of \$6,383,764, which is two-thirds of the estimated local share of project costs. The outstanding agreement balance as of June 30, 2022 is \$2,796,926.

Per Cooperative Agreement No. 17-1001720 with the City of Upland, SBCTA entered into a 2010-2040 Measure I Valley Freeway Interchange Program term loan agreement for the I-10 Monte Vista Interchange Project. Per Article 2.2, SBCTA is authorized to withhold Valley Major Street Program – Arterial Sub-Program funds available to the City to pay the City's share of costs. Withholding amount equals to the note receivable amount and it is recorded as intergovernmental payable in the 2010-2040 Measure I fund. The agreement will not exceed the amount of \$1,405,281, which is two-thirds of the estimated local share of project costs. The outstanding agreement balance as of June 30, 2022 is \$16,349.

Per Cooperative Agreement No. 17-1001721 with the City of Upland, SBCTA entered into a 2010-2040 Measure I Valley Freeway Interchange Program term loan agreement for the I-10 Euclid Interchange Project. Per Article 2.2, SBCTA is authorized to withhold Valley Major Street Program – Arterial Sub-Program funds available to the City to pay the City's share of costs. Withholding amount equals to the note receivable amount and it is recorded as intergovernmental payable in the 2010-2040 Measure I fund. The agreement will not exceed the amount of \$624,591, which is two-thirds of the estimated local share of project costs. The outstanding agreement balance as of June 30, 2022 is \$161,381.

Per Cooperative Agreement No. 17-1001719 with the City of Montclair, SBCTA entered into a 2010-2040 Measure I Valley Freeway Interchange Program term loan agreement for the I-10 Monte Vista Interchange Project. Per Article 2.2, SBCTA is authorized to withhold Valley Major Street Program – Arterial Sub-Program funds first and then Local Street Program Pass-Through funds available to the City to pay the City's share of costs. Withholding amount equals to the note receivable amount and it is recorded as intergovernmental payable in the 2010-2040 Measure I fund. The agreement will not exceed the amount of \$3,897,667, which is two-thirds of the estimated local share of project costs. The outstanding agreement balance as of June 30, 2022 is \$1,907,426.

Per Cooperative Agreement No. 16-1001481 with the City of Victorville, SBCTA entered into a 2010-2040 Measure I Victor Valley Major Local Highways Program term loan agreement for the Green Tree Boulevard Extension Project. Per Article 2.2, the City is authorized to borrow Victor Valley Major Local Highway Program funds available to the City to pay the City's share of costs. Borrowed amount equals to the note receivable amount and it is recorded as intergovernmental payable in the 2010-2040 Measure I fund. The agreement will not exceed the amount of \$13,258,995, which is two-thirds of the estimated local share of project costs. SBCTA does not anticipate an agreement balance until Fiscal Year 2022/2023. The outstanding agreement balance as of June 30, 2022 is \$0.

Notes to the Financial Statements June 30, 2022

# 7. CAPITAL ASSETS

Capital assets activity for the fiscal year ended June 30, 2022, were as follows:

	Balance							Balance
<b>Governmental Activities</b>		une 30, 2021		Additions	Deletions		June 30, 2022	
Capital assets, not depreciated								
Land	\$	67,994,332	\$	-	\$	-	\$	67,994,332
Construction in progress		280,391,944		88,151,162				368,543,106
Total capital assets, not depreciated	\$	348,386,276	\$	88,151,162	\$	-	\$	436,537,438
Capital assets being depreciated:								
Buildings and building improvements		10,620,860	\$	-	\$	-	\$	10,620,860
Improvements to land		16,923,102		-		-		16,923,102
Infrastructure		23,152,124		-		-		23,152,124
Equipment, furniture, software and vehicles		5,927,158		15,431		-		5,942,589
Total capital assets, depreciated		56,623,244		15,431		-		56,638,675
Less accumulated depreciation for:								
Buildings and building improvements	\$	(3,050,646)	\$	(348,153)	\$	-	\$	(3,398,799)
Improvements to land		(4,205,534)		(1,138,561)		-		(5,344,095)
Infrastructure		(4,521,438)		(633,752)		-		(5,155,190)
Equipment, furniture, software, and vehicles		(4,924,561)		(230,481)		-		(5,155,042)
Total accumulated depreciation		(16,702,179)		(2,350,947)		-		(19,053,126)
Total capital assets, depreciated		39,921,065		(2,335,516)		-		37,585,549
Total capital assets, net	\$	388,307,341	\$	85,815,646	\$	_	\$	474,122,987

Depreciation expense was charged to programs/functions of the government as follows:

# **Governmental activities:**

General government	\$ 461,321
Environment and energy conservation	58,083
Transit	1,831,543
Total depreciation expense - governmental activities	\$ 2,350,947

Construction in Progress consists of the following projects:

	Governmental				
Prjoects		Activities			
Redlands passenger rail project	\$	179,720,836			
Control Point Lilac to control point Rancho double track		1,857,245			
Zero emmission multimodal unit		17,354,717			
Ontario International Airport tunnel		7,719,513			
I-10 corridor express lanes contract 1		149,164,955			
I-10 corridor express lanes contract2A		2,293,549			
I-15 corridor express lanes contract 1		10,432,291			
	\$	368,543,106			

Notes to the Financial Statements June 30, 2022

#### 8. SHORT TERM LIABILITIES

On October 8, 2021 SBCTA issued commercial paper for \$26,344,000 at 0.11% interest rate to cash flow for the Mount Vernon Viaduct Project. The commercial paper was issued for 90 days, due on January 6, 2022. On January 6, 2022 commercial paper \$26,350,000 at 0.12% interest rate was rolled over for a new 90 day term, due on April 6, 2022. On March 10, 2022 \$23,495,394 was paid to the trustee to pay off a portion of the outstanding commercial paper and earned \$2,418 of interest before the due date. On April 6, 2022 \$2,865,000 at 0.70% interest rate was rolled over for a 45 day term, due on May 20, 2022. The issuance amount was repaid in full on May 20, 2022 from Federal Highway funds. The total interest of \$17,360 was paid from Federal Highway funds.

# 9. LONG-TERM LIABILITIES

The following is a summary of the changes in long-term debt and other liabilities for the year ended June 30, 2022:

	Balance			Balance	Due within
Governmental activities	June 30, 2021	Additions	Deletions	June 30, 2022	One Year
Long-term debt					
Revenue bonds payable	\$ 179,435,000	\$ 60,050,000	\$ 78,870,000	\$ 160,615,000	\$ 5,570,000
Unamortized premium on					
revenue bonds payable	10,686,622	13,108,295	5,439,857	18,355,060	1,777,302
Total long-term debt	190,121,622	73,158,295	84,309,857	178,970,060	7,347,302
Other liabilities					
Compensated absences	1,869,127	466,937	241,223	2,094,841	182,892
Net pension liability	20,632,660	-	12,762,149	7,870,511	-
Advance expenditure agreements	24,053,000	900,000		24,953,000	20,853,000
Total other liabilities	46,554,787	1,366,937	13,003,372	34,918,352	21,035,892
Total long-term debt and					
other liabilities, net	\$ 236,676,409	\$ 74,525,232	\$ 97,313,229	\$ 213,888,412	\$ 28,383,194
<b>Business-type activities</b>					
Long-term debt					
TIFIA Loan (Direct Borrowing)	\$ -	\$ 61,422,896	\$ -	\$ 61,422,896	\$ -
Total long-term debt and					
other liabilities, net	\$ -	\$ 61,422,896	<u>\$</u>	\$ 61,422,896	<u>\$</u>

The general fund, certain Measure I funds, Local Transportation fund, Council of Government fund, State funding such as Planning, Programming and Monitoring, and Service Authority for Freeway Emergencies fund are used to liquidate pension liabilities and compensated absences. The advance expenditure agreements are funded with measure I freeway funds.

Notes to the Financial Statements June 30, 2022

### **Sales Tax Revenue Obligations**

SBCTA has pledged a portion of future sales tax revenue bonds through the maturity dates of the issued sales tax revenue bonds. Principal and interest payments during the fiscal year ended June 30, 2022 of \$8,844,182, represents 3.51% of total applicable sales tax revenue, which was \$252,227,712. The future maturities of sales tax revenue bonds payable are as follows:

Year Ending, June 30,	Principal		Interest		 Total
2023	\$	5,570,000	\$	7,676,913	\$ 13,246,913
2024		5,990,000		7,398,413	13,388,413
2025		6,335,000		7,098,913	13,433,913
2026		6,655,000		6,782,163	13,437,163
2027		6,985,000		6,449,413	13,434,413
2028-2032		40,525,000		26,645,815	67,170,815
2033-2037		51,570,000		15,602,477	67,172,477
2038-2040		36,985,000		3,322,064	40,307,064
	\$	160,615,000	\$	80,976,171	\$ 241,591,171

### Sales Tax Revenue Bonds of 2014, Series A

The sales tax revenue bonds of \$102,785,000 are tax exempt and were issued by the San Bernardino County Transportation Authority on March 18, 2014. The bonds are limited obligations of the Authority secured by a pledge of the Sales Tax Revenues of only amounts collected on account of the sales tax on and after April 1, 2010, less certain administrative fees paid to the California Department of Tax and Fee Administration in connection with the collection and disbursement of the sales tax. The bonds are subject to mandatory sinking fund redemption starting in Fiscal Year 2035 prior to maturity of the bonds. In the event of default, there is no provision for acceleration or increase in the interest rate. However, the trustee has the right to apply all revenues and other funds towards the debt.

Interest is payable semiannually on March 1<sup>st</sup> and September 1<sup>st</sup> of each year at rates of interest ranging from 3% to 5% and yield rates ranging from 0.40% to 3.85%. Principal payments on the bonds began on March 1, 2015 and are due each year thereafter through 2040 ranging from \$755,000 to \$9,685,000. The range of annual debt service payments is from \$4.692,922 to \$10,130,963.

The debt maturities for the 2014 sales tax revenue bonds payable included in the governmental activities are as follows:

Year Ending, June 30,	Principal		Interest		Total
2023	\$	2,450,000	\$	4,771,813	\$ 7,221,813
2024		2,715,000		4,649,313	7,364,313
2025		3,000,000		4,513,563	7,513,563
2026		3,295,000		4,363,563	7,658,563
2027		3,615,000		4,198,813	7,813,813
2028-2032		23,545,000		17,930,815	41,475,815
2033-2037		34,700,000		11,131,477	45,831,477
2038-2040		27,245,000		2,548,464	29,793,464
	\$	100,565,000	\$	54,107,821	\$ 154,672,821

Notes to the Financial Statements June 30, 2022

### Sales Tax Revenue Bonds of 2022, Series A

The sales tax revenue refunding bonds of \$60,050,000 with a premium of \$13,108,295, are tax exempt and were issued by the San Bernardino County Transportation Authority on March 1, 2022 to refund the Sales Tax Revenue Bonds of 2012, Series A. The bonds are limited obligations of the Authority secured by a pledge of the Sales Tax Revenues of only amounts collected on account of the sales tax on and after April 1, 2010, less certain administrative fees paid to the California Department of Tax and Fee Administration in connection with the collection and disbursement of the sales tax.

Proceeds from the Sales Tax Revenue Bonds of 2022, Series A were used to pay in full the outstanding principal balance of the Sales Tax Revenue Bonds of 2012, Series A. In addition to the funds received, SBCTA used \$5,594,998 cash on hand with the fiscal agent to fund the redemption of the Sales Tax Revenue Bonds of 2012, Series A. The refunding reduced debt service payments by \$28,512,194 over the next eighteen years resulting in an economic gain of \$12,199,315. The refunding resulted in a gain in the amount of \$2,532,783 and is reported as a deferred inflow of resources (less current year amortization of \$70,879). The deferred gain will be amortized through 2040.

Interest is payable semiannually on March 1<sup>st</sup> and September 1<sup>st</sup> of each year at rates of interest ranging from 4% to 5% and yield rates ranging from 0.67% to 2.15%. Principal payments on the bonds will begin on March 1, 2023 and are due each year thereafter through 2040 ranging from \$3,120,000 to \$3,405,000. The range of annual debt service ranges from \$3,302,000 to \$6,025,100.

The debt maturities for the 2022 sales tax revenue bonds payable included in the governmental activities are as follows:

Year Ending, June 30,	Principal		Interest		 Total
2023	\$	3,120,000	\$	2,905,100	\$ 6,025,100
2024		3,275,000		2,749,100	6,024,100
2025		3,335,000		2,585,350	5,920,350
2026		3,360,000		2,418,600	5,778,600
2027		3,370,000		2,250,600	5,620,600
2028-2032		16,980,000		8,715,000	25,695,000
2033-2037		16,870,000		4,471,000	21,341,000
2038-2040		9,740,000		773,600	 10,513,600
	\$	60,050,000	\$	26,868,350	\$ 86,918,350

Financial covenant compliance for sales tax revenue bonds is illustrated below:

Sales Tax Revenue		Debt
Fiscal Year Ended	Maximum Annual	Coverage
June 30, 2022	Debt Service	Ratio
\$252,227,712	\$16,156,063	15.61 X

Notes to the Financial Statements June 30, 2022

## Transportation Infrastructure Finance Innovation Act (TIFIA) Loan Agreement for the I-10 Corridor Contract 1 Project (Direct Borrowing)

SBCTA executed a new TIFIA loan agreement for up to \$225 million on June 17, 2021 and terminated the original agreement dated April 26, 2019, which had not been drawn upon to mainly secure a lower interest rate. The proceeds will finance a portion of the costs for the I-10 Corridor Contract 1 project. During construction and for a period of up to five years following substantial completion, interest is compounded semiannually on June 30 and December 31 of the year following initial disbursement and added to the initial TIFIA loan. The TIFIA loan requires mandatory debt service payments at a minimum and scheduled debt service payments to the extent additional funds are available. TIFIA debt service payments are expected to commence on December 31, 2027, which is five years after substantial completion of the I-10 Corridor Contract 1 project through December 31, 2057.

The interest rate of the TIFIA loan is set at 2.17% (reduced from the interest rate of 2.93% in the original terminated agreement). In the event the TIFIA loan would entered into a Development Default or Project Abandonment, the interest rate will be that of 2.17% plus 200 basis points (4.17%) until the Development Default is cure or the outstanding TIFIA loan balance has been irrevocably paid in full in cash. During 2022, the first draw date commenced in February 2022. The total amount drawn as of June 30 was \$61,422,896, with compounded interest of \$350,423.

A Senior Debt Service Coverage Ratio of at least 1.35 in each calculation period (which currently there is no senior debt), a Second Lien Debt Service Coverage Ratio of at least 1.25 in each calculation period, and 100% of the Annual Debt Service in such Fiscal Year plus required amounts to fund the reserves starting the month after the substantial completion date will constitute the Coverage Ratio Test. In the event of six consecutive violations of the coverage ratio test, the amounts in the sweep fund reserve and residual fund shall be used to prepay the debt to bring the metrics in line with the rate coverage requirements.

Current costs related to the I-10 Corridor Contract 1 are reflected as construction in progress and will be capitalized among various asset categories upon substantial completion.

The TIFIA Bond is a Second Lien Obligation per the Second Supplemental Indenture to the Toll Revenue Bond indenture, dated June 1, 2021 (I-10 Corridor Contract 1 Project). The credit rating on the TIFIA loan is BBB- (DBRS and KBRA).

Pursuant to the I-10 Corridor Contract 1 project toll indenture, SBCTA will establish the following to support the I-10 Corridor Contract 1 project:

- An estimated \$15.4 million TIFIA loan reserve from anticipated net toll revenues.
- Measure I investments will be provided until the year 2040 up to cumulative total of \$93 million to support Operation & Maintenance (O&M) expenses, lifecycle expenses; deposit to the TIFIA Debt Service Reserve Account and Measure I Cash Supplement Payments estimated to be from \$2 million and \$46 million, depending on the actual toll revenues received through 2040.
- O&M reserves of \$4.1 million funded with Measure I loan proceeds. The reserve will increase to \$11.5 million in 2063 funded from toll revenues.
- Sweep fund of \$10 million required by June 2026 to be funded from toll revenue to support debt service.
- Subordinate bonds debt service reserve of up to \$14.9 million, with an initial deposit of \$10 million due by June 30, 2027.

Notes to the Financial Statements June 30, 2022

If an event of default, SBCTA shall notify the trustee immediately. The trustee shall make payments of outstanding amounts as detailed in the master indenture that includes payment of fees to the trustee, payment of operation and maintenance expenses, accrued and unpaid interest, and unpaid principal due (including amounts for seniorlien obligations, second lien obligations, and subordinate obligations) as they apply at the time of default.

### **Toll Revenue Bonds**

In April 2019, SBCTA issued the Toll revenue bond (I-10 Corridor Contract 1 project toll revenue indenture) which is secured by a second lien on the trust future toll revenue with a commitment amount of \$93 million of Measure I funds until the year 2040. In the event of default, bankruptcy, or springing lien event, the trust estate shall be under the control of and applied by the Trustee but there shall be no right of acceleration with respect to the obligations.

### **Conduit Debt**

Beginning in October 2013, SBCTA issued bonds for the Property Assessed Clean Energy Program. The third party, property owners, assumes sole responsibility for repayment of the debt, and SBCTA has no obligation for the repayment of the bonds. The outstanding balance as of June 30, 2022 is \$76,237,837.

### **Advance Expenditure Agreements**

Policy No. 40002, Valley Project Advancement (PA) and Advance Expenditure (AE) Processes-Measure I 2010-2040 Strategic Plan, was adopted by Board on April 1, 2009. The policy delineates requirements for AE to enable the local jurisdictions to advance funding for development and construction of freeway interchange and grade separation projects and receive reimbursement from Measure I as funds become available. One of the requirements is the freeway interchange project must be on the top ten prioritization list approved by the SBCTA Board. Interchanges in the 11-20 priority range may be eligible for an AE agreement on an exception basis, with the required financial plan. Reimbursement for these exception interchanges shall be based on the chronological order of expenditure, following reimbursement for all active top 10 interchanges. In general, SBCTA will complete reimbursement for a freeway interchange or grade separation project in its entirety prior to allocation of funds to construction of a project of lower priority on the freeway interchange or grade separation prioritization list. Additionally, Policy No. 40017, Rural Mountain/Desert Subareas Major Local Highways (MDMLH) Program Measure I 2010-2040 Strategic Plan, allows local jurisdictions in the Rural Mountain/Desert Subareas to advance funding for local priority projects and receive reimbursement from Measure I as funds become available.

The following four agreements are currently approved:

Per AE Agreement No. 00-1000892, SBCTA agrees to reimburse the City of Rancho Cucamonga up to \$20,853,000 for interchange improvement at I-15 and Base Line Road. This project is seventh on the interchange priority list and the outstanding amount as of June 30, 2022 is \$20,853,000.

Per AE Agreement No. 19-1002192, SBCTA agrees to reimburse the City of Big Bear Lake up to \$3,200,000 for the Moonridge Road Improvement Project. The outstanding amount as of June 30, 2022 is \$3,200,000.

Per AE Agreement No. 22-1002711, SBCTA agrees to reimburse San Bernardino County up to \$900,000 for the Needles Highway, Segment 1C Project. The outstanding amount as of June 30, 2022 is \$900,000.

Notes to the Financial Statements June 30, 2022

The outstanding balances for advance expenditure agreements as of June 30, 2022 are as follows:

Jurisdiction	Agreement number	Amount
City of Rancho Cucamonga	00-1000892	\$ 20,853,000
City of Big Bear Lake	19-1002192	3,200,000
County of San Bernardino	22-1002711	900,000
		\$ 24,953,000

### Rebatable Arbitrage

SBCTA is obligated to calculate arbitrage rebates on all existing sales tax revenue obligations. There was no rebatable arbitrage liability.

### 10. DEFERRED INFLOWS OF RESOURCES

The outstanding balances for deferred inflows of resources as of June 30, 2022 are as follows:

	Balance			Balance
Governmental activities	June 30, 2021	Additions	Deletions	June 30, 2022
Deferred inflows related to bond refunding	\$ -	\$ 2,532,783	\$ 70,879	\$ 2,461,904
Deferred inflows related to net pension liability	1,853,290	7,690,218		9,543,508
Total deferred inflows of resources	\$ 1,853,290	\$ 10,223,001	\$ 70,879	\$12,005,412

### 11. PENSION OBLIGATIONS

### Combined Table of Pension Expense and Deferred Outflows/Inflows of Resources

	Deferred Outflows		Deferred Inflows	
	of l	Resources	of?	Resources
Differences between expected and actual experience	\$	474,750	\$	46,995
Changes in actuarial assumptions		1,878,780		-
Net differences between projected and actual earnings on				
pension plan investments		-		8,226,031
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		2,000,867		1,270,482
Employer contributions paid subsequent to measurement date		3,428,495		-
Total	\$	7,782,892	\$	9,543,508

As of June 30, 2022 combined pension expense (including deferred outflows of resources) is \$3,428,495 and the net pension liability is \$7,870,511.

Notes to the Financial Statements June 30, 2022

### San Bernardino County Employees Retirement Association (SBCERA)

### Plan Description

SBCTA participates in the San Bernardino County Employees' Retirement Association (SBCERA) pension plan - a cost-sharing multiple-employer defined benefit pension plan (the Plan). SBCERA administers the Plan which provides benefits for two membership classifications, General and Safety, and those benefits are tiered based upon date of SBCERA membership. Safety membership is extended to those involved in active law enforcement and fire suppression. All other members are classified as General members. Generally, those who become members prior to January 1, 2013 are Tier 1 members. All other members are Tier 2. Employees who are appointed to a regular position, whose service is greater than fifty percent of the full standard of hours required is an eligible member of SBCERA, and are provided with pension benefits pursuant to the Plan requirements.

Pension costs are categorized as fringe costs. Fringe costs are allocated on a monthly basis to funds that are charged salary expense. Fringe costs are funded with certain Measure I funds, Local Transportation Fund, Council of Government fund, and Service Authority for Freeway Emergencies.

The Plan operates under the provisions of the California County Employees' Retirement Law of 1937 (CERL), the California Public Employees' Pension Reform Act of 2013 (PEPRA), and the regulations, procedures and policies adopted by SBCERA's Board of Retirement (SBCERA Board). The Plan's authority to establish and amend the benefit terms are set by the CERL and PEPRA, and may be amended by the California state legislature and in some cases require approval by the County of San Bernardino Board of Supervisors and/or the SBCERA Board. SBCERA is a tax qualified plan under Section 401(a) of the Internal Revenue Code.

SBCERA is a legally separate entity from SBCTA, not a component unit, and there is no financial interdependency with the County of San Bernardino. For these reasons, SBCTA's annual comprehensive financial report excludes the SBCERA pension plan as of the measurement date. SBCERA publishes its own annual comprehensive financial report that includes its financial statements and required supplementary information, that can be obtained by writing SBCERA at 348 W. Hospitality Lane, Third Floor, San Bernardino, CA 92415-0014, or visiting the website at: www.SBCERA.org.

### Benefits Provided

SBCERA provides retirement, disability, death and survivor benefits. The CERL and PEPRA establish benefit terms. Retirement benefits are calculated on the basis of age, average final compensation and service credit as follows:

	General-Tier 1	General-Tier 2
Final average compensation	Highest 12 months	Highest 36 months
Normal retirement age	Age 59	Age 59
Early retirement: Years of service	Age 70 any years, 10 years age 50,	Age 70 any years, 5 years age 52
required and/or age eligible for	30 years any age	N/A
Benefit percent per year of service	2% per year of final average	2.5% per year of final
for normal retirement age	compensation for every year	averagecompensation for
	of service credit	every year of service credit
Benefit adjustments	Reduced before age 55, increased after 55 up to age 65	Reduced before age 67
Final average compensation	Government Code section 31676.15	Government Code section 7522.1
limitation	Internal Revenue Code section	
	401(a)(17)	

Notes to the Financial Statements June 30, 2022

An automatic cost of living adjustment is provided to benefit recipients based on changes in the local region Consumer Price Index (CPI) up to a maximum of 2% per year. Any increase greater than 2% is banked and may be used in years where the CPI is less than 2%. There is a one-time 7% increase at retirement for members hired before August 19, 1975. The Plan also provides disability and death benefits to eligible members and their beneficiaries, respectively. For retired members, the death benefit is determined by the retirement benefit option chosen. For all other members, the beneficiary is entitled to benefits based on the members years of service or if the death was caused by employment. General members are also eligible for survivor benefits which are payable upon a member's death.

### **Contributions**

Participating employers and active members are required by statute to contribute a percentage of covered salary to the Plan. This requirement is pursuant to Government Code sections 31453.5 and 31454, for participating employers and Government Code sections 31621.6, 31639.25 and 7522.30 for active members. The contribution requirements are established and may be amended by the SBCERA Board pursuant to Article 1 of the CERL, which is consistent with the Plan's actuarial funding policy.

The contribution rates are adopted yearly, based on an annual actuarial valuation, conducted by an independent actuary, that requires actuarial assumptions with regard to mortality, expected future service (including age at entry into the Plan, if applicable and tier), and compensation increases of the members and beneficiaries. The combined active member and employer contribution rates are expected to finance the costs of benefits for employees that are allocated during the year, with an additional amount to finance any unfunded accrued liability. Participating employers may pay a portion of the active members' contributions through negotiations and bargaining agreements.

Employee contribution rates for the fiscal year ended June 30, 2022 ranged between 12.30% and 15.14% for Tier 1 General members, and 9.10% for Tier 2 General members.

Employer contribution rates for the year ended June 30, 2022, are as follows:

	Employer		Paid by Employer for Employee		
	Contribution Rates		Employee Cont	tribution Rates	
_	<u>Tier 1</u>	Tier 2	Tier 1	Tier 2	
Actuarially determined required					
contribution for general members	36.49%	33.34%	100%	0%	

The required employer contributions and the amount paid to SBCERA by SBCTA for the year ended June 30, 2022, were \$3,423,807.

### Net Pension Liability

At June 30, 2021, SBCTA reported a net pension liability of \$7,856,029 for its proportionate share of the SBCERA's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2021. The SBCERA's publicly available financial report provides details on the change in the net pension liability.

SBCTA's proportion of the net pension liability was based on SBCTA's contributions received by SBCERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021, relative to the total employer contributions received from all of SBCERA's participating employers. At June 30, 2021, SBCTA's proportion was 0.596%, which was an increase of 0.082% from its proportion measured as of June 30, 2020.

Notes to the Financial Statements June 30, 2022

### Pension Expense and Deferred Outflows/Inflows of Resources

For the year ended June 30, 2022, SBCTA recognized a pension expense (excluding deferred outflows of resources) of \$1,001,928, for its proportionate share of SBCERA's pension expense. At June 30, 2022, SBCTA reported its proportionate share of deferred outflows of resources and deferred inflows of resources related to pensions, from the following sources:

	Deferred Outflows		Deferred Inflows	
	of	Resources	of	Resources
Differences between expected and actual experience	\$	473,125	\$	46,995
Changes in actuarial assumptions		1,878,780		-
Net differences between projected and actual earnings on				
pension plan investments		-		8,213,389
Changes in proportion and differences between employer				
contributions and proportionate share of contributions		2,000,867		1,270,482
Employer contributions paid to SBCERA subsequent to				
the measurement date		3,423,807		-
Total	\$	7,776,579	\$	9,530,866

The \$3,423,807 reported as deferred outflows of resources related to pensions resulting from SBCTA's contributions to SBCERA subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SBCERA pensions will be recognized in pension expense as follows:

2023	\$ (10,507,673)
2024	3,768,044
2025	708,900
2026	38,383
2027	811,546
2028	2,707
	\$ (5,178,093)

### Actuarial assumptions and methods

The significant actuarial assumptions and methods used to measure the total pension liability are as follows:

Actuarial valuation date Actuarial cost method	June 30, 2021 Entry age actuarial cost
Amortization method	Level percent of payroll (3.25% payroll growth
	assumed)
Investment rate of return	7.25%
Inflation	3.00%
Projected Salary increases	General: 4.50% to 14.50%
Cost of Living Adjustments	Consumer price index with a 2.00% maximum
Administrative Expenses	0.70% of payroll

Notes to the Financial Statements June 30, 2022

Post-retirement mortality is based on the Pub-2010 Amount-Weighted Above-Median Mortality Table (separate tables for males and females), projected generationally with the two-dimensional mortality improvement scale MP-2019.

The long-term expected rate of return on pension plan investments is 7.25%. SBCERA's actuary prepares an analysis of the long-term expected rate of return on a triennial basis using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, by adding expected inflation and subtracting expected investment expenses and a risk margin.

The target allocations (approved by the SBCERA Board) and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before deducting investment expenses, used in the derivation of the long-term expected investment rate of return assumptions are summarized in the following table:

SBCERA's Long-Term Expected Real Rate of Return, As of June 30, 2020 Valuation Date

Asset Class		Target Allocation	Long-Term Expected Real Rate of Return (Arithmetic)
Large Cap U.S. Equity	Domestic Common and Preferred		· · · · · · · · · · · · · · · · · · ·
	Stock	11.00%	5.42%
Small Cap U.S. Equity	Domestic Common and Preferred		
	Stock	2.00%	6.21%
Developed International Equity	Foreign Common and Preferred Stock	9.00%	6.50%
Emerging Market Equity	Foreign Common and Preferred Stock	6.00%	8.80%
U.S. Core Fixed Income	U.S. Government and		
	Agency/Corporate Bonds	2.00%	1.13%
High Yield/Credit Strategies	Corporate Bonds/Foreign Bonds	13.00%	3.40%
Global Core Fixed Income	Foreign Bonds	1.00%	-0.04%
Emerging Market Debt	Emerging Market Debt	8.00%	3.44%
Real Estate	Real Estate	3.50%	4.57%
Cash & Equivalents	Short-Term Cash Investment Funds	2.00%	-0.03%
Value Added Real Estate	Real Estate	3.50%	6.53%
International Credit	Foreign Alternatives	11.00%	5.89%
Absolute Return	Domestic Alternatives/Foreign		
	Alternatives	7.00%	3.69%
Real Assets	Domestic Alternatives/Foreign		
	Alternatives	5.00%	10.64%
Private Equity	Domestic Alternatives/Foreign		
	Alternatives	16.00%	10.70%
Total		100.00%	

### Changes in Assumptions

The assumptions for June 30, 2021 valuation included inflation increasing from 2.75% to 3.00% and administrative expense decreasing from 0.85% to 0.70% of payroll.

Notes to the Financial Statements June 30, 2022

#### Discount rate

The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to determine the discount rate assumed that employee and employer contributions will be made based on the actuarially determined rates based on the SBCERA Board's funding policy, which establishes the contractually required rate based on statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of SBCTA's proportionate share of the SBCERA net pension liability to changes in the discount rate

The following table presents SBCTA's proportionate share of the net pension liability calculated using the discount rate of 7.25%, as well as what SBCTA's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

### Sensitivity of Net Pension Liability to Changes in the Discount Rate

	1.00%	Current	1.00%
	Decrease (6.25%)	Discount Rate (7.25%)	Increase (8.25%)
SBCTA's proportionate share of the			
net pension liability	\$ 16,719,645	\$ 7,856,029	\$ 604,474

### Pension plan fiduciary net position

Detailed information about the SBCERA's fiduciary net position is available in a separately issued SBCERA annual comprehensive financial report. That report may be obtained on the Internet at <a href="https://www.SBCERA.org">www.SBCERA.org</a>; by writing to SBCERA at 348 W. Hospitality Lane, Third Floor, San Bernardino, CA 92415; or by calling (909) 885-7980 or (877) 722-3721.

### California Public Employees' Retirement System (PERS)

### Plan Description

SBCTA contributed to the California Public Employees' Retirement System (PERS), a cost-sharing multiple employer defined benefit pension plan. The plan is part of the Inactive Agency Risk Pool. PERS provides retirement, disability benefits, and death benefits to plan members and beneficiaries. The plan includes two retirees from SBCTA. PERS acts as a common investment and administrative agent for participating entities within the State of California. PERS issues a publicly available financial report that includes financial statements and required supplementary information for the cost sharing plans that are administered by PERS. Copies of PERS' annual financial report may be obtained from its executive office at 400 "P" Street, Sacramento, CA 95814.

### **Benefits Provided**

PERS provides retirement, disability, death and survivor benefits. The CERL and PEPRA establish benefit terms. Retirement benefits are calculated on the basis of age, average final compensation and service credit.

Notes to the Financial Statements June 30, 2022

### **Contributions**

Section 20814(c) of the California Public Employees' Retirement Law (PERL) requires that the employer contributions for all public employers be determined on an annual basis by the actuary and shall be effective on the July 1 following notice of a change in the contribution amount. The total plan contributions are determined through the PERS' annual actuarial valuation process. For public agency cost-sharing plans covered by either the Miscellaneous or Safety risk pools, the Plan's actuarially determined contribution is based on the estimated amount necessary to pay the Plan's allocated share of the risk pool's costs related to any unfunded accrued liability. There are no active employees in this plan; therefore no employee contributions were made during the measurement period ended June 30, 2021.

The required employer contributions and the amount paid to PERS by SBCTA for the year ended June 30, 2022, was \$0 toward the payment of unfunded accrued liability.

### Pension Liability

At June 30, 2022 SBCTA reported a net pension liability of \$14,482 for its proportionate share of the PERS net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of June 30, 2021.

### Pension Expense and Deferred Outflows/Inflows of Resources

For the year ended June 30, 2022, SBCTA recognized pension expense (excluding deferred outflows of resources) of \$1,133, for its proportionate share of PERS' pension expense. At June 30, 2022, SBCTA reported its proportionate share of deferred outflows of resources and deferred inflows of resources related to pensions, from the following sources:

	 ed Outflows esources	 red Intflows Resources
Differences between expected and actual experience	\$ 1,624	\$ -
Net differences between projected and actual earnings on		
pension plan investments	-	12,642
Employer contributions paid to PERS subsequent to		
the measurement date	 4,688	 
Total	\$ 6,312	\$ 12,642

The \$4,688 reported as deferred outflows of resources related to pensions resulting from SBCTA's contributions to PERS subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ended June 30, 2023.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to PERS pensions will be recognized in pension expense as follows:

2023	\$ (3,503)
2024	(4,084)
2025	(3,483)
2026	52
	\$ (11,018)

Notes to the Financial Statements
June 30, 2022

At June 30, 2021, SBCTA's proportion was 0.000763% which was an increase of 0.000233% from its proportion measured as of June 30, 2020. This was based on inactive status of the program.

### Actuarial assumptions and methods

The significant actuarial assumptions and methods used to measure the total pension liability are as follows:

Actuarial valuation date June 30, 2020 Actuarial cost method Entry age normal

Amortization method Level percent of payroll (2.50% payroll growth assumed)

Investment rate of return 7.15% Inflation 2.50%

Projected Salary increases Varies by entry age and service

The table below reflects long-term expected real rate of return by asset class. The rate of return was calculated using the capital market assumptions applied to determine the discount rate and asset allocation. These geometric rates of return are net of administrative expenses.

Asset Class	Allocation	Years 1-10 <sup>1</sup>	Years 11+ <sup>2</sup>
Global Equity	50.00%	4.80%	5.98%
Global Fixed Income	28.00%	1.00%	2.62%
Inflation Assets	0.00%	0.77%	1.81%
Private Equity	8.00%	6.30%	7.23%
Real Estate	13.00%	3.75%	4.93%
Liquidity	1.00%	0.00%	-0.92%
Total	100.00%		

<sup>(1)</sup> An expected inflation rate of 2% was used

### Sensitivity of SBCTA's proportionate share of the PERS net pension liability to changes in the discount rate

The following table presents SBCTA's proportionate share of the net pension liability calculated using the discount rate of 7.15%, as well as what SBCTA's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.15%) or 1-percentage-point higher (8.15%) than the current rate:

### Sensitivity of Net Pension Liability to Changes in the Discount Rate

	1.00%	Current	1.00%
	Decrease	Discount Rate	Increase
	(6.15%)	(7.15%)	(8.15%)
SBCTA's proportionate share of the			
net pension liability	\$ 34,586	\$ 14,482	\$ (2)

### Pension plan fiduciary net position

Detailed information about PERS's fiduciary net position is available on the Internet at <a href="https://www.calpers.ca.gov">www.calpers.ca.gov</a>; by writing to PERS at 400 "P" Street, Sacramento, CA 95814; or by calling (888) 225-7377.

<sup>(2)</sup> An expected inflation rate of 2.92% was used

Notes to the Financial Statements June 30, 2022

### 12. COMMITMENTS

### **Transportation**

### **Outstanding Contracts**

SBCTA had contracted, subject to future Board appropriation, for professional and special services for various transportation projects, including transit studies, right-of-way purchases and construction, which have not yet been rendered. The aggregate amount committed under these contracts is approximately \$1.72 billion at June 30, 2022.

### Retention Payable

SBCTA's policy is not to include cash and remove retention payable upon release of funds to an escrow account. The amount relating to the retention is recognized as expense when the liability is incurred.

#### **Encumbrances**

Encumbrances lapse at year-end and are rebudgeted the following fiscal year. Therefore, the value of encumbrances as of June 30, 2021 is \$0.

## 13. PUBLIC TRANSPORTATION, MODERNIZATION, IMPROVEMENT, AND SERVICE ENHANCEMENT ACCOUNT (PTMISEA) AND TRANSIT SYSTEM SAFETY SECURITY AND DISASTER RESPONSE ACCOUNT FUNDING

As of June 30, 2022, SBCTA cumulatively has received a total of \$40,239,430 in PTMISEA funds and are accounted for in the Proposition 1B fund. These funds are designated to be used as follows:

Purpose	 Amount
Three rail cars to and for Metrolink operations	\$ 5,500,000
Replacement of paratransit vehicles by SBCTA-City of Barstow	420,000
Barstow bus stop reconstruction project	2,232,701
Metrolink positive train control	3,309,525
Rialto metrolink parking lot expansion project	1,500,000
San Bernardino downtown passenger rail project	6,419,844
Redlands passenger rail project (three separate allocations)	19,108,873
Double track project for San Gabriel Subdivision	1,548,487
Needles intermodal transit center	 200,000
Total	\$ 40,239,430

A total of \$11,453,081 has cumulatively been received in Transit System Safety Security and Disaster Response Account (TSSSDRA) funding which has been recorded in the Proposition 1B fund as follows:

Purpose	Amount
Downtown san bernardino passenger rail project - several allocations	\$ 5,738,347
Security surveys	153,727
Redlands passenger rail project (several allocations)	5,061,007
San Bernardino transit center	 500,000
Total	\$ 11,453,081

Notes to the Financial Statements June 30, 2022

The following summarizes the total disbursements by Fiscal Year for both funding sources:

Fiscal Year	PTMISEA		TSSSDRA		Total
2007-2008	\$ 1,375,000	\$	_	\$	1,375,000
2009-2010	4,125,000		-		4,125,000
2010-2011	3,659,456		-		3,659,456
2011-2012	-		-		-
2013-2014	1,043,758		-		1,043,758
2014-2015	2,307,954		2,008,902		4,316,856
2015-2016	447,637		2,928,021		3,375,658
2016-2017	6,550,080		1,457,384		8,007,464
2017-2018	764,902		2,645,900		3,410,802
2018-2019	158,040		2,599,492		2,757,532
2019-2020	5,654,783		-		5,654,783
2020-2021	1,653,929		-		1,653,929
2021-2022	9,456,501				9,456,501
Total	\$ 37,197,040	\$	11,639,699	\$	48,836,739

### 14. RISK MANAGEMENT

SBCTA has exposure to various risks of loss related to torts; theft of, damage to, or destruction of assets; as well as errors and omissions. SBCTA purchases commercial insurance coverage for crime (\$2,500 deductible), excess crime, general liability (\$50,000 self-insured retention), property including some additional crime coverages (\$25,000 deductible), public official's errors and omissions (\$50,000 self-insured retention), excess liability, and workers' compensation. Workers' Compensation limits are statutory, as mandated by the State of California. There have been no settlements of any amount, over the three prior coverage years.

### 15. JOINT VENTURES

SBCTA is one of five members of the Southern California Regional Rail Authority (SCRRA), a Joint Powers Authority (JPA) created in June 1992. The SCRRA's Board consists of one member from the Ventura County Transportation Commission; two members each from the Orange County Transit Authority, SBCTA and the Riverside County Transportation Commission; and four members from Los Angeles County Metropolitan Transportation Authority. The SCRRA is responsible for implementing and operating a regional commuter rail system (Metrolink) in five Southern California Counties. As a member of SCRRA, SBCTA makes capital and operating contributions for its pro rata share of rail lines servicing the County of San Bernardino. SBCTA expended \$6,993,093.37 during Fiscal Year 2021/2022 for its share of Metrolink capital and operating costs (including the new Arrow Route rail line extension). The expenditures are recorded in SBCTA's general fund for LTF rail, STA, and MSI rail, in the Transit program. Separate financial statements are prepared by and available from the SCRRA at One Gateway Plaza, Floor 12, Los Angeles, CA 90012.

Notes to the Financial Statements June 30, 2022

SBCTA is a member of the Metro Gold Line Foothill Extension Construction Authority JPA. The Construction Authority was created in 1998 by the California State Legislature to develop the extension of the LA Metro Gold Line from Los Angeles to Pasadena in Los Angeles County with further legislation in 2012 to include development to Montclair in San Bernardino County. Approximately 3,000 linear feet of the proposed extension is in San Bernardino County. The annual membership fee is \$3,000 based on the JPA's needs. \$3,000 was not paid by SBCTA for Fiscal Year 2021/2022 as a membership fee request was not received. On several occasions, the JPA has had this fee suspended and reactivated. Measure I identifies capital improvements and operating costs associated with the Gold Line within the County of San Bernardino as eligible expenses. Capital costs have continued to increase. The San Bernardino County portion of capital expenditures is estimated at \$97,800,000 and future annual operating costs is estimated at \$2.5 million in 2021 dollars. Currently, there is an overall \$748 million funding gap and work is being phased with construction underway to Pomona in Los Angeles County and the remainder on hold until the required funding is secured. The project is not federalized.

### 16. CONTINGENCIES

In the ordinary course of business, SBCTA and SBCOG are exposed to claims, asserted or unasserted, that may arise from their performance under contractual agreements and other matters. In the opinion of management, settlement of such claims, if any, will not have a material adverse effect on SBCTA's financial position, results of operations or liquidity.

Incidents and accidents at or near several SBCTA project locations have given rise to various claims and lawsuits alleging personal injuries and property damage. Certain claims involving disputed construction and ROW acquisitions costs have arisen in the ordinary course of business. Additionally, SBCTA and SBCOG are defendants in various other lawsuits. Although the outcome of these matters is not presently determinable, management does not expect that the resolution of these matters will have a material adverse impact on the financial condition of SBCTA.

## 17. COUNCIL OF GOVERNMENTS-PROPERTY ASSESSED CLEAN ENERGY (PACE) PROGRAM

SBCTA implemented a PACE program in October 2013 and the Board voted to end it in April 2017. This program provided financing for property owners to install energy efficiency, green energy production or water conservation improvements. Since its start, over \$346 million in these projects have been installed for over 18,118 property owners (see note 8 for additional information). The remainder fund balance continues to pay for administrative costs of the existing PACE agreements and to fund other SBCOG activities.

### 18. GASB PRONOUNCEMENT

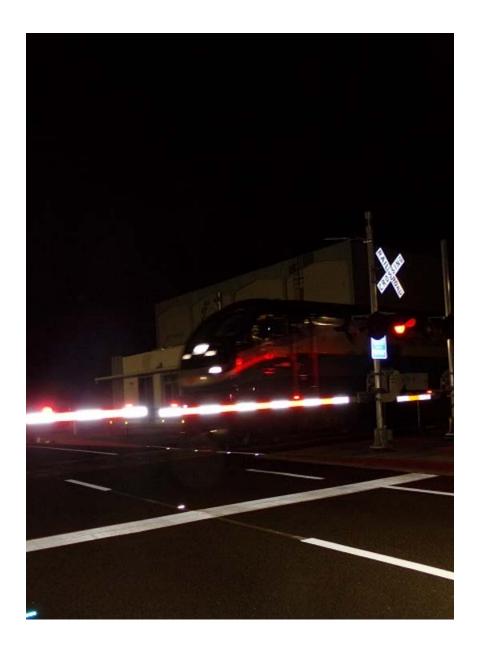
### **Effective in Future Periods**

The following GASB statements have been issued and have an effective date that may impact future financial presentations:

• GASB Statement No. 91, *Conduit Debt Obligations*. Arrangements (effective for period fiscal year June 30, 2023). SBCTA has not determined the effect of this Statement.

Notes to the Financial Statements June 30, 2022

- GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* (effective for period fiscal year June 30, 2023). SBCTA has not determined the effect of this Statement.
- GASB Statement No. 99, *Omnibus 2022* (paragraphs 11-25 are effective for perios fiscal year June 30, 2023; paragraphs 4-10 are effective for perios fiscal year June 30, 2024). SBCTA has not determined the effect of the remaining paragraphs of this Statement.
- GASB Statement No. 100, Accounting Changes and Error Corrections—an amendment of GASB Statement No. 62 (effective for period fiscal year June 30, 2024). SBCTA has not determined the effect of this Statement.
- GASB Statement No. 101, Compensated Absences (effective for period fiscal year June 30, 2025). SBCTA has not determined the effect of this Statement.



The much-anticipated Arrow rail service between San Bernardino and Redlands is slated to start in Fall 2022. Nighttime testing is one of the many requirements prior to opening.

## Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual General Fund

For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Sales tax-Measure I	\$ 1,960,000	\$ 1,960,000	\$ 2,522,277	\$ 562,277
Charges for services	658,230	658,230	568,592	(89,638)
Investment earnings	20,000	20,000	(122,204)	(142,204)
Miscellaneous			77	77
Total revenues	2,638,230	2,638,230	2,968,742	330,512
Expenditures				
Current:				
General government	11,669,157	11,764,473	8,380,153	3,384,320
Environment and energy conservation	-	200	143	57
Regional and subregional planning	904,700	885,100	539,462	345,638
Transit	26,081,494	28,226,893	3,541,574	24,685,319
Project delivery	39,110	39,110	178	38,932
Fund administration	588,912	530,912	363,452	167,460
Capital outlay	2,815,276	21,620,673	3,637,646	17,983,027
Total expenditures	42,098,649	63,067,361	16,462,609	46,604,752
Excess (deficiency) of revenues over				
(under) expenditures	(39,460,419)	(60,429,131)	(13,493,866)	46,935,265
Other financing sources (uses)				
Transfers in	38,853,060	38,853,060	15,831,568	(23,021,492)
Transfers out	(1,137,522)	(1,137,522)	(550,151)	587,371
Total other financing sources (uses)	37,715,538	37,715,538	15,281,417	(22,434,121)
Net change in fund balances	(1,744,881)	(22,713,593)	1,787,551	24,501,144
Fund balances beginning of year	8,312,765	8,312,765	8,312,765	
Fund balances (deficits) end of year	\$ 6,567,884	\$ (14,400,828)	\$ 10,100,316	\$ 24,501,144

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Federal Highway Special Revenue Fund For the Year Ended June 30, 2022

		Original Budget		Final Budget		Actual		Variance with Final Budget Positive (Negative)
Revenues								
Intergovernmental	\$	77,397,002	\$	77,397,002	\$	76,349,051	\$	(1,047,951)
Investment earnings		_		_		13,729		13,729
Miscellaneous		31,000,000		31,000,000		22,896,898		(8,103,102)
Total revenues		108,397,002		108,397,002		99,259,678		(9,137,324)
Expenditures								
Current:								
Transit		1,089,024		2,089,024		1,145,986		943,038
Project delivery		90,702,744		85,636,193		45,010,371		40,625,822
Capital outlay	_	16,605,234	_	16,605,234		5,200,277	_	11,404,957
Total expenditures		108,397,002		104,330,451		51,356,634	_	52,973,817
Excess (deficiency) of revenues over (under) expenditures	_	(31,000,000)		(26,933,449)	_	47,903,044	_	43,836,493
Other financing sources (uses)								
Transfers in		-		47,000,000		26,386,268		(20,613,732)
Transfers out				(55,069,230)		(31,558,145)		23,511,085
Total other financing sources (uses)		-		(8,069,230)		(5,171,877)		2,897,353
Net change in fund balances		(31,000,000)		(35,002,679)		42,731,167		46,733,846
Fund balances (deficits) beginning of year	_	(31,851,013)	_	(31,851,013)		(31,851,013)		
Fund balances (deficits) end of year	\$	(62,851,013)	\$	(66,853,692)	\$	10,880,154	\$	46,733,846

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Federal Transit Administration Special Revenue Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$ 28,849,369	\$ 28,849,369	\$ 14,741,620	\$ (14,107,749)
Investment earnings			7,526	7,526
Total revenues	28,849,369	28,849,369	14,749,146	(14,100,223)
Expenditures				
Transit	14,136,191	17,302,378	9,248,332	8,054,046
Capital outlay	14,713,178	18,008,598	5,619,860	12,388,738
Total expenditures	28,849,369	35,310,976	14,868,192	20,442,784
Net change in fund balances	-	(6,461,607)	(119,046)	6,342,561
Fund balances (deficits) beginning of year	(2,825,620)	(2,825,620)	(2,825,620)	<del>_</del>
Fund balances (deficits) end of year	\$ (2,825,620)	\$ (9,287,227)	\$ (2,944,666)	\$ 6,342,561

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual State Highway Special Revenue Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				<u>(************************************</u>
Intergovernmental	\$ 98,940,510	\$ 98,940,510	\$ 73,825,933	\$ (25,114,577)
Total revenues	98,940,510	98,940,510	73,825,933	(25,114,577)
Expenditures				
Current:				
General government	2,840	143	142	1
Regional and subregional planning	190,072	336,352	336,352	-
Transit	248,511	183,830	58,386	125,444
Project delivery	70,790,304	70,669,729	49,419,311	21,250,418
Fund administration	875,088	731,506	731,506	-
Capital outlay	26,833,695	26,898,375	16,761,693	10,136,682
Total expenditures	98,940,510	98,819,935	67,307,390	31,512,545
Excess (deficiency) of revenues over				
(under) expenditures	-	120,575	6,518,543	6,397,968
Other financing sources (uses)				
Transfers in	-	-	41,135	41,135
Transfers out		(120,575)	(120,570)	5
Total other financing sources (uses)		(120,575)	(79,435)	41,140
Net change in fund balances	-	-	6,439,108	6,439,108
Fund balances beginning of year	(7,581,111)	(7,581,111)	(7,581,111)	
Fund balances (deficits) end of year	\$ (7,581,111)	\$ (7,581,111)	\$ (1,142,003)	\$ 6,439,108

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Proposition 1B Special Revenue Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$ 20,155,336	\$ 20,155,336	\$ 4,569,482	\$ (15,585,854)
Investment earnings	1,749,706	1,749,706	136,852	(1,612,854)
Total revenues	21,905,042	21,905,042	4,706,334	(17,198,708)
Expenditures				
Current:				
Transit	6,916,453	6,916,453	4,633,687	2,282,766
Project delivery	7,129,332	7,129,332	4,172,340	2,956,992
Capital outlay	7,859,257	7,859,257	5,179,957	2,679,300
Total expenditures	21,905,042	21,905,042	13,985,984	7,919,058
Net change in fund balances	-	-	(9,279,650)	(9,279,650)
Fund balances beginning of year	14,637,754	14,637,754	14,637,754	
Fund balances end of year	\$ 14,637,754	\$ 14,637,754	\$ 5,358,104	\$ (9,279,650)

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Local Transportation Fund Special Revenue Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Sales tax-local transportation fund	\$114,783,337	\$114,783,337	\$ 147,255,418	\$ 32,472,081
Investment earnings	800,000	800,000	(2,777,180)	(3,577,180)
Total revenues	115,583,337	115,583,337	144,478,238	28,894,901
Expenditures				
Current-transit	84,670,549	84,720,549	41,091,108	43,629,441
Total expenditures	84,670,549	84,720,549	41,091,108	43,629,441
Excess (deficiency) of revenues over				
(under) expenditures	30,912,788	30,862,788	103,387,130	72,524,342
Other financing sources (uses)				
Transfers out	(9,159,451)	(9,159,451)	(9,159,451)	
Net change in fund balances	21,753,337	21,703,337	94,227,679	72,524,342
Fund balances beginning of year	194,628,058	194,628,058	194,628,058	<u>-</u>
Fund balances end of year	\$216,381,395	\$216,331,395	\$ 288,855,737	\$ 72,524,342

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual State Transit Assistance Fund Special Revenue Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$ 22,210,573	\$ 22,210,573	\$ 27,738,086	\$ 5,527,513
Investment earnings	420,000	420,000	(1,621,116)	(2,041,116)
Total revenues	22,630,573	22,630,573	26,116,970	3,486,397
Expenditures				
Current-transit	26,478,114	26,478,114	10,307,720	16,170,394
Excess (deficiency) of revenues over				
(under) expenditures	(3,847,541)	(3,847,541)	15,809,250	19,656,791
Other financing sources (uses)				
Transfers out	(31,043,420)	(31,043,420)		31,043,420
Net change in fund balances	(34,890,961)	(34,890,961)	15,809,250	50,700,211
Fund balances beginning of year	77,912,205	77,912,205	77,912,205	<u>-</u>
Fund balances end of year	\$ 43,021,244	\$ 43,021,244	\$ 93,721,455	\$ 50,700,211

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual 1990-2010 Measure I Special Revenue Fund For the Year Ended June 30, 2022

	 Original Budget	Final Budget	_	Actual		nriance with nal Budget Positive Negative)
Revenues						
Investment earnings	\$ 26,000	\$ 26,000	\$	(48,555)	\$	(74,555)
Expenditures						
Current:						
Environment and energy conservation	295,500	295,500		58		295,442
Commuter and motorist assistance	200,000	200,000		60,265		139,735
Project delivery	 2,336,647	2,317,027		643,278		1,673,749
Total expenditures	 2,832,147	 2,812,527		703,601		2,108,926
Excess (deficiency) of revenues over (under) expenditures	(2,806,147)	(2,786,527)		(752,156)		2,034,371
Other financing sources (uses)						
Transfers out	 _	 (19,620)		_		19,620
Total other financing sources (uses)	 _	 (19,620)		_		19,620
Net change in fund balances	(2,806,147)	(2,806,147)		(752,156)		2,053,991
Fund balances beginning of year	 5,492,184	 5,492,184	_	5,492,184		_
Fund balances end of year	\$ 2,686,037	\$ 2,686,037	\$	4,740,028	\$	2,053,991

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual 2010-2040 Measure I Special Revenue Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Sales tax-Measure I	\$ 160,565,617	\$ 160,565,617	\$ 249,705,435	\$ 89,139,818
Intergovernmental	33,474,383	33,474,383	-	(33,474,383)
Investment earnings	1,149,700	1,149,700	(4,590,829)	(5,740,529)
Total revenues	195,189,700	195,189,700	245,114,606	49,924,906
Expenditures				
Current:				
General government	1,016,770	976,094	670,432	305,662
Environment and energy conservation	185,874	185,674	109,662	76,012
Commuter and motorist assistance	738,488	741,634	426,301	315,333
Regional and subregional planning	1,666,634	1,566,014	796,741	769,273
Transit	76,807,401	79,733,029	29,530,761	50,202,268
Project delivery	195,311,631	194,929,922	125,775,697	69,154,225
Fund administration	117,875,919	139,833,319	73,993,818	65,839,501
Capital outlay	59,111,081	59,529,499	42,406,333	17,123,166
Total expenditures	452,713,798	477,495,185	273,709,745	203,785,440
Excess (deficiency) of revenues over (under) expenditures	(257,524,098)	(282,305,485)	(28,595,139)	253,710,346
Other financing sources (uses)				
Transfers in	111,469,485	111,469,485	62,362,793	(49,106,692)
Transfers out	(19,532,624)	(20,117,359)	(19,879,340)	238,019
Total other financing sources (uses)	91,936,861	91,352,126	42,483,453	(48,868,673)
Net change in fund balances	(165,587,237)	(190,953,359)	13,888,314	204,841,673
Fund balances beginning of year	498,815,872	498,815,872	498,815,872	- · · · · · · · · · · · · · · · · · · ·
Fund balances end of year	\$ 333,228,635	\$ 307,862,513	\$ 512,704,186	\$ 204,841,673

### SAN BERNARDINO COUNTY TRANSPORTATION AUTHORITY Schedule of Pension Information June 30, 2022

Schedule of SBCTA	•		ens	sion Liability				
	SBCERA Pens Last 10 Fiscal							
	Last 10 Fiscal			1 20 2021		1 20 2020		1 20 2010
SDCTAL of a standing linkility		June 30, 2022 0.596%		June 30, 2021 0.514%		June 30, 2020 0.609%		June 30, 2019 0.592%
SBCTA's proportion of net pension liability	6		Φ		Ф		Ф	
SBCTA's proportionate share of net pension liability	\$	7,856,029	\$	,-,-,-	\$	16,503,425	\$	14,988,102
SBCTA's covered payroll SBCTA's proportionate share of net pension liability		7,843,969		7,885,934		7,216,317		6,986,391
as a percentage of its covered payroll		100.15%		261.47%		228.70%		214.53%
SBCERA's fiduciary net position as a percentage of		88.02%		66.41%		71.09%		70.97%
the total pension liability		88.0270		00.4170		/1.09/0		70.9770
Scho	edule of SBCTA's	Contribution	S					
	SBCERA Pens							
	Last 10 Fiscal	Years 1						
		June 30, 2022		June 30, 2021		June 30, 2020		June 30, 2019
Contractually required contribution	\$	3,423,807	\$	2,747,072	\$	2,788,174	\$	2,504,102
Contributions in relation to contractually								
required contributions		3,423,807		2,747,072		2,788,174		2,504,102
Contributions deficiency (excess)		-		-		-		-
SBCTA's covered payroll		9,126,413		7,843,969		7,885,934		7,216,317
SBCTA's covered payroll contributions as a percentage of								
covered payroll		37.52%		35.02%		35.36%		34.70%
Schedule of SBCTA	A's Proportionate PERS Pension		en	sion Liability				
	Last 10 Fiscal							
	Last 10 Fiscal			I 20 2021		I 20 2020		I 20, 2010
CDCTAI fort and in 11-1-11-1-		June 30, 2022 0.00076%		June 30, 2021 0.00053%		June 30, 2020 0.00117%		June 30, 2019
SBCTA's proportion of net pension liability SBCTA's proportionate share of net pension liability	\$	14,482	\$		ø	11,903	\$	0.00129% 7,937
SBCTA's proportionate snare of het pension hability SBCTA's covered payroll	\$	14,462 N/A	Ф	15,55 / N/A	Ф	11,903 N/A	Ф	1,937 N/A
SBCTA's proportionate share of net pension liability		IN/A		N/A		N/A		N/A
as a percentage of its covered payroll		N/A		N/A		N/A		N/A
PERS fiduciary net position as a percentage of the		11/74		IV/A		IV/A		IV/A
total pension liability		84.90%		86.50%		94.34%		92.40%
total pension hability		04.9070		80.3070		94.3470		92.4070
Scho	edule of SBCTA's PERS Pension		S					
	Last 10 Fiscal	Years 1						
	Lust 10 1 iseur	June 30, 2022		June 30, 2021		June 30, 2020		June 30, 2019
Contractually required contribution	\$	4,688	\$	4,205	\$	-	\$	-
Contributions in relation to contractually	Ψ	1,000	Ψ	1,203	Ψ		Ψ	
required contributions		_		_		-		_
Contributions deficiency (excess)		_		_		_		_
SBCTA's covered payroll contributions as a percentage of								
covered payroll		N/A		N/A		N/A		N/A
covered physical		1 <b>V</b> //A		11/71		1 <b>V</b> /// <b>A</b>		1 N/ FA

<sup>&</sup>lt;sup>1</sup> The amounts presented for each fiscal year were determined as of June 30th. Data for fiscal years ended June 30, 2011 through 2013 is not available.

 $<sup>^2</sup>$  The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior. N/A - Not applicable

0.1.1.4000	T	D	C.	est es	_	T * 1 ***				
Schedule of SBC	TA'	s Proportionate SBCERA Pen			1810	on Liability				
		Last 10 Fiscal								
		June 30, 2018		June 30, 2017		June 30, 2016		June 30, 2015		June 30, 2014
SBCTA's proportion of net pension liability		0.566%		0.549%		0.507%		0.556%		0.491%
SBCTA's proportionate share of net pension liability	\$	14,926,497	\$	13,543,950	\$	9,853,252	\$	9,456,951	\$	9,749,799
SBCTA's covered payroll		6,324,582		5,255,190		4,769,044		5,147,134		4,188,134
SBCTA's proportionate share of net pension liability										
as a percentage of its covered payroll		236.01%		257.73%		206.61%		183.73%		232.80%
SBCERA's fiduciary net position as a percentage of the total pension liability		69.06%		67.91%		71.68%		71.89%		66.34%
Se	chec	lule of SBCTA'	s (	Contributions						
		SBCERA Pen	sio	n Plan						
		Last 10 Fisca	ıl Y	ears 1						
		<u>June 30, 2018</u>		June 30, 2017		<u>June 30, 2016</u>		June 30, 2015		<u>June 30, 2014</u>
Contractually required contribution	\$	2,104,595	\$	1,963,526	\$	1,915,346	\$	1,464,122	\$	1,380,637
Contributions in relation to contractually										
required contributions		2,104,595		1,963,526		1,915,346		1,464,122		1,380,637
Contributions deficiency (excess)		- ( 09/ 201		-		- 5 255 100		- 5 255 100		- 5 147 124
SBCTA's covered payroll SBCTA's covered payroll contributions as a percentage of		6,986,391		6,324,582		5,255,190		5,255,190		5,147,134
covered payroll		30.12%		31.05%		36.45%		27.86%		26.82%
covered payron		30.1270		31.0370		30.4370		27.8070		20.8270
Schedule of SBC	TA'				nsio	on Liability				
		PERS Pensi								
		Last 10 Fiscal	Ye							
on on the second		June 30, 2018		June 30, 2017		June 30, 2016		June 30, 2015		June 30, 2014
SBCTA's proportion of net pension liability	Ф	0.00141%	Φ	0.00152%	¢.	0.00164%	Φ.	0.00176%	¢.	0.00176%
SBCTA's proportionate share of net pension liability SBCTA's covered payroll	\$	12,115 N/A	\$	61,542 N/A	\$	44,856 N/A	\$	39,108 N/A	\$	53,435 N/A
SBCTA's proportionate share of net pension liability		N/A		IN/A		IN/A		IN/A		IN/A
as a percentage of its covered payroll		N/A		N/A		N/A		N/A		N/A
PERS fiduciary net position as a percentage of the		1071		1071		1071		14/11		1071
total pension liability		68.21%		74.95%		68.20%		74.90%		79.5%
•		L CODOTA		a						
S	chec	lule of SBCTA' PERS Pensi								
		Last 10 Fisca								
		June 30, 2018	II Y	June 30, 2017		June 30, 2016		June 30, 2015		June 30, 2014
Contractually required contribution	\$	June 30, 2018	\$	2.889	\$		\$	2.041	\$	1.498
Contributions in relation to contractually	Ф	-	Φ	2,009	Φ	34,180	Φ	2,041	Φ	1,498
required contributions		_		2,889		54,180		2,041		1,498
Contributions deficiency (excess)	_	_		2,007		-				
SBCTA's covered payroll contributions as a percentage of										
covered payroll		N/A		N/A		N/A		N/A		N/A
oo. otoo pay. on		14/11		14/11		14/11		14/11		10/11

The amounts presented for each fiscal year were determined as of June 30th. Data for fiscal years ended June 30, 2011 through 2013 is not available.
 The amounts presented for each fiscal year were determined as of the year-end that occurred one year prior.
 N/A - Not applicable

Note to Required Supplementary Information June 30, 2022

### **Budgetary Information**

### **Budgetary Basis of Accounting**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the general, special revenue, debt service and capital projects funds. Appropriations are prepared by fund, program and task.

### **Budget Amendments**

When it becomes necessary to modify the adopted budget, the amendment procedure depends on the type of change that is needed.

Board-approved budget amendment shall be necessary except in the following circumstances:

- 1. Transfers from one task, subtask, object code, or revenue code to another task, subtask, object code, or revenue code within the same fund and program. This amendment shall require the approval of the program/task manager.
- 2. Reallocation of budgeted salary and benefits costs and associated revenues from one program or fund to another fund or program when both funds and programs are included in the adopted budget. This amendment shall require the approval of the Chief Financial Officer.
- 3. Substitution of one fund for another fund where both funds are included in the adopted budget within the same program, not to exceed \$1 million. This amendment shall require the approval of the Executive Director or designee.

### **Board Approved Amendments**

Board approval is required for all other budget amendments including increases in the total program appropriations or revenues.

Formal budgetary integration is employed as a management control device during the year. Commitments for material and services, such as purchase orders are recorded as encumbrances to assist controlling expenditures. All unused appropriations and encumbrances lapse at year end.

### Excess of Expenditures over Appropriations

For fiscal year ended June 30, 2022, no expenditures exceeded appropriations.

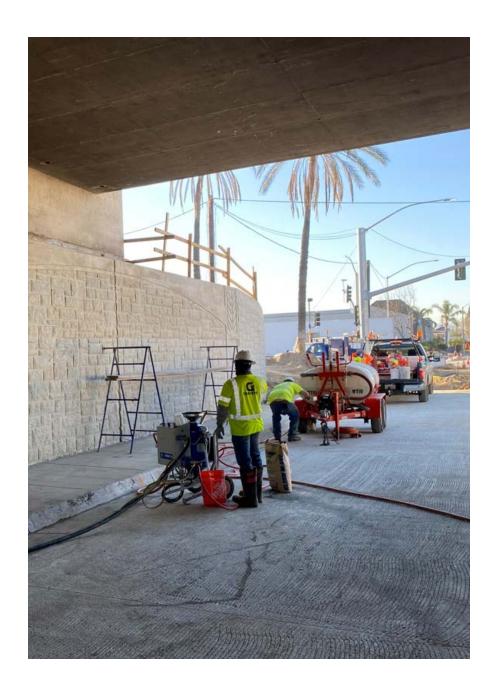
### Actuarially determined contribution rates

Actuarial determined contribution rates for SBCERA and PERS are calculated as of June 30<sup>th</sup>, two years prior to the end of the fiscal year in which contributions are made. SBCERA actuarial methods and assumptions include entry age actuarial cost method and 20 years for remaining amortization period.

Note to Required Supplementary Information June 30, 2022

### Changes in assumptions for the San Bernardino County Employees Retirement Association Plan

In 2022 changes of assumptions included inflation decreasing form 2.75% to 3.00% and administrative expenses increasing from 0.85% to 0.70% of payroll. In 2021, the actuarial assumptions used in the June 30, 2019 valuation were based on the results of an actuarial experience study for the three year period of July 1, 2016 through June 30, 2019. Amounts reported in 2021 primarily reflect an increase of 2.00% for the inflation rate, an increase of 0.70% of payroll for administrative expenses, and adjustments of projected salary increases and mortality rates to more closely reflect actual experience. Mortality rates used in the June 30, 2019 actuarial valuation are based on the Pub-2010 Amount-Weighted Above-Median Mortality Table (separate tables for males and females), projected generationally with the two-dimensional mortality improvement scale MP-2019.



Applying context sensitive solutions is an important part of projects in the various communities throughout the county. Wall aesthetics are just one way to celebrate history and culture.

### Non-Major Governmental Funds

Special revenue funds are used to account for specific revenue sources that are restricted, committed, or assigned to expenditures for particular purposes. Non-major governmental funds of the Agency include the following special revenue funds:

Low Carbon Transit Operations Program accounts for expenditures relating to reduction of carbon for transit operations.

Low Carbon Transportation Fund accounts for expenditures relating to reduction of carbon for transportation projects.

*Service Authority for Freeway Emergencies* accounts for call box expenditures relating to state service authority for freeway emergencies (SAFE) vehicle registration fees.

Freeway Service Patrol accounts for expenditures relating to state freeway service patrol (FSP) program revenue.

**SCAQMD Mobile Source Air Pollution Reduction Review Committee** accounts for expenditures relating to reduction of vehicle emissions.

**Local Partnership Program Formula Senate Bill 1** accounts for state funding from Senate Bill 1, the Road Repair and Accountability Act of 2017 which funds projects for road maintenance and rehabilitation purposes and other transportation infrastructure improvements.

*Freeway Service Patrol Senate Bill 1* accounts for state funding from Senate Bill 1, the Road Repair and Accountability Act of 2017 for the Freeway Service Patrol program.

Sustainable Communities Grants Senate Bill 1 accounts for state funding from Senate Bill 1, the Road Repair and Accountability Act of 2017. The program funds activites related to implementing Regional Transportation Plan and greenhouse reduction.

*Trade Corridor Enhancement Program Senate Bill 1* accounts for state funding from Senate Bill 1, the Road Repair and Accountability Act of 2017, for improvements to highways and other transportation infrastructure improvements vital to California's trade and freight economy.

*Council of Governments* accounts for expenditures relating to cooperative regional activities.

*Electric Vehicle Charging Station* accounts for expenditures relating to owning and maintaining electric car vehicle charging stations.

California Wildlife Conservation accounts for preservation and conservation of habitat for threatened and endangered species in the County.

### Combining Balance Sheet Nonmajor Governmental Funds June 30, 2022

	Special Revenue							
	C	Low Carbon Transit Low Carbon Operations Transportation Program Fund				Service Authority for Freeway Emergencies		
Assets								
Cash and investments Accrued interest receivable Accounts receivable	\$	1,054,515 1,974	\$	18,855	\$	4,634,420 8,823		
Intergovernmental receivable		_		_		352,086		
Prepaids		_		_		-		
Total assets	\$	1,056,489	\$	18,855	\$	4,995,329		
Liabilities								
Accounts payable Accrued liabilities	\$	-	\$	18,855	\$	130,185 2,574		
Intergovernmental payable Due to other funds		-		-		95,880		
Total liabilities		-		18,855		228,639		
<b>Deferred inflows of resources</b>								
Unavailable grant and local reimbursements				_		_		
Fund balances Restricted:								
Traveler services		-		-		4,766,690		
Rail		1,056,489		-		-		
Transit services		-		-		-		
Committed - Council of governments		-		-		-		
Unassigned (deficits)		1.056.400				4.766.600		
Total fund balances (deficits)	Φ.	1,056,489	Φ.	10.055	<u></u>	4,766,690		
Total liabilities and fund balances	\$	1,056,489	\$	18,855	\$	4,995,329		

	Special Revenue								
Freeway Service Patrol	SCAQMD Mobile Source Air Pollution Reduction Review Committee	Local Partnership Program Formula Senate Bill 1	Freeway Service Patrol Senate Bill 1	Sustainable Communities Grants Senate Bill 1	Trade Corridor Enhancement Program Senate Bill 1				
\$ -	- \$ -	\$ -	\$ -	\$ -	\$ -				
2,099,224	- - -	98,785	- 1,287,958 -	415,673	2,085,279				
\$ 2,099,224	\$ -	\$ 98,785	\$ 1,287,958	\$ 415,673	\$ 2,085,279				
\$ 246,948		\$ 47,956 -	\$ -	\$ 81,217 -	\$ 1,004,235 -				
1,851,738 2,098,686		50,829	1,287,958 1,287,958	334,456 415,673	1,081,044 2,085,279				
<u> </u>	<u> </u>	40,817		49,437	844,673				
	. <u>-</u>	- -	-	- -	-				
538	-	-	-	-	-				
	·	(40,817)		(49,437)	(844,673)				
\$ 2,099,224		(40,817) \$ 98,785	\$ 1,287,958	(49,437) \$ 415,673	(844,673) \$ 2,085,279				

### Combining Balance Sheet Nonmajor Governmental Funds June 30, 2022

	Special Revenue						
	Solutions Congest Corridors Pr	Partner Progr Competence Senate 1	rship am titive	Council of Governments			
Assets							
Cash and investments Accrued interest receivable Accounts receivable	\$	- - -	\$	- - -	\$	1,055,266 2,990	
Intergovernmental receivable		_		_		671,031	
Prepaids		_				<u> </u>	
Total assets	\$		\$		\$	1,729,287	
Liabilities							
Accounts payable	\$	-	\$	-	\$	182,622	
Accrued liabilities		-		-		2,406	
Intergovernmental payable		-		-		42,641	
Due to other funds			-			227.660	
Total liabilities						227,669	
<b>Deferred inflows of resources</b> Unavailable grant and local reimbursements							
	-				_		
Fund balances Restricted:							
Traveler services		_		_		_	
Rail		_		_		_	
Transit services		_		-		_	
Committed - Council of governments		-		-		1,501,618	
Unassigned (deficits)					_		
Total fund balances (deficits)		_				1,501,618	
Total liabilities and fund balances	\$		\$		\$	1,729,287	

	Sp	ecial Revenue		
Electric				Total
Vehicle		California		Nonmajor
Charging		Wildlife	G	overnmental
 Station		Conservation		Funds
\$ -	\$	-	\$	6,763,056
-		-		13,787
441		-		441
-		102,608		7,112,644
 24,275				24,275
\$ 24,716	\$	102,608	\$	13,914,203
\$ -	\$	32,143	\$	1,744,161
-		-		4,980
-		-		138,521
 13,027		70,465		4,689,517
13,027	_	102,608		6,577,179
		11 222		046.150
 <del>-</del>		11,232		946,159
11,689		-		4,778,379
-		-		1,056,489
-		-		538
-		-		1,501,618
-		(11,232)		(946,159)
 11,689		(11,232)		6,390,865
\$ 24,716	\$	102,608	\$	13,914,203

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2022

	Special Revenue								
		ow Carbon Transit Operations Program	Low Carbon Transportation Fund	fo	Service Authority or Freeway mergencies				
Revenues									
Intergovernmental	\$	1,052,437	\$ -	\$	2,011,075				
Charges for services		-	-		-				
Special assessments		-	-		-				
Investment earnings		4,052	-		(41,939)				
Miscellaneous					478				
Total revenues		1,056,489			1,969,614				
Expenditures									
Current:									
General government		-	-		52,061				
Environment and energy conservation		-	-		-				
Commuter and motorist assistance		-	-		1,511,161				
Regional and subregional planning		-	-		633				
Project delivery		-	-		-				
Capital outlay									
Total expenditures		<u>-</u>			1,563,855				
Excess (deficiency) of revenues over									
(under) expenditures		1,056,489			405,759				
Other financing sources (uses)									
Transfers in		_	_		_				
Transfers out		_	_		(206,952)				
Total other financing sources (uses)			_		(206,952)				
Net change in fund balances		1,056,489			198,807				
Fund balances (deficits) beginning of year		1,000,407	- -		4,567,883				
Fund balances (deficits) end of year	\$	1,056,489	\$ -	\$	4,766,690				

			Special	Revenue		
Freeway Service Patrol		SCAQMD Mobile Source Air Pollution Reduction Review Committee	Local Partnership Program Formula Senate Bill 1	Freeway Service Patrol Senate Bill 1	Sustainable Communities Grants Senate Bill 1	Trade Corridor Enhancement Program Senate Bill 1
\$	2,099,224	\$ 151,305	\$ 1,672,548	\$ 1,380,166	\$ 425,657	\$ 32,014,529
	- - -	- - -	- - -	- - -	- - -	- - -
	2,099,224	151,305	1,672,548	1,380,166	425,657	32,014,529
	-	-	-	-	-	-
	1,653,236	29,947	-	1,283,470	-	-
	-	124,810	1,230,661 441,887	-	471,932	23,679,919 8,455,180
	1,653,236	154,757	1,672,548	1,283,470	471,932	32,135,099
	445,988	(3,452)		96,696	(46,275)	(120,570)
	2,150 (21,859)	3,452	-	23,803 (5,583)	-	120,570
	(19,709)	3,452		18,220		120,570
	426,279		-	114,916	(46,275)	-
_	(425,741)		(40,817)	(114,916)	(3,162)	(844,673)
\$	538	<u> </u>	\$ (40,817)	\$ -	\$ (49,437)	<u>\$ (844,673)</u>

### Combining Statement of Revenues, Expenditures and Changes in Fund Balances Nonmajor Governmental Funds For the Year Ended June 30, 2022

	Special Revenue								
	Solutions for	Local							
	Congested	Partnership							
	Corridors	Program	Council						
	Program	Competitive	of						
	Senate Bill 1	Senate Bill 1	Governments						
Revenues									
Intergovernmental	\$	- \$	\$ 1,503,741						
Charges for services			-						
Special assessments			260,691						
Investment earnings			(15,570)						
Miscellaneous		<u>-</u>	209,887						
Total revenues		<u>-</u>	1,958,749						
Expenditures									
Current:									
General government		-	371,933						
Environment and energy conservation		-	334,086						
Commuter and motorist assistance		-	-						
Regional and subregional planning		-	1,469,947						
Project delivery		-	-						
Capital outlay		<u>-</u>	<u> </u>						
Total expenditures		<u>-</u>	2,175,966						
Excess (deficiency) of revenues over			(217.217)						
(under) expenditures		<u>-</u>	(217,217)						
Other financing sources (uses)									
Transfers in			-						
Transfers out		<u>-</u>	(109,759)						
Total other financing sources (uses)			(109,759)						
Net change in fund balances			(326,976)						
Fund balances (deficits) beginning of year			1,828,594						
Fund balances (deficits) end of year	\$	- \$ -	\$ 1,501,618						

		Spe	ecial Revenue				
Electric Vehicle Charging Station	Vehicle California Charging Wildlife						
	- 4,931 - (24) - 4,907	\$	103,691 - - - - 103,691	\$	42,414,373 4,931 260,691 (53,481) 210,365 42,836,879		
	1,055		- - 103,691 -	_	423,994 335,141 4,477,814 2,171,013 24,910,580 8,897,067		
	3,852 		103,691 - - -		1,621,270 149,975 (344,153) (194,178) 1,427,092		
	7,837 1,689	\$	(11,232) (11,232)		4,963,773 6,390,865		

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Low Carbon Transit Operations Program Fund For the Year Ended June 30, 2022

		Original Budget	 Final Budget		Actual	Fi	riance with nal Budget Positive Negative)
Revenues							
Intergovernmental	\$	1,000,000	\$ 1,000,000	\$	1,052,437	\$	52,437
Investment earnings		4,000	 4,000		4,052		52
Total revenues	_	1,004,000	 <u>-</u>		1,056,489		1,056,489
Expenditures							
Current:							
Transit	_	500,000	 500,000	_	<u>-</u>		500,000
Excess (deficiency) of revenues over							
(under) expenditures		504,000	(500,000)		1,056,489		1,556,489
Fund balances beginning of year		-	-		-		-
Fund balances end of year	\$	504,000	\$ (500,000)	\$	1,056,489	\$	1,556,489

Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Service Authority for Freeway Emergencies Special Revenue Fund
For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$ 1,921,760	\$ 1,921,760	\$ 2,011,075	\$ 89,315
Investment earnings	19,200	19,200	(41,939)	(61,139)
Miscellaneous	6,240	6,240	478	(5,762)
Total revenues	1,947,200	1,947,200	1,969,614	22,414
Expenditures				
Current:				
General government	94,701	94,981	52,061	42,920
Commuter and motorist assistance	1,879,006	1,866,048	1,511,161	354,887
Regional and subregional planning	474	694	633	61
Total expenditures	1,974,181	1,961,723	1,563,855	397,868
Excess (deficiency) of revenues over				
(under) expenditures	(26,981)	(14,523)	405,759	420,282
Other Financing Sources				
Transfer out	(204,990)	(207,040)	(206,952)	88
Net change in fund balances	(231,971)	(221,563)	198,807	420,370
Fund balances beginning of year	4,567,883	4,567,883	4,567,883	
Fund balances end of year	\$ 4,335,912	\$ 4,346,320	\$ 4,766,690	\$ 420,370

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Freeway Service Patrol Special Revenue Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Variance with Final Budget Positive (Negative)	
Revenues				
Intergovernmental	\$ 2,304,411	\$ 2,304,411	\$ 2,099,224	\$ (205,187)
Expenditures				
Current-commuter and motorist assistance	2,015,862	1,896,425	1,653,236	243,189
Excess (deficiency) of revenues over (under) expenditures	288,549	407,986	445,988	38,002
Other Financing Sources	,	,	,	ŕ
Transfers in	2,150	2,150	2,150	-
Transfer out		(21,859)	(21,859)	
Net change in fund balances	290,699	388,277	426,279	38,002
Fund balances beginning of year	(425,741)	(425,741)	(425,741)	
Fund balances (deficits) end of year	\$ (135,042)	\$ (37,464)	\$ 538	\$ 38,002

Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual SCAQMD Mobile Source Air Pollution Reduction Review Committee Fund For the Year Ended June 30, 2022

	Original Budget			Final Budget	Actual		Variance with Final Budget Positive (Negative)	
Revenues								
Intergovernmental	\$	435,810	\$	432,358	\$	151,305	\$	(281,053)
Expenditures								
Current:								
Commuter and motorist assistance		85,000		85,000		29,947		55,053
Regional and subregional planning		350,810		350,810		124,810		226,000
Total expenditures		435,810	_	435,810		154,757		281,053
Excess (deficiency) of revenues over (under) expenditures		-		(3,452)		(3,452)		-
Other Financing Sources								
Transfers in				3,452		3,452		
Net change in fund balances		-		-		-		-
Fund balances beginning of year								
Fund balances (deficits) end of year	\$		\$		\$		\$	

### Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Local Partnership Program - Formula Senate Bill 1 Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Fi	riance with nal Budget Positive Negative)
Revenues					
Intergovernmental	\$ 3,162,371	\$ 3,162,371	\$ 1,672,548	\$	(1,489,823)
Expenditures					
Current:					
Transit	162,371	162,371	-		162,371
Project delivery	1,470,000	1,470,000	1,230,661		239,339
Capital outlay	 1,530,000	 1,530,000	 441,887		1,088,113
Total expenditures	 3,162,371	 3,162,371	 1,672,548		1,489,823
Net change in fund balances	-	-	-		_
Fund balances beginning of year	 (40,817)	 (40,817)	(40,817)		
Fund balances (deficits) end of year	\$ (40,817)	\$ (40,817)	\$ (40,817)	\$	_

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Freeway Service Patrol Senate Bill 1 Fund For the Year Ended June 30, 2022

	Original Final Budget Budget			Actual	Variance with Final Budget Positive (Negative)		
Revenues							
Intergovernmental	\$	1,579,133	\$	1,579,133	\$ 1,380,166	\$	(198,967)
Expenditures							
Current-commuter and motorist assistance		1,181,803		1,284,703	 1,283,470		1,233
Excess (deficiency) of revenues over (under) expenditures  Other Financing Sources		397,330		294,430	96,696		(197,734)
Transfers in		23,803		23,803	23,803		_
Transfer out				(5,584)	 (5,583)		1
Net change in fund balances		397,330		294,430	114,916		(197,733)
Fund balances beginning of year		(114,916)		(114,916)	 (114,916)		_
Fund balances (deficits) end of year	\$	282,414	\$	179,514	\$ 	\$	(197,733)

### Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Sustainable Communities Grants Senate Bill 1 Fund For the Year Ended June 30, 2022

	Original Final Budget Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues						
Intergovernmental	\$	400,000	\$ 843,535	\$ 425,657	\$	(417,878)
Expenditures Current:						
Current-regional and subregional planning		400,000	 843,535	 471,932		371,603
Net change in fund balance Fund balances beginning of year		(3,162)	(3,162)	 (46,275) (3,162)		(46,275)
Fund balances (deficits) end of year	\$	(3,162)	\$ (3,162)	\$ (49,437)	\$	(46,275)

### Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Trade Corridor Enhancement Program Senate Bill 1 Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$ 46,884,430	\$ 46,884,430	\$ 32,014,529	<u>\$ (14,869,901)</u>
Expenditures				
Current:				
Project delivery	34,586,279	34,586,279	23,679,919	10,906,360
Capital outlay	12,418,721	12,418,721	8,455,180	3,963,541
Total expenditures	47,005,000	47,005,000	32,135,099	14,869,901
Excess (deficiency) of revenues over (under)				
expenditures	(120,570)	(120,570)	(120,570)	-
Other Financing Sources				
Transfers In	120,570	120,570	120,570	
Net change in fund balances	-	-	-	-
Fund balances beginning of year	(844,673)	(844,673)	(844,673)	
Fund balances (deficits) end of year	\$ (844,673)	\$ (844,673)	\$ (844,673)	\$ -

### Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Solutions for Congested Corridors Program Senate Bill 1 Fund For the Year Ended June 30, 2022

	Original Budget		Final Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues							
Intergovernmental	\$	1,671,482	\$ 1,671,482	\$ 	\$ (1,671,482	2)	
Expenditures							
Current:							
Transit		1,671,482	 1,671,482	 	1,671,482	<u>2</u>	
Net change in fund balances		-	-	_		-	
Fund balances beginning of year		_	 _	 		_	
Fund balances (deficits) end of year	\$	_	\$ _	\$ 	\$	_	

### Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Local Partnership Program - Competitive Senate Bill 1 Fund For the Year Ended June 30, 2022

	Original Budget		 Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues						
Intergovernmental	\$	280,562	\$ 280,562	\$ 	\$	(280,562)
Expenditures Current:						
Transit		280,562	 280,562	 		280,562
Net change in fund balances Fund balances beginning of year		-	-	-		-
Fund balances (deficits) end of year	\$	-	\$ 	\$ 	\$	

### Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Council of Governments Fund For the Year Ended June 30, 2022

	Original Budget		•		Actual		Variance with Final Budget Positive (Negative)	
Revenues								
Intergovernmental	\$	-	\$	-	\$ 1,503,741	\$	1,503,741	
Special assessments		260,691		260,691	260,691		-	
Investment earnings		3,300		3,300	(15,570)		(18,870)	
Miscellaneous		296,015		296,015	 209,887		(86,128)	
Total revenues		560,006	_	560,006	 1,958,749		1,398,743	
Expenditures								
Current:								
General government		907,575		910,655	371,933		538,722	
Environment and energy conservation		353,793		534,788	334,086		200,702	
Regional and subregional planning		20,588	_	1,540,588	1,469,947		70,641	
Total expenditures		1,281,956	_	2,986,031	 2,175,966		810,065	
Excess (deficiency) of revenues over (under) expenditures		(721,950)		(2,426,025)	(217,217)		2,208,808	
Other financing sources (uses)		(721,730)		(2,720,023)	(217,217)		2,200,000	
Transfers out		(109,759)		(109,759)	(109,759)		_	
Net change in fund balances		(831,709)	_	(2,535,784)	 (326,976)	_	2,208,808	
Fund balances beginning of year		1,828,594		1,828,594	1,828,594		_,	
Fund balances end of year	\$	996,885	\$	(707,190)	\$ 1,501,618	\$	2,208,808	

### Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Electric Vehicle Charging Station Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	 Actual	Fir	riance with nal Budget Positive Negative)
Revenues					
Charges for services	\$ 7,500	\$ 7,500	\$ 4,931	\$	(2,569)
Investments earnings	 _	 _	 (24)		(24)
Total revenues	7,500	7,500	4,907		(2,593)
Expenditures					
Current-environment and energy conservation	 14,103	 14,103	 1,055		13,048
Net change in fund balance	(6,603)	(6,603)	3,852		10,455
Fund balances beginning of year	 7,837	 7,837	 7,837		
Fund balances end of year	\$ 1,234	\$ 1,234	\$ 11,689	\$	10,455

### Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual California Wildlife Conservation Fund For the Year Ended June 30, 2022

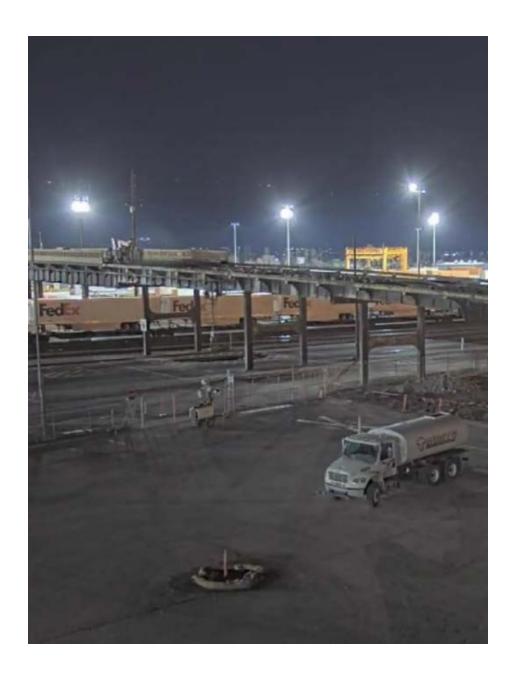
	Original Budget		Final Budget		Actual		Variance with Final Budget Positive (Negative)	
Revenues Intergovernmental	\$	400,000	\$	400,000	\$	103,691	\$	(296,309)
Expenditures Current-Regional and subregional planning		400,000		400,000		103,691		296,309
Net change in fund balance		-		-		<del>-</del>		-
Fund balances beginning of year		(11,232)		(11,232)		(11,232)		
Fund balances end of year	\$	(11,232)	\$	(11,232)	\$	(11,232)	\$	<u>-</u>

### Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Debt Service Fund For the Year Ended June 30, 2022

	Original Final Budget Budget		Actual	Variance with Final Budget Positive (Negative)
Revenues				
Investment earnings	\$ -	\$ -	\$ 474	<u>\$ 474</u>
Expenditures				
Debt Service:				
Principal	4,795,000	78,870,000	2,220,000	76,650,000
Interest and fiscal charges	8,380,255	8,380,255	6,624,182	1,756,073
Total expenditures	13,175,255	87,250,255	8,844,182	78,406,073
Excess (deficiency) of revenues over (under) expenditures	(13,175,255)	(87,250,255)	(8,843,708)	78,406,547
Other financing sources (uses)				
Transfers in	13,175,255	87,250,255	85,840,425	(1,409,830)
Payment of sales tax revenue bonds	(13,175,255)	(87,250,255)	(78,399,819)	8,850,436
Total other financing sources (uses)	<u>-</u>		7,440,606	7,440,606
Net change in fund balances	(13,175,255)	(87,250,255)	(1,403,102)	85,847,153
Fund balances beginning of year	5,917,338	5,917,338	5,917,338	
Fund balances end of year	<u>\$ (7,257,917)</u>	<u>\$(81,332,917)</u>	\$ 4,514,236	\$ 85,847,153

### Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual Capital Projects Fund For the Year Ended June 30, 2022

	Original Budget		Final Budget		Actual	Variance with Final Budget Positive (Negative)
Revenues	 Buager	_	Baager	_	1101001	(rvegative)
Intergovernmental	\$ 59,012,809	\$	59,012,809	\$	15,519,566	\$ (43,493,243)
Investment earnings	49,000		49,000		(136,120)	(185,120)
Miscellaneous	8,701,103		8,701,103		3,276,709	(5,424,394)
Total revenues	 67,762,912		67,762,912		18,660,155	(49,102,757)
Expenditures						
Current:						
Environment and energy conservation	3,760,000		3,579,005		-	3,579,005
Commuter and motorist assistance	501,327		498,181		56,319	441,862
Regional and subregional planning	1,525,000		107,000		16,199	90,801
Transit	24,216,348		19,225,893		7,685,867	11,540,026
Project delivery	17,581,638		63,852,362		47,918,508	15,933,854
Fund administration	9,567,000		9,567,000		-	9,567,000
Capital outlay	17,845,957		17,826,192		463,760	17,362,432
Debt service-fiscal and issuance costs	 		390,000		331,169	58,831
Total expenditures	 74,997,270	_	115,045,633		56,471,822	58,573,811
Excess (deficiency) of revenues over (under) expenditures	(7,234,358)		(47,282,721)		(37,811,667)	9,471,054
Other financing sources (uses)	 (7,234,330)	_	(47,202,721)	_	(37,011,007)	7,471,034
Transfers in	_		47,000,000		31,850,544	(15,149,456)
Transfers out	_	(	121,782,496)		(99,693,127)	22,089,369
Commercial paper proceeds	_		50,000,000		26,352,000	(23,648,000)
Sales tax revenue bonds issued	-		61,356,705		60,050,000	(1,306,705)
Sales tax revenue bonds premium	 		13,108,295		13,108,295	
Total other financing sources (uses)	 		49,682,504		31,667,712	(18,014,792)
Net change in fund balances	 (7,234,358)		2,399,783		(6,143,955)	(8,543,738)
Fund balances (deficits) beginning of year	 (11,350,326)	_	(11,350,326)	_	(11,350,326)	
Fund balances (deficits) end of year	\$ (18,584,684)	\$	(8,950,543)	\$	(17,494,281)	\$ (8,543,738)



Nighttime crews prepare for the daytime demolition of the old Mt. Vernon Avenue Bridge in San Bernardino. This iconic structure is being replaced after nearly a century of service to the community.

#### Combining Balance Sheet State Transit Assistance Fund Special Revenue Funds June 30, 2022

		Special 1	enue				
		State		Total			
	Transit			State of Good	State Transit		
	Assistance Fund			Repair	Assistance Funds		
Assets							
Cash and investments	\$	83,219,613	\$	3,451,145	\$	86,670,758	
Accrued interest receivable		369,785		16,904		386,689	
Intergovernmental receivable		6,771,942		655,659		7,427,601	
Total assets	\$	90,361,340	\$	4,123,708	\$	94,485,048	
Liabilities							
Due to other funds	\$	763,593	\$	_	\$	763,593	
Total liabilities		763,593	_			763,593	
Fund balances							
Restricted-transportation development act		89,597,747		4,123,708		93,721,455	
Total fund balances (deficits)		89,597,747		4,123,708		93,721,455	
Total liabilities and fund balances	\$	90,361,340	\$	4,123,708	\$	94,485,048	

#### Schelude of Revenues, Expenditures and Changes in Fund Balances State Transit Assistance Fund Special Revenue Funds For the Year Ended June 30, 2022

	Special l	Revenue			
	State Transit Assistance Fund	State of Good Repair	Total State Transit Assistance Funds		
Revenues					
Intergovernmental	\$ 23,839,098	\$ 3,898,988	\$ 27,738,086		
Investment earnings	(1,544,289)	(76,827)	(1,621,116)		
Total revenues	22,294,809	3,822,161	26,116,970		
Expenditures					
Current-transit	6,410,403	3,897,317	10,307,720		
Net change in fund balances Accumulative effect of accounting change	15,884,406	(75,156)	15,809,250		
Fund balances beginning of year	73,713,341	4,198,864	77,912,205		
Fund balances end of year	\$ 89,597,747	\$ 4,123,708	\$ 93,721,455		

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual State Transit Assistance Fund Special Revenue Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$ 18,297,220	\$ 18,297,220	\$ 23,839,098	\$ 5,541,878
Investment earnings	420,000	420,000	(1,544,289)	(1,964,289)
Total revenues	18,717,220	18,717,220	22,294,809	3,577,589
Expenditures				
Current-transit	18,900,000	18,900,000	6,410,403	12,489,597
Excess (deficiency) of revenues over (under) expenditures	(182,780)	(182,780)	15,884,406	16,067,186
Other financing sources (uses)				
Transfers out	(24,812,598)	(24,812,598)		24,812,598
Net change in fund balances	(24,995,378)	(24,995,378)	15,884,406	40,879,784
Fund balances beginning of year	73,713,341	73,713,341	73,713,341	
Fund balances end of year	\$48,717,963	\$ 48,717,963	\$ 89,597,747	\$ 40,879,784

# Schedule of Revenues, Expenditures and Changes in Fund Balances-Budget and Actual State of Good Repair Special Revenue Fund For the Year Ended June 30, 2022

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Intergovernmental	\$ 3,913,353	\$ 3,913,353	\$ 3,898,988	\$ (14,365)
Investment earnings			(76,827)	(76,827)
Total revenues	3,913,353	3,913,353	3,822,161	(91,192)
Expenditures				
Current-transit	7,578,114	7,578,114	3,897,317	3,680,797
Excess (deficiency) of revenues over				
(under) expenditures	(3,664,761)	(3,664,761)	(75,156)	3,589,605
Other financing sources (uses)				
Transfers out	(6,230,822)	(6,230,822)		6,230,822
Net change in fund balances	(9,895,583)	(9,895,583)	(75,156)	9,820,427
Fund balances beginning of year	4,198,864	4,198,864	4,198,864	
Fund balances end of year	\$ (5,696,719)	\$ (5,696,719)	\$ 4,123,708	\$ 9,820,427

### Combining Balance Sheet 1990-2010 Measure I Special Revenue Fund June 30, 2022

	Valley Major Projects		M En	anagement vironmental	Total 1990-2010 Measure I		
Assets	Ф	2 722 007	Ф	2.155.246	Ф	4 000 050	
Cash and investments	\$	2,722,907	\$	2,157,346	\$	4,880,253	
Accrued interest receivable		5,184		4,132		9,316	
Due from other funds				13,027		13,027	
Total assets	\$	2,728,091	\$	2,174,505	\$	4,902,596	
Liabilities							
Accounts payable	\$	112,568	\$	-	\$	112,568	
Intergovernmental payable		50,000		<u>-</u>		50,000	
Total liabilities		162,568				162,568	
Fund balances							
Restricted		2,565,523		2,174,505		4,740,028	
Total liabilities and fund balances	\$	2,728,091	\$	2,174,505	\$	4,902,596	

### Schedule of Revenues, Expenditures and Changes in Fund Balances 1990-2010 Measure I Special Revenue Fund For the Year Ended June 30, 2022

	 Valley Major Projects	Valley Traffic Management Environmental Enhancement			Total 1990-2010 Measure I
Revenues					
Investment earnings	\$ (28,297)	\$	(20,258)	\$	(48,555)
Expenditures					
Current:					
Environment and energy conservation	-		58		58
Commuter and motorist assistance	-		60,265		60,265
Project delivery	643,278		<u>-</u>		643,278
Total Expenditures	643,278		60,323		703,601
Net change in fund balances	(671,575)		(80,581)		(752,156)
Fund balances beginning of year	 3,237,098		2,255,086		5,492,184
Fund balances end of year	\$ 2,565,523	\$	2,174,505	\$	4,740,028

# Combining Balance Sheet 2010-2040 Measure I Special Revenue Fund June 30, 2022

	Valley Freeway Projects	Valley Freeway Interchanges	Valley Major Street	Valley Local Street	
Assets					
Cash and investments	\$ 104,767,709	\$ 57,218,699	\$ 112,990,834	\$ 588,522	
Accrued interest receivable	277,872	135,381	239,891	-	
Sales taxes receivable	10,609,976	4,024,474	6,219,641	7,317,225	
Deposit receivable	32,700	42,113	244	-	
Due from other funds	41,193,074	13,895,892	12,896,112	-	
Prepaid items	30,333	-	-	-	
Advances to other funds			9,268,008	<u> </u>	
Total assets	\$ 156,911,664	\$ 75,316,559	\$ 141,614,730	\$ 7,905,747	
Liabilities					
Accounts payable	\$ 19,742,941	\$ 4,088,713	\$ 188,694	\$ 483,642	
Accrued liabilities	42,085	36,476	-	-	
Intergovernmental payable	88,226	1,186,346	3,363,061	7,422,105	
Total liabilities	19,873,252	5,311,535	3,551,755	7,905,747	
Fund balances					
Restricted	137,038,412	70,005,024	138,062,975		
Total liabilities and fund balances	\$ 156,911,664	\$ 75,316,559	\$ 141,614,730	\$ 7,905,747	

M	Valley etrolink/ il Service	Express Bus/ Bus Rapid Transit Service		Valley Senior & <u>Disabled Transi</u> t		Valley Transportation Management Systems		Victor Valley Major Local Highway		Victor Valley Local Street	
\$	19,860,141	\$	18,729,026	\$	21,022,064	\$	16,142,902	\$	26,853,090	\$	974,599
	54,741		63,580		40,021		31,940		51,254		-
	2,926,890		1,829,306		2,926,890		731,723		1,086,110		2,910,774
	-		-		-		-		-		-
	8,894,369		14,668,252		-		633,102		69,645		-
	-		-		-		-		-		-
								_	_		_
\$ 3	31,736,141	\$	35,290,164	\$	23,988,975	\$	17,539,667	\$	28,060,099	\$	3,885,373
\$	3,740,659	\$	124,220	\$	_	\$	143,085	\$	5,480	\$	94,601
	1,555		941		-		19,558		-		-
	1,404,826		32,715		2,926,890		122,434		_		3,790,772
	5,147,040		157,876		2,926,890		285,077		5,480		3,885,373
			<u> </u>	-	<u> </u>		<u> </u>		<u>,                                      </u>	-	· · · · · ·
	26,589,101		35,132,288		21,062,085		17,254,590		28,054,619	-	
\$ 3	31,736,141	\$	35,290,164	\$	23,988,975	\$	17,539,667	\$	28,060,099	\$	3,885,373

# Combining Balance Sheet 2010-2040 Measure I Special Revenue Fund June 30, 2022

	Victor Valley Senior & Disabled Transit		Victor Valley Project Development/ Traffic Management		Jorth Desert Лајог Local Highway	North Desert Local Street	
Assets							
Cash and investments	\$	-	\$	1,887,454	\$ 9,921,347	\$	-
Accrued interest receivable		-		3,593	18,888		-
Sales taxes receivable		260,666		86,889	221,991		603,816
Deposit receivable		-		-	-		-
Due from other funds		-		-	-		-
Prepaid items		-		-	-		-
Advances to other funds		_			 		_
Total assets	\$	260,666	\$	1,977,936	\$ 10,162,226	\$	603,816
Liabilities							
Accounts payable	\$	-	\$	439	\$ 1,295	\$	-
Accrued liabilities		-		467	1,260		-
Intergovernmental payable		260,666		19,011	 		603,816
Total liabilities		260,666		19,917	 2,555		603,816
Fund balances							
Restricted				1,958,019	 10,159,671		<u>-</u>
Total liabilities and fund balances	\$	260,666	\$	1,977,936	\$ 10,162,226	\$	603,816

North Desert Senior & Disabled Transit	North Desert Project Development/ Traffic Management	Colorado River Major Local Highway	Colorado River Local Street	Colorado River Senior & Disabled Transit	Colorado River Project Development/ Traffic Management	
\$ -	\$ 1,183,695	\$ 292,683	\$ -	\$ -	\$ 62,566	
-	2,253	557	-	-	119	
44,398	17,759	20,380	55,434	4,076	1,630	
-	-	-	-	-	-	
-	-	-	-	-	-	
-	-	-	-	-	-	
\$ 44,398	\$ 1,203,707	\$ 313,620	\$ 55,434	\$ 4,076	\$ 64,315	
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
-	-	-	-	-	-	
44,398			55,434	4,076		
44,398			55,434	4,076		
<u>-</u> _	1,203,707	313,620			64,315	
\$ 44,398	\$ 1,203,707	\$ 313,620	\$ 55,434	\$ 4,076	\$ 64,315	

# Combining Balance Sheet 2010-2040 Measure I Special Revenue Fund June 30, 2022

	Morongo Basin Major Local Highway		Morongo Basin Local Street		orongo Basin Senior & sabled Transit	Morongo Basin Project Development/ Traffic Management	
Assets							
Cash and investments	\$	2,513,039	\$	-	\$ -	\$	454,851
Accrued interest receivable		4,784		-	-		866
Sales taxes receivable		146,376		398,142	29,275		11,710
Deposit receivable		-		-	-		-
Due from other funds		-		-	-		-
Prepaid items		-		-	-		-
Advances to other funds		_			 <u> </u>		_
Total assets	\$	2,664,199	\$	398,142	\$ 29,275	\$	467,427
Liabilities							
Accounts payable	\$	-	\$	-	\$ -	\$	-
Accrued liabilities		-		-	-		-
Intergovernmental payable		3,055		398,142	 29,275		
Total liabilities		3,055		398,142	 29,275		
Fund balances							
Restricted		2,661,144		_	 _		467,427
Total liabilities and fund balances	\$	2,664,199	\$	398,142	\$ 29,275	\$	467,427

N	Mountain Major Local Mount Highway Local S		Mountain Senior & Disabled Transit	Mountain Project Development/ Traffic Management	Cajon Pass	Total 2010-2040 Measure I		
\$	3,304,203 6,290 133,444 -	\$ - 362,965 - -	\$ - 26,689 - -	\$ 268,782 512 10,675 -	\$ 17,668,003 33,635 1,265,894	\$ 416,704,209 966,177 44,285,218 75,057 92,250,446 30,333		
\$	3,443,937	\$ 362,965	\$ 26,689	\$ 279,969	\$ 18,967,532	9,268,008 \$ 563,579,448		
\$	- - -	\$ - 362,965 362,965	\$ - - 26,689 26,689	\$ - - - -	\$ 483 - 13,766 14,249	\$ 28,614,252 102,342 22,158,668 50,875,262		
\$	3,443,937 3,443,937	\$ 362,965	\$ 26,689	279,969 \$ 279,969	18,953,283 \$ 18,967,532	512,704,186 \$ 563,579,448		

#### SAN BERNARDINO COUNTY TRANSPORTATION AUTHORITY Schedule of Revenues and Expenditures and Changes in Fund Balances 2010-2040 Measure I Special Revenue Fund For the Year Ended June 30, 2022

	 Valley Freeway Projects	1	Valley Freeway Interchanges	 Valley Major Street	_I	Valley Local Street
Revenues						
Sales tax-Measure I (1)	\$ 59,682,176	\$	22,638,067	\$ 34,986,103	\$	41,160,121
Investment earnings	 (1,348,143)		(665,382)	 (1,099,356)		<u>-</u>
Total Revenues	 58,334,033		21,972,685	 33,886,747	_	41,160,121
Expenditures						
Current:						
General government	495,220		96,382	5,195		-
Environment and energy conservation	-		-	-		-
Commuter and motorist assistance			-	-		-
Regional and subregional planning	7,249		2,308	-		-
Transit	101 257 502		21 126 500	2 422 900		-
Project delivery Fund administration	101,256,592 15,623		21,126,599 600,399	2,433,899 3,919,309		41,160,121
Capital outlay	30,134,538		829,087	534,819		41,100,121
Total Expenditures	 131,909,222		22,654,775	 _		41,160,121
*	 131,909,222		22,034,773	 6,893,222		41,100,121
Excess (deficiency) of revenues over (under)	( <b>-2  - 1 - 2 - - - - - - - - - -</b>		(50.000)			
expenditures	 (73,575,189)	_	(682,090)	 26,993,525	_	
Other financing sources (uses)						
Transfers in:						
General Fund	-		-	351,469		-
Federal Highway Fund Special Revenue Fund	-		-	218,593		-
Capital Projects Fund	70,438		332,857	14,983		-
Enterprise Fund	61,157,771		-	-		-
Transfers out:						
General Fund	(3,503,212)		(2,044,626)	(357,393)		-
Federal Highway Fund Special Revenue Fund	-		-	(32,275)		-
State Highway Fund Special Revenue Fund	(41,135)		-	-		-
Debt Service Fund	-		(1,328,390)	(4,954,719)		-
Capital Projects Fund	 		(8,000)	 (502,992)		
Total other financing sources (uses)	 57,683,862		(3,048,159)	(5,262,334)		<u>-</u>
Net change in fund balances	(15,891,327)		(3,730,249)	 21,731,191		
Fund balances beginning of year	152,929,739		73,735,273	116,331,784		-
Fund balances end of year	\$ 137,038,412	\$	70,005,024	\$ 138,062,975	\$	

<sup>&</sup>lt;sup>(1)</sup> Total sales tax-Measure I of \$222,320,683 less 1% of \$2,223,207 for Measure I administration accounted for in the General Fund (page 71).

Valley Metrolink/ Rail Service	Valley Express Bus/ Bus Rapid Transit Service	Valley Senior & Disabled Transit	Valley Transportation Management Systems	Victor Valley Major Local Highway	Victor Valley Local Street
\$ 16,464,048 (284,097) 16,179,951	\$ 10,290,030 (275,718) 10,014,312	\$ 16,464,048 (193,451) 16,270,597	\$ 4,116,012 (147,767) 3,968,245	\$ 6,308,273 (242,764) 6,065,509	\$ 16,906,171 
37,010 - - - 10,194,629	- - - 52 530,727	- - - - 16,464,047	24,706 109,662 426,301 557,008 221,104	- - - -	- - - -
168 10,907,889 21,139,696	92 - 530,871	- - - 16,464,047	836,384 - - 2,175,165	17,301 2,832,166 	16,906,171 ———————————————————————————————————
(4,959,745)	9,483,441	(193,450)	1,793,080	3,216,042	
198,682	- - -	- - -	- - -	- - -	- - -
-	(180,219)	-	-	(91,531)	-
(1,494,439)	(180,219)	- - -	- - -	(1,685,656)	- - -
(6,255,502) 32,844,603 \$ 26,589,101	9,303,222 25,829,066 \$ 35,132,288	(193,450) 21,255,535 \$ 21,062,085	1,793,080 15,461,510 \$ 17,254,590	1,438,855 26,615,764 \$ 28,054,619	- - - \$ -

#### SAN BERNARDINO COUNTY TRANSPORTATION AUTHORITY Schedule of Revenues and Expenditures and Changes in Fund Balances 2010-2040 Measure I Special Revenue Fund For the Year Ended June 30, 2022

Revenues		ctor Valley Senior & abled Transit	De	ctor Valley Project velopment Traffic/ anagement	North Desert Major Local Highway		rth Desert cal Street
Sales tax-Measure I (1) Investment earnings	\$	1,513,985	\$	504,662 (16,483)	\$ 1,239,313 (88,178)	\$	3,370,931
Total Revenues		1,513,985		488,179	1,151,135		3,370,931
Expenditures							
Current: General government Environment and energy conservation		-		5,211	6,708		- -
Commuter and motorist assistance Regional and subregional planning Transit		1,513,985		230,124 29,951	-		- - -
Project delivery Fund administration Capital outlay		- - -		- - <u>-</u>	58,006 57,658		3,370,931
Total Expenditures		1,513,985		265,286	122,372		3,370,931
Excess (deficiency) of revenues over (under) expenditures		<u>-</u>		222,893	1,028,763		<u>-</u>
Other financing sources (uses) Transfers in:							
General Fund		_		_	_		_
Federal Transit Fund Special Revenue Fund Capital Projects Fund		-		18,000	-		-
Debt Service Fund		-		-	-		-
Transfers out:							
General Fund		-		-	(158,067)		-
Proposition 1B Fund Special Revenue Fund 2010-2040 Measure I Special Revenue Fund		-		_	-		_
Debt Service Fund		-		-	-		-
Capital Projects Fund							
Total other financing sources (uses)				18,000	(158,067)		<u> </u>
Net change in fund balances		-		240,893	870,696		-
Fund balances beginning of year	\$		\$	1,717,126	9,288,975	\$	
Fund balances end of year	<u> </u>		<b>D</b>	1,958,019	\$ 10,159,671	<b>D</b>	

<sup>(1)</sup> Total sales tax-Measure I of \$222,320,683 less 1% of \$2,223,207 for Measure I administration accounted for in the General Fund (page 71).

North Desert I Senior &		North Desert Project Development Traffic/ Management	Colorado River Major Local Highway	Colorado River Local Street	Colorado River Senior & Disabled Transit	Colorado River Project Development Traffic/ Management		
\$	247,863 - 247,863	\$ 99,145 (10,571) 88,574	\$ 114,417 (2,643) 111,774	\$ 311,213 - 311,213	\$ 22,883 	\$ 9,153 (546) 8,607		
	-	-	-	-	-	-		
	-	-	-	-	-	-		
	247,863	-	-	-	22,883	-		
	-	-	98,471	311,213	-	-		
	247,863	<u> </u>	98,471	311,213	22,883			
	<u>-</u>	88,574	13,303			8,607		
	-	-	-	-	-	-		
	-	-	-	-	-	-		
	-	-	-	-	-	-		
	-	-	(725)	-	-	-		
	-	-	-	-	-	-		
	-	-	-	-	-	_		
	<u> </u>							
		- 00.574	(725)			- 0.607		
	-	88,574 1,115,133	12,578 301,042	-	-	8,607 55,708		
\$	_	\$ 1,203,707	\$ 313,620	\$ -	\$ -	\$ 64,315		

#### SAN BERNARDINO COUNTY TRANSPORTATION AUTHORITY Schedule of Revenues and Expenditures and Changes in Fund Balances 2010-2040 Measure I Special Revenue Fund For the Year Ended June 30, 2022

	Morongo Basin Major Local Highway	Morongo Basin Local Street	Morongo Basin Senior & Disabled Transit	Morongo Basin Project Development Traffic/ Management	
Revenues					
Sales tax-Measure I (1)	\$ 804,110	\$ 2,187,180	\$ 160,822	\$ 64,329	
Investment earnings	(20,637)			(3,976)	
Total Revenues	783,473	2,187,180	160,822	60,353	
Expenditures					
Current:					
General government	-	-	-	-	
Environment and energy conservation	-	-	-	-	
Commuter and motorist assistance	-	-	-	-	
Regional and subregional planning	-	-	1.60.022	-	
Transit	-	-	160,822	-	
Project delivery Fund administration	10 621	2 107 100	-	-	
Capital outlay	18,631	2,187,180	-	-	
*	10 (21	2 107 100	160.922		
Total Expenditures	18,631	2,187,180	160,822		
Excess (deficiency) of revenues over					
(under) expenditures	764,842			60,353	
Other financing sources (uses)					
Transfers in:					
General Fund	-	-	-	-	
Federal Transit Fund Special Revenue Fund	_	_	-	-	
Capital Projects Fund	-	-	-	-	
Debt Service Fund	-	-	-	-	
Transfers out:					
General Fund	(18,297)	-	-	-	
Proposition 1B Fund Special Revenue Fund	-	-	-	-	
2010-2040 Measure I Special Revenue Fund	-	-	-	-	
Debt Service Fund	-	-	-	-	
Capital Projects Fund					
Total other financing sources (uses)	(18,297)	-	-	-	
Net change in fund balances	746,545			60,353	
Fund balances beginning of year	1,914,599			407,074	
Fund balances end of year	\$ 2,661,144	\$ -	\$ -	\$ 467,427	

<sup>(1)</sup> Total sales tax-Measure I of \$222,320,683 less 1% of \$2,223,207 for Measure I administration accounted for in the General Fund (page 71).

Mountain Major Major Local Mountain Highway Local Street		Mountain Senior & Disabled Transit	Mountain Project Development Traffic/ Management	Cajon Pass	Total 2010-2040 Measure I		
\$ 723,752 (29,736) 694,016	\$ 1,968,606 	\$ 144,750 	\$ 57,900 (2,413) 55,487	\$ 7,145,372 (158,968) 6,986,404	\$ 249,705,435 (4,590,829) 245,114,606		
- - - - -		- - - 144,750	- - - - - -	- - - - 46,916	670,432 109,662 426,301 796,741 29,530,761 125,775,697		
508,090	1,968,606	144,750	38,989	46,916	73,993,818 42,406,333 273,709,745		
185,926			16,498	6,939,488	(28,595,139)		
- - -	- - -	- - -	- - -	- - -	550,151 218,593 436,278 61,157,771		
(3,299) - - - - (3,299) 182,627	- - - - - -	- - - - - -	- - - - - 16,498	(3,474,365) (3,474,365) (3,474,365) 3,465,123	(6,357,369) (32,275) (41,135) (12,937,569) (510,992) 42,483,453 13,888,314		
3,261,310 \$ 3,443,937	<u> </u>	\$ -	263,471 \$ 279,969	15,488,160 \$ 18,953,283	498,815,872 \$ 512,704,186		

Combining Balance Sheet
Debt Service Fund
June 30, 2022

	Sales Tax Revenue Bond 2012A	Sales Tax Revenue Bond 2014A	Sales Tax Refunding Bond 2022A	Total Debt Service
Assets				
Cash and investments-restricted	\$ -	\$ 2,407,812	\$ 2,106,424	\$ 4,514,236
Fund balances				
Restricted	\$ -	\$ 2,407,812	\$ 2,106,424	\$ 4,514,236
Total liabilities and fund balances	\$ -	\$ 2,407,812	\$ 2,106,424	\$ 4,514,236

#### Schedule of Revenues, Expenditures and Changes in Fund Balances Debt Service Fund

#### For the Year Ended June 30, 2022

	Sales Tax Revenue Bond 2012A	Sales Tax Revenue Bond 2014A	Sales Tax Refunding Bond 2022A	Total Debt Service	
Revenues					
Investment earnings	<u>\$ 116</u>	\$ 336	\$ 22	\$ 474	
Expenditures					
Debt service:					
Principal	-	2,220,000	-	2,220,000	
Interest and fiscal charges	1,758,069	4,866,113		6,624,182	
Total Expenditures	1,758,069	7,086,113		8,844,182	
Excess (deficiency) of revenues over (under) expenditures	(1,757,953)	(7,085,777)	22	(8,843,708)	
Other financing sources Transfers in:					
2010-2040 Measure I Special Revenue Fund Transfers out:	4,287,250	6,641,952	2,008,367	12,937,569	
Capital Projects Funds	72,804,821	-	98,035	72,902,856	
Payment of sales tax revenue bonds	(78,399,819)	·		(78,399,819)	
Total other financing sources	(1,307,748)	6,641,952	2,106,402	7,440,606	
Net change in fund balances	(3,065,701)	(443,825)	2,106,424	(1,403,102)	
Fund balances beginning of year	3,065,701	2,851,637		5,917,338	
Fund balances end of year	\$ -	\$ 2,407,812	\$ 2,106,424	\$ 4,514,236	

### Combining Balance Sheet Capital Projects Fund June 30, 2022

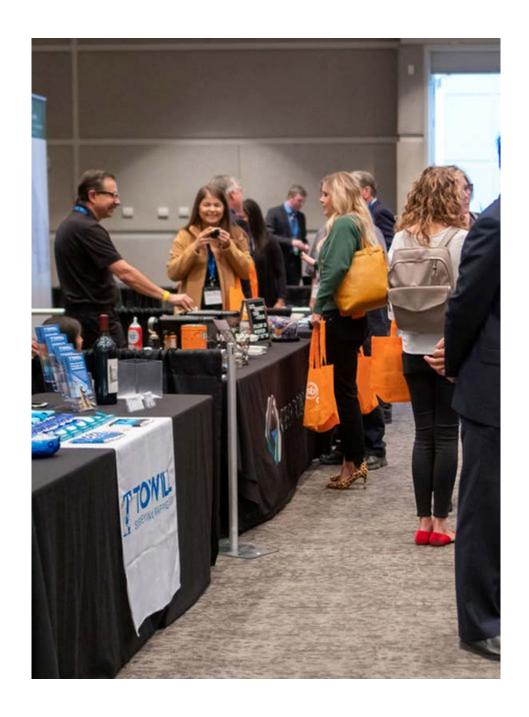
	 Local Projects	Redlands Passenger Rail	]	Valley Freeway Interchange Bond
Assets				
Cash and investments	\$ 19,942,646	\$ 1,304,278	\$	114
Accrued interest receivable	63,223	2,474		-
Accounts receivable	100,322	-		-
Intergovernmental receivable	21,252,620	10,429		-
Deposit receivable	138,500	-		-
Intergovernmental agreements receivable	 23,383,433	 		
Total assets	\$ 64,880,744	\$ 1,317,181	\$	114
Liabilities				
Accounts payable	\$ 5,424,200	\$ -	\$	114
Accrued liabilities	551	-		-
Intergovernmental payable	15,049	-		-
Due to other funds	28,562,100	4,555		75,730
Advances from other funds	9,268,008	-		-
Unearned revenue	22,115,616	1,275,902		<u>-</u>
Total liabilities	 65,385,524	 1,280,457		75,844
Deferred inflows of resources				
Unavailable grant and local reimbursements	 16,952,307	 		<u>-</u>
Fund balances (deficits)				
Restricted - rail	-	36,724		-
Unassigned	(17,457,087)	-		(75,730)
Total fund balances (deficits)	 (17,457,087)	36,724		(75,730)
Total liabilities and fund balances	\$ 64,880,744	\$ 1,317,181	\$	114

		Total
Caj	on Pass	Capital
]	Bond	 Projects
\$	1,812	\$ 21,248,850
	-	65,697
	-	100,322
	-	21,263,049
	-	138,500
	<u>-</u>	 23,383,433
\$	1,812	\$ 66,199,851
\$	-	\$ 5,424,314
	-	551
	-	15,049
	-	28,642,385
	-	9,268,008
		 23,391,518
		 66,741,825
	<u>-</u>	16,952,307
	1,812	38,536
	· -	(17,532,817)
	1,812	(17,494,281)
\$	1,812	\$ 66,199,851
_		

# SAN BERNARDINO COUNTY TRANSPORTATION AUTHORITY Schedule of Revenues, Expenditures and Changes in Fund Balances Capital Projects Fund For the Year Ended June 30, 2022

	 Local Projects		Redlands Passenger Rail		alley Freeway nterchanges Bond
Revenues					
Intergovernmental	\$ 15,509,137	\$	10,429	\$	-
Investment earnings	(123,902)		(12,281)		-
Miscellaneous	3,173,234		101,726		-
Total revenues	18,558,469		99,874		-
Expenditures					
Current:					
Commuter and motorist assistance	56,319		-		-
Regional and subregional planning	16,199		-		-
Transit	7,638,533		47,334		-
Project delivery	47,918,508		-		-
Capital outlay	414,495		49,265		-
Debt service-fiscal and issuance costs	 				331,169
Total expenditures	 56,044,054		96,599		331,169
Excess (deficiency) of revenues over (under) expenditures	 (37,485,585)		3,275		(331,169)
Other Financing Sources (Uses)					
Transfers in:					
Sales tax revenue bonds issued					
Federal highway special revenue fund	31,339,552		-		-
2010-2040 Measure I Special Revenue Fund	510,992		-		-
Transfers out:					
Federal Highway special revenue fund	(26,353,993)		-		-
2010-2040 measure I special revenue fund	(436,278)		-		-
Debt Service Fund	-		-		(72,902,856)
Commercial paper proceeds	26,352,000		-		-
Sales tax revenue bonds issued	-		-		60,050,000
Sales tax revenue bonds premium	 -				13,108,295
Total other financing sources (uses)	 31,412,273				255,439
Net change in fund balances	(6,073,312)		3,275		(75,730)
Fund balances (deficits) beginning of year	 (11,383,775)		33,449		<u>-</u>
Fund balances (deficits) end of year	\$ (17,457,087)	<u>\$</u>	36,724	<u>\$</u>	(75,730)

	Total
Cajon Pass	Capital
Bond	Projects
\$ -	\$ 15,519,566
63	(136,120)
1,749	3,276,709
1,812	18,660,155
	56 210
-	56,319 16,199
_	7,685,867
	47,918,508
-	463,760
	331,169
	56,471,822
1,812	(37,811,667)
-	31,339,552
-	510,992
-	(26,353,993)
-	(436,278)
-	(72,902,856)
-	26,352,000
-	60,050,000
	13,108,295
	31,667,712
1,812	(6,143,955)
	(11,350,326)
\$ 1,812	\$ (17,494,281)



Connecting contractors big and small to opportunities generated by SBCTA projects is one of the primary goals of the annual SBCTA Business 2 Business Expo.

#### **Statistical Section**

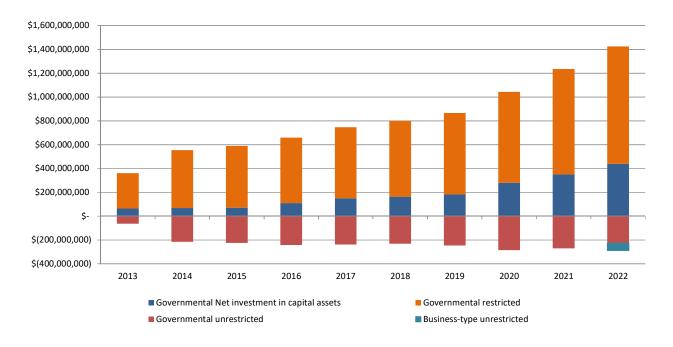
This part of the San Bernardino County Transportation Authority's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Agency's overall financial health.

	Page No.
Financial Trends	
These schedules contain trend information to help the reader understand how the Agency's financial performance and well-being have changed over time.	136
Revenue Capacity	
These schedules contain information to help the reader assess the Agency's significant local revenue source, the Measure I sales tax.	144
Debt Capacity	
These schedules contain information to help the reader assess the affordability of the Agency's current levels of outstanding debt and the ability to issue additional debt in the future.	149
Demographic and Economic Information	
These schedules offer demographic and economic indicators to help the reader understand the environment within which the Agency's financial activities take place.	151
Operating Information	
These schedules contain service and infrastructure data to help the reader understand how the information in the Agency's financial report relates to the services the Agency provides and the activities it performs.	153

Net Position by Component Last Ten Fiscal Years <sup>(1)</sup> (accrual basis of accounting)

	•					_				
	-	2013		2014		2015		2016		2017
Governmental activities										
Net investment in capital assets	\$	64,111,527	\$	68,787,689	\$	71,364,275	\$	110,717,829	\$	151,059,762
Restricted		297,711,179		486,271,129		518,477,643		548,295,699		595,616,437
Unrestricted		(62,476,583)		(215,122,515)		(224,771,477)		(241,599,238)		(237,230,227)
Subtotal governmental										
activities net position	\$	299,346,123	\$	339,936,303	\$	365,070,441	\$	417,414,290	\$	509,445,972
Business-type activities Unrestricted	\$		\$		\$		¢		\$	
Subtotal Business-type	Ф		Ф		Ф		Ф		Þ	
activities net position	\$		\$		\$		\$		\$	
Primary Government										
Net investment in capital assets	\$	64,111,527	\$	68,787,689	\$	71,364,275	\$	110,717,829	\$	151,059,762
Restricted		297,711,179		486,271,129		518,477,643		548,295,699		595,616,437
Unrestricted		(62,476,583)		(215,122,515)		(224,771,477)		(241,599,238)		(237,230,227)
<b>Total Primary Government</b>										
net position	\$	299,346,123	\$	339,936,303	\$	365,070,441	\$	417,414,290	\$	509,445,972

 $<sup>^{(1)}</sup>$  2020 Restated due to Implementation Guide 2019-1, revenue recognition based on executed agreement(s).



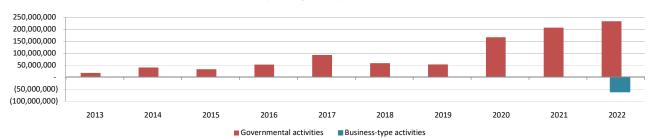
 2018		2019	2020	 2021		2022
\$ 163,426,341 635,633,048 (231,279,244)	\$	183,187,117 682,600,483 (244,842,558)	\$ 281,471,627 761,719,108 (285,087,605)	\$ 350,708,835 884,582,859 (270,271,064)	\$	438,632,746 986,436,475 (227,026,235)
\$ 567,780,145	<u>\$</u>	620,945,042	\$ 758,103,130	\$ 965,020,630	<u>\$</u>	1,198,042,986
\$ <del>-</del>	\$	<u>-</u>	\$ <u>-</u>	\$ <del>-</del>	\$	(61,508,438)
\$ <u> </u>	\$		\$ 	\$ <u>-</u>	\$	(61,508,438)
\$ 163,426,341 635,633,048 (231,279,244)	\$	183,187,117 682,600,483 (244,842,558)	\$ 281,471,627 761,719,108 (285,087,605)	\$ 350,708,835 884,582,859 (270,271,064)	\$	438,632,746 986,436,475 (288,534,673)
\$ 567,780,145	\$	620,945,042	\$ 758,103,130	\$ 965,020,630	\$	1,136,534,548

Changes in Net Position Last Ten Fiscal Years <sup>(1)</sup> (accrual basis of accounting)

	_	2013		2014		2015		2016	_	2017
Expenses										
Governmental activities:										
General government	\$	2,634,953	\$	3,825,691	\$	2,833,042	\$	4,579,995	\$	3,338,658
Environment and energy conservation		-		-		-		1,392,074		2,217,401
Commuter and motorist assistance		-		-		-		5,360,439		4,986,605
Regional and subregional planning		1,723,173		1,810,171		1,951,391		2,077,133		2,914,855
Transit		48,249,719		39,297,811		59,376,860		33,664,779		51,255,392
Project delivery		236,573,382		198,290,514		168,126,021		107,387,795		53,310,890
Fund administration		113,211,850		137,111,875		153,722,554		184,361,902		159,952,967
Express lanes Interest and fiscal charges		3,545,543		5,115,094		8.080,732		8,041,836		7 064 571
Air quality and traveler services		8,720,281		5,626,177		4,182,935		8,041,830		7,964,571
Total governmental activities expenses		414,658,901	_	391,077,333	_	398,273,535		346,865,953	_	285,941,339
Business-type activities: Toll Enterprise		-		-		-		-		<u>-</u>
Total business-type activities expenses	-		_		_				_	
Program revenues	-									
Government activities:										
Charges for services:										
General government		393,053		612,541		591,987		539,822		540,388
Operating grants and contributions		214,943,724		204,806,040		189,415,129		133,839,101		122,252,773
Capital grants and contributions				_		<u>-</u>		<u> </u>		_
Total governmental activities program revenues		215,336,777		205,418,581		190,007,116		134,378,923		122,793,161
Net (expense) revenue										
Governmental activities		(199,322,124)		(185,658,752)		(208, 266, 419)		(212,487,030)		(163,148,178)
Business-type activities				_		_		-		
General revenues										
Governmental activities:										
Sales tax-Measure I		138,482,732		145,407,342		152,342,401		160,848,014		163,814,528
Sales tax-local transportation fund		75,100,102		79,559,209		85,531,625		97,002,999		87,040,490
Unrestricted investment earnings		2,824,825		165,733		1,906,660		4,876,204		2,160,355
Gain (loss) on sale of assets		-		-		-		-		-
Miscellaneous		479,987		1,116,648		1,987,011		2,103,662		2,164,487
Transfers				<u> </u>				<u>-</u>		
Total governmental activities general revenues		216,887,646		226,248,932		241,767,697		264,830,879		255,179,860
Business-type activities: Transfers		_		-		-		-		-
Total business-type activities expenses										
Change in net position										
Governmental activities		17,565,522		40,590,180		33,501,278		52,343,849		92,031,682
Business-type activities	_				_		_		_	
Total primary government	\$	17,565,522	\$	40,590,180	\$	33,501,278	\$	52,343,849	\$	92,031,682

<sup>(1)</sup> In 2016 general-council of governments support and air quality and traveler services were reclassified to separate general government, environment and energy conservation, and commuter and motorist assistance activities.

#### Change in net position-governmental activities

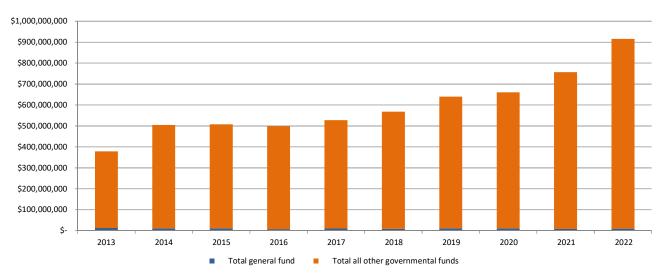


	2018		2019		2020		2021		2022
\$	4,451,810	\$	5,388,051	\$	5,889,434	\$	6,163,146	\$	3,264,831
	4,100,630		5,992,817		2,343,087		1,198,164		517,273
	6,787,391		6,910,089		7,570,852		7,209,299		5,286,254
	3,063,247		2,803,421		2,691,211		3,385,393		4,501,891
	139,490,342		141,450,567		183,566,697		157,847,110		110,142,376
	119,064,025		194,496,081		200,975,920		286,047,480		273,284,056
	56,315,916		95,419,251		47,437,247		79,892,412		76,656,089
	-		167,101		-		-		
	7,882,329		7,788,659		7,637,475		7,493,822		3,037,534
	341,155,690		460,416,037		458,111,923		549,236,826		476,690,304
	<u></u>		<del></del> ,						
	_		_		_				350,667
			-		<del>_</del>				350,667
	873,886		855,693		722,766		866,778		834,214
	134,432,428		124,767,642		120,385,010		146,381,605		129,636,422
	-		79,983,912		206,347,856		257,273,325		103,869,884
	135,306,314		205,607,247		327,455,632		404,521,708		234,340,520
	(205,849,376)		(254,808,790)		(130,656,291)		(144,715,118)		(242,349,784
	(203,849,370)		(234,808,790)		(130,030,291)		(144,/13,116)		(350,66
	<u>-</u>						<u>-</u>	_	(330,00
	162,945,073		183,621,992		179,016,883		222,320,683		252,227,712
	95,064,513		106,927,206		102,753,612		127,319,839		147,255,413
	5,050,075		16,901,051		15,090,815		1,687,658		(11,652,810
	(194,724)		101,467		-		(347)		
	1,318,612		421,971		364,484		304,785		26,384,04
	-		_		_				61,157,77
	264,183,549		307,973,687	_	297,225,794		351,632,618		475,372,14
	_		_		_		_		(61,157,77
	-		-	_	-		-		(61,157,77
	58,334,173		53,164,897		166,569,503		206,917,500		233,022,356
	-		-		-		-		(61,508,438
;	58,334,173	\$	53,164,897	\$	166,569,503	\$	206,917,500	\$	171,513,918
_	30,337,173	Ψ	33,107,077	Ψ	100,507,505	Ψ	200,717,300	Ψ	1/1,515,71

Fund Balances of Governmental Funds Last Ten Fiscal Years <sup>(1)</sup> (modified accrual basis of accounting)

	•	•			•	
		2013	2014	2015	2016	2017
General fund						
Nonspendable	\$	173,867	\$ 182,068	\$ 120,659	\$ -	\$ 14,569
Committed		24,425	22,211	24,046	20,576	2,788,309
Assigned		12,819,740	11,283,052	11,069,579	7,478,672	7,994,915
Unassigned			 	-	 	<u>-</u>
Total general fund	\$	13,018,032	\$ 11,487,331	\$ 11,214,284	\$ 7,499,248	\$ 10,797,793
All other governmental funds						
Restricted	\$	383,102,734	\$ 508,391,977	\$ 511,144,916	\$ 520,416,463	\$ 544,917,503
Nonspendable		-	-	-	-	21,995
Committed		-	-	-	-	-
Unassigned		(17,524,771)	(15,058,847)	(14,693,201)	 (28,319,694)	(28,537,883)
Total all other governmental funds	\$	365,577,963	\$ 493,333,130	\$ 496,451,715	\$ 492,096,769	\$ 516,401,615

<sup>(1) 2020</sup> Restated due to Implementation Guide 2019-1, revenue recognition based on executed agreement(s).



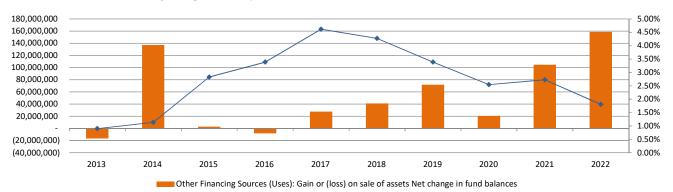
2018	2019			2020	 2021	 2022		
\$ 18,776	\$	3,302,408	\$	5,698,586	\$ 147,658	\$ 87,075		
9,020,978		7,267,165 500,000		5,455,831 500,000	7,665,107 500,000	9,513,241 500,000		
\$ 9,039,754	\$	11,069,573	\$	11,654,417	\$ 8,312,765	\$ 10,100,316		
\$ 586,225,728 20,788 2,447,646 (29,647,825)	\$	643,327,781 - 2,346,780 (16,923,844)	\$	692,204,990 5,000 2,211,154 (45,794,058)	\$ 802,012,580 - 1,828,594 (55,082,060)	\$ 926,554,698 54,608 1,501,618 (22,527,110)		
\$ 559,046,337	\$	628,750,717	\$	648,627,086	\$ 748,759,114	\$ 905,583,814		

Changes in Fund Balances of Governmental Funds
Last Ten Fiscal Years (1)
(modified accrual basis of accounting)

		2013	 2014	-	2015	 2016	 2017
Revenues							
Sales tax-Measure I	\$	138,482,732	\$ 145,407,342	\$	152,342,401	\$ 160,848,014	\$ 163,814,528
Sales tax-local transportation fund		75,100,102	79,559,209		85,531,625	97,002,999	87,040,490
Intergovernmental		193,721,364	173,396,397		143,867,243	84,373,453	74,863,975
Charges for services		257,204	483,490		473,282	425,936	387,841
Special assessments		135,849	129,051		118,705	113,886	152,547
Investment earnings		2,824,825	165,733		1,906,662	4,876,204	2,160,355
Miscellaneous		479,987	 1,075,059		1,977,411	 2,103,662	 2,164,487
Total revenues	_	411,002,063	 400,216,281		386,217,329	 349,744,154	 330,584,223
Expenditures							
Current:							
General government		2,188,545	3,479,317		2,400,945	4,226,244	3,969,427
Environment and energy conservation		-	-		-	1,426,771	2,191,718
Commuter and motorist assistance		-	-		-	5,383,571	4,969,483
Regional and subregional planning		1,723,173	1,810,171		1,967,660	2,163,876	2,850,647
Transit		48,249,719	39,297,811		59,395,144	48,908,424	56,879,195
Project delivery		236,573,382	198,290,514		168,147,585	107,474,538	65,950,533
Fund administration		126,375,756	136,900,621		133,588,823	150,423,969	129,081,711
Express lanes		-	-		-	-	-
Air quality and traveler services		8,720,281	5,626,177		4,191,009	-	-
Debt Service:							
Principal		-	-		1,910,000	1,990,000	2,845,000
Interest and fiscal charges		3,851,087	4,421,182		8,862,406	9,226,716	9,131,336
Capital outlay		60,607	 5,001,633		2,908,219	 26,590,027	 25,111,782
Total expenditures		427,742,550	 394,827,426		383,371,791	 357,814,136	 302,980,832
Transfers in		44,505,326	43,369,783		43,631,095	48,366,242	58,188,088
Transfers out		(44,505,326)	(43,369,783)		(43,631,095)	(48,366,242)	(58,188,088)
Commercial Paper Proceeds		-	-		-	-	-
Sales tax revenue bonds issued		-	110,135,000		-	-	-
Premium on sales tax revenue bonds issued		-	10,700,611		-	-	-
Payment of sales tax revenue bonds		-	10,700,611		-	-	-
Gain or (loss) on sale of assets		_	 		_	 	-
Total other financing sources (uses)			 131,536,222			 _	 -
Net change in fund balances		(16,740,487)	136,925,077		2,845,538	 (8,069,982)	 27,603,391
Fund balances beginning of year (*as restated) (2)	*	395,336,482	378,595,995		515,521,072	518,366,610	510,296,628
Fund balances end of year	\$	378,595,995	\$ 515,521,072	\$	518,366,610	\$ 510,296,628	\$ 537,900,019
Debt service as a percentage of noncapital expenditures	;						
(l)		0.90%	1.13%		2.83%	3.39%	4.62%

<sup>(1)</sup> Debt service reflects principal and interest.

 $<sup>^{(2)}</sup>$  These restatements occurred durring the respective fiscal years, not the result of the current audit.



→ Debt service as a percentage of noncapital expenditures (1)

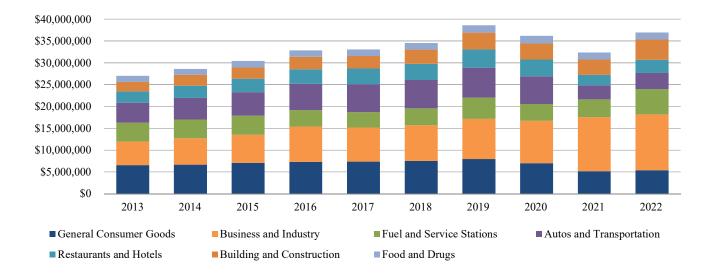
	2018	 2019		2020		2021		2022
\$	162,945,073	\$ 183,621,992	\$	179,016,883	\$	222,320,683	\$	252,227,712
	95,064,513	106,927,206		102,753,612		127,319,839		147,255,418
	81,934,515	166,135,084		248,151,643		325,764,000		255,158,111
	673,699	607,148		469,623		609,239		573,523
	200,187	248,545		253,143		257,539		260,691
	5,050,075	16,901,051		15,090,815		1,687,658		(9,190,904
	1,318,609	 668,420		7,374,234		5,575,269		26,384,049
	347,186,671	 475,109,446		553,109,953		683,534,227		672,668,600
	3,449,490	8,809,467		9,716,385		10,022,751		9,474,721
	3,955,065	5,360,236		1,323,755		540,313		445,004
	5,702,551	6,082,170		6,217,206		4,713,337		5,020,699
	2,838,747	1,870,217		1,648,691		2,369,693		3,859,767
	132,211,679	128,994,735		178,757,080		139,311,882		107,243,421
	73,108,411	144,354,985		164,736,836		234,102,962		297,850,264
	56,202,549	60,576,825		56,797,347		73,891,608		75,088,776
	-	85,542		-		-		-
	-	-		-		-		-
	3,365,000	3,860,000		4,150,000		4,460,000		2,220,000
	9,026,801	8,914,649		8,740,251		8,573,701		6,955,351
	16,244,971	34,548,505		100,559,657		100,662,812		88,166,593
	306,105,264	 403,457,331		532,647,208		578,649,059		596,324,596
	105,160,907	23,523,783		28,850,305		29,423,596		222,462,708
	(105,160,907)	(23,523,783)		(28,850,305)		(29,423,596)		(161,304,937
	-	-		-		-		26,352,000
	-	-		-		-		60,050,000
	-	-		-		-		13,108,295
	-	-		-		-		(78,399,819
	(194,724)	82,084		(1,532)		(347)		
	(194,724)	 82,084		(1,532)		(347)		82,268,247
_	40,886,683	 71,734,199	_	20,461,213	_	104,884,821	_	158,612,251
	537,900,019	568,086,091		631,725,\$45		652,187,058		757,071,879
\$	578,786,702	\$ 639,820,290	\$	652,187,058	\$	757,071,879	\$	915,684,130
	4.28%	3.39%		2.54%		2.73%		1.81%

County of San Bernardino Taxable Sales by Business Group <sup>(1)</sup>
Last Ten Fiscal Years
(In Thousands)

	General Consumer	Business and	Fuel and Service	Autos and	R	Restaurants and	Building and	Food and	
Fiscal	Goods	Industry	Stations	Transportation		Hotels	Construction	Drugs	Total
2013	\$ 6,572,565	\$ 5,365,583	\$ 4,342,153	\$ 4,572,225	\$	2,585,174	\$ 2,202,286	\$ 1,348,689	\$ 26,988,675
2014	6,702,525	6,020,854	4,285,736	4,935,894		2,780,587	2,486,172	1,371,210	28,582,978
2015	7,051,392	6,489,782	4,325,966	5,405,745		3,062,985	2,601,797	1,478,121	30,415,788
2016	7,319,419	8,083,843	3,762,442	6,034,921		3,310,748	2,842,895	1,493,229	32,847,497
2017	7,376,923	7,787,136	3,532,294	6,402,945		3,569,755	2,885,786	1,507,108	33,061,947
2018	7,494,134	8,202,417	3,886,311	6,470,286		3,728,275	3,213,382	1,535,514	34,530,319
2019	7,979,160	9,190,121	4,870,259	6,825,868		4,194,986	3,831,818	1,702,785	38,594,997
2020	7,015,085	9,698,459	3,825,702	6,371,303		3,810,119	3,694,221	1,732,193	36,147,082
2021	5,173,652	12,398,034	4,071,133	3,218,905		2,368,664	3,541,254	1,570,734	32,342,376
2022	5,387,207	12,802,047	5,781,719	3,725,689		2,962,344	4,649,030	1,619,464	36,927,500

 $<sup>^{\</sup>left( 1\right) }$  Excludes transfers and unidentified sources.

Source: California Department of Tax and Fee Administration/Hdl Companies cash basis



## Direct and Overlapping Sales Tax Rates Last Ten Fiscal Years

Fiscal Year	Measure I Direct Rate (1)	County of San Bernardino (2)
2013	0.50%	8.00%
2014	0.50%	8.00%
2015	0.50%	8.00%
2016	0.50%	8.00%
2017	0.50%	7.75%
2018	0.50%	7.75%
2019	0.50%	7.75%
2020	0.50%	7.75%
2021	0.50%	7.75%
2022	0.50%	7.75%

<sup>&</sup>lt;sup>(1)</sup> In November 1989 San Bernardino County voters approved passage of Measure I imposing a one-half of one percent sales tax for a period not to exceed twenty years. In November 2004, voters extended the Measure I sales tax for a period of thirty years.

Source: California Department of Finance/California Department of Tax and Fee Administration

<sup>&</sup>lt;sup>(2)</sup> In April 2009, the State of California increased the state sales tax rate by 1%. In July 2011, the sales tax rate was decreased by 1%. In January 2013, the sales tax rate was increased by .25%. In January 2017, the sales tax rate was decreased by .25%.

#### SAN BERNARDINO COUNTY TRANSPORTATION AUTHORITY County of San Bernardino Principal Taxable Sales by Business Type Current Year and Nine Years Ago (In Thousands)

		2022			2013	
			Percentage			Percentage
			of Total			of Total
	Taxable		Taxable	Taxable		Taxable
Business Type	Sale	Rank	Sales	Sale	Rank	Sales
Service Stations	\$ 5,513,168	1	14.90%	\$ 3,410,457	1	14.80%
Fulfillment Centers	4,220,626	2	11.41%	-		
Drugs/Chemicals	2,718,199	3	7.35%	1,206,812	3	5.24%
Contractors	2,595,011	4	7.01%	958,482	6	4.16%
Building Materials	1,709,014	5	4.62%	591,598	12	2.57%
New Motor Vehicle Dealers	1,526,664	6	4.13%	1,164,992	4	5.05%
Home Furnishings	1,431,488	7	3.87%	529,800	14	2.30%
Casual Dining	1,358,214	8	3.67%	612,253	10	2.66%
Heavy Industrial	1,273,592	9	3.44%	1,059,081	5	4.60%
Warehse/Farm/Const. Equip.	1,160,802	10	3.14%	509,225	17	2.21%
Trailers/Auto Parts	1,058,944	11	2.86%	607,510	11	2.64%
Quick-Service Restaurants	876,933	12	2.37%	500,460	18	2.17%
Discount Dept Stores	805,331	13	2.18%	689,307	9	2.99%
Light Industrial/Printers	804,838	14	2.17%	799,491	8	3.47%
Family Apparel	794,743	15	2.15%	-		
Convenience Stores/Liquor	777,752	16	2.10%	41,645	20	0.18%
Specialty Stores	716,333	17	1.94%	390,786	21	1.70%
Grocery Stores	688,726	18	1.86%	514,581	15	2.23%
Textiles/Furnishings	644,171	19	1.74%	512,910	16	2.23%
Used Automotive Dealers	609,174	20	1.65%	377,535	22	1.64%
Automotive Supply Stores	581,178	21	1.57%	353,978	23	1.54%
Auto Repair Shops	548,739	22	1.48%	468,539	19	2.03%
Transportation/Rentals	411,352	23	1.11%	875,039	7	3.80%
Plumbing/Electrical Supplies	341,502	24	0.92%	-		
Department Stores	309,368	25	0.84%	552,667	13	2.40%
Electronics/Appliance Stores	-			194,017	24	0.84%
Energy/Utilities	-			3,393,936	2	14.73%
Fuel/Ice Dealers	-			179,888	25	0.78%
Total	\$ 33,475,862		90.46%	\$ 20,494,989		88.92%

Source: California Department of Tax and Fee Administration/Hdl Companies based on Cash basis

### Measure I Sales Tax Revenue by Program and Subarea For the Year Ended June 30, 2022

			Special Revenue	
	Ge	eneral Fund	Funds	Total
Administration				
Administration	\$	2,522,277	\$ -	\$ 2,522,277
Valley				
Freeway projects		-	59,682,176	59,682,176
Freeway interchanges		-	22,638,067	22,638,067
Major street		-	34,986,103	34,986,103
Local street		-	41,160,121	41,160,121
Metrolink/rail service		-	16,464,048	16,464,048
Express bus/bus rapid transit service		-	10,290,030	10,290,030
Senior and disabled transit		-	16,464,048	16,464,048
Transportation management systems		-	4,116,012	4,116,012
Victor Valley				
Major local highway		-	6,308,273	6,308,273
Local street		_	16,906,171	16,906,171
Senior and disabled transit		_	1,513,985	1,513,985
Project development/traffic management		_	504,662	504,662
North Desert			,	,
Major local highway		_	1,239,313	1,239,313
Local street		_	3,370,931	3,370,931
Senior and disabled transit		_	247,863	247,863
Project development/traffic management		_	99,145	99,145
Colorado River			, -	
Major local highway		_	114,417	114,417
Local street		_	311,213	311,213
Senior and disabled transit		_	22,883	22,883
Project development/traffic management		_	9,153	9,153
Morongo Basin			>,100	>,100
Major local highway		_	804,110	804,110
Local street		_	2,187,180	2,187,180
Senior and disabled transit		_	160,822	160,822
Project development/traffic management		_	64,329	64,329
Mountain			01,327	01,327
Major local highway		_	723,752	723,752
Local street		_	1,968,606	1,968,606
Senior and disabled transit		_	144,750	144,750
Project development/traffic management		_	57,900	57,900
Cajon Pass		<u>-</u>	7,145,372	7,145,372
Cujon 1 ass	•	2 522 277		·
	\$	2,522,277	\$ 249,705,435	\$ 252,227,712

## Historical Sales Tax Revenue

Fiscal Years Ended June 30, 2010 through 2022

Fiscal Year	Sales Tax Revenues (1)	% Change From Prior Fiscal Year
2010	\$106,073,764 (2)	(7.7) %
2011	117,927,079	11.2 %
2012	132,276,581	12.2 %
2013	138,482,732	4.7 %
2014	145,407,342	5.0 %
2015	152,342,401	4.8 %
2016	160,848,014	5.6 %
2017	163,814,528	1.8 %
2018	162,945,073	(0.5) %
2019	183,621,992	12.7 % (3)
2020	179,016,883 (4)	(2.5) %
2021	222,320,683	24.2 %
2022	252,227,712	13.5 %

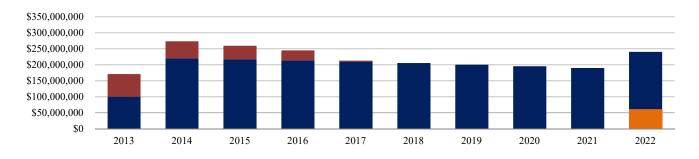
- (1) Net of State Board of Equalization/CDTFA administrative fee.
- (2) Ordinance No. 89-1 imposed the Sales Tax for a period from April 1, 1990 to March 31, 2010. Ordinance No. 04-01 imposes the Sales Tax for the period from April 1, 2010 through March 31, 2040. Thus, amounts shown for Fiscal Year ended June 30, 2010 include receipts of the Sales Tax imposed pursuant to both Ordinance No. 89-1 and Ordinance No. 04-01. Only those amounts collected in connection with the Sales Tax imposed on and after April 1 in such year would have constituted pledged Sales Tax Revenues under the Indenture. See "SECURITY AND SOURCES OF PAYMENT FOR THE SERIES 2022 BONDS Pledge of Sales Tax Revenues and Certain Funds and Accounts Held by Trustee" herein.
- (3) In May 2018, CDTFA implemented a new automated system for processing, reporting and distributing sales tax revenues to agencies throughout the State. As a result, several thousand tax returns were not processed in a timely manner. Approximately \$1,373,405 of Fiscal Year 2018 revenue was recorded in Fiscal Year 2019. Assuming the \$1,373,405 figure was properly accounted for in Fiscal Year 2018, annual sales tax revenues would have been \$164,318,478 for Fiscal Year 2018 and \$182,248,587 in Fiscal Year 2019.
- (4) Decrease in the Fiscal Year ended June 30, 2020 largely attributable to the effects of the COVID-19 pandemic. See the captions "—Collection of Sales Tax Revenues" and "RISK FACTORS—COVID-19 Pandemic."

#### Ratios of Outstanding Debt by Type Last Ten Fiscal Years

Fiscal Year	Salo	es Tax Revenue Bonds <sup>(1)</sup>	Project Advancement Agreements	Infrastru Innovat	sportation cture Finance ion Act Loan Borrowing)	Total	Percentage of Personal Income (2) Per Capita (2)			
2013	\$	100,261,590	\$ 71,175,791	\$	-	\$ 171,437,381	0.26%	\$	82.16	
2014		220,407,142	53,267,750		-	273,674,892	0.39%		130.28	
2015		217,309,118	42,186,696		-	259,495,814	0.34%		122.34	
2016		214,167,404	31,092,352		-	245,259,756	0.31%		114.63	
2017		210,191,056	2,835,749		-	213,026,805	0.25%		98.61	
2018		205,722,467	-		-	205,722,467	0.23%		94.59	
2019		200,787,943	-		-	200,787,943	0.22%		91.59	
2020		195,593,851	-		-	195,593,851	0.20%		89.70	
2021		190,121,622	-		-	190,121,622	NA		87.38	
2022		178,970,060	-		61,422,896	240,392,956	NA		109.89	

Note: Details regarding the Agency's outstanding debt can be found in the notes to the financial statements.

 $<sup>^{\</sup>left( 2\right) }$  See Demographic and Economic Statistics on page 151.



■ Project Advancement Agreements ■ Sales Tax Revenue Bonds ■ Transportation Infrastructure Finance Innovation Act Loan (Direct Borrowing)

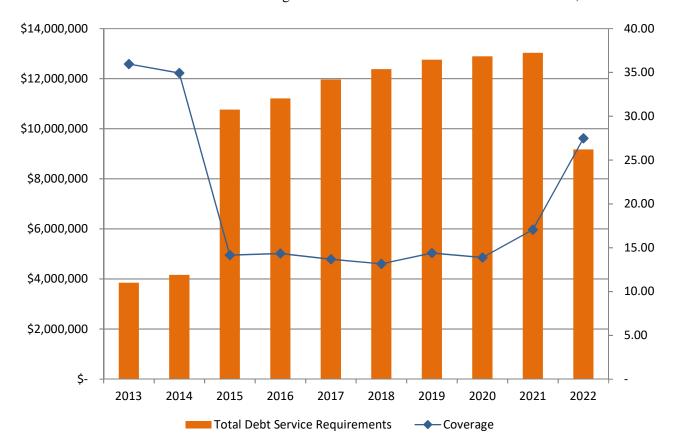
<sup>(1)</sup> Includes unamortized premium.

#### Pledged-Revenue Coverage Last Ten Fiscal Years

Fiscal	Mea	sure I Sales Tax	Debt	2)			
Year	Revenues (1)		Principal	Interest		Total	Coverage
2013	\$ 138,482,732		\$ -	\$ 3,851,087	\$	3,851,087	35.96
2014		145,407,342	-	4,163,338		4,163,338	34.93
2015		152,342,401	1,910,000	8,856,259		10,766,259	14.15
2016		160,848,014	1,990,000	9,222,050		11,212,050	14.35
2017		163,814,528	2,845,000	9,122,550		11,967,550	13.69
2018		162,945,073	3,365,000	9,016,301		12,381,301	13.16
2019		183,621,992	3,860,000	8,893,650		12,753,650	14.40
2020		179,016,883	4,150,000	8,739,251		12,889,251	13.89
2021		222,320,683	4,460,000	8,573,701		13,033,701	17.06
2022		252,227,712	2,220,000	6,955,351		9,175,351	27.49

<sup>(1)</sup> Measure I sales tax revenue net of Board of Equalization fees.

<sup>(2)</sup> Debt service requirement for fiscal year 2012 reflects payment of Sales Tax Revenue Note, 2009A from an established escrow account relating to the issuance of the Sales Tax Revenue Bonds, 2012A.



County of San Bernardino Demographic and Economic Statistics

Last Ten	Fiscal Years (1)			
Year	Population		2,200,000	
			2,180,000	
2013 2014	2,086,559 2,100,700		2,160,000	
2014	2,121,088		2,140,000	
2013	2,139,570		2,120,000	
2017	2,160,256		2,100,000	
2017	2,174,938		2,080,000	•
2019	2,192,203		2,060,000	
2020	2,180,537		2,040,000	
2021	2,175,909		2,020,000	
2022	2,187,665		2,000,000	2013 2014 2015 2016 2017 2018 2019 2020 2021 2022
		10 (2)		2013 2014 2013 2010 2017 2016 2017 2020 2021 2022
F1SC	eal Years 2010-20 Personal	Personal		(In Thousands)
	Income	Per Capita	420.000	•
Year	(In Thousands)	Income	120,000,0	
		30,491	100,000,0	40,000
2011 2012	62,952,683 64,633,723		80,000,	000
		31,064	60,000,0	30,000
2013 2014	66,321,591 69,487,877	31,683 32,892		- 20,000
2014	75,402,896	35,431	40,000,0	
2013	78,830,801	36,835	20,000,	000 - 10,000
2017	83,741,561	38,816		- <del>  <b>                                   </b></del>
2018	87,550,004	40,316		2012 2013 2014 2015 2016 2013 2018 2018 2010
2019	91,658,300	42,043		\$, \$, \$, \$, \$, \$, \$, \$, \$, \$, \$.
2020	98,143,792	44,831		Personal Income —— Per Capita Income
	n Fiscal Years (3)	,		•
Last Tell	Unemployment		14.0% -	
Year	Rate		12.0% -	
2013	9.8%			
2014	8.0%		10.0% -	
2015	6.5%		8.0% -	
2016	6.2%		6.0% -	
2017	5.8%		0.070 -	
2018	4.6%		4.0% -	
2019	4.1%		2.0% -	
2020	13.1%		2.070	
2021	8.4%		0.0% -	2012 2011 2017 2017 2017 2017
2022	4.0%		-	2013 2014 2015 2016 2017 2018 2019 2020 2021 2022

<sup>&</sup>lt;sup>(1)</sup> California Department of Finance. Population for FY2021 as of January 2022.

<sup>(2)</sup> U.S. Department of Commerce-Bureau of Economic Analysis. Represents most recent information.

<sup>(3)</sup> California Employment Development Department. Unemployment rate for FY2021 as of June 2022.

County of San Bernardino Employment Statistics by Industry Fiscal Year 2021 and Nine Years Prior <sup>(1)</sup>

		Percentage of		Percentage of
		Total		Total
Industry Type	2021	Employment	2012	Employment
Agricultural services, forestry and fishing	2,600	0.32%	2,600	0.41%
Mining	1,000	0.12%	800	0.13%
Construction	38,800	4.82%	27,200	4.33%
Manufacturing	51,400	6.38%	47,500	7.56%
Transportation, warehousing and public utilities	121,700	15.11%	51,700	8.22%
Wholesale trade	41,400	5.14%	31,700	5.04%
Retail trade	84,800	10.53%	79,700	12.68%
Professional and business services	90,900	11.29%	74,500	11.85%
Education and health services	128,200	15.93%	93,700	14.90%
Leisure and hospitality	72,100	8.95%	57,900	9.21%
Information	4,400	0.55%	5,400	0.86%
Finance, insurance and real estate	23,500	2.92%	21,400	3.40%
Federal government-civilian	13,700	1.70%	13,700	2.18%
State government	13,100	1.63%	12,600	2.00%
Local government	95,700	11.88%	86,900	13.83%
Other services	22,000	<u>2.73%</u>	21,400	3.40%
Total	805,300	100.00%	628,700	100.00%

<sup>(1)</sup> Most current information available.

Source: California Employment Development Department.

#### Full-time Equivalent Employees by Function Last Ten Fiscal Years

	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
General:										
Executive administration and support	10.0	10.0	10.0	10.0	11.0	12.0	11.0	11.0	12.0	11.0
General counsel	2.0	2.0	2.0	2.0	2.0	3.0	3.0	3.0	3.0	3.0
Financial management	6.5	6.5	8.5	9.5	12.0	14.0	15.0	13.0	11.0	11.0
Management services	3.0	3.0	3.0	3.0	2.0	3.0	3.0	3.0	3.0	4.0
Legislation	2.0	2.0	2.0	2.0	3.0	2.0	2.0	2.0	2.0	2.0
Public affairs	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0	2.0
Special Projects	-	-	-	-	-	-	-	2.0	5.0	5.0
Commuter and motorist assistance	3.0	3.0	3.0	3.0	4.0	3.0	3.0	3.0	2.0	4.0
Regional and subregional planning	4.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0
Transit	5.0	5.0	5.0	5.0	5.0	5.0	5.0	5.0	10.0	8.0
Project delivery	5.0	5.0	5.0	5.0	4.0	5.0	6.0	6.0	13.0	14.0
Fund administration	7.0	7.0	8.0	8.0	9.0	8.0	8.0	8.0	7.0	7.0
Council of governments					2.0	2.0	1.0	1.0	1.0	1.0
Total full-time equivalent positions	49.5	50.5	53.5	54.5	61.0	64.0	64.0	64.0	76.0	77.0

Operating Indicators by Function <sup>(1)</sup> Last Ten Fiscal Years

		2013		2014	2015		2016		2017
Environmental and energy conservation									
HERO program <sup>(2)</sup> :									
Number of projects approved		-		4,433	5,987		8,098		6,805
Number of projects completed		-		3,458	5,128		5,177		4,355
Value of projects completed	\$	-	\$	59,481,299	\$ 94,925,696	\$	103,832,407	\$	87,395,340
GWh saved		-		24	38		12		28
GHG reduction in tons		_		6,514	10,362		10,293		7,589
Commuter and motorist assistance									
Annual rideshare participants		1,213		997	750		1,229		1,383
Park and ride lots		19		19	21		21		20
Motorist assistance by freeway service patrol		30,347		34,141	34,669		35,100		33,369
Call boxes		1,224		1,244	1,048		1,022		1,022
Calls to 511		362,395		306,108	282,180		233,895		201,099
Visits to IE511.org		388,496		471,778	604,799		473,462		618,627
Transit		ŕ			ŕ		ŕ		•
Annual rideshare participants (4)		_		_	-		_		_
Park and ride lots (4)		_		_	_		_		_
Vanpools (5)		-		-	-		-		-
Weekly commuter rail trips		12,044		11,159	11,078		10,659		9,721
Annual ridership on commuter rail		3,448,078		3,241,225	3,183,922		3,073,878		2,745,469
Transit operators		7		7	7		5		5
Transit projects		-		3	6		3		4
Passenger rail projects		-		7	5		8		7
Project delivery									
Freeway projects		14		12	9		9		9
Freeway interchange projects		14		19	18		17		20
Grade separation projects		10		8	11		8		8
Miscellaneous Projects		-		-	-		-		-
Fund administration									
Project advancement agreements (3)		24		24	24		24		24
Arterial program jurisdiction master agreements		16		16	16		15		15
Measure I Valley Major Street/Arterial allocation	\$	4,176,710	\$	2,297,670	\$ 8,292,988	\$	8,632,276	\$	10,780,897
Project advancement allocation-Valley interchange	\$	4,215,200	\$	2,039,283	\$ -	\$	966,835	\$	-
Project advancement allocation-Valley arterials	\$	12,533,250	\$	15,665,520	\$ 11,361,899	\$	9,351,584	\$	8,188,822
Victor Valley Major Local Highway Allocation	\$	9,029,230	\$	1,199,345	\$ 4,837,945	\$	4 120 572	\$	2,970,614
Rural Mountain/Desert Local Highway Allocation Federal obligation authority redistribution received	\$ \$	1,975,000	\$ \$	713,630	\$ 8,770,963 \$ -	\$ \$	4,130,572	\$ \$	6,620,303
Advance Expenditure Allocation - Valley Interchange	\$ \$	2,851,893	\$	366,977	\$ - \$ -	\$	-	\$	-
Advance Expenditure Allocation - Valley Interchange	2	-	\$	-	\$ -	\$	-	\$	-

<sup>(1)</sup> Information provided by various departments.

Note: N/A-information not available for fiscal year.

<sup>(2)</sup> The HERO program ended in fiscal year 2017.

<sup>(3)</sup> Project Advancement Agreements were paid in full in fiscal year 2018.

<sup>(4)</sup> Programs moved from Commuter and motorist assistance to Transit during fiscal year 2020.

<sup>&</sup>lt;sup>(5)</sup> Programs started during fiscal year 2019.

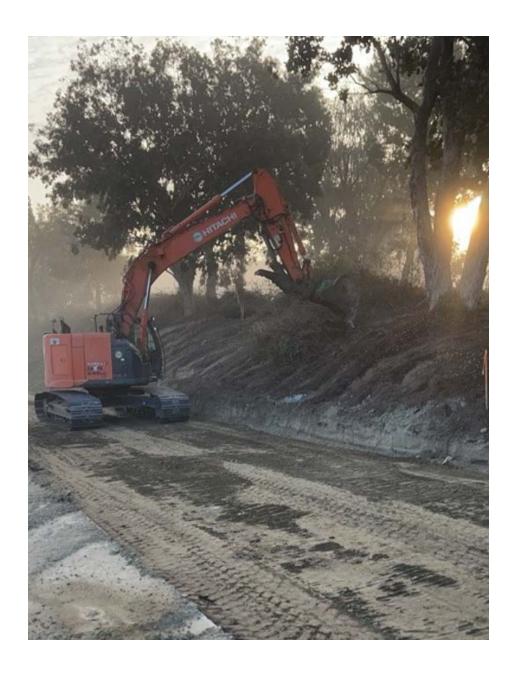
2018	2019		2020		2021		2022
 2016	 2019		2020		2021		2022
-	-		-		-		-
580	-	_	-	_	-	_	-
\$ 12,256,788	\$ -	\$	-	\$	-	\$	-
132	-		-		-		-
120	-		-		-		-
1,467	1,945		-		-		-
19	18		-		-		-
49,644	58,848		70,164		82,539		85,149
1,022	1,022		754		778		777
142,287	114,045		95,164		65,046		77,868
408,021	252,921		328,053		204,259		160,930
-	-		1,380		1,257		3,766
-	_		19		18		18
-	34		57		54		57
9,559	10,411		8,689		12,471		22,896
2,713,313	2,938,644		2,390,907		648,475		1,180,387
5	5		6		6		6
3	3		2		2		4
7	10		9		4		2
,	10		,		•		-
9	9		13		13		12
17	17		16		16		13
5	5		4		4		3
-	-		-		-		3
-	-		-		-		-
15	15		15		15		15
\$ 20,958,276	\$ 22,027,304	\$	20,720,517	\$	41,414,275		24,515,961
\$ 1,815,540	\$ -	\$	-	\$	-	\$	600,399
\$ 1,020,209	\$ -	\$	-	\$	-	\$	-
\$ 41,100	\$ 4,859,500	\$	9,041,218	\$	9,041,218	\$	5,820,457
\$ 53,697	\$ 537,872	\$	6,231,060	\$	2,417,470	\$	4,627,204
\$ -	\$ -	\$	15,236,120	\$		\$	7,992,526
\$ -	\$ -	\$	-	\$	533,211	\$	-

### Capital Asset Statistics by Function Last Ten Fiscal Years

<u> </u>	2013	2014	2015	2016	2017
General government					
Building-santa fe depot	1	1	1	1	1
Sport utility vehicle	1	1	1	1	1
Santa fe depot parking lot -employee/visitor	2	2	2	2	2
<b>Environment and energy conservation</b> Electric vehicle charging stations	-	-	-	-	-
Transit					
Acres of commuter rail land	591	592	608	621	621
Acres of commuter rail parking land	3	3	*16.9	*16.9	*21.9
Building-downtown san bernardino crew house	-	-	-	-	-
Downtown san bernardino crew house parking lot	-	-	-	-	-
Santa fe depot station parking lot	1	1	1	1	1

<sup>\*</sup> Although agreed to in Co-op agreements with various cities, some realty has not yet been transferred to SBCTA or from SBCTA to the cities.

2018	2019	2020	2021	2022
1	1	1	1	1
1	1	1	1	1
-	-		_	-
2	2	2	2	2
2	2	2	14	14
621	621	604	598	598
*21.9	*21.9	*47.86	*54.28	*54.28
1	1	1	1	1
1	1	1	1	1
1	1	1	1	1



Early morning crews excavate a slope to allow for the widening of ramps at State Route 60 and Central Avenue in Chino.